FIFTEENTH CONGRESS OF THE REPUBLIC) OF THE PHILIPPINES

First Regular Session



'11 MAY 10 P2:45

SENATE
Senate Bill No. 2809

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RECEIVED BY: Com

INTRODUCED BY Senator EDGARDO J. ANGARA

EXPLANATORY NOTE

The improvement of the regular officer delivery system in the Philippine Air Force (PAF) is a long-felt need in the military establishment.

The PAF Flying School (PAFFS), which is at present, can no longer cope with the required number and proper training of officer pilots for the PAF because of inadequate facilities and logistical support. Additionally, since a college degree is and academic requirement for entrance into the PAFFS, we are somehow assured that students are more matured and equipped to face the demands required to be an Air Force officer.

The creation of the Philippine Air Force Academy (PAFA) is a response to this problem in line with the constitutional mandate of guaranteeing equal access of opportunity for public service.

Given the inherent political instability of a developing country such as the Philippines, we should see to it that an unwanted relationship among officers often called "regular officer homogeneity" is not created. Concerned sectors believe that this officer homogeneity" may endanger a potentially explosive political situation where an Armed Forces is controlled in all its branches, and at all levels, by regular officer school. The creation of the PAF Academy will help preclude this situation.

Existence of strong checks and balances in government is the essence to preserve democracy. And this practice of checks and balances should also be developed in the National Security Agencies and the Armed Services, since these are agencies are among the protectors of the people and the state.

State therefore must promote the multiple sourcing of regular officers of the AFP from Filipino citizens of diverse culture and institutions. Thus, there shall be established in the Philippine Air Force an educational institution to be known as the Philippine Air Force Academy (PAFA) hereinafter referred to as the Academy, for instruction and preparation for military service of the Philippine Air Force Cadets, to be known as Aviation Cadets. The instruction is a **15-month program** in the Academy based on entry of students from different colleges and universities nationwide. Air Force specific subjects as designed by the PAF shall be taught in the Academy together with the officer and other aviation fields of training. Graduates shall be commissioned as regular officers of the AFP.

There is also a need to professionalize the other Air Force career areas like aircraft maintenance, avionics and air logistics to further enhance the efficiency and effectiveness of the PAF. These highly specialized career fields cannot adequately addressed by a traditional military academy like the Philippine Military Academy.

A candidate who has completed a 4-year baccalaureate degree brings with him into the Academy the wealth of experience necessary to broaden his perspectives in academics as well as his outlook among all cultures. The young men and women who are bright and come from the minority groups can likewise establish their career in the PAF. Their experiences and academic disciplines in social sciences obtained from the colleges and universities will hasten their maturity and will give them wider and better perspectives on what kind of a career they would like to pursue and how to serve country and people. The military training and discipline added to their highly technical expertise in aviation and related fields obtained and instilled in the Academy, performance of their mission and exercise of leadership will be more balanced and matured.

The present assets of the PAF Officers Candidate School (OCS) such as barracks, dormitories, office buildings, classrooms, technical equipment and other facilities necessary for training already exist at the Air Education and Training Command (AETC), Fernando Air Base, Lipa City. These assets can be transferred to the Academy. The present budget of the PAF is enough to start, sustain and operate the Academy. If there will be expenses incurred it will just be on renovation of existing buildings and construction of additional mandatory facilities, equipment upgrades, salaries and accommodation of civilian professors and civilian employees. Majority of the instructors will be officers in the PAF. Future expansions and upgrading of the Academy will be budgeted by Congress. Also, having a 15-month program in the Academy will be cheaper than a 4-year program. The Academy experiences of the Aviation Cadets plus the military discipline instilled in them will make them good leaders in the AFP and the country as well. From these graduates will be graduates and other aviation field officers who will man the modernized Philippine Air Force. And even after retirement or separation from the military service the training and education earned in the Academy will be usable throughout life.

The PAF Academy as conceptualized is geared towards making available an adequate and dedicated corps of professional Air Force officers with proper education, training and orientation to lead and manage the complex technologies inherent in the field of aviation.

S EĎGARDO J. ANGARA

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AN ACT ESTABLISHING THE PHILIPPINE AIR FORCE ACADEMY (PAFA) AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

