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SENATE

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COMMITTEE REPORT NO. _ 30

Submitted jointly by the Committees on Science and Technology; Constitutional Amendments, Revision of Codes and Laws; Education, Arts and Culture; Justice and Human Rights; Trade and Commerce; Public Information and Mass Media and Finance on MAY - 3 2011.

Re: Senate Bill No. 2796

Recommending its approval in substitution of Senate Bill Nos. 14, 52, 134, 275, 665, 828, 983, 1081, 1475, 1963, 2214, 2451, 2534, 2674, 2721, taking into consideration Senate Resolution Nos. 75, 164 and 254.

Sponsor: Senator Edgardo J. Angara

MR. PRESIDENT:

The Committees on Science and Technology; Constitutional Amendments, Revision of Codes and Laws; Education, Arts and Culture; Justice and Human Rights; Trade and Commerce; Public Information and Mass Media and Finance to which were referred Senate Bill No. 14, introduced by Senator Trillanes, entitled:

"AN ACT

DEFINING CYBERCRIME, PROVIDING FOR PREVENTION, SUPPRESSION AND IMPOSITION OF PENALTIES THEREFOR AND FOR OTHER PURPOSES"

S. No. 52, introduced by Senator Angara, entitled:

"AN ACT

DEFINING CYBERCRIME, PROVIDING FOR PREVENTION, INVESTIGATION AND IMPOSITION OF PENALTIES THEREFOR AND FOR OTHER PURPOSES"

S. No. 134, introduced by Senator Enrile, entitled:

"AN ACT

DEFINING CYBERCRIME, PROVIDING FOR THE PREVENTION, SUPPRESSION AND IMPOSITION OF PENALTIES THEREFOR AND FOR OTHER PURPOSES"

S. No. 275, introduced by Senator Trillanes, entitled:

"AN ACT

PROTECTING CONSUMERS BY PROHIBITING THE UNAUTHORIZED AND DECEPTIVE INSTALLATION OF SPYWARE IN COMPUTERS, PROVIDING PENALTIES THEREFOR, AND FOR OTHER PURPOSES"

S. No. 665, introduced by Senator Estrada, entitled

"AN

ACT TO PREVENT FRAUDULENT ACQUISITION OF A PHILIPPINE DOMAIN OR .PH DOMAIN NAME OVER THE INTERNET AND FOR OTHER PURPOSES"

S.No. 828, introduced by Senator Estrada, entitled:

"AN

ACT TO PROMOTE AND GOVERN THE DEVELOPMENT OF VOICE OVER INTERNET PROTOCOL IN THE PHILIPPINES"

S. No. 983, introduced by Senator Lapid, entitled:

"AN ACT

PROVIDING PROTECTION AGAINST COMPUTER FRAUD AND ABUSES AND OTHER CYBER-RELATED FRAUDULENT ACTIVITIES, PROVIDING PENALTIES THEREFOR, AND FOR OTHER PURPOSES"

S. No. 1081, introduced by Senator Villar, entitled:

"AN ACT

PREVENTING AND PENALIZING COMPUTER FRAUD ABUSES AND OTHER CYBER-RELATED FRAUDULENT ACTIVITIES AND CREATING FOR THE PURPOSE THE CYBER CRIME INVESTIGATION AND COORDINATING CENTER PRESCRIBING ITS POWERS AND FUNCTIONS, AND APPROPRIATING FUNDS THEREFOR"

S. No. 1475, introduced by Senator Defensor Santiago, entitled:

"AN ACT PROTECTING CONSUMERS FROM COMPUTER GRAYWARE"

S. No. 1963, introduced by Senator Defensor Santiago, entitled:

"AN ACT

TO REGULATE THE UNAUTHORIZED INSTALLATION OF COMPUTER SOFTWARE AND TO REQUIRE THE CLEAR DISCLOSURE TO COMPUTER USERS OF CERTAIN COMPUTER SOFTWARE FEATURES THAT MAY POSE A THREAT TO USER PRIVACY"

