## FIFTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session



'11 MAY 10 P4:06

## COMMITTEE REPORT NO. 34

RECEIVED BY:

Submitted jointly by the Committees on Climate Change; Ways and Means; and Finance on MAY 1 0 2011 \_\_\_\_.

Re

Senate Bill N.C. 2811

Recommending its approval in substitution of Senate Bill No. 2558.

Sponsors

Senators Legarda, Recto, Drilon and Enrile

#### Mr. President:

The Committees on Climate Change; Ways and Means; and Finance to which was referred Senate Bill No. 2558, introduced by Senator Enrile, entitled:

#### "AN ACT

ESTABLISHING THE PEOPLE'S SURVIVAL FUND TO PROVIDE LONG-TERM FINANCE STREAMS TO ENABLE THE GOVERNMENT TO EFFECTIVELY ADDRESS THE PROBLEM OF CLIMATE CHANGE, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 9729, OTHERWISE KNOWN AS THE CLIMATE CHANGE ACT OF 2009, AND FOR OTHER PURPOSES"

have considered the same with the recommendation that the attached bill, Senate Bill No. \_\_2811\_, prepared by the Committees, entitled:

#### "AN ACT

ESTABLISHING THE PEOPLE'S SURVIVAL FUND TO PROVIDE LONG-TERM FINANCE STREAMS TO ENABLE THE GOVERNMENT TO EFFECTIVELY ADDRESS THE PROBLEM OF CLIMATE CHANGE, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 9729, OTHERWISE KNOWN AS "THE CLIMATE CHANGE ACT OF 2009", AND FOR OTHER PURPOSES"

be approved in substitution of Senate Bill No. 2558 with Senators Enrile, Legarda, Recto and Drilon as authors thereof.

Respectfully submitted:

Chairs:

LOREN B. LEGARDA

Committee on Climate Change Member, Committee on Finance RALPH G. RECTO

Committee on Ways and Means Member, Committee on Finance

FRANKLIN M. DRILON

Committee on Finance

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Committee on Climate Change Member, Committee on Finance

#### Members

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## EX-OFFICIO MEMBERS:

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President Pro-Tempore

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Majority Leader

ALAN PETER "Compañero" S. CAYETANO

Minority Leader

Hon. JUAN PONCE ENRILE

Senate President Senate of the Philippines Pasay City

# FIFTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

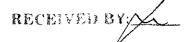
First Regular Session



'11 MAY 10 P4:06

## SENATE

S. B. NO 2811



Prepared by the Committees on Climate Change; Ways and Means; and Finance; with Senators Enrile, Legarda, Recto and Drilon as authors thereof

#### AN ACT

ESTABLISHING THE PEOPLE'S SURVIVAL FUND TO PROVIDE LONG-TERM FINANCE STREAMS TO ENABLE THE GOVERNMENT TO EFFECTIVELY ADDRESS THE PROBLEM OF CLIMATE CHANGE, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 9729, OTHERWISE KNOWN AS "THE CLIMATE CHANGE ACT OF 2009", AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Section 2 of Republic Act No. 9729 otherwise known as the "Climate Change Act of 2009", is hereby amended to read as follows:

3 "TITLE I

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#### PRELIMINARY PROVISIONS

"SEC. 2. Declaration of Policy. – It is the policy of the State to afford full protection and the advancement of the right of the people to a healthful ecology in accord with the rhythm and harmony of nature. In this light, the State has adopted the Philippine Agenda 21 framework which espouses sustainable development, to fulfill human needs while maintaining the quality of the natural environment for current and future generations.

"Towards this end, the State adopts the principle of protecting the climate system for the benefit of humankind, on the basis of climate justice or common but differentiated responsibilities and the Precautionary Principle to guide decision-making in climate risk management. As a party to the United Nations Framework Convention on Climate Change (UNFCCC), the State adopts the ultimate objective of the Convention which is the stabilization of greenhouse gas concentrations in the atmosphere at a level that would prevent dangerous anthropogenic interference with the climate system which should be achieved within a time frame sufficient to allow ecosystems to adapt naturally to climate change, to ensure that food production is not threatened and to enable economic development to proceed in a sustainable manner. As a party to the Hyogo Framework for Action, the State likewise adopts the strategic goals in order to build national and local resilience to climate change-related disasters.

