FOURTEENTH CONGRESS OF THE	)
REPUBLIC OF THE PHILIPPINES	)
Second Regular Session	)

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**SENATE** 

S. No. <u>301</u>0

PER VIOL

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Introduced by Senator Antonio "Sonny" F. Trillanes IV

#### **EXPLANATORY NOTE**

The growing concern for ecological balance has been motivated by the natural disasters. Disastrous floods and droughts had been contributing to the general decline in the productivity of lowland farms and fishing grounds. These calamities can basically be attributed, in one way or another, to the environmental degradation, and more specifically, to the diminution of our forests.

With the natural disasters that our country has been experiencing through the past decade, a legislation that can address the problem of forest destruction through the establishment of systems for forest management is necessary. Indigenous people and other communities whose livelihood depend on the forest have the strongest incentive for ensuring the conservation and sustainable use of our forests.

This bill provides for a Community-Based Forest Management Program (CBFMP) to be undertaken by the Department of Environment and Natural Resources, the Department of Interior and Local Government, and local government units. With this, indigenous people and other forest communities will be empowered to mange, develop, utilize and protect forest resources in a sustainable way.

In view of the foregoing, early passage of this bill is earnestly requested.

ANTONIO "SONNY" F. TRILLANES IV

Senator

# FOURTEENTH CONGRESS OF THE ) REPUBLIC OF THE PHILIPPINES ) Second Regular Session ) SENATE S. No. 30.10

# Introduced by Senator Antonio "Sonny" F. Trillanes IV

# AN ACT PROVIDING FOR THE SUSTAINABLE MANAGEMENT OF FOREST RESOURCES AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Short Title. - This act shall be known as the "Sustainable

Management of Forest Act of 2009."

- SEC. 2. Declaration of Policy. In conformity with the provision of the Constitution to promote the general welfare and social justice in all phases of national development, to protect and advance the right of the Filipino people to a balanced and healthy ecosystem in accordance with the rhythm and harmony of nature, and to conserve and develop the patrimony of the nation, the State hereby adopts the following policies relative to the management of forests and their resources on a sustainable basis:
  - (a) Sustainable and integrated management and development of forest resources. The management and development of forest resources in an integrated and sustainable basis, focusing on the resource and the people who manage and benefit from it, shall be the guiding principle in the management, protection, conservation and development of forest resources, hazardous or

1	less hazardous areas that may be declared as such by the Secretary of National
2	Defense;
3	(b) Watershed as the basic forestland management unit. Forestland
4	management plans shall be developed and implemented utilizing the
5	watershed as the basic management unit. The forestlands shall be managed
6	under the concepts of sustainable and multiple-use, including the conservation
7	of the bio-diversity.
8	(c) Community-based forest management (CBFM) as the principal strategy.
9	This involves the vesting of access rights and responsibilities to local
10	communities and Indigenous People's (IPS) to promote the management and
11	development of forestland 'resources " on a sustainable basis. It shall have
12	precedence over the other strategies.
13	(d) Multi-Sectoral participation. The participation of all sectors of society in
14	sustainable forestland management and development shall be promoted.
15	Equitable sharing of the benefits derived from the forestlands shall be ensured.
16	(e) Reforestation and agroforestry as priority measures. Reforestation,
17	agroforestry and other appropriate measures including assisted natural
18	regeneration (ANR) shall be given emphasis in order to rehabilitate and
19	restore productivity of denuded and degraded lands as well as increase income
20	of the marginalized sectors of society.
21	(f) Protection and rehabilitation of forestlands as priority. Protection and
??	rehabilitation of forestlands including all protected areas shall be given

rehabilitation of forestlands including all protected areas shall be given priority to ensure environmental stability, enhance biological diversity and provide economic benefits.

(g) Permanency of forestland limits. The specific limits of forestlands after

1	these have been fixed and demarcated shall not be altered except through the
2	Act of Congress.
3	(h) Forest resources to promote the common good. The use of forest resources
4	shall bear a social function, responsibility and accountability to promote the
5	common good.
6	(i) Professionalism in forest service. A dynamic professional and people-
7	oriented forest service shall be established and fully supported.
8	(j) Security of tenure. In pursuance of the principle of multi-use forest
9	management, a secured tenure shall be guaranteed by the State.
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11	SEC. 3. Definition of Terms As used in this Act, the following terms shall have
12	the corresponding meanings:
13	a. Agroforesfry - refers to a sustainable management of lands which increases
14	their overall productivity by properly combining agricultural crops and/or livestock with
15	forest crops simultaneously or sequentially through the application of management
16	practices which are compatible with tHe local climate, topography, slope and soil as well
17	as with the cultural patterns or customary laws of the local population.
18	b. Alienable and Disposable Lands - are those lands of the public domain which
19	have been delineated, classified and declared as such and available for disposition under
20	Commonwealth Act No. 141, as amended, otherwise known as the Public Land Act.
21	c. Ancestral Domain - refers to all lands and natural resources occupied or
22	possessed by indigenous cultural communities, by themselves or through their ancestors,
23	communally or individually, in accordance with their customs and traditions since time
24	immemorial, continuously to the present except when interrupted by war, force majeure,

or displaced by force, deceit or stealth.

d. Annual Allowable Harvest - refers to the amount or volume of materials,
whether of timber, non-timber or other forest products, authorized by the government to
be harvest within each year from the forests.

- e. Assisted Natural Regeneration (ANR) refers to systematic and sustained prevention of fire, care and tending of naturally-growing seedlings, and other related activities implemented to expedite the restoration of forest cover, including trees, brush and associated vegetation through the natural process of biological succession.
- f. *Biological Diversity*. means the variability among living organisms including, *inter-alia*, terrestrial, marine and other aquatic ecosystems and ecological complexes of which they are part, this include diversity within species, between species and ecosystems
- g. Brushlands refer to areas characterized by discontinuous cover of shrubby and non-woody vegetation including grasses usually as a result or repeated clearing and burning of the original forest cover
- h. *Buffer Zones* are areas outside the boundaries of and immediately adjacent to protected areas designated as such pursuant to Section 8 of the NIPAS Act that need special development control in order to avoid or minimize harm to the protected area.
- i. Commercial Logging refer to cutting or felling of trees in all types of forests for the purpose of disposing of the cut or felled logs for monetary profits beyond survival and livelihood means.
- j. Communal Forest refer to a tract of forestland set aside and established for a city, municipality or barangay for protection, watershed management, eco-tourism and related environmental purposes, or for implementation of socio-economic development pursuant to and consistent with the CBFM strategy as described herein.
- k. Community-Based Forest Management Strategy- refers to all organized efforts of government to work with communities in and adjacent to public forest lands with the

- 1 intent to empower them, and entrust to them the protection, rehabilitation, management,
- 2 conservation, and utilization of the forest lands and resources therein.

- 1. Conveyance refers to any vehicle, vessel, device or animals used in transporting forest products.
  - m. Co-Production Agreement is an agreement entered into by and between a qualified person/s and the government for the former to develop, utilize and manage, consistent with the principle of sustainable development a specified portion of the forestland wherein both parties agree to provide inputs and share the products or their equivalent cash value.
    - n. *Critical Watershed* is that portion of a watershed reservation which has been classified as strict protection zone and closed to all human activity except for scientific studies, or for, traditional, ceremonial, or religious use by indigenous peoples.
- o. Department refers to the department of Environment and Natural Resources.
  - p. Environment Impact Assessment  $(\mathcal{C}/A)$  refers to the process of predicting the likely environmental consequences of implementing projects or undertakings, and designing the appropriate preventive, mitigating or enhancement measures.
    - q. Environmental Compliance Certificate refers to the document issued by the Department certifying that a proposed project or undertaking will not cause a significant negative environmental impact; that the proponent has complied with all the requirements of the Environmental Impact Assessment (EIA) system, and that the proponent is committed to implement its approved Environment Management Plan in the EIS or mitigation measures in the Initial Environmental Examination (IEE).
    - r. Environmental Impact Statement (EIS) System refers to the entire process of organization, administration, and procedures institutionalized for purposes of assessing the significance of the effects of any project or undertaking on the quality of the physical,

- biological and socio-economic environment, and designing appropriate mitigating and
   enhancement measures.
- s. Flitch refers to a large piece of sawn log or, as that term is commonly applied,
  to a part of a log of a greater thickness than a plank or board

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- t. Forest refers to either natural vegetation or a plantation of forest crops such as trees, or both, occupying a definable, uninterrupted or contiguous areas exceeding but not less than one hectare in size with three crown covering at least ten percent (10%) of the area, exclusive of the associated seedlings, saplings, palms, bamboos and other undercover vegetation. A natural forest is a stand dominated by trees whose structure, functions and dynamics have been largely the result of a natural succession process. It includes such stand types as dipterocarp, pine, mossy, molave, beach and mangrove. For the purpose of this Act, natural forests may be classified according to 1) primary use and management objective, and 2) growth formation. In terms of primary use and management, a forest shall either be classified as 1) protection forest; 2) production forest or 3) multiple-use forest after its most suitable function has been determined pursuant to this Act. In terms of growth formation, a natural forest is classified as either 1) primary or old-growth forest which has not never been subjected to significant human disturbance. or has not been significantly affected by hunting and gathering of forest products, such that its natural structure, functions and dynamics have not undergone any major change; or 2) managed forest as herein defined.
- u. Forest Charges refer to levies imposed and collected by the government on timber and other forest products.
- v. Forest Community is a group of people residing inside or immediately adjacent to a particular forestland who are largely or partly dependent on the forest resources found therein for their subsistence.

w. *Forestlands* - refer to lands of the public domain which have been classified as such pursuant to this Act and all unclassified lands of the public domain.