S. No. 2214, introduced by Senator Defensor Santiago, entitled:

"AN ACT

TO CRIMINALIZE INTERNET SCAMS INVOLVING FRAUDULENTLY OBTAINING PERSONAL INFORMATION"

S. No. 2451, introduced by Senator Villar, entitled:

"DEFINING THE CRIME OF INTERNET AND TELECOMMUNICATIONS PHISHING, PROVIDING PENALTIES THEREFOR AND FOR OTHER PURPOSES"

S. No. 2534, introduced by Senator Marcos, entitled:

"AN ACT

DEFINING CYBERCRIME, PROVIDING FOR THE PREVENTION, INVESTIGATION AND IMPOSITION OF PENALTIES THEREFOR AND FOR OTHER PURPOSES"

S. No. 2674, introduced by Senator Defensor Santiago, entitled:

"AN

ACT AUTHORIZING THE COMMISSION ON HIGHER EDUCATION TO ESTABLISH A PROGRAM TO AWARD GRANTS TO INSTITUTIONS OF HIGHER EDUCATION FOR THE ESTABLISHMENT OR EXPANSION OF CYBERSECURITY PROFESSIONAL DEVELOPMENT PROGRAMS"

S. No. 2721, introduced by Senator Revilla, entitled:

"AN ACT

DEFINING CYBERCRIME, PROVIDING FOR THE PREVENTION, INVESTIGATION AND IMPOSITION OF PENALTIES THEREFOR AND FOR OTHER PURPOSES"

S. Resolution No. 75, introduced by Senator Defensor Santiago, entitled:

"RESOLUTION DIRECTING THE PROPER SENATE COMMITTEE TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, ON THE REPORTED SOCIAL NETWORKING DANGERS WITH A VIEW TO ENJOIN THE PUBLIC TO UNDERTAKE SUFFICIENT PRECAUTIONARY MEASURES AGAINST ALLEGED ILLICIT ACTIVITIES OF SO-CALLED CYBERCRIMINAL"

S. Resolution No. 164, introduced by Senator Villar, entitled:

"RESOLUTION URGING THE COMMITTEES ON SCIENCE AND TECHNOLOGY; AND PUBLIC INFORMATION AND MASS MEDIA TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, ON THE INCREASING OCCURRENCE OF CYBER STALKING CASES AND THE MODUS OPERANDI ADOPTED IN THE INTERNET TO PERPETUATE CRIMES WITH THE END IN VIEW OF FORMULATING LEGISLATION AND POLICY MEASURES GEARED TOWARDS CURBING STALKING AND OTHER CYBER CRIMES AND PROTECT ONLINE USERS IN THE COUNTRY" and

S. Resolution No. 254, introduced by Senator Villar, entitled:

"RESOLUTION URGING THE COMMITTEES ON SCIENCE AND TECHNOLOGY; AND PUBLIC INFORMATION AND MASS MEDIA AND OTHER APPROPRIATE COMMITTEES TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, ON THE INCREASING INCIDENCE OF HARASSMENT ON THE INTERNET OR CYBERBULLYING VIS-À-VIS PRESENT STATUTES AND LEGISLATION WITH THE END IN VIEW OF PROTECTING INTERNET USERS"

have considered the same and have the honor to report them back to the Senate with the recommendation that the attached Senate Bill No. **2736**, prepared by the Committees, entitled:

"AN ACT

DEFINING CYBERCRIME, PROVIDING FOR PREVENTION, INVESTIGATION AND IMPOSITION OF PENALTIES THEREFOR AND FOR OTHER PURPOSES"

be approved in substitution of Senate Bill Nos. 14, 52, 134, 275, 665, 828, 983, 1081, 1475, 1963, 2214, 2451, 2534, 2674 and 2721, taking into consideration Senate Resolution Nos. 75, 164 and 254, with Senators Trillanes, Angara, Enrile, Estrada, Lapid, Villar, Defensor Santiago, Marcos and Revilla as authors thereof.