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Recognizing the vulnerability of the Philippine archipelago and its local communities, particularly the poor, women, and children, to potential dangerous consequences of climate change AND GLOBAL WARMING such as INCREASING TEMPERATURES, rising seas, changing landscapes, increasing frequency and/or severity of droughts, fires, floods and storms, climate-related illnesses and diseases, damage to ecosystems, biodiversity loss that affect the country's environment, culture,

and economy, the State shall cooperate with the global community in the resolution of climate change issues, including disaster risk reduction. It shall be the policy of the State to enjoin the participation of national and local governments, businesses, nongovernment organizations, local communities and the public to prevent and reduce the adverse impacts of change and, at the same time, maximize climate POTENTIAL benefits of climate change. It shall also be the policy of the State to incorporate a gender-sensitive, prochildren and pro-poor perspective in all climate change and renewable energy efforts, plans and programs. In view thereof, State shall strengthen, integrate, consolidate institutionalize government initiatives to achieve coordination in the implementation of plans and programs to address climate change in the context of sustainable development.

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Further recognizing that climate change and disaster risk reduction **AND MANAGEMENT** are closely interrelated and effective disaster risk reduction **AND MANAGEMENT** will enhance [climate change] adaptive capacity **TO CLIMATE CHANGE, CLIMATE VARIABILITY AND EXTREME CLIMATE EVENTS**, the State shall integrate disaster risk reduction into climate change programs and initiatives.

Cognizant of the need to ensure that national and subnational government policies, plans, programs and projects are founded upon sound environmental considerations and the

1	principle of sustainable development, it is hereby declared the
2	policy of the State to systematically integrate the concept of
3	climate change in various phases of policy formulation,
4	development plans, poverty reduction strategies and other
5	development tools and techniques by all agencies and
6	instrumentalities of the government."

- 5 SEC. 2. Section 3 of R. A. No. 9729 is hereby amended to read as follows:
- 9 "SEC. 3. Definition of Terms. For purposes of this Act, 10 the following shall have the corresponding meanings:

- (a) "Adaptation" refers to the adjustment in natural or human systems in response to actual or expected climatic stimuli or their effects, which moderates harm or exploits beneficial opportunities.
- (b) "Adaptive capacity" refers to the ability of ecological, social or economic systems to adjust to climate change including climate variability and extremes, to moderate or offset potential damages and to take advantage of associated opportunities with changes in climate or to cope with the consequences thereof.
- (c) "Anthropogenic causes" refer to causes resulting from human activities or produced by human beings.
- (d) "Climate Change" refers to a change in climate that can be identified by changes in the mean and/or variability of

(d) "Climate Change" refers to a change in climate that can be identified by changes in the mean and/or variability of its properties and that persists for an extended period typically decades or longer, whether due to natural variability or as a result of human activity.

- (E) "CLIMATE FINANCE" IS THE ALLOCATION OF PUBLIC RESOURCES TOWARDS THE CLIMATE CHANGE ADAPTATION AND MITIGATION REQUIREMENTS OF THE COUNTRY AND VULNERABLE COMMUNITIES, THROUGH FRAMEWORKS, MECHANISMS AND PROCESSES THAT ARE EQUITABLE, ACCOUNTABLE, TRANSPARENT, AND ARE IN LINE WITH THE NATIONAL DEVELOPMENT GOALS.
- [(e)] (F) "Climate Variability" refers to the variations in the average state and in other statistics of the climate on all temporal and spatial scales beyond that of individual weather events.
- [(f)] (G) "Climate Risk" refers to the product of climate and related hazards working over the vulnerability of human and natural ecosystems.
- [(g)] (H) "Disaster" refers to a serious disruption of the functioning of a community or a society involving widespread human, material, economic or environmental losses and impacts which exceed the ability of the affected community or society to cope using its own resources.

[(h)] (I) "Disaster risk reduction AND MANAGEMENT (DRRM)" refers to the SYSTEMATIC PROCESS OF USING DIRECTIVES, ORGANIZATIONS, ADMINISTRATIVE AND OPERATIONAL SKILLS AND CAPACITIES TO IMPLEMENT STRATEGIES, **POLICIES** AND **IMPROVED** COPING CAPACITIES IN ORDER TO LESSEN THE ADVERSE IMPACTS AND THE POSSIBILITY OF DISASTER. OF HAZARDS **PROSPECTIVE** DISASTER RISK REDUCTION AND MANAGEMENT REFERS TO RISK REDUCTION AND MANAGEMENT ACTIVITIES THAT ADDRESS AND SEEK TO AVOID THE DEVELOPMENT OF NEW OR INCREASED DISASTER RISKS, ESPECIALLY IF RISK REDUCTION POLICIES ARE NOT PUT IN PLACE | concept and practice of reducing disaster risks through systematic efforts to analyze and manage the causal factors of disasters, including through reduced exposure to hazards, lessened vulnerability of people and property, wise management of land and the environment, and improved preparedness for adverse events].