- x. Forest Officer refers to any public officer who by nature of his/her appointment or the functions of the position to which he/she is appointed, is delegated by law and regulations or commissioned by competent authorities, to execute, implement or enforce the provisions of this Act and other related laws and regulations.
- y. Forest Plantation refers to a tract of land extensively planted to forest trees,
   rattan, bamboo, and all other forest species.
  - z. Forest Resources refers to all natural resources whether biomass such as plants and animals or non-biomass such as soil and water as well as intangible services and values present in forestlands or in other lands devoted for forest purposes.
  - aa. Grazing Land refers to a part of the forestland designated and managed for the raising of livestock.
  - bb. *Indigenous Cultural Communities (ICC)* refers to a group of people living in homogenous societies identified by self-ascription and ascription by others, who have continuously lived as an organized community on communally bounded and defined territory, and who have continuously lived as an organized community on communally bounded and defined territory, and who have, under claims of ownership since time immemorial, occupied, possessed and utilized such territories, sharing common bonds of language, customs, traditions and other distinctive cultural traits, or who have, through resistance to political, social and cultural inroads of colonization, non-indigenous religious and cultures, because historically differentiated from majority of the Filipinos. ICCs shall likewise include peoples who are regarded as indigenous on account of their descent from the populations which inhabited the country, at the time of conquest or colonization, or at the time of inroads of non-indigenous religious and cultures, or the establishment of present state boundaries, who retain some or all of their own social,

l economic, cultural and political institutions, but who may have been displaced form their

2 traditions domains or who may have resettled outside their ancestral domains. As used in

3 this Act indigenous cultural community is synonymous with indigenous people (IP).

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cc. Industrial Forest Plantation or IFP - refers to any tract of land and other public and private lands planted to timber producing species, including rubber and/or non-timber species such as rattan and bamboo, primarily to supply the raw material requirements of existing or proposed forest-based industries, energy-generating plants and related industries.

dd. *Joint Venture Agreement* - is an agreement whereby a joint-venture company is organized by the government and a qualified person, with both parties having equity shares, to develop and manage, consistent with the principles of sustainable development, a portion of a forestland under terms and conditions mutually acceptable to both parties

ee. Kaingeros - refer to upland farmers who practice slash-and-burn or shifting cultivation.

ff. *Managed Forest* - refers to a forest under deliberate system of protection, rehabilitation and development which may include utilization of resources, to ensure the production of desired products and services, and the conservation of soil, water, wildlife and other natural resources therein for the benefit of present and future generations.

gg. Multiple Use - refers to harmonized utilization, development and management of forestland for the production of two or more products, goods and/or services in conformity with the principle of sustainable development.

hh. National Park - refers to a forest reservation essentially of natural wilderness character which has been withdrawn for settlement, occupation or any form of exploration except in conformity with an approved management plan and set aside as such primarily to conserve the area or preserve the scenery, the natural and historic

- objects, wild animals and plants therein and to provide enjoyment of these features in
- 3 ii. Non-Government Organization (NGO) refers to a responsible non-stock, non-
- 4 profit organization created or established primarily for voluntary service
- 5 jj. *Permit* refers to the privilege granted by the government to a person to utilize
- 6 forest and wildlife resources, or to undertake specified forestry activities inside the
- 7 forestland which may or may not include any right of possession and occupation therein,
- 8 or to establish and operate a plant for processing timber, non-timber or other forest
- 9 products.

such areas

- 10 kk. *Person* refers to a natural as well as a juridical person
- 11 II. Processing Plant or Mill refers to a physical structure including its
- complement of machinery and equipment used for processing of timber or logs, other raw
- wood, non-timber or other forest products into semi-finished or finished forms.
- 14 mm. Production Sharing Agreement is a contract wherein the government grants
- 15 to a person the privilege to mange, develop and utilize forest resources within a specific
- 16 area and period of time, with the grantee providing the financing, technology,
- 17 management, personnel and other inputs necessary for the implementation of the
- agreement, and both parties sharing the benefits under terms and conditions set forth in
- 19 the agreement.
- 20 nn. Protected Areas are those areas defined and designated as such pursuant to
- 21 Republic Act no. 7586 or NIPAS Act.
- 22 oo. Reforestation refers to all land use activities directed towards the restoration,
- 23 establishment and sustained management of diversified vegetation on denuded, degraded
- 24 and/or marginal lands, including but not limited to the planting and tending of timber,
- orchard and multi-use trees, perennial leguminous vines (Le. cover crops), grass, shrubs,

- vegetative hedgerows grown on contours, the establishment of check dams and other
- 2 measures which contribute to sell and water conservation.

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- pp. Reservation refers to an area of forestland that has been reserved by law for
   a specific purpose.
- 5 qq. *Rotation* refers to the number of years between the initial establishment of a plantation and the time when it is considered ready for harvesting.
- 7 rr. Secretary refers to the Secretary of the Department of Environment and 8 Natural Resources.
- ss. Semi-finished Wood Products refer to end products requiring final stages of manufacture and/or assembly such as, but not limited to, window components, table tops, veneer and other similar products.
  - tt. Sustainable Development means meeting the needs of the present generation without compromising the ability of the future generation to meet their own needs.
  - uu. Sustainable forest Management and Development is the process of managing, developing, and utilizing forestland resources to achieve the production of desired products or services without impairing the inherent productivity of the forest thereby insuring a continuous flow or these products or services.
  - vv. *Tenure* means guaranteed peaceful access to and use of specific forestland area and the resources found in it by an agreement, contract or grant which cannot be altered or abrogated without the process.
  - www. Tiber License Agreement or TLA refers to a privilege granted by the State to a person to utilize forest resources within a forestland with the right of possession and occupation thereof, to the exclusion of others, except the Government, but with the corresponding obligation to develop, protect and rehabilitate the same in accordance with the terms and conditions set forth in the said agreement.

1	xx. Trade - means the act of engaging in the exchange, purchase or sale of forest
2	products locally or internationally.
3	yy. Watershed - is a land area drained by a stream or a fixed body of water and its
4	tributaries having a common outlet for surface runoff.
5	zz. Watershed Reservation - refers to a forestland defined in this Act and those
6	that have been proclaimed by law as such, primarily for water production purposes. Other
7	compatible uses may be allowed by the Secretary under the sustainable and multiple-use
8	management concept.
9	aaa. Wildlife - means wild forms and varieties of flora and fauna.
10	bbb. Wood-Based Industries - refer to various industries that are dependent on
11	wood as the principal raw material including but not limited to, the saw milling industry,
12	pulp and paper industry, plywood and veneer manufacturing industry, as well as the
13	secondary and tertiary wood processing industries such as mouldings, and furniture,
14	among others.
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16	CHAPTER II
17	LIMITS AND CLASSIFICATION OF FORESTLANDS
18	SEC. 4. Limits of Permanent Forestlands The permanent forestlands shall be
19	those lands of the public domain classified and delimited pursuant to this Act.
20	All, land of the public domain classified as forestlands by the Department as of
21	December 1994, under its Land Classification Program are hereby declared as permanent
22	forestlands.
23	Within twenty-four (24) months from the effectivity of this Act, the Department
24	shall submit to Congress maps of appropriate and uniform scale indicating, by province,
25	the specific limits of land already classified as permanent forestlands pursuant to the

immediately preceding paragraph.

The Department shall complete the classification of the remaining unclassified land of the public domain within three (3) years from the effectivity of this Act. All such lands which shall be classified as forestlands shall also be declared as permanent forestlands upon submission by the Department of Congress, of the maps of said forestlands; *Provided*, That no lands of the public domain eighteen percent (18%) or over in slope shall be classified as alienable and disposable lands: *Provided*, *further however*, That those forestlands with well-established communities duly recognized in writing under the Local Government Code and RA 8371 shall be allowed to continue occupying and using the specific areas they present occupy and use, subject to such rules and regulations the Department may provide to ensure sustainable land-use management, and tenure security, and: *Provided*, *finally*, That all Department records pertaining to the specific limits of forestlands shall be made available to the public upon request. The Department shall furnish all provincial, municipal and city government units copies of the maps of permanent forestlands located within their respective territorial jurisdiction.

