

'11 FEB -2 P1:26

SENATE

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COMMITTEE REPORT NO. 16

Submitted by the Committee on Civil Service and Government Reorganization FEB - 2 2011

RE: Senate Bill No. 2671

Recommending its approval in substitution of Senate Bill Nos. 15 and 1995.

Sponsor: Senator Trillanes IV

MR. PRESIDENT:

The Committee on Civil Service and Government Reorganization, to which was referred S.B. No. 15 introduced by Senator Antonio "Sonny" F. Trillanes IV, *entitled*:

AN ACT ESTABLISHING THE CAREER EXECUTIVE SYSTEM

taking into consideration Senate Bill No. 1995, introduced by Senator Ramon A. Revilla Jr., entitled:

AN ACT ESTABLISHING THE CAREER EXECUTIVE SYSTEM

has considered the same and has the honor to report them back to the Senate with the recommendation that the attached Senate Bill No. 2671 prepared by the Committee, entitled:

AN ACT STRENGTHENING THE CAREER EXECUTIVE SYSTEM

be approved in substitution of Senate Bill Nos. 15 and 1995 with Senators Trillanes IV and Revilla as authors thereof.

Respectfully submitted:

Chair:

Vice Chair:

Members

FERDINAND R. MARCOS, JR.

LOREN B. LEGARDA

FRANCIS N. PANGILINAN

"COMPANERA" PIA S. CAYETANO

Ex-Officio Members

JINGGOY EJERCITO ESTRADA

President Pro-Tempore

VICENTE C. SOTTO III

Majority Leader

ALAN PETER "COMPAÑERO" S. CAYETANO

Minority Leader

HON. JUAN PONCE ENRILE

President
Senate of the Philippines

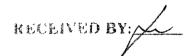


FIFTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session

'11 FEB -2 P1:26

SENATE

s. NO. 2671



Prepared by the Committee on Civil Service and Government Reorganization with Senators Trillanes IV and Revilla as authors thereof

AN ACT 'STRENGTHENING THE CAREER EXECUTIVE SYSTEM

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled.

ARTICLE I GENERAL PROVISIONS

SECTION 1. Short Title. – This Act shall be known as the "Career Executive System Act of 2011".

SEC. 2. Declaration of Policy. – It is the policy of the State under Article IX, B. Section 3 of the 1987 Philippine Constitution to establish a career service and to provide the public sector with a well-selected and development-oriented corps of public managers who possess the necessary expertise and responsive leadership that will serve as a stabilizing force, an instrument for change, a vanguard of professionalism and careerism in the civil service, and a critical link between the government and the people. Towards this end, the State hereby calls for an effective, efficient and responsible administration of the executive/managerial class within the third level of the career service that will maintain continuity and stability in the bureaucracy.

SEC. 3. Coverage. - This Act shall cover the executive/managerial class of the third level of the career service, which constitutes the Career Executive System.

SEC. 4. Definition of Terms. - As used in this Act, the following terms shall be construed as follows:

1	(a) "Third Level" refers to the highest level in the career service of the Civil Service
2	System under the 1987 Philippine Constitution which includes positions in the
3	executive and managerial class covering all positions higher than chief of division
4	based on the position classification system of the Department of Budget and
5	Management and the Civil Service Commission across the executive class department
6	including government-owned and controlled corporations (GOCCs).
7	
8	(b) "Career Executive System (CES)" refers to the system designed to professionalize
9	and promote career development among the executive and managerial personnel of the
10	third level in the career service.
11	6
12	(c) "Career Executive System Board (CESB)" refers to the policy making body
13	responsible for the development, maintenance and administration of the Career
14	Executive System.
15	•
16	(d) "Career Executive Officer (CEO)" refers to a Career Executive Officer-Eligible who
17	is conferred a CES rank and appointed to a position covered by the CES.
18	
19	(e) "Career Executive Officer-Eligible (CEO-E)" refers to a person who passed the
20	qualifying examination process set by the Career Executive System Board through the
21	Civil Service Commission but has not yet been appointed to a position in the CES.
22	
23	(f) "Rank" refers to the index of classification of Career Executive Officers to which a
24	Career Executive Officer-Eligible may be appointed by the Civil Service Commission
25	in accordance with the requirements prescribed by the Board.
26	
27	(g) "Mobility" refers to the movement of a Career Executive Officer from one position to
28	another without reduction in rank or salary.

ARTICLE II

CAREER EXECUTIVE SYSTEM

SEC. 5. The Career Executive System (CES). – The Career Executive System shall cover all executive and managerial positions in the third level of the career service, as defined in Section 4 hereof, specifically those in the Executive Branch including Government Owned and Controlled Corporations (GOCCs). Entry and advancement in the CES shall be governed by the principles of merit and fitness and such other requirements, as may be prescribed by the Career Executive System Board, through the Civil Service Commission. The CES shall be essentially characterized by the principles of merit and fitness, security of tenure and mobility.