- **Section 1. Short Title** There shall be established in the Philippine Air Force an educational institution to be known as the Philippine Air Force Academy (PAFA), hereinafter referred to as the Academy, for the instruction and preparation for military service of Philippine Air Force Aviation Cadets. This Act shall be known as **the "Philippine Air Force Academy Act of 2011."**
- **SEC. 2.** Administration. The Academy as herein established shall be organized and administered by the Commanding General, Philippine Air Force (PAF), under the general supervision and control of the Chief of Staff of the Armed Forces of the Philippines.
- **SEC. 3.** Academic Board. The Academic Board of the Academy shall be composed of the Superintendent, the Dean of the Corps of Professors, the Commandant of Cadets and the Heads of the Departments to be constituted as follows:
 - (a) The Superintendent and the Commandant of Cadets and Officers Candidate of the Academy shall be detailed to those positions by the President from the officers of the Philippine Air Force; and
 - (b) The Dean of the Corps of Professors shall be appointed from the permanent professors who have served as heads of departments of instructions at the Academy.
- SEC. 4. Declaration of State Policy. It is hereby declared that the State shall promote multiple sourcing of regular officers of the AFP from diverse military training institutions of all the Branch of Services of the AFP. This State policy conforms to the policy of developing checks and balances in a democratic country like ours not only in the government bureaucracy but also in the defense and national security agencies.
- SEC. 5. Applicability. The provisions of this Act shall apply to the AFP insofar as to the establishment of the Philippine Air Force Academy; admission of cadets and officers candidate, who shall be known and called as Aviation Cadets and Probationary Officers, respectively; organization and administration of the Academy, appointment to the regular force as officers in the AFP from those who successfully complete the academic and officer training in the Academy; the composition of the Corps of Aviation Cadets and Officers Candidate; and composition of the Academic Board and Faculty members.

 SEC. 6. Department Title and Faculty.- The Chief of Staff of the Armed Forces of the Philippines may prescribe the titles of each of the departments of instruction and professor shall not affect the status, rank or eligibility for promotion or retirement of, or otherwise prejudice, a professor of the Academy.

SEC. 7. Definition of Terms. For purposes of this Act, the following terms are hereby defined:

- a. **Active Commissioned Service** A period of the active service rendered by an individual as a commissioned officer.
- b. **Aviation Cadet** a cadet in the Philippine Air Force Academy who is being trained as an officer of the AFP as well as for baccalaureate degree specializing in the aviation fields.
- c. Officer Candidate a baccalaureate degree graduate qualified for commission under the provisions of law and is undergoing military training prior to the same.
- d. **Commission** a status conferred to an individual by the President of the Republic of the Philippines to serve as regular or reserve officer in the AFP.
- e. *CACPAF* Corps of Aviation Cadets Philippine Air Force, the student body comprising the undergraduate military training cadets of the PAFA.
- f. **COCPAF** Corps of Officers Candidate Philippine Air Force, the student body comprising the officers candidate training of the PAFA.
- g. First Captain the designation of the highest-ranking Aviation Cadet and Officer Candidate who will act as leader of the Corps of Aviation Cadets and Corps of Officers Candidate of the Philippine Air Force, respectively.
- h. **CHED** Commission on Higher Education of the Department of Education.
- i. **PAFA** Philippine Air Force Academy.
- j. **Regular Officer** a commissioned officer in the regular forces of the AFP appointed as such by the President of the Republic of the Philippines.
- k. **Reserve Officer** a commissioned officer in the Reserve Force of the AFP.
- l. **Hazing** For the purpose of this Act, "hazing" means any unauthorized assumption of authority by a cadet whereby another cadet suffers or is exposed to any form of injury, indignity, humiliation, hardship or oppression or the deprivation or abridgement of rights.

SEC. 8. Philippine Air Force Academy (PAFA) – There shall be established in the Philippine Air Force an educational institution to be known as the Philippine Air Force Academy (PAFA), hereinafter referred to as the Academy.

(a) Fifteen-month Transitory Program - For the first five (5) years of the implementation of this Act, there shall be a fifteen-month intensive military officer training program for aviation cadets. Cadets under this program should be a graduate of at least a four-year baccalaureate degree, and possess such other requirements that the Academy may impose.

 (b) Four-year Baccalaureate Degree on Aero Engineering – On the sixth (6th) year of this Act, the Academy shall accept its first batch of candidates for the four-year Baccalaureate Degree on Aero Engineering. Aviation cadets should at least be high school graduates, and possess such other requirements that the Academy may impose.

The present PAF Officer Candidate School/PAF Regular Officer Procurement Program (PAFROPP) facilities shall be absorbed by the Academy including equipment, facilities, school grounds and applicable members of the faculty and administrative personnel, as the case maybe.