Respectfully submitted:

Chair:

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Chairman

Committee on Constitutional Amendments Member, Committees on Science & Technology; Trade & Commerce; Finance

SEN. FRANCIS "Chiz" G. ESCUDERO

Chairman

Committee on Justice and Human Rights Member, Committee on Finance

SEN. GREGORIO B. HONASAN II

Chairman/

Public Information and Mass Media Member, Committee on Finance SEN. EDGARDO J. ANGARA

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Committees on Science and Technology; Education, Arts & Culture & Subcom B Finance

Vice-Chair, Committee on Constitutional Amendments, Revision of Codes and Laws Member, Committee on Trade & Commerce

SEN. MANNY VILLAR

Chairman

Trade and Commerce

Vice-Chairman, Committee on Public Information & Mass Media

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Minority Leader

HON. JUAN PONCE ENRILE Senate President

Pasay City

FIFTEENTH CONGRESS OF THE)
REPUBLIC OF THE PHILIPPINES	í
First Regular Session)



SENATE

s. No. 2796

Prepared jointly by the Committees on Science and Technology; Constitutional Amendments, Revision of Codes and Laws; Education, Arts and Culture; Justice and Human Rights; Trade and Commerce; Public Information and Mass Media and Finance with Senators Trillanes, Angara, Enrile, Estrada, Lapid, Villar, Defensor Santiago, Marcos and Revilla as authors

AN ACT DEFINING CYBERCRIME, PROVIDING FOR PREVENTION, INVESTIGATION AND IMPOSITION OF PENALTIES THEREFOR AND FOR OTHER PURPOSES

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

CHAPTER I – PRELIMINARY PROVISIONS

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SECTION 1. *Title.* -- This Act shall be known as the "Cybercrime Prevention Act of 2011".

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SEC. 2. Declaration of Policy. -- The State recognizes the vital role of information and communications industries such as content production. telecommunications, broadcasting, electronic commerce, and data processing, in the nation's overall social and economic development. The State also recognizes the importance of providing an environment conducive to the development, acceleration, and rational application and exploitation of information and communications technology to attain free, easy, and intelligible access to exchange and/or delivery of information; and the need to protect and safeguard the integrity of computer, computer and communications systems, networks, and databases, and the confidentiality, integrity, and availability of information and data stored therein, from all forms of misuse, abuse, and illegal access by making punishable under the law such conduct or conducts. In this light, the State shall adopt sufficient powers to effectively prevent and combat such offenses by facilitating their detection, investigation, and prosecution at both the domestic and international levels, and by providing arrangements for fast and reliable international cooperation.

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2	SE	C. 3. Definition of Terms For purposes of this Act, the following terms
3	are hereby	defined as follows:
4		•
5	a)	Access - refers to the instruction, communication with, storing data in,
6		retrieving data from, or otherwise making use of any resources of a computer
7		system or communication network;
8		
9	b)	Alteration - refers to the modification or change, in form or substance, of an
10		existing computer data or program;
11		
12	c)	Communication - refers to the transmission of information including voice
13		and non-voice data;
14		
15	d)	Computer system - means any device or a group of interconnected or related
16		devices, one or more of which, pursuant to a program, performs automatic
17		processing of data. It covers any type of computer device including devices
18		with data processing capabilities like mobile phones and also computer
19		networks. The device consisting of hardware and software may include input,
20		output and storage facilities which may stand alone or be connected in a
21		network or other similar devices. It also includes computer-data storage
22		devices or medium.
23		
24	e)	Computer Data - refers to any representation of facts, information, or
25	·	concepts in a form suitable for processing in a computer system including a
26		program suitable to cause a computer system to perform a function and
27		includes electronic documents and/or electronic data messages;
28		
29	f)	Computer Program – refers to a set of instructions executed by the computer;
30		
31	g)	Without Right – refers to either: (1) conduct undertaken without or in excess
32		of authority; or (ii) conduct not covered by established legal defenses,
33		excuses, court orders, justifications, or relevant principles under the law;
34		
35	h)	Database - refers to a representation of information, knowledge, facts,
36		concepts, or instructions which are being prepared, processed or stored or