SEC 5. Additional Areas to be Included as Permanent Forest Lands.- The following lands, although below eighteen percent (18%) in slope, are needed for environmental '29 protection and forestry purposes and shall not therefore, be classified as alienable and disposable lands, nor be subject to, logging, mining, quarrying, and such other form of occupancy, land use or resource extraction activities:

- a. Areas less than two hundred fifty hectares (250 ha.) which are far from, or not contiguous with any certified alienable or disposable land;
- b. Isolated patches of forest of at least five hectares (5 ha.) which rocky terrain or which protect a spring for communal sue;
  - c. Areas of not less than ten hectares (10 ha.) covered with natural forest;

1	d. All mangroves and swamplands which are not yet classified as alienable at	nd
2	disposable lands;	

- e. Ridge tops and plateaus regardless of size found within or surrounded wholly or partially by forestlands where headwaters emanate;
  - f. Appropriately located road rights-of-way;

- g. Twenty-meter (20 m.) strips of land along the edge of the normal high waterline of rivers and streams with channels of at least five (5) meters wide, which are not classified as alienable and disposable;
- h. Strips of mangrove or swamplands at least twenty (20) meters wide, along the shoreline facing oceans, lakes and other bodies of water, and strips of lands at least twenty (20) meters wide facing lakes, which are not yet classified as alienable and disposable;
- i. Areas needed for other purposes of public interest such as national parks, national historic sites, game refuge and wildlife sanctuaries, forest station sites, research/experimental purposes, and others;
- j. Areas previously proclaimed by law as forest reserves, national parks, game refuge, bird sanctuaries, national shrines, national historical shrines, and national historic sites;
- k. Areas within watershed reservations; and
- 20 l. Areas considered environmentally critically because of their vulnerability to 21 damage from typhoons, landslides, volcanic eruptions and natural causes.
  - Owners who have acquired vested rights over lands enumerated above are required to implement soil and water conservation measures in coordination with the Department and the appropriate local government unit. An Environmental Compliance Certificate (ECC) shall be required for environmentally critical projects in accordance with existing law. *Provided*, That the Department and/or the local government unit

1	concerned shall immediately take the necessary steps to expropriate the property
2	concerned or cancel or amend any titles issued thereon under any of the following
3	conditions:
4	a. Failure of the owner, after due notice, to implement appropriate soil and water
5	conservation;
6	b. Failure of the owners to comply with ECC requirements;
7	c. The issuance of titles or other tenurial instruments over such areas was
8	accomplished through fraud, deceit, misrepresentation or other anomalies; and
9	d. When public interest so requires.
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11	SEC. 6. Non-Diminution of the Specific Limits of Forestlands The specific
12	limits of the permanent forestlands as determined in accordance with Section 4 and 5 of
13	this Act shall not be altered except by an Act of Congress.
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15	SEC. 7. Delineation of Boundaries of Forestlands The Department shall
16	within three (3) years upon the effectivity of this Act delineate on the ground. the
17	boundaries between the permanent forestlands and alienable or disposable lands with
18	concrete monuments, road or infrastructure, or any other visible permanent and practical
19	signs. The Department shall allocate funds for appropriation in the annual Genera
-20	Appropriations Act for the purpose of land classification and boundary delineation of
21	forestlands.
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SEC. 8. Sub-classification of the Forest Land - The Department shall have the

authority to sub-classify the permanent forestlands into the following categories

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according to primary use:

a. *Protection forests* - all areas within the forestlands designated or set aside as protected areas pursuant to the NIPAS Act shall constitute the protection forest. All mossy and old growth forests shall also be classified as protection forests. The establishment and management of protection forests shall be in accordance with the said NIPAS Act.

b. *Production forests* - all permanent forestland not classified as protection forest pursuant to the immediately preceding paragraph (a) shall be classified as either production forests devoted to production of forest products, other crops and services, or as multiple-use forests consistent with the definition set forth in Chapter I, Section 3, paragraph (ff) hereof. The management of production forests shall be in accordance with a management plan based on sustainable for management principles and approved by the Department. In the implementation of sub-classification, the Department shall consult with the concerned communities, local government units and other stakeholders. Documentary evidence of consultation initiatives, such as community assemblies, public hearings and the like shall be included in the official records covering each sub-classification exercise.

## 18 CHAPTER III

# ADMINISTRATION AND MANAGEMENT OF FOREST LANDS

SEC. 9. Jurisdiction and Control of Forestlands. - The Department shall be the primary agency responsible for the conservation, management and utilization of all forestlands and the unclassified lands of the public domain. The Department in coordination with Local Government Units and other government agencies pursuant to Section 10 and 11 hereof, shall ensure that forestlands and unclassified lands of the public domain are managed, conserved, developed, utilized and protected consistent with the policies promulgated in this Act. The utilization and development of forestlands

and unclassified lands of the public domain including the natural resources therein shall be undertaken in accordance with a Department approved sustainable watershed management plan.

SEC. 10. Participation of Local Government Units in Forest Management -

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Pursuant to the pertinent provisions of Republic Act No. 7160, otherwise known as the Local Government Code, the Local Government Units (LGU) shall faithfully share the responsibility in the sustainable management and utilization of forest resources within their territorial jurisdiction including those assigned by law under the administration of other government agencies as defined in Section 11, hereof. The LGU and the Department, in consultation with other government agencies, local communities, nongovernment organizations and other sectors, shall jointly undertake the preparation and implementation of forestland use and watershed management plans which shall be made an integral component of the LGU's comprehensive land use development plan. The LGU shall be consulted on any and all forestry projects to be implemented in their territorial jurisdiction and shall have equitable share of the revenues derived from the forest, For this purpose, the Department, the Department of Interior and Local Government (DILG), the leagues of provinces, cities, municipalities and barangays shall, within one (I)ye ar from the passage of this Act, formulate a joint strategy and program to implement the provision of this Act. Nonparticipation, refusal or inaction of LGUs to faithfully share the responsibilities as herein provided shall constitute an express waiver to participate in forest management and the equitable share of incomes derived therefrom.

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SEC. 11. Forestlands Under Other Government Agencies. - Forestlands and or portions of such, which have been assigned by law under the administration and management of other government agencies for specific purposes, including those

devolved to LGUs prior to the passage of this Act, shall remain under the administration and management of these government agencies. These agencies shall be responsible for their protection, rehabilitation and conservation. These forestlands shall be administered in accordance with a forest management plan, which shall be prepared within one year from the effectivity of this Act, in coordination with the Department, LGUs, local communities and organization. Provided. That the Department and the concerned LGU and the concerned government agency shall periodically review and of forest products particularly timber, and building of roads and other infrastructure shall require prior authorization of the Secretary of the Department. The Secretary or his duly-authorized representative shall have visitorial and supervisory powers over forestlands placed under the administration and management of other government agencies. Provided, finally, That these forestlands, or portions thereof, shall be reverted to the jurisdiction and control of the Department when they are no longer needed for the purpose for which they have been constituted, or in the event of failure of the agency concerned to rehabilitate, protect, and conserve he forestland resources in accordance with the approved management plan. The Department shall determine the use of the reverted forestlands.

SEC. 12. Forest Resources Within Alienable and Disposable Lands. - The Department shall encouraged and provide incentives to land owners of alienable and disposable lands to keep the natural forest on their lands under sustainable management or develop and maintain a tree plantation on such lands. Landowners may register their forests with the Department and shall be assisted in the preparation of a management plan, and given other technical assistance. The utilization of trees and other forest resources shall be allowed in accordance with the management plan.

# **CHAPTER IV**

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2	SUSTAINABLE MANAGEMENT OF FOREST RESOURCES
3	SEC. 13. Sustainable Forest Management Planning The Department, in
4	consultation and coordination with local government units and other concerned sectors
5	such as but not limited to other government agencies, local communities, non-
6	government organization, individual and corporate private investors and other sectors,
7	shall adopt and implement a sustainable forest management plan for each well-defined
8	watershed or other appropriate forest management unit. Within one (1) year from the
9	effectivity of this Act, the Department shall prepare a Sustainable Forest Management
10	Strategy (SFMS) that will guide the preparation of site-specific forest management plans
11	based on criteria, indicators and standards (minimum requirements) for sustainable forest
12	management. The SFMS shall, at the minimum, address the following
13	a. promotion of rational allocation of forestland uses and land use practices that
14	increase productivity, and conserve soil, water and other forestland resources;
15	b. protection of existing forest resources and conservation of bio-diversity;
16	c. rehabilitation of denuded areas to expand the forest resource base, thereby
17	promoting agricultural development and other food production activities;
18	d. enhancement of the socioeconomic well-being of local communities including
19	indigenous peoples who are largely dependent of the forest for their livelihood;
20	e. observance of stakeholder participation through consultation between and

f. adoption of Community-based forest management as the principal strategy in the management of forest land and resources, and the formulation of incentives designed

among the Department, local government units, other national agencies, and civil society

to promote sustainable forest management pursuant to this strategy;

in the sustainable management of forest lands;

1	g. formulation of incentives designed to promote development and sustained
2	profitability of the forest industry sector by private sector investors operating either
3	independently or in collaboration with forest-based communities;
4	h. integration of forest management plans with the local land use and
5	development plans; and
6	i. adoption of an effective system for monitoring forest management and status
7	including optimum use of advanced technology such as, but not limited to, satellite
8	imagery analysis.
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10	SEC. 14. Environmental Impact Assessment All new projects to be
11	implemented in forestlands including harvesting, gazing and other special uses, mineral
12	prospecting and exploration, road, infrastructure, and building construction shall be
13	subject to the Environmental Impact Assessment System.
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15	SEC. 15. State of the Environment Report The Department shall conduct
16	research to the extent and state of natural forests, including forest occupants in each
17	region and province, furnishing annually both Houses of Congress a copy of the State of
18	the Environment report.
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20	. CHAPTER V
21	COMMUNITY-BASED FOREST MANAGEMENT
22	SEC. 16. Community-Based Forest Management Strategy (CBFMS) Forest
23	communities, indigenous peoples and other communities whose lives, culture and general
24	well-being are intimately linked with the forests, shall be entrusted with the responsibility
25	and the privilege to protect, manage, develop and utilize forest resources under the

principle of stewardship. Pursuant to this policy, the State herein adopts Community-

Based Forest Management Strategy (CBFMS) as a principal strategy to achieve sustainable forestland management, social justice and economic development particularly in the rural areas. The Department shall formulate policies and guidelines that simplify and facilitate access to and sustainable management of forestland resources by local communities. The Department shall furthermore develop policies, guidelines and incentives for private sector investors to enter into mutually beneficial relationships with communities in the pursuit of sustainable forest management, social justice and economic development particularly in the rural areas. The Department shall formulate policies and guidelines that simplify and facilitate access to and sustainable management of forestland resources by local communities. The Department shall furthermore develop policies, guidelines and incentives for private sector investors to enter into mutually beneficial relationships with communities in the pursuit of sustainable forest management.