SEC. 6. Career Executive System Board (CESB). – A Career Executive System Board, hereinafter referred to as the Board, under the administrative supervision of the Civil Service Commission for purposes of policy and program coordination, is hereby created. It shall be composed of the Chairperson of the Commission who shall serve as the Board's ex officio Chairperson and four (4) ex officio members namely: the Secretary of the Department of Budget and Management (DBM) or his/her permanent representative holding a position not lower than an undersecretary; the President of the Development Academy of the Philippines (DAP); the Dean of the National College of Public Administration and Governance (NCPAG) of the University of the Philippines; the President or representative of a duly accredited national federation or union of Career Executive Officers. The Board shall also include three (3) members to be appointed by the President for a term of three (3) years, namely: the President or representative of a nationwide association of personnel and/or human resource practitioners in the private sector; the President or representative of the Philippine Association of Professional Regulatory Board Members (PAPRBM) and a representative of the Office of the President.

SEC. 7. Powers and Functions of the Board. – The Board shall be the policy-making body for the Career Executive System. It shall promulgate rules, standards and procedures in the recruitment, selection, assignment to positions, attestation of appointment to CES positions, conferment of ranks, classification, compensation, mobility, performance management, tour of duty, rewards and incentives, and training and career development of CEOs and CEO-Es.

SEC. 8. Office of the Career Executive Service (OCES). – The Office of the Career Executive Service (OCES) shall serve as the Board's secretariat with its own administrative and

financial components. It shall be responsible for the implementation of the policies, rules, regulations, decisions, directives and instructions pertaining to the third level of the career service. It shall be headed by an Executive Director, with the rank of Undersecretary, who shall be assisted by a Director V with the rank of Assistant Secretary, both of whom shall be Career Executive Officers, and shall be appointed by the Chairperson of the Commission upon recommendation by the Board.

ARTICLE III

POLICIES AND STANDARDS IN THE CAREER EXECUTIVE SYSTEM

SEC. 9. Membership in the Career Executive System. — A person who meets the academic, leadership, experience and other requirements and passes the required examination prescribed by the Board shall be included in the register of career executive officer eligibles and upon appointment to an appropriate rank in the Career Executive System, become an active member of the Career Executive System. A CEO-Eligible who is assigned to a position in the Career Executive System shall be given the entry rank as CEO by the by the Board. This process completes his/her membership in the Career Executive System. The area of recruitment shall be government-wide with provisions to allow qualified or outstanding persons from outside the government to enter the Career Executive System.

SEC. 10. Security of Tenure. — A CEO shall enjoy security of tenure in the Career Executive System based on eligibility, and shall not be suspended nor dismissed except for cause and with due process of law. The concurrence of the following requisites is mandatory in order for an official in the Career Executive System to attain security of tenure: (a) CES Eligibility; and (b) appointment to the appropriate CES rank made by the President, upon the recommendation of the Board.

SEC. 11. Compensation. — A CEO shall be compensated according to rank and performance. In case a CEO occupies a position whose salary grade is higher than that of his/her rank, he/she shall receive the difference between the salary grade of his/her position and his/her rank while assigned to the position. The Board, in coordination with the Commission and the DBM, shall develop and periodically review a compensation plan for CEOs. The employing agency shall provide the funds to pay the salary, fringe benefits and allowances of a CEO.

SEC. 12. Rank System in the Career Executive System. — A CEO shall be appointed in accordance with a rank system, which shall be established and determined by the Board. Rank classification shall be based on proven competence, qualifications such as appropriate academic and professional background, broad levels of responsibility and other relevant considerations as may be prescribed by the Board.

SEC. 13. Appointment to Rank. – Only a CEO-Eligible, assigned to a position in the Career Executive System, shall be appointed to rank by the President upon recommendation by the Board.

SEC. 14. *Promotion in Rank.* – The Board shall provide for the criteria which shall be the basis for promotion in rank. The criteria to be established shall include, but shall not be limited to, performance, qualifications and proven competence. The Board shall recommend to the President qualified CEO-Eligibles who meet the criteria prescribed by the Board from promotion in rank.

SEC. 15. Mobility in the Career Executive System. – A CEO may be assigned to any position in the Career Executive System without diminution in rank and salary. The tour of duty of each CEO shall be for a period of three (3) years during which period he/she shall not be transferred to another office or position without his/her consent. In filling a vacancy, the head of agency shall choose from those who have been appointed to rank or conferred CES eligibility. The Board shall provide information on vacancies, an updated list of available qualified persons who may be assigned, and such other mechanisms to assist the head of agency in the selection.