Corps of Aviation Cadets Philippine Air Force. (CACPAF) - One SEC. 9. student body of the Academy shall be known as the Corps of Aviation Cadets Philippine Air Force (CACPAF). The President shall be authorized to appoint annually, subject to such physical and mental examinations as may be prescribed, the number of aviation cadets necessary to maintain the Corps of Aviation Cadets at a strength of one hundred twenty (120) and not to exceed two hundred fifty (250) at any one time. The strength of the Corps of Aviation Cadets Philippine Air Force shall be maintained by the annual appointment of Aviation Cadets composed of, as follows: a) Not more than twenty percent (20%) selected based on order of merit, as established by competitive examination, from the children of members of the Armed Forces who: Were killed in action or died of wounds or injuries received or diseases contracted in or pre-existing injury or disease aggravated by active service: or Were awarded the Medal of Valor for an act performed while serving in the Armed Forces. For the purpose of this act, a determination by the Line of Duty Board of the major services that a death is service-connected is binding upon the Secretary of the National Defense. Not more than ten percent (10%) selected based on order of merit, as b) established by competitive examination, from the enlisted members of the Armed Forces; c) Not more than ten percent (10%) selected based on order of merit, as established by competitive examination, from the reserve component of the Armed Forces; Not more than ten percent (10%) selected based on order of merit, as d) established by competitive examination, from the cultural communities as may be selected by the President; and The remaining number from the Philippines at large, selected based on e) order of merit, as established by competitive examination. Corps of Officers Candidate. - Another student body of the SEC. 10. Academy shall be known as the Corps of Officers Candidate Philippine Air Force The President shall be authorized to appoint annually, subject to such physical and mental examinations as may be prescribed, the number of officers candidate necessary to maintain the Corps of Officers Candidate at a strength of sixty (60) and not to exceed one hundred twenty (120) at any one time. The strength of the Corps of Officers Candidate Philippine Air Force shall be maintained by the annual appointment of Officers Candidate composed of, as follows: Not more than twenty percent (20%) selected based on order of merit, as a) established by competitive examination, from the children of members of the Armed Forces who: Were killed in action or died of wounds or injuries received or diseases contracted in or pre-existing injury or disease aggravated by active service: or Were awarded the Medal of Valor for an act performed while serving in the Armed Forces. For the purpose of this act, a determination by the Line of Duty

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- b) Not more than ten percent (10%) selected based on order of merit, as established by competitive examination, from the qualified enlisted members of the Armed Forces:
- Not more than ten percent (10%) selected based on order of merit, as c) established by competitive examination, from the reserve component of the Armed Forces:
- d) Not more than ten percent (10%) selected based on order of merit, as established by competitive examination, from the qualified cultural communities as may be selected by the President; and
- The remaining number from the Philippines at large, selected based on e) order of merit, as established by competitive examination.

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SEC. 11. Eligibility for Admission. - To be eligible for admission, a candidate must be:

- 1) Single and must never have been married:
 - 2) Natural-born citizen of the Philippines:
 - 3) At least seventeen (17) years of age but not more than twenty-two (22) on the first day of April of the year of admission of Aviation Cadets;
 - 4) At least Eighteen (18) years of age but not more than twenty-three (23) years of age on the 2nd day of January of the year of admission of Officers Candidate:
 - 5) For Aviation Cadets, have completed high school and passed the National Collegiate Admission Examination;
 - 6) For Officers Candidate, have completed a four-year baccalaureate degree obtained from any government-recognized and accredited educational institution;
 - 7) Have passed the competitive national examination given for the purpose;
 - 8) Have passed the physical examination and psychological tests to be given by competent authorities of the Philippine Air Force;

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The Academy shall provide for educational and physical facilities for the recruitment and training of women as members of the Corps of Aviation Cadets.

Women shall be admitted and shall comprise not more than fifteen percent (15%) of the strength of both the Corps of Aviation Cadets and Corps of Officers Candidate at any time.

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All Aviation Cadets and Officers Candidate shall be appointed by the President. An appointment is conditional until the cadet is admitted.

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Cadets or students from other Philippine military institutions maybe admitted to the Academy depending on the prescribed quota set forth by the PAF provided that these cadets or students must have completed any four year baccalaureate degree course. These cadets or students, however, will no longer take the competitive nationwide examinations except that they must pass the physical and psychological examinations provided for. Upon entry into the Academy these cadets or students shall be absorbed and appointed as Aviation Cadets. Commissionship in the AFP for these cadets or students shall be subject to the requirements for commission of graduates of the Academy.

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If it is to be determined that, upon the admission of a new class to the Academy, the number of aviation cadets at the Academy will be below the authorized number, the Chief of Staff may nominate, as may be qualified, alternates and are recommended and found qualified by the Faculty as are necessary to meet the needs of the Air Force, but not more than the authorized strength of the Corps of Aviation Cadets.

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SEC. 12. Academic Courses. - a) There will be no academic breaks except on legal and national holidays. Nothing prevents the Academy from inviting instructors, professors and other experts from the aviation industry and from other schools.

Academy shall be manned and equipped with the necessary faculty, expertise, equipment and facilities from existing national agencies, and shall be authorized to have agreements with schools, colleges, and universities to augment its capabilities and to hire civilian professors to man professorial chairs. All these personnel shall be subject to DND, AFP and Academy rules and regulations, whichever may be applicable.

b) The Superintendent of the Academy shall recommend to the Chief of Staff, AFP, individuals who shall be designated or commissioned as members of the Corps of Professors. Applicable laws, rules and regulations governing the appointment and commission in the Corps of Professors shall apply.