SEC. 17. Community Resources Management in CBFM Areas. – The management of forestland resources in CBFM areas shall be embodied in a Community Resource Management Plan which contains the community's vision, aspirations and strategies in the management of forestland resources. The Department, local government units, other government agencies, non-government organizations, private companies and individuals and other sectors shall provide these communities with appropriate long-term security of tenure; technical, managerial and financial assistance, training and other assistance to empower them to manage and benefit from the forestland resources on a sustainable basis.

**SEC. 18.** *Qualified Participants.* - Only organized forest communities as defined in this Act shall be eligible to participate in the CBFM strategy. The indigenous people shall be encouraged to actively participate in the implementation of CBFM activities in

1	recognition of their rights to their ancestral domains and lands. All organizations eligible
2	to participate in CBFM shall have the following qualifications:
3	a. Members shall be Filipino citizens; and
4	b. Members may either be:
5	1. Actually tilling portions of the area to be awarded;
6	2. Traditionally utilizing the resource for all or a substantial portion
7	of their livelihood;
8	3. Actually residing within or adjacent to the areas to be awarded;
9	4. Tenured migrants as defined in R.A. 7586
10	
11	SEC. 19. Community-Based Management Special Account The Department
12	shall establish and manage a Community-Based Forest Management Special Account
13	(CBFMSA) to support the implementation of the CBFM strategy and provide financial
14	and professional incentives for deserving communities and government personnel. The
15	Department may source local and international grants and donations for the establishment
16	of the CBFMSA. Other sources of funds may later be determined by the Department
17	subject to existing government regulations.
18	
19	SEC. 20. Creation of Financing Mechanisms for CBFM The Department, in
20	coordination with other agencies of government, shall develop measures for sustained
21	financing to establish CBFM in all areas of the country. Towards this end, the
22	Department shall prioritize the following: Within six (6) months from enactment of this

Act, the Secretary shall organize a committee composed of duly-authorized

representatives of the Development Bank of the Philippines (DBP), the Land Bank of the

Philippines (LBP), the Government Service Insurance System (GSIS), the Social Security

System (SSS), the Bankers Association of the Philippines and other government and

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private financial institutions to formulate workable financing mechanisms and instruments to fund implementation of the CBFM strategy and its sub-strategies. The committee shall elect its chairman from among its members and shall, within one year from effectivity of this Act, prepare the necessary policies, guidelines and procedures for this purpose.

a. In recognition of the favorable impact on water quality and supply that can be achieve through sustainable forest management, the Department, in collaboration with the Department of Local Government, and all government, semi-government and private agencies involved in water management and distribution, shall formulate policies, procedures and guidelines for collection of fees for water used for domestic, industrial and agricultural purposes, and allocation of such fees for watershed protection. The relevant policies, procedures, and guidelines shall be designed to ensure that the communities responsible for managing specific areas of forest land and resources are rewarded for the management and protection measures they apply, given the benefits of water supply that accrue to society at large as a result of their efforts.

b. Within one (1) year from effectivity of this Act, the Secretary shall submit the results of (a) and (b) above to Congress through the Office of the President for enactment of appropriate enabling legislation.

SEC. 21. Areas Available for CBFM. - Subject to prior vested rights, the CBFMS shall be implemented on all public forestlands, ancestral domains of ICCs and on protected areas subject to the provisions of the NIPAS Law. CBFM may allowed by the Secretary in watershed reservations to promote adequate protection and rehabilitation provided that land-use practices and activities would not induce severe soil erosion and surface run-off.

SEC. 22. Recognition and Management of Ancestral Domains The
recognition and management of ancestral domains shall be governed by the provisions of
Republic Act 8371, otherwise known as the "Indigenous People's (IPS) Rights Acts of
1997." The National Commission on Indigenous Peoples (NCIP) shall coordinate with
the Department in providing assistance to the indigenous peoples in the sustainable
management of forest resources within ancestral lands and domains.

#### CHAPTER VI

#### REFORESTATION PROGRAM

SEC. 23. Reforestation in Forestland. - Consistent with Section 13 hereof, the Department, in coordination with local government units (LGUs), other government agencies, NGOs, local residents and communities shall identify and prioritize forest lands to be reforested pursuant to the definition contained in Chapter I, Section 3, paragraph (nn) hereof and consistent with the land use of the LGUs.

- a. In each prioritize area, whether at the city, municipal or provincial level, the Department, in coordination with the concerned LGU, shall design an accelerated reforestation program designed to accomplish reforestation on a least fifty percent (50%) of the prioritized area within five (5) years and eight percent (80%) of the area within ten (10) years from effectivity of this Act.
- b. To achieve the goals set forth in the immediately preceding paragraph (a), the Department shall develop strategies that promote and encourage broad-based participation of all sectors, particularly forest communities, LGUs, private investors and non-government organizations, in reforestation.
- c. In its annual budget submission to the Legislature, the Department shall include budgetary allocations in the General Appropriations Act in adequate amounts to effectively accomplish reforestation of prioritized target areas.

SEC. 24. Development of Protection Forests In the identification of target
areas pursuant to Section 22 above, the Department shall prioritize establishment of tree
cover, other diversified perennial vegetation and accompanying soil and water
conservation measures on lands that have a direct impact on water supply and quality,
bio-diversity and environmental protection, with special emphasis on lands covered by
the NIPAS Act.

a. Pursuant to the sound principles of ecological succession, and to achieve optimum cost-effectiveness, assisted natural regeneration (ANR) shall be prioritized in the development of protection forests and not less than fifty percent (50%) of the Department's annual appropriations for development of protection forests shall be allocated for ANR implementation.

b. Measures which harmonize human occupation and environmental protection shall be included in the development of protection forests including land terracing, establishment of vegetative hedgerows on contours, planting of fruit trees, bamboo and the like.

- SEC. 25. Development of Production Forests. Reforestation strategies shall emphasize, prioritize and encourage the development of underutilized private land to eventually supply the major potion of timber, bamboo, rattan and other forest products needed to satisfy local demand and take optimum advantage of export opportunities.
- a. Towards this, end, the Department shall provide free technical assistance to landowners who wish to implement reforestation on their private lands.
- b. All trees and other forest products grown on private lands shall be considered agricultural crops belonging to the owner who shall have the right to sell, contract, convey, process or dispose of the same in any manner he/she sees fit. No forest charges, environmental fees or similar levies shall be imposed by national government agencies

and/or local government units on such trees and other forest products grown on private

land, nor shall any rules or regulations be enacted to control the transport of such

products except those necessary to prevent accidents or damage to roads and other

infrastructure. Furthermore, the owners shall be entitled to the incentives provided under

Section 26, subsections (a), (b), (c), (d) and (e) hereof.

c. In addition to private land, the development of production forests on government land (i.e. forestlands) shall also be encouraged by way of long-term lease and other mechanisms formulated by the Department and consistent with the provisions of the Constitution and relevant legislation. The Department, in coordination with potential investors, shall identify denuded areas for development of production forests on government lands.

d. The conversion of natural forests on government land to plantations or other land use shall be totally banned for a period of thirty (30) years from effectivity of this Act.

**SEC. 26.** Reforestation or Establishment of Forest Plantation in Forest Lands Under Other Government Agencies. - Other government agencies and institutions having jurisdiction over forestlands as provided under Section 10 and 11 of this Act shall be responsible for the reforestation and rehabilitation of denuded and degraded portions of the forestlands under their jurisdiction. Within two (2) years from the effectivity of this Act, such other agencies/institutions shall formulate management plans for their areas, indicating therein the sites identified for reforestation, and sites that will be used for other purposes. These plans shall be subject to approval by the Department. Failure to reforest lands identified for the purpose within five (5) years from Department approval of the management plans shall be sufficient grounds to revert the said forestlands to the

1	jurisdiction	and	control	of the	Department.	The	Department	shall	provide	necessary
2	technical assistance upon request by the concerned agencies.									