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[(i)] (K) "Gender mainstreaming" refers to the strategy for making women's as well as men's concerns and experiences an integral dimension of the design, implementation, monitoring, and evaluation of policies and programs in all political, economic, **ENVIRONMENTAL OR ECOLOGICAL** and societal spheres so that women and men benefit equally and inequality is not perpetuated. It is the process of assessing the

implications for women and men of any planned action, including legislation, policies, or programs in all areas and at all levels.

- [(j)] (L) "Global Warming" refers to the increase in the average temperature of the Earth's near-surface air and oceans that is associated with the increased concentration of greenhouse gases in the atmosphere.
- [(k)] (M) "Greenhouse effect" refers to the process by which the absorption of infrared radiation by the atmosphere warms the Earth.
- [(1)] (N) "Greenhouse gases (GHG)" refers to constituents of the atmosphere that contribute to the greenhouse effect including, but not limited to, carbon dioxide, methane, nitrous oxide, hydrofluorocarbons, perfluorocarbons and sulfur hexafluoride.
- [(m)] (O) "Mainstreaming" refers to the integration of policies and measures that address climate change into development planning and sectoral decision-making.
- [(n)] (P) "Mitigation" in the context of climate change, refers to human intervention to reduce anthropogenic emissions sources and enhance removals by sinks of all GHG, including ozone- depleting substances and their substitutes.

23	"TITLE II	
22	follows:	
21	SEC. 3. Section 4 of R.A. No. 9729 is hereby amended to read as	
20	adaptive capacity."	
19	variation to which a system is exposed, its sensitivity, and its	
18	the character, magnitude, and rate of climate change and	
17	EXTREME CLIMATE EVENTS. Vulnerability is a function of	
16	EFFECTS of climate change, including climate variability and	
15	system is susceptible to, or unable to cope with, adverse	
. 14	[(q)] (T) "Vulnerability" refers to the degree to which a	
12	DIFFERENTIFICADDED FEOFLE, AND INDIGENOUS FEOFLES.	
13	DIFFERENTLY-ABLED PEOPLE, AND INDIGENOUS PEOPLES.	
11	INCLUDING, BUT NOT LIMITED TO, CHILDREN, ELDERLY,	
10 11	TO DISASTER RISK AND AGGRAVATED POVERTY	
	GROUPS OR COMMUNITIES WHO FACE HIGHER EXPOSURE	
9	(S) "VULNERABLE AND MARGINALIZED GROUPS" ARE	
8	over land and local factors such as land subsidence.	
7	expansion of sea water as the oceans warm and melting of ice	
6	which may be influenced by factors like global warming through	
5	[(p)] (R) "Sea level rise" refers to an increase in sea level	
4	unit of carbon dioxide equivalent emissions avoided or reduced).	
3	baselines, for a given level of carbon price (expressed in cost per	
2	GHG reductions that could be made, relative to emission	
1	[(o)] (Q) "Mitigation potential" shall refer to the scale of	

CLIMATE CHANGE COMMISSION

"SEC. 4. Creation of the Climate Change Commission.	
There is hereby established a Climate Change Commission	n,
hereinafter referred to as the Commission.	

"The Commission shall be an independent and autonomous body and shall have the same status as that of a national government agency. It shall be attached to the Office of the President.

"The Commission shall be the [sole] LEAD policy-making body of the government, which shall be tasked to coordinate, monitor and evaluate the programs and action plans of the government [relating to climate change] IN ORDER TO ENSURE THE MAINSTREAMING OF CLIMATE CHANGE INTO THE NATIONAL, SECTORAL AND LOCAL DEVELOPMENT PLANS AND PROGRAMS pursuant to the provisions of this Act.

"The Commission shall be organized within sixty (60) days from the effectivity of this Act."