 SEC. 13. Organization of the Corps of Aviation Cadet. The Corps of Aviation Cadets of the Philippine Air Force as well as the Corps of Officers Candidate shall be organized along the lines of the PAF organizations. Both Corps shall each have a First Captain appointed by the Superintendent of the Academy from among the most qualified Aviation Cadets and Officers Candidate, respectively. Both Corps shall be bound by the honor code of conduct which shall be used to govern the behavior of each and every individual in addition to the established AFP rules and regulations.

SEC. 14. *Pay and Allowances.* - The pay and allowances of the Aviation Cadets and Officers Candidate shall be fixed by the President.

SEC. 15. *Undertaking.* - Each Aviation Cadet or Officer Candidate shall sign an agreement that, unless sooner separated by duly authorized authorities, he shall:

1) Complete the course of instruction at the Academy;

Accept an appointment and serve as a commissioned officer of the Armed Forces of the Philippines for at least eight (8) years immediately after graduation from the Academy. Entry into the Academy shall be on the 1st day of April for Aviation Cadets and the 2nd day of January every year. Graduates from both training Corps shall be on last week of March every year and shall be considered one class, subject to an order of merit set by the IRR of this Act.

SEC. 16. Aviation Cadet and Officer Candidate Retirement. -Any Aviation Cadet or Officer Candidate, who shall, after entrance to the Academy and before completion of prescribed courses of training, be found physically or mentally unfit for military assignment by reason of injury or disease incidental to the service, shall be retired with the rank of second lieutenant of the Armed Forces of the Philippines.

SEC. 17. Commission. - Upon satisfactory completion of the course of instruction at the Academy, the Aviation Cadets and Officers Candidate shall be commissioned as second lieutenants and incorporated among each other in the Regular Force of the Armed Forces of the Philippines with the relative rank in the order of final general standing set by the IRR of this Act.

SEC. 18. *Prohibition against Hazing.* - Subject to the approval of the Secretary of National Defense, the Superintendent of the Academy shall issue rules and regulations preventing hazing and prescribe dismissal, suspension and other adequate punishment for violation thereof.

If an Aviation Cadet or Officer Candidate is charged with violating any rule or regulation issued pursuant to this Section, the penalty of which is dismissal from the Academy, a request in writing for a trial by a general court martial may be submitted.

An Aviation Cadet or Officer Candidate dismissed from the Academy for hazing shall not be reappointed as an Aviation Cadet nor Officer Candidate and shall be ineligible for appointment as a commissioned officer in the Armed Forces of the Philippines until after two (2) years from the graduation of his class.

SEC. 19. Transfer of Assets and Liabilities. - The existing PAF Officer Candidate School/Regular Officer Procurement Program facilities including the members of faculty and personnel, records, equipment, assets and liabilities are hereby transferred to and integrated with the Philippine Air Force Academy. Similar assets necessary for training pilots now existing elsewhere in the AFP shall be transferred to the Air and Education Training Command.

SEC.20. *Implementing Rules and Regulation.* - The Secretary of National Defense shall, within three (3) months after the approval of this Act, prescribe the implementing rules and regulations (IRR) necessary for the effective implementation of the provisions of this Act.

 SEC. 21. Funding – The initial appropriations for the establishment of the Academy shall be charged to the appropriation of the Academy, coursed through the Department of National Defense (DND). Two hundred forty-six million pesos (Php246,000,000.00) shall be allotted to establish the four-year baccalaureate degree in the Academy, which shall be released in five phases: one hundred sixty-seven million pesos (Php167,000,000.00) for the first (1st) year; forty-one million pesos (Php41,000,000.00) for the second (2nd) year; twenty-one million pesos (Php21,000,000.00) for the third (3rd) year; eight million, five hundred thousand pesos (Php8,500,000.00) for the fourth (4th) year; and eight million, five hundred thousand pesos (Php8,500,000.00) for the fifth (5th) year. These shall be included in the annual General Appropriations Act (GAA).

Thereafter, the amount necessary for the improvement, operation and maintenance of the Academy shall be included in the GAA.

SEC. 22. *Separability Clause.* – If any provision of this Act is held invalid, all the other provisions not affected hereby shall remain valid.

SEC. 23. *Transitory Provision.* – All present First and Second Class Aerocadets of the Philippine Military Academy, upon graduation, shall be accepted to the Philippine Air Force. Thereafter, all the PAF officer requirements shall be provided by the PAFA and the Air Force ROTC through the Air Force Reserve Command.

SEC. 24. *Effectivity.* - This Act shall take effect fifteen (15) days following the completion of its publication in at least two (2) national newspapers of general circulation.

Approved,