- SEC. 27. *Incentives.* To encourage qualified persons to engage in forest plantation activities, the following incentives shall be granted, in addition to those already provided by existing laws:
- a. The agreement holder shall not be subject to any obligation prescribed or arising out of the provisions of the National Internal Revenue Code on withholding tax at source upon interest paid on borrowing incurred for the development of forest plantations;
- b. Amounts expended by the agreement holder in the development and operation of a forest plantation prior to the commercial harvest, shall be regarded as ordinary and necessary expense as capital expenditure;
- c. The Board of Investments shall classify forest plantations as pioneer and preferred areas of investment under its annual priority plan subject to the rules and regulations of the said Board;
- d. The agreement holder shall be given priority in credit assistance granted by Government-owned, controlled and/or supported financial institutions. For this purpose, the Committee created under Section 19 of this Act and the Department shall within one (1) year of the effectivity of this Act, create a favorable mechanism to support reforestation and establishment of forest plantations;
- e. Upon the premature termination of agreement at no fault of the holder, all depreciable including the planted, standing trees and other forest crops introduced and to be retained in the area shall be properly valuated and the holder shall be mutually agreed upon by both the Department and the holder and in case of disagreement between them, by a mutually acceptable impartial third party;

f. No contract or agreement shall be terminated except for cause or for reason of public interest, and only after due process which informs the concerned parties of the intention to terminate and allows them to present their objections, comments or other relevant information; and

g. The agreement holder has the right to transfer, contract, sell or convey his rights to any qualified person.

The Secretary of the Department may provide or recommend to the President, other incentives in addition to those granted under this Section to promote reforestation and establishment of forest plantations.

SEC. 28. Voluntary Offer to Reforest - Private landowners, whether natural or juridical persons may participate in reforestation and plantation development or similar programs of the Department, with the landowner contributing his land and the Department furnishing funds to reforest the area; Provided, That the property shall be exclusively devoted to the planting of forest species for at least one (1) rotation, which undertaking shall be annotated at the back of the title of the property.

SEC. 29. Establishment of City or Municipal Parks or Forests. – Every City or Municipality shall establish a city or municipal park or forest and shall include in its yearly budget the necessary funds for its establishment and maintenance. The Department shall provide technical assistance to the city or municipality concerned upon request, and shall coordinate with the Department of Interior and Local Government, non-government organizations and other sectors to ensure compliance with this provision. The Department shall, upon request of concerned LGU, set aside areas for watersheds or other purposes that are consistent with forest conservation and protection of the environment.

SEC. 30. Establishment of Tree Parks in Subdivision and Providing Tree Planting on Roadsides. - Every subdivision project to be developed after the passage of this Act shall include the establishment of a tree park covering not less than fifty percent (50%) of the total open spaces required under existing laws and regulations. Guidelines for the establishment of tree parks within subdivisions shall be prepared jointly by the Housing and Land Use Regulatory Board (HLURB) and the Department. For every national, provincial, city or municipal road/highway construction project, the Department of Public Works and Highways (DPWH) or the concerned LGU shall include the planting and maintenance of tree and/or perennial shrubs along the road/highway, and establishment of roadside parks-cum-rest areas planted to trees and/or perennial shrubs every fifty (50) kilometers along the road/highway, and shall provide adequate funds for this purpose in the respective budget for road/highway construction.

## CHAPTER VII

#### FOREST PROTECTION

SEC. 31. Commercial Logging Activities. - In all forestlands as defined in Section 3 (w) hereof, there shall be a ban on all commercial logging activities for a period of thirty (30) years from the effectivity of this Act, and the issuance of licenses, permits or agreements to harvest timber from natural forests in forestlands is hereby prohibited, except as provided under Section 33, hereof. Existing timber license agreement, licenses or permits shall be allowed to continue until their expiry, unless otherwise terminated for cause. Upon expiration of the thirty year ban, the commercial utilization forests may be allowed subject to rules and regulations prescribed by the Department.

**SEC. 32.** *Exemptions.* - Community-based forest management projects, industrial forest plantations, tree farms, agro-forestry farms and other forest plantations including

bacauan and other mangrove forest plantations, communal forests, ancestral lands and domains with approved ancestral domain management plans, and research projects approved by government agencies concerned shall not be covered by Section 31 of this Act. Government projects and those of public utilities involving right-of-way, the development of mineral reservations and energy resource and the like shall be allowed subject to the issuance of an Environmental Compliance Certificate by the Secretary of

the Department.

SEC. 33. Displaced Workers. - Workers of existing commercial logging operations, including wood processing plants, who will be displaced as a result of this Act, shall be given priority in employment in government forestry programs including those mentioned in Sec. 15 of this Act as well as other reforestation programs for a period of four (4) years from the effectivity of this Act; *Provided*, That workers who are upland dwellers displaced as a result of this Act shall likewise be given priority for employment in said forestry and reforestation programs and in the allocation of forestlands for forest development and livelihood.

SEC. 34. Assistance of Law Enforcement Agencies. - The Department shall deputize law enforcement agencies and instrumentalities of the Government, including, but not limited to, the Philippine National Police (PNP), the Armed Forces of the Philippines (AFP) and the National Bureau of Investigation (NBI), for the enforcement of the logging ban and for the conservation and protection of forests. The assistance of the NGOs, cooperatives, citizen groups and community organizations shall also be utilized for the same purpose. The Department of National Defense (DND), through the AFP, in close coordination with the Department, shall crate a special forest law enforcement unit

through a process jointly designed by the DND and the Department and composed of members recruited from the major service commands of the AFP.

The special unit, jointly supervised by the DND and the DENR, shall provide effective protection of the country's forestlands, including Protected Areas and areas which shall have been reforested. It shall likewise assist the government's reforestation program in a capacity to be designated by the Department, including other tasks necessary for the effective implementation of this Act.

The Secretary of Justice shall permanently designate a special prosecutor in every city and province to immediately file charges against forest violators and ensure their speedy prosecution. He shall promulgate the necessary rules and regulations to expedite the prosecution of offenses committed under this Act.

SEC. 35. Role of Local Residents. - Qualified local residents may be deputized by the Department to assist in the protection of forests against illegal loggers, poachers, kaingeros and land speculators. They shall likewise be given the authority to arrest forest violators within their communities, subject to existing laws and regulations on arrest and detention.

# SEC. 36. Prevention of Forest Fires and Control of Forest Pests and Diseases. The Department, in collaboration with the concerned local government unit, shall formulate and implement a program of fire prevention and control including incentives to LGUs, private organizations or individuals who participate actively in fire prevention and control to reduce damage to forest resources.

The Department shall formulate and implement an integrated pest and diseases management program including quarantine procedures for imported seeds, animals,

plants and other forest products and plant parts to prevent and Control Forest pests and diseases.

SEC. 37. Information and Reward System. - The Department shall establish an information and rewards system as part of the community's participation in the protection of forest resources. The rewards shall be immediately payable upon the establishment of prima facie proof of violation. In cases where the information given leads to the seizure of logs, timber, and other forest products, and results in a conviction, the informer shall be entitled to twenty percent (20%) of the gross proceeds of the seized logs/timber/other forest products disposed of through public bidding which shall be payable within three (3) days after full payment by the winning bidder.

#### CHAPTER VIII

#### FORESTRY RESEARCH, EDUCATION TRAINING AND EXTENSION

SEC. 38. Research and Technology Development and Transfer. - Research and technology development transfer shall be strengthened to support sustainable management of forest resources. The Department, the Department of Science and Technology and the Colleges of Forestry of State Universities shall within one (1) year from the passage of this Act, prepare a research and technology development and transfer agenda for sustainable forest management, which shall be implemented, monitored, and reviewed in accordance with existing research management systems. *Provided*, That adequate and sustainable funds for research and technology development and transfer shall be provided under the General Appropriations Act.

SEC. 39. Forestry Extension Service. - Within one (1) year from effectivity of this Act, Department shall formulate a program for development of an effective

forestry extension service and include funds and plantilla for the same in its annual budget submission to Congress for inclusion in the General Appropriation Act. This program shall be revised and updated as needed to ensure Department capability to provide competent extension services to all sectors involved or intending to participate in

reforestation and other forest management activities on forestlands or privately-owned

6 lands.

The Department, through its forestry extension service, shall also develop a program to encourage land owners, especially those with lands above 18% slope, to forest their properties.

SEC.40. National Public Information, Education and Advocacy Campaign.

The Department, the Philippine Information Agency (PIA), the Department of Education,
Culture and Sports (DECS), State Universities and Colleges, Private Universities and
Colleges, with support from LGUs, NGOs, media and other organizations, shall
formulate and implement a sustained, nationwide, public information and advocacy
campaign for forest and natural resources conservation and sustainable development. The
DECS with the assistance of the Department and the College of Forestry departments of
State Universities and Colleges, shall formulate curricula for forest and natural resources
conservation, which the DECS will prescribe for inclusion in the curricula for elementary
and high school education. Congress shall allocate funds for the purpose of supporting a
systematic campaign to promote community ecological awareness throughout the
country.

SEC. 41. Formal Forestry Education. - The Commission on Higher Education and Development (CHED) in collaboration with the Department, Board of Foresters of the Professional Regulations Commission (PRC) and duly accredited Forestry

Professional organizations, s hal I actively pursue the rationalization of formal forestry

education to ensure high quality manpower output to meet the needs of the forestry

3 sector.

SEC. 42. Continuing Education in Forestry. - A non-formal program of continuing education shall be established to maintain the growth of the forestry professional. The Board of Foresters of the Professional Regulations Commission (PRC) and the Civil Service Commission (CSC) shall provide the guidelines for a continuing education program in forestry. The Department by itself or in cooperation with academic institutions shall develop the infrastructures to institutionalize non-formal continuing education for the forestry sector.

SEC. 43. Establishment of Training Center. - The Department shall establish and institutionalize a network of training centers in strategic forest resources management, development, and utilization to forest officers, LGUs, NGOs and local communities including indigenous peoples. Furthermore, the Department shall ensure that personnel appointed to critical and sensitive positions undergo training to prepare them to discharge their duties and responsibilities professionally, efficiently and effectively.