SEC. 16. Assignment to Positions in the Career Executive System. — Career Executive Officers (CEOs) and Career Executive Officer-Eligibles (CEO-Es) shall be given priority in assignments to vacant positions in the Career Executive System. In exceptional cases, a non-CEO and non-CEO-E may be assigned to a position in the Career Executive System on a temporary status: Provided, That he/she shall be replaced once a CEO or CEO-E becomes available. Officials who are in Salary Standardization Law (SSL)-exempt agencies shall likewise be required to be CES Eligibles before being given assignments in the Career Executive System. All career undersecretaries and assistant secretaries and other officials of similar rank in the Career Executive System shall likewise come from CEOs and CEO-Eligibles. The appointing authority shall choose from a list of at least three (3) eligibles who are qualified, available and

ı	willing	to	he	assigned	to	said	vacant	position	The	number	of	career	undersecretaries	ano
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assistant secretaries and other officials of similar rank shall conform to the number set by law.

The Commission shall establish a mechanism to ensure that assignments to positions in the

Career Executive System conform to the standards prescribed under this Act.

SEC. 17. Discipline. – Investigation and adjudication of administrative complaints against occupants of positions in the CES shall be primarily vested in the assigning agency; *Provided*, that, the decisions in such cases shall be appealable to the Board; *Provided*, *further* that the decisions of the Board, in the exercise of its primary and/or appellate jurisdiction shall be appealable to the Commission without prejudice to the principle of exhaustion of administrative remedies.

SEC. 18. Training and Career Development. – The Commission, upon the recommendation of the Board, shall establish a continuing program of training and career development for CEO and CEO-Es.

 SEC. 19. *Performance Management.* – The Board shall develop a system for periodic evaluation of the performance of occupants of positions in the CES taking into account their accomplishments and managerial capabilities. This periodic evaluation system shall be the basis for the grant of incentives and awards, as well as for sanctions for poor performance.

23 ARTICLE IV 24 MISCELLANEOUS PROVISIONS

SEC. 20. Transitory Provisions. – The incumbent Chairman of the Board of the Career Executive Service Board ("Old Board"), as well as the other incumbent Board members, shall continue to exercise their duties and functions until 31 March of 2012, when the term of the incumbent Chairman of the Old Board expires. After the said date, the Career Executive System Board ("New Board") created under this law shall succeed and take over the functions of the Career Executive Service Board (Old Board) and the composition and members of the New Board, as enumerated under Section 6 of this Act, shall assume their respective posts; Provided, That:

(a) Upon the effectivity of this Act, all Career Ex	secutive Service Officers (CESOs) who
were conferred CESO ranks under Article IV, Part III	of the Integrated Reorganization Plan
under Presidential Decree No. 1, as amended, shall, as a	a vested right, be accredited as Career
Executive Officers (CEOs) under this Act and shall be	appointed to Career Executive Officer
ranks corresponding to their CESO rank.	

(b) Career Executive Service Eligibles (CESEs) who passed the examinations given by the former Career Executive Service Board, and Career Service Executive Eligibles (CSEEs) who passed the examination given by the Civil Service Commission, and who are assigned to positions in the Career Executive System at the time of the effectivity of this Act, shall be appointed to entry rank as Career Executive Officers.

(c) Those who possess Career Executive Service Eligibility (CESE) but who are not assigned positions in the Career Executive System at the time of the effectivity of this Act shall be accredited as Career Executive Officer-Eligibles (CEO-Es).

(d) Career Service Executive Eligibles (CSEEs) who have not been assigned to positions in the Career Executive System at the time of the effectivity of this Act shall be required to undergo further screening process to qualify as Career Executive Officer-Eligibles.

(e) The personnel, assets, funds, grants and records of the current Career Executive Service Board (CESB) secretariat are hereby transferred to the Office of the Career Executive System (OCES).

(f) Incumbent officials and employees of the current CESB secretariat shall continue to exercise their respective functions, duties and responsibilities with the corresponding benefits and privileges and shall be deemed absorbed by the OCES.

SEC. 21. Implementing Rules and Regulations. – The Board, in consultation with the Commission, shall promulgate implementing rules and regulations (IRR) as may be necessary to implement the intent and purposes of this Act. Said IRR shall be published in the Official Gazette and in two (2) newspapers of general circulation.

SEC. 22. Repealing Clause. – Article IV, Part III of the Integrated Reorganization Plan, as approved under Presidential Decree No. 1, as amended, is hereby repealed. All provisions of Executive Order No. 292, or the Revised Administrative Code of 1987 on the Civil Service

Commission that are inconsistent with this Act are hereby repealed. All laws, rules and regulations or parts thereof that are inconsistent with the provisions of this Act are hereby repealed or modified accordingly.

SEC. 23. Separability Clause. – If any part, section or provision of this Act is held invalid or unconstitutional, no other part, section or provision shall be affected by the invalidity or unconstitutionality thereof.

SEC. 24. Effectivity. – This Act shall take effect after fifteen (15) days from its publication in the Official Gazette and in two (2) newspapers of general circulation.

Approved,