SEC. 4. Section 5 of R. A. No. 9729 is hereby amended to read as follows:

"SEC. 5. Composition of the Commission. – The Commission shall be composed of the President of the Republic of the Philippines who shall serve as the Chairperson, and three (3) Commissioners to be appointed by the President, one of

1	whom shall [serve as the] <b>BE APPOINTED AS</b> Vice Chairperson
2	of the Commission.
3	"The Commission shall have an advisory board composed
4	of the following:
5	(a) Secretary of the Department of Agriculture;
6	(B) SECRETARY OF THE DEPARTMENT OF BUDGET
7	AND MANAGEMENT;
8	[(b)] (C) Secretary of the Department of Energy;
9	[(c)] (D) Secretary of the Department of Environment and
10	Natural Resources
11	[(d)] (E) Secretary of the Department of Education;
12	(F) SECRETARY OF THE DEPARTMENT OF
13	FINANCE;
14	[(e)] (G) Secretary of the Department of Foreign Affairs;
15	[(f)] (H) Secretary of the Department of Health;
16	[(g)] (I) Secretary of the Department of the Interior and
17	Local Government;
18	[(h)] (J) Secretary of the Department of National Defense,
19	in his capacity as Chair of the National Disaster <b>RISK</b>

1	<b>REDUCTION AND MANAGEMENT</b> [Coordinating]
2	Council;
3	[(i)] (K) Secretary of the Department of Public Works and
4	Highways;
5	[(j)] (L) Secretary of the Department of Science and
6	Technology;
7	[(k)] (M) Secretary of the Department of Social Welfare and
8	Development;
9	[(l)] (N) Secretary of the Department of Trade and
10	Industry;
11	[(m)] (O) Secretary of the Department of Transportation
12	and Communications;
13	[(n)] (P) Director-General of the National Economic and
14	Development Authority, in his capacity as SOCIO-ECONOMIC
15	PLANNING SECRETARY AND Chair of the Philippine Council
16	for Sustainable Development (PCSD);
17	[(o) (Q) ]Director-General of the National Security Council;
18	[(p)] (R) Chairperson of the [National] <b>PHILIPPINE</b>
19	Commission [on the Role of] ON [Filipino] Women;
20	(S) CHAIRPERSON OF THE NATIONAL YOUTH
21	COMMISSION;

1	[(q)] (T) President of the League of Provinces;
2	[(r)] (U) President of the League of Cities;
3	[(s)] (V) President of the League of Municipalities;
4	(t) (W) President of the Liga ng mga Barangay;
5	[(u)] (X) Representative from the academe; [and]
6	[(v)] (Y) Representative from the business sector; and
7	[(w)] (Z) Representative from nongovernmental
8	organizations

"At least one (1) of the sectoral representatives shall come from the disaster risk reduction community.

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"The representatives shall be appointed by the President from a list of nominees submitted by their respective groups AND ENDORSED BY THE COMMISSION. THEY SHALL SERVE FOR A MAXIMUM TERM OF SIX (6) YEARS; PROVIDED, HOWEVER, THAT SUCH APPOINTMENT MAY BE TERMINATED BY THE PRESIDENT ON THE BASIS OF THE OF **ENDORSEMENT** OR WITHDRAWAL BY RECOMMENDATION OF THE SECTOR THEY REPRESENT. [They shall serve for a term of six (6) years without reappointment unless their representation is withdrawn by the sector they represent.] Appointment to any vacancy shall be only for the unexpired term of the predecessor.

["Only the ex officio members of the advisory board shall appoint a qualified representative who shall hold a rank of no less than an Undersecretary."] EX OFFICIO MEMBERS OF THE ADVISORY BOARD MAY APPOINT THEIR RESPECTIVE PERMANENT ALTERNATE REPRESENTATIVES WHO SHALL HAVE THE RANK OF AN UNDERSECRETARY.

**SEC. 5.** Section 6 of R. A. No. 9729 is hereby amended to read as follows:

"SEC. 6. Meetings of the Commission. – The Commission shall meet once every three (3) months, or as often as may be deemed necessary by the Chairperson. The Chairperson may likewise call upon other government agencies for the proper implementation of this Act.

IN THE ABSENCE OF THE CHAIRPERSON, THE COMMISSION MAY CONVENE WITH THE PRESENCE OF ALL THREE (3) COMMISSIONERS, TO BE PRESIDED BY THE VICE CHAIRPERSON.

THE COMMISSION, BY A MAJORITY VOTE AMONG THE THREE (3) COMMISSIONERS, SHALL DECIDE ON ANY MATTER FOR RESOLUTION; PROVIDED, HOWEVER, THAT THE CHAIRPERSON MAY VETO ANY DECISION OF THE COMMISSION WITHIN THIRTY (30) DAYS FROM ITS APPROVAL.