SEC. 44. Forestry Development Center. - The Forestry Development Center (FDC) based in the College of Forestry, University of the Philippines at Los Baños, established under Presidential Decree No. 1559, shall continue to serve as the primary policy research and development center for forestry and natural resources management. The Center shall perform its function in close coordination with the Department and other policy research institutions in the country. The Center shall assist the Department in

the formulation, review and evaluation of proposed and existing policies on forestry and natural resources management. As such, the FDC shall submit a quarterly written/formal report to the Secretary on policy research and development, formulation, review and evaluation of proposals and existing policies. To enable the Center to carry out its mandated functions, the Department shall provide financial support to the Center based on an approved program of activities, and which support shall not be less than five (5) million pesos yearly and shall be incorporated in the annual appropriations of the Department under the General Appropriations Act.

# CHAPTER IX

## DISPOSITION AND UTILIZATION OF FOREST RESOURCES

SEC. 45. Modes of Forest Management Agreement. — The development, utilization and management of forest resources on forestlands shall be under the full control and supervision of the Department. The State may directly undertake such activities or it may enter into co-production, joint venture or production sharing agreement with qualified Filipino citizens or corporations, subject to the relevant laws, rules and regulations; Provided, That interested members of forest communities as defined in Section 3 hereof, shall be given priority in the grant of said agreements; Provided, further, That all applications must be acted upon within a period of six (6) months. Failure to do so would be grounds for the filing of the appropriate administrative or criminal charges against the officer tasked to carry out the said function. Such agreements shall have a duration of twenty-five (25) years, renewable for another twenty-five (25) years under such terms and conditions as may be provided by the Secretary; Provided, That such agreements may not be terminated except for cause or when public interest so requires.

Current holders of existing and valid licenses, contracts or agreements granted by the government for the development, management and utilization of forest resources may be allowed to continue under the same terms and conditions until expiry of such license/contracts/agreements or the same may be converted into any other mode authorized under this Act and consistent with guidelines promulgated by the Department; *Provided*, That no such conversion will be allowed in protection forests as defined in Section 8 of this Act. The Department is hereby authorized to formulate rules and regulations covering the relevant terms and conditions thereof.

SEC. 46. Transfer. - No holder of a co-production, joint venture or production sharing agreement or contract shall sub-contract, transfer, exchange, sell or convey the same or any of his/her rights or interests therein without authority form the Secretary, and any such change of rights/interests shall remain valid for the remaining unexpired term of the original agreement, subject to compliance with the terms and conditions thereof. Provided, That no transfer shall be authorized unless the agreement or contract has been in existence and active for at least three years: Provided, further, That the transferor has faithfully complied with the terms and conditions of the said agreement or contract; the transferee bas all the qualifications and none of the disqualifications to hold the same; and the transferee shall assume all the obligations of the transferor.

SEC. 47. Non-Timber Forest Products. - Rattan, bamboos, vines, herbs, exudates and other non-timber forest products are integral parts of the forest ecosystem. The planting and sustainable management of non-timber producing species shall be encouraged! and supported. The development, management and utilization of non-timber forest products shall be allowed in accordance with the guidelines to be promulgated by DENR. However, in granting permits to harvest or utilize non-timber forest products in

the natural forests, priority shall be given to local communities or indigenous peoples living nearest the subject forestlands.

- **SEC. 48.** *Grazing.* The Department shall identify areas in the production forest land suitable for grazing purposes. However, no forestland fifty percent (50%) in slope or over may be utilized for grazing purposes.
- a. Identified grazing land shall be turned over to the Department of Agriculture (DA) which shall be responsible for licensing utilization of the same through lease or other appropriate arrangement by private investors, and shall furthermore be responsible for supervising development and management of such lands for livestock production purposes;
  - b. Within six (6) months from effectivity of this Act, the Department, in collaboration with the DA shall formulate and promulgate guidelines for the utilization, development and management of grazing lands including, but not limited to, prescriptions for pasture improvement, soil and water conservation, reforestation of lands over fifty percent slope and other relevant activities designed to ensure environmentally-sound management;
  - c. Within one (1) year from effectivity of this Act, the DA in consultation with the Department and revenue collection agencies of the government, shall formulate and promulgate guidelines and criteria for establishing fees and charges covering utilization of grazing lands, the amounts of which shall be commensurate with a fair value due to government but not less than one hundred fifty pesos (P150.00) annually per hectare;
  - d. Existing pasture lease a agreement/forest land grazing lease agreements shall be allowed to continue under the current terms and conditions for the unexpired term subject to compliance guidelines promulgated pursuant to paragraph (b.) above;

	•
1	e. The DA shall not issue any new permit, lease, or contract, nor such existing
2	agreements be allowed to continue on grazing lands if not covered by the EIS and an
3	ECC;
4	f. Within one (1) year from effectivity of this Act, the DA, in collaboration with
5	the Department shall conduct and complete a review of performance of existing pasture

the Department shall conduct and complete a review of performance of existing pasture lease/forestland grazing lease agreement/permits and cancel all such agreement/permits which are inactive or not in compliance with terms and conditions set forth in such agreements/permits; and

g. Forestlands that are the subject of cancellation shall be returned to the Department for rehabilitation protection and conservation.

SEC. 49. Mining and Power Generation Operations in Forestlands. - Forest resources inside mineral lands are under the Department's jurisdiction, and their management and utilization are subject to the provisions of this Act. Power generation and small scale mining operations in forestlands may be allowed only after the issuance of an Environmental Compliance Certificate (ECC).

**SEC. 50.** Roads and other infrastructure. - Roads and other infrastructure inside forestlands shall be constructed with the least impairment to the resource values found in such forestlands. Government agencies undertaking the construction of roads, bridges, communication and other infrastructure inside forestlands shall coordinate with and seek prior authority from the Department.

Persons allowed to develop, explore or utilize forest resources as provided under Section 50 of this Act, may be allowed to construct roads and other infrastructure inside the forestlands in accordance with approved comprehensive management plans, and upon compliance with EIA and ECC requirements and upon authorization by the

1 Department. All roads and infrastructure constructed by forest management agreement

2 holders and other permittees, licensees, lessees shall belong to the State, and their use and

administration shall be transferred to the government upon termination of the agreement.

## CHAPTER X

## **FOREST-BASED INDUSTRIES**

SEC. 51. Establishment and Operation of Forest-Based Industries. - It shall be the policy of the State to assure the availability and sustainability of the country's forest resources through judicious use and systematic restoration or replacement, increase the productivity of forest resources to meet the demands for forest-based goods and services of a growing population; enhance the contribution of forest resources for achieving national economic and social development; and promote equitable access to forest resources. The State shall promote the establishment, operation and development of forest-based industries: *Provided*, That the Department shall regulate the establishment and operation of processing plants or mills for forest products. To achieve this policy statement, incentives shall be provided to forest-based industries.

**SEC. 52.** *Incentives for Forest-Based Industries.* - To enable forest-based industries to be efficient, competitive and economically viable, the following incentives shall be granted in addition to those already provided by existing laws:

a. All processing plants or mills shall be granted operating permits with a duration of five (5) years and automatically renewable every five (5) years thereafter, subject to compliance with the terms and conditions of such permits: *Provided*, That permits of processing plants owned or operated by holders of forest management agreements or contracts shall be co-terminus with the expiry of said agreements or contracts;

b. The	e Department	shall prov	ide incentives	for the	processing	of lesser	used an	ıd
non-wood spe	ecies, and all	logging an	l wood proces	ssing was	stes;			

- c. The Department shall, within one (1) year from the effectivity of this Act, submit to Congress, through the President of the Philippines, additional measures that need to be legislated and that are designed to improve the competitiveness and viability of forest-based industries;
- d. The Department shall promote and strengthen the linkages between corporate and
   community-based industries; and
- e. The Department may provide other incentives to forest-based industries as may be
   necessary.

SEC. 53. Export and Sale of Timber Products. - Finished and semi-finished lumber products, wood manufactures and other finished wood products derived from local and imported logs and planted species shall be allowed for export. However, logs and unprocessed wood of naturally-grown species of whatever dimensions cut, gathered or removed from natural forests in forestlands shall not be exported.

Exportation of logs, lumber and other finished products from plantations shall be allowed pursuant to such guidelines that the Department may promulgate. Furthermore, no restrictions, rules and regulations shall be imposed to prevent the export of timber and other forest products derived from plantations established o privately owned lands.

No person shall sell or offer for sale any log, lumber, plywood or other manufactured wood products in the international or domestic market unless he/she complies with the grading rules and standards, or any act of falsification of the volume of logs, lumber, or other forest products in the international or domestic market shall be sufficient cause for cancellation of export license, wood processing permit, or other license or permit authorizing the manufacture or sale of such products.