1		have been prepared, processed or stored in a formalized manner and which are
2		intended for use in a computer system;
3		
4	i)	Interception - refers to listening to, recording, monitoring or surveillance of
5		the content of communications, including procuring of the content of data,
6		either directly, through access and use of a computer system or indirectly,
7		through the use of electronic eavesdropping or tapping devices, at the same
8		time that the communication is occurring;
9		
10	j)	Service Provider – refers to:
11		
12		i. any public or private entity that provides to users of its service the
13		ability to communicate by means of a computer system, and
14		
15		ii. any other entity that processes or stores computer data on behalf of
16		such communication service or users of such service;
17		
18	k)	Subscriber's Information – refers to any information contained in the form of
19		computer data or any other form that is held by a service provider, relating to
20		subscribers of its services other than traffic or content data and by which can
21		be established;
22		
23		i. The type of communication service used, the technical provisions
24		taken thereto and the period of service;
25		
26		ii. The subscriber's identity, postal or geographic address, telephone and
27		other access numbers, any assigned network address, billing and
28		payment information, available on the basis of the service agreement
29		or arrangement;
30		
31		iii. Any other available information on the site of the installation of
32		communication equipment, available on the basis of the service
33		agreement or arrangement.
34		
35	1)	Traffic Data or Non-Content Data – refers to any computer data other than the
36		content of the communication, including but not limited to the

1		communication's origin, destination, route, time, date, size, duration, or type
2		of underlying service.
3		
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5		
6		CHAPTER II – PUNISHABLE ACTS
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8	SE	CC. 4. Cybercrime Offenses The following acts constitute the offense of
9	cybercrim	e punishable under this Act:
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11	A. Of	fenses against the confidentiality, integrity and availability of computer data
12	and	d systems:
13		
14	1.	Illegal Access - The intentional access to the whole or any part of a computer
15		system without right.
16		
17	2.	Illegal Interception - The intentional interception made by technical means
18		without right of any non-public transmission of computer data to, from, or
19		within a computer system including electromagnetic emissions from a
20		computer system carrying such computer data: Provided, however, That it
21		shall not be unlawful for an officer, employee, or agent of a service provider,
22		whose facilities are used in the transmission of communications, to intercept,
23		disclose, or use that communication in the normal course of his employment
24		while engaged in any activity that is necessary to the rendition of his service
25		or to the protection of the rights or property of the service provider, except
26		that the latter shall not utilize service observing or random monitoring except
27		for mechanical or service control quality checks;
28		
29	3.	Data interference - the intentional or reckless alteration of computer data
30		without right.
31		
32	4.	System Interference - the intentional or reckless hindering without right of the
33		functioning of a computer system by inputting, transmitting, deleting or
34		altering computer data or program.
35		
36	5.	Misuse of Devices –
37		

a. The use, production, sale, procurement, importation, distribution, or 1 2 otherwise making available, without right, of: 3 4 i. a device, including a computer program, designed or adapted primarily 5 for the purpose of committing any of the offenses under this Act; or 6 7 ii. a computer password, access code, or similar data by which the whole 8 or any part of a computer system is capable of being accessed with 9 intent that it be used for the purpose of committing any of the offenses 10 under this Act:. 11 12 b. The possession of an item referred to in paragraphs 5(a)(i) or (ii) above with intent to use said devices for the purpose of committing any of the 13 14 offenses under this Section. 15 16 Provided, That no criminal liability shall attach when the use, production, sale, 17 procurement, importation, distribution, or otherwise making available, or possession of computer devices/data referred to is for the authorized testing of a 18 19 computer system. 20 21 B. Computer-related Offenses: 22 23 1. Computer-related Forgery – (a) the intentional input, alteration, or deletion of 24 any computer data without right resulting in inauthentic data with the intent 25 that it be considered or acted upon for legal purposes as if it were authentic, regardless whether or not the data is directly readable and intelligible; (b) the 26 27 act of knowingly using computer data which is the product of computerrelated forgery as defined herein, for the purpose of perpetuating a fraudulent 28 29 or dishonest design. 30 2. Computer-related Fraud – the intentional and unauthorized input, alteration, or 31 32 deletion of computer data or program or interference in the functioning of a 33 computer system, causing damage thereby, with the intent of procuring an 34 economic benefit for oneself or for another person or for the perpetuation of a 35 fraudulent or dishonest activity; Provided, that if no damage has yet been 36 caused, the penalty imposable shall be one degree lower.