1	ANY DECISION TRANSLATED INTO AN ISSUANCE OR
2	POLICY INSTRUMENT APPROVED IN THE MANNER
3	PRESCRIBED IN THIS SECTION SHALL BE SIGNED BY AT
4	LEAST TWO (2) COMMISSIONERS AND SHALL BE
5	APPROVED BY THE CHAIRPERSON IN ORDER TO TAKE
ŝ	EFFECT.

**SEC. 6.** Section 7 of R. A. No. 9729 is hereby amended to read as follows:

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"SEC. 7. Qualifications, Tenure, Compensation AND REMOVAL of Commissioners. – The Commissioners must be Filipino citizens, residents of the Philippines, at least thirty (30) years of age at the time of appointment, with [at least ten (10) years of]PROVEN experience on climate change and of proven honesty and integrity. The Commissioners shall be experts in climate change by virtue of their educational background, training and experience: Provided, That at least one (1) Commissioner shall be female: Provided, further, That in no case shall the Commissioners come from the same sector: Provided, finally, That in no case shall any of the Commissioners appoint representatives to act on their behalf.

"The Commissioners shall hold office for a period of six (6) years, and may be subjected to reappointment: *Provided*, That no person shall serve for more than two (2) consecutive terms: *Provided*, *further*, That in case of a vacancy, the new appointee shall fully meet the qualifications of a Commissioner and shall

l	hold office for the unexpired portion of the term only: <i>Provided</i> ,
2	[finally] FURTHERMORE, That in no case shall a Commissioner
3	be designated in a temporary or acting capacity; PROVIDED,
1	FINALLY, THAT ANY COMMISSIONER MAY BE REMOVED
5	FROM OFFICE BEFORE THE EXPIRATION OF HIS/HER
5	TERM FOR CAUSE AND IN ACCORDANCE WITH DUE
,	PROCESS REQUIRED BY PERTINENT LAWS.

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"The Vice Chairperson and the Commissioners shall have the rank and privileges of a Department Secretary and Undersecretary, respectively. They shall be entitled to corresponding compensation and other emoluments and shall be subject to the same disqualifications."

- **SEC. 7.** Section 9 of R. A. No. 9729 is hereby amended to read as follows:
- "SEC. 9. Powers and Functions of the Commission. The Commission shall have the following powers and functions:
  - [(a) Ensure the mainstreaming of climate change, in synergy with disaster risk reduction, into the national, sectoral and local development plans and programs;]
    - [(b)] (A) Coordinate and synchronize climate change programs IN CONSULTATION WITH national government agencies and other stakeholders;

[(c)] (B) Formulate a **STRATEGIC** Framework on Climate Change to serve as the basis for a program for climate change planning, research and development, extension, and monitoring of activities on climate change;

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- [(d)] (C) Exercise policy coordination to ensure the attainment of goals set in the **STRATEGIC** framework [strategy] and program on climate change;
- [(e)] (D) Recommend legislation, policies, strategies, programs on and appropriations for climate change adaptation and mitigation and other related activities;
- [(f)] (E) Recommend key development investments in climate- sensitive sectors such as water resources, agriculture, forestry, coastal and marine resources, health, infrastructure to ensure the achievement of national sustainable development goals;
- [(g)] (F) Create an enabling environment for the design of relevant and appropriate risk-sharing and risk-transfer instruments;
- [(h)] (G) Create an enabling environment that shall promote broader multi-stakeholder participation and integrate climate change mitigation and adaptation;

[(i)] (H) Formulate strategies [on] FOR mitigating GHO
EMISSIONS [and other] from anthropogenic [causes of climat
change   SOURCES AND ENHANCE REMOVALS BY SINKS;

- [(j)] (I) Coordinate and establish a close partnership with the National Disaster **RISK REDUCTION AND MANAGEMENT** [Coordinating] Council in order to increase efficiency and effectiveness in reducing the people's vulnerability to climaterelated disasters;
- [(k)] (J) In coordination with the Department of Foreign Affairs, represent the Philippines in the climate change negotiations AND LEAD THE PHILIPPINE PANEL OF NEGOTIATORS TO THE UNFCCC AND THE FORMULATION OF OFFICIAL PHILIPPINE POSITIONS ON CLIMATE CHANGE NEGOTIATION ISSUES AND DECISION AREAS IN THE INTERNATIONAL NEGOTIATION ARENA;
- [(1)] (K) Formulate and update guidelines for determining vulnerability to climate change impacts and adaptation assessments and facilitate the provision of technical assistance for their implementation and monitoring;
- [(m)] (L) Coordinate with local government units (LGUs) and private entities to address vulnerability to climate change impacts of regions, provinces, cities and municipalities;