1	SEC. 54. Importation of Logs and Other Forest and Wood Products Logs,
2	lumber and other forest and wood based products may be imported subject to the tariff
3	schedules and/or rules and regulations promulgated by the government.
4	
5	CHAPTER XI
6	FOREST CHARGES, FEES AND RENTALS
7	SEC. 55. Fees and Rentals for the Utilization, Exploitation, Occupation,
8	Possession of and Activities Within Forestlands The Department shall prescribe
9	appropriate fees and rentals for the different kinds of utilization, exploitation, occupation,
10	possession of, or activities within forestlands. Likewise, fees shall be collected for the
11	filing and processing of application thereof as well as the issuance and renewal of license,
12	permits and agreements.
13	
14	SEC. 56. Forest Charges Forest charges shall be collected on forest products in
15	accordance with the provisions of Republic Act No. 7161. The Department shall develop
16	guidelines for the assessment and collection of forest charges.
17	
18	SEC. 57. Fees for Administrative Services Rendered by the Department Fees
19	shall be collected for various administrative services rendered by personnel of the
20	Department in connection with their duties and responsibilities as may be requested by
21	interested parties, including but not limited, to surveying, mapping and other similar
22	service activities.

1	CHAPTER XII
2	APPROPRIATIONS AND FINANCING SUPPORT
3	SEC. 58. Appropriations The amount necessary to carry out the provisions of
4	this Act shall be included in the General Appropriations Act of the year following its
5	enactment into law and thereafter.
6	SEC. 59. Funding In its budget preparation, the Department and the local
7	government units shall allot adequate funds to effectively implement (CBFM) targets and
8	shall ensure the inclusion of such budgetary allocations in the annual General
9	Appropriations Act.
10	
11	SEC. 60. Sustainable Forestry Development Fund In order to provide
12	sustainable funds for forestry development and protection activities such as reforestation
13	and CBFM projects, a sustainable forestry development fund shall be created. At least
14	thirty percent (30%) of the forest charges and government share in all products removed
15	from the forestlands, rentals, proceeds from sales and confiscated forest products
16	including conveyances, fines and penalties and administrative charges shall be collected
17	and set aside for the buildup of sustainable forestry, development fund.
18	The Department, through the Forest Management Bureau (FMB), in coordination
19	with LGUs, NGOs, POs and government financial institutions shall create mechanism to
20	manage the Sustainable Forestry Development Fund.
21	
22	CHAPTER XIII
23	CRIMINAL OFFENSES AND PENALTIES
24	SEC. 61. Harvesting, Gathering and/or Collecting Timber or Other Forest
25	Products Without Authority Any person who shall harvest, cut, gather, collect or

remove timber or other forest products form any forestland, or timber from natural forest inside alienable and disposable public land, without authority from the Secretary or who shall possess timber or other forest products without the pertinent required legal documents shall be punished by imprisonment ranging from *prison mayor* minimum period to *reclusion temporal* minimum period and/or a fine equivalent to ten times the value of the said forest products but not less than fifty thousand pesos (P50,000): *Provided*, that in case of partnership, associations or corporation, the president, managing partner, and general manager shall be liable, and if such officers is an alien, he shall, in addition to the penalty, be deported without further proceedings on the part of the Bureau of Immigration and Deportation. Offenders who are public officials shall be deemed automatically dismissed from office and permanently disqualified from holding any elective or appointive position. All timber or any forest products cut, gathered, collected, removed or possessed and all the conveyances, machinery, equipment, implement, work animals and tools used in connection with this violation shall be seized and confiscated in favor of the government.

SEC. 62. Illegal Cutting as an Act of Economics Sabotage. - If any acts enumerated in the preceding section have been committed by an armed group or organized group through conspiracy, threat, fraud or deceit the gathering, collecting or removing timber or other forest products from any forestland or alienable and disposable public land without any authority from the Secretary, or possession of timber or other forest products without the pertinent required legal documents shall be considered as an act of economic sabotage and shall be punishable by reclusion perpetua.

SEC. 63. Use of Illegally Cut Timber in Government Infrastructure Projects. Contractors of government infrastructure are required to obtain certification from the

Department that the lumbers used were form legitimate sources. Use of illegally cut

timber in government infrastructure projects is prohibited and shall be sufficient cause for

withholding of the payment of the contractor. Further, the contractor may be subject to

the penalties provided under Section 72 hereof.

**SEC. 64.** Damage to Residual Trees. - To ensure the sustainability of the forest, adequate number of residual trees shall be marked to form part of the managed forest and as the future timber crop before any harvesting operations commence. Any marked residual tree that is damaged is subject to a fine equivalent to four times the regular forest charges.

SEC. 65. Grazing Livestock on Forestland Without a Permit. - Imprisonment for not less than two (2) years nor more than four (4) years and a 17 fine equivalent to ten times the regular rentals due in addition to confiscation of such livestock and all improvement introduced in the area in favor of the government shall be imposed on any person who shall, without authority under a lease or permit, graze or cause to graze livestock in forestlands, grazing lands and alienable and disposable lands, which have not yet been disposed of in accordance with the Public Land Act: Provided, that in case the offender is a corporation, partnership, or association, the offer or director thereof who directly caused such shall be liable. In case the offender is a public officer or employee, he shall, in addition to the above penalties, be deemed automatically dismissed from office and permanently disqualified from holding any elective or appointive position in the government service.

SEC. 66. Unlawful Occupation or Destructive of Forestlands. - Any person who enters, occupies or possesses or makes kaingin for his own private use or for

others, in any forestland, or .grazing land without authority from the Secretary, or in any manner destroys such forestland or part thereof, or causes any damage to the forests found therein, or assists, aids or abets any other person to do so, or sets a fire, or negligently permits a fire to be set in any forestland, be punished an amount of not less than Twenty Thousand Pesos (P20,000.00) nor more than one hundred thousand pesos (P100,000.00) and imprisonment of not less than two (2) years nor more than twelve (12) years and a fine equivalent to eight times the regular forest charges due on the forest products destroyed without prejudice to payment of the full costs of rehabilitation of the occupied areas as 3etermined by the Department: Provided further, That the maximum penalty prescribed herein shall be imposed upon an offender who repeats the same offense for the third time or oftener. In all cases, the court shall further order the eviction of the offender form the land and the forfeiture to the government of all improvements made and all vehicles, domestic animals and equipment of any kind used in the commission of the offense. If not suitable for use by the Department, said vehicles, domestic animals and equipment and improvements shall be sold at public auction, the proceeds from which shall accrue to the Sustainable Forestry Development Fund. In case the offender is a government officer or employee, he shall, in addition to the above penalties, be deemed automatically dismissed from office and permanently disqualified from holding any elective or appointive position in the government service.

If the offender is an alien, he shall be deported after service of sentence and payment of fines without any further proceedings.

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SEC. 67. Illegal Acts on Wildlife. - It shall be unlawful' for any person to collect, catch possess, hunt, wound, kill, capture, or destroy the nest or eggs, host plants, trade, display or keep in petshops, flowershops, orchidariums, nurseries, and the like, threatened

wildlife, its by-products or derivatives or destroy the habitats of wildlife, including those designated as critical habitats.

Any person violating this provisions shall be punished by imprisonment of six (6) years and one (1) day to twelve (12) years and a fine of One Million Pesos (P1,000,000.00) for species listed under Cites I; Seven hundred fifty thousand pesos (P750,000.00) for species listed under CITES II; and Five hundred thousand pesos (P500,000.00) for threatened species.

A criminal action for violation of this provision shall not bar the institution of a civil action for damages which may proceed independently.

All wildlife and its derivatives or by-products, and all paraphernalia., tools and conveyances used in connection with violations of this provision shall be seized and confiscated in favor of the government.

In case the offender is a government officer or employee, he/she shall, in addition to the above penalties, be deemed automatically dismissed form office and permanently disqualified from holding any elective or appointive position in the government service. If the offender is an alien, he/she shall be deported after service of and payment of fines without any further proceedings.

SEC. 68. Misdeclaration, falsification of Forest Resource Inventory, Scaling, Surveys and Reports by Government Official or Employee. — Any public officer or employee who knowingly misdeclares or falsifies forest resource inventory, scaling, surveys and other similar reports which are contrary to the criteria and standards established in this Act or the rules and regulations promulgated hereunder shall, after an appropriate administrative proceedings, be dismissed from the service and permanently disqualified from employment in any agency of the government. Upon conviction by a court of competent jurisdiction, the same public officer or employee shall further suffer

an imprisonment of not less than eight (8) years nor more than twelve (12) years and a

2 fine of not less than Twenty thousand pesos (P20,000.00) nor more than One hundred

3 thousand pesos (100,000.00). Furthermore, the subject inventory, survey, classification or

report shall be null and void.

SEC. 69. Unlawful Operation of Processing Plants or Mills. Any person operating a processing plant or mill without authority from the Secretary of his duly authorized representative, shall be punished by a fine of not less than One hundred thousand pesos (P100,000.00) and confiscation of the equipment and other paraphernalia in favor of the government.

SEC. 70. Prohibition on Issuance of Tax Declaration of Forestlands. - Any public officer or employee who shall issue a tax declaration for any purpose of forestland, shall suffer imprisonment for a period of not less than four (4) years nor more 'than eight (8) years and perpetual disqualification from holding an elective or appointive office; Provided, That such tax declaration shall be considered null and void.

SEC. 71. Unlawful Possession of Implements and Devices Used by Forest Officers. - Unlawful possession of official implements and devices used by forest officers, such as but not limited to marking hatchets, shall be penalized with imprisonment of not less than four (4) years nor more than eight (8) years and a fine of not less than Twenty thousand pesos (P20,000.00) nor more than One hundred thousand pesos (P100,000.00). In addition, the said forest officer responsible for faithful possession and use of such implement/device shall be dismissed form the service, with prejudice to reinstatement and with perpetual disqualification from holding any elective of appointive position.