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C. Content-related Offenses:

1. Cybersex – any person who establishes, maintains or controls, directly or indirectly, any operation for sexual activity or arousal with the aid of or through the use of a computer system, for a favor or consideration.

 Child Pornography - refers to any representation, whether visual, audio, or written combination thereof, by electronic, mechanical, digital, optical, magnetic or any other means, of child engaged or involved in real or simulated explicit sexual activities.

For the purpose of this Act, a "child" refers to a person below eighteen (18) years of age or over, but is unable to fully take care of himself/herself from abuse, neglect, cruelty, exploitation or discrimination because of a physical or mental disability or condition. A child shall also refer to: (a) a person regardless of age who is presented, depicted or portrayed as a child as defined herein; and (b) computer-generated, digitally or manually crafted images or graphics of a person who is represented or who is made to appear to be a child as defined herein.

The unlawful or prohibited acts constituting child pornography shall be defined and punishable by Republic Act No. 9775 or the Anti-Child Pornography Law.

3. Unsolicited Commercial Communications. -- The transmission of commercial electronic communication with the use of computer system which seek to advertise, sell, or offer for sale products and services are prohibited unless:

a. There is a prior affirmative consent from the recipient; or

 b. The following conditions are present:

i. The commercial electronic communication contains a simple, valid, and reliable way for the recipient to reject receipt of further commercial electronic messages ('opt-out') from the same source;

ii. The commercial electronic communication does not purposely disguise the source of the electronic message; and

iii. The commercial electronic communication does not purposely include misleading information in any part of the message in order to induce the recipients to read the message.

1	SEC. 5. Other Offenses The following acts shall also constitute an offense:
2	
3	1. Aiding or Abetting in the Commission of Cybercrime Any person who
4	willfully abets or aids in the commission of any of the offenses
5	enumerated in this Act shall be held liable.
6	
7	2. Attempt in the Commission of Cybercrime – Any person who willfully
8	attempts to commit any of offenses enumerated in this Act shall be held
9	liable.
10	
11	SEC. 6. Liability under Other Laws A prosecution under this Act shall be
12	without prejudice to any liability for violation of any provision of the Revised Penal
13	Code, as amended or special laws.
14	
15	
16	CHAPTER III - PENALTIES
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18	SEC. 7. Penalties Any person found guilty of any of the punishable acts
19	enumerated in Sections 4A and 4B of this Act shall be punished with imprisonment of
20	prision mayor or a fine of at least Two Hundred Thousand Pesos (PhP200,000.00) up to a
21	maximum amount commensurate to the damage incurred or both.
22	
23	Any person found guilty of any of the punishable acts enumerated in Section
24	4C(1) of this Act shall be punished with imprisonment of prision mayor or a fine of at
25	least Two Hundred Thousand Pesos (PhP200,000.00) but not exceeding One Million
26	Pesos (PhP1,000,000.00) or both.
27	
28	Any person found guilty of any of the punishable acts enumerated in Section
29	4C(2) of this Act shall be punished with the penalties as enumerated in Republic Act
30	9775 or the Anti-Child Pornography Act of 2009.
31	
32	
33	Any person found guilty of any of the punishable acts enumerated in Section
34	4C(3) shall be punished with imprisonment of arresto mayor or a fine of at least Fifty
35	Thousand Pesos (PhP50,000.00) but not exceeding Two Hundred Fifty Thousand Pesos
36	(PhP250,000.00) or both.
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Any person found guilty of any of the punishable acts enumerated in Section 5 shall be punished with imprisonment one degree lower than that of the prescribed penalty for the offense or a fine of at least One Hundred Thousand Pesos (PhP100,000.00) but not exceeding Five Hundred Thousand Pesos (PhP500,000.00) or both.