SEC. 72. Unauthorized Introduction of Logging Tools and Equipment Inside

Forestlands and National Parks. - It shall be unlawful for any person or entity to

possess, bring or introduce inside forestlands any chainsaw, logging tools or equipment

other than bolos and simple hand tools without prior authority from the Secretary of his
duly authorized representative. Any person found guilty of illegal possession of said

chainsaw, logging tools or equipment shall be liable to imprisonment of twelve (12) years

and one (4) day to fourteen (14) years and eight (8) months or fixed not less than Fifty

thousand pesos (P50,000.00) nor more than One hundred thousand pesos (P100,000.00)

or both, and confiscation of said logging tools and equipment.

SEC. 73. Non-payment and Non-Remittance of Forest Charges. - Any person who fails to pay the amount due and payable to the government shall not be allowed to transport, convey, sell or use the forest product and failure to pay within thirty, (30) days upon assessment of forest charges, shall be a ground for the confiscation of the said forest product is favor of the government, pursuant to Section 60 of this Act. Any person who fails or refuses to remit to the proper authorities said forest charges collectible pursuant to the provisions of this Act or the National Internal Revenue Code, as amended, or who delays, obstructs or prevent the same, or who orders, causes or effects the transfer or diversions of the funds for purposes other than those specified in this Act for each such offense shall, upon conviction, be imprisonment for not less than six (6) years nor more than ten (10) years and be fined from twenty thousand pesos (P20,000.00) to one hundred thousand pesos (P100,000.00). If the offender is a government official or employee, he/she shall, in addition, be dismissed from service, permanently disqualified from employment or reinstatement and perpetually disqualified from holding any elective or appointive office. If the offender is a corporation, partnership or association, the officers and directors thereof shall be liable.

SEC. 74. Institution of Criminal Actions by Forest Officers. - A forest officer shall arrest even without warrant any person who has committed or is about to commit, or is committing in his presence any of the offenses defined in this chapter. He/she shall also seize and confiscate, in favor of the government, the tools, equipment and conveyances used in committing the offense, and the forest products cut, gathered, taken or possessed by the offender in the process of committing the offense. The arresting forest officer shall thereafter deliver within six (6) hours from time of arrest or seizure, the offender and the confiscated forest products, conveyances, tools and equipment, or the documents pertaining to the same, and file the proper complaint with the appropriate official designated by law to conduct preliminary investigation and file information in court. If the arrest and seizure are made in the forest far from authorities designated by law to conduct preliminary investigations, the delivery to and filing of the complaint with the latter shall be done within a reasonable time sufficient for ordinary travel from the place of arrest to the place of delivery. The seized products materials, conveyances, tools and equipment shall be disposed of in accordance with the regulations promulgated by the Department. The Secretary may deputize any agency, barangay or barrio official or any qualified person to protect the forest and exercise the powers or authority provided for in the preceding paragraph. In the case of reports and complaints regarding the commission of any of the offenses defined in this chapter not committed in the presence of any forest officer or any of the deputized officers but reported to a forest officer assigned in the area where the offense was allegedly committed and the latter shall promptly receive the evidence supporting the report or complaint and if such evidence is found sufficient file the necessary complaint with the appropriate official authorized by law to conduct a preliminary investigation of criminal cases and file an information in court.

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SEC. 75. Liability of Confiscating Officers.- Any public officer who fails to produce the timber or forest products or any part thereof including tools, conveyances, equipment, machine and devices in his custody pursuant to a seizure or confiscation made thereon, or who shall appropriate, take, misappropriate, or permit any other person to take such timber or forest products wholly or partially, shall suffer the penalty provided for in Article 217 of the Revised Penal Code. In addition, the said public officer shall be dismissed from service permanently disqualified from employment or reinstatement and perpetually disqualified from holding any elective or appointive office.

## CHAPTER XIV

## **ADMINISTRATIVE PROVISIONS**

Management Sector. - In order to effectively implement the provisions of this Act, the Forest Management Bureau (FMB) shall be strengthened and shall have the following functions in addition to the functions enumerated under Executive Order No. 192: a) Coordinate and supervise the formulation and implementation of forestry policies, plans and programs; b) Lead in the monitoring and evaluation of these policies, plans and programs and the like; and c) Review and evaluate all applications for license, permits, joint-ventures, and management agreements for issuance and/or approval by the Secretary of the Department. To ensure that the scientific practice of forestry in the country is properly implemented, only registered foresters shall be appointed to the positions of Director and Assistant Director of the Bureau and Regional Technical Director of the Forestry Sector and all other forester positions, in accordance with existing Civil Service rules and regulations.

The Forest Management Bureau (FMB) shall be organized into a line agency. The Secretary, in consultation with the Civil Service Commission (CSC) and the

Department of Budget and Management (DBM), is hereby authorized to reorganize the

Bureau and the forestry sector at the field level and create additional positions as may be

necessary for community-based forest management, forest protection, and other programs

mandated under this Act, and to upgrade the salaries of foresters and other forest officers.

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SEC. 77. Authority of the Secretary on the Utilization of Forest Resources. -

The utilization of forest resources from natural forests found in forestlands, alienable and

disposable lands not yet awarded to private individuals or entities, government-

established reservations, and all other forestlands including those under ancestral domain

claims and control or management of other government agencies, shall be prohibited

except through valid license, permit, or other agreement approved by the Secretary or

his/her duly authorized representative.

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SEC. 78. Administrative Authority of the Secretary of his Duly Authorized

Representative to Order Confiscation. - In all cases of violations of this Act or other

forest laws, rules and regulations, the Secretary or his duly authorized representative may

order the confiscation of forest products illegally harvested, cut gathered, removed or

possessed or abandoned, and all conveyances used either by land, water or air as well as

the machinery, conveyance, equipment, implement and tools used in the commission of

the offense and to dispose of the same in accordance with pertinent laws, regulations or

policies on the matter.

If the confiscated forest products are in danger of deteriorating, the Secretary may

order that the same be sold at public auctions even before the termination of the judicial

proceedings, in which case the proceeds shall be turned over and entrusted to the court

pending the outcome of such proceedings.

No courts of the Philippines shall have jurisdiction to issue any writ of *replevin*, restraining order, or preliminary mandatory injunction in any case involving or growing out of any action by the Secretary or his duly authorized representative in the exercise of the foregoing administrative authority.

SEC. 79. Administrative Authority of the Secretary to Impose Fines. - In all cases of violations, forest officers of other government officials or employees duly authorized by the Secretary, shall have free entry into areas covered by a contract, agreement, license, lease or permit. Forest officers are authorized to inspect and open closed vans suspected to contain illegally harvested, collected or transported forest products, provided this is done in the presence of the shipper or consignee or two (2) responsible public officials in the locality. Forest Officers are authorized to administer oath, take acknowledgement in official matters connected with the functions of their office, take testimony in official investigations conducted under the authority of this Act and the implementing rules and regulations issued pursuant thereof.

SEC. 80. Visitorial Powers. - The Secretary or his duly authorized representative shall, from time to time, investigate, inspect and examine records, and other documents except bank records related to the operation of any person granted the privilege or with a contract to utilize forest resources to determine compliance with the terms and conditions stipulated in the grant, the contract, this Act and pertinent laws, rules and regulations.

SEC. 81. Other Incentives. - Twenty percent (20%) of the value of confiscated materials shall be paid as incentives to informants including members of Multi-Sectoral Forest may also be donated to LGUs and other government agencies for building government infrastructure, in recognition of their participation in forest protection

- activities. Additional incentives may be provided by the Department, in addition to those
- 2 provided under the Government Service Insurance System (GSIS) or Workmen's
- 3 Compensation Law. They shall also be entitled to free legal assistance should legal cases
- 4 be filed against them in the performance of official duties.

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- 6 SEC. 82. Protection for Witnesses to Violation/s of Forestry Laws. Witnesses
- 7 to violations of this Act or other forestry laws and regulations, including the immediate
- 8 family members of said witnesses, shall be given protection, security and benefits,
- 9 subject to the provisions of Republic Act No. 6981, otherwise known as the "Witness
- 10 Protection, Security and Benefit Act" and its implementing rules and regulations.

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- 12 SEC. 83. Implementing Rules and Regulations. The Secretary, within one (1)
- 13 year from effectivity of this Act, shall promulgate the rules and regulations necessary to
- 14 effectively implement the provisions of this Act.

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- 16 SEC. 84. Separability Clause. Should any provision herein be declared
- 17 unconstitutional, the same shall not effect the validity or the legality of the other
- 18 provisions.

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- SEC. 85. Repealing Clause. Subsections (b), (d), (f), (g), and (i) of Section 4 of
- 21 Act No. 3915; Republic Act No. 460; Presidential Decree Nos. 705, 1153, 1515, 1559,
- 22 1775 and 1998; Letter of Instruction No. 818; Executive Order No. 277, and 278, series
- of 1987, and Executive Order NO. 725, series of 1981, are hereby repealed, and all laws,
- orders, rules and regulations or any part hereof which are inconsistent herewith are
- 25 repealed or amended accordingly.

- SEC. 86. Effectivity. This Act shall take effect fifteen (15) days after its
- 2 publication in the Official Gazette or in at least two (2) national newspapers of general
- 3 circulation.

Approved,