SEC. 8. Corporate Liability. -- When any of the punishable acts herein defined are knowingly committed on behalf of or for the benefit of a juridical person, by a natural person acting either individually or as part of an organ of the juridical person, who has a leading position within in, based on (a) a power of representation of the juridical person, (b) an authority to take decisions on behalf of the juridical person, or (c) an authority to exercise control within the juridical person, the juridical person shall be held liable for a fine equivalent to at least double the fines imposable in Section 7 up to a maximum of Ten Million Pesos (Php10,000,000.00).

If the commission of any of the punishable acts herein defined was made possible due to the lack of supervision or control by a natural person referred to and described in the preceding paragraph, for the benefit of that juridical person by a natural person acting under its authority, the juridical person shall be held liable for a fine equivalent to at least double the fines imposable in Section 7 up to a maximum of Five Million Pesos (Php5,000,000.00).

The liability imposed on the juridical person shall be without prejudice to the criminal liability of the natural person who has committed the offence.

CHAPTER IV - ENFORCEMENT AND IMPLEMENTATION

SEC. 9. Real-time Collection of Computer Data. -- Law enforcement authorities, with due cause, and upon securing a court warrant, shall be authorized to collect or record by technical or electronic means, and service providers are required to collect or record by technical or electronic means, and/or to cooperate and assist law enforcement authorities in the collection or recording of, traffic data, in real-time, associated with specified communications transmitted by means of a computer system.

SEC. 10. Preservation of Computer Data. -- The integrity of traffic data and subscriber information relating to communication services provided by a service provider shall be preserved for a minimum period of six (6) months from the date of the

transaction. Content data shall be similarly preserved for six (6) months from the data of receipt of the order from law enforcement authorities requiring its preservation.

Law enforcement authorities may order a one-time extension for another six (6) months provided that once computer data preserved, transmitted or stored by a service provider is used as evidence in a case, the mere furnishing to such service provider of the transmittal document to the Office of the Prosecutor shall be deemed a notification to preserve the computer data until the termination of the case.

The service provider ordered to preserve computer data shall keep confidential the order and its compliance.

SEC. 11. Disclosure of Computer Data. -- Law enforcement authoritics, upon securing a court warrant, shall issue an order requiring any person or service provider to disclose or submit subscriber's information, traffic data or relevant data in his/its possession or control within seventy two (72) hours from receipt of the order in relation to a valid complaint officially docketed and assigned for investigation and the disclosure is necessary and relevant for the purpose of investigation.

SEC. 12. Search, Seizure, and Examination of Computer Data. -- Where a search and seizure warrant is properly issued, the law enforcement authorities shall likewise have the following powers and duties:

Within the time period specified in the warrant, to conduct interception, as defined in this Act, content of communications, procure the content of data either directly, through access and use of computer system, or indirectly, through the use of electronic eavesdropping or tapping devices, in real time or at the same time that the communication is occurring and:

- a. To secure a computer system or a computer data storage medium;
- b. To make and retain a copy of those computer data secured;
- c. To maintain the integrity of the relevant stored computer data;
 - d. To conduct examination of the computer data storage medium; and
 - e. To render inaccessible or remove those computer data in the accessed computer or computer and communications network.

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2	CHAPTER IX – FINAL PROVISIONS
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4	SEC. 23. Appropriations The amount of ten million pesos
5	(Php10,000,000.00) shall be appropriated annually for the implementation of this Act.
6	
7	SEC. 24. Implementing Rules and Regulations The Department of Justice in
8	consultation with the Commission on Information and Communication Technology shall
9	formulate the necessary rules and regulations for the effective implementation of this Act
10	including the creation and establishment of a national cyber security office with the
11	relevant computer emergency response council or team.
12	
13	SEC. 25. Separability Clause If any provision of this Act is held invalid, the
14	other provisions not affected shall remain in full force and effect.
15	
16	SEC. 26. Repealing Clause All laws, decrees, or rules inconsistent with this
17	Act are hereby repealed or modified accordingly. Section 33 of Republic Act No. 8792
18	or the Electronic Commerce Act is hereby modified accordingly.
19	
20	SEC. 27. Effectivity This Act shall take effect fifteen (15) days after the
21	completion of its publication in the Official Gazette or in at least two (2) newspapers of
22	general circulation.
23	•
24	Approved.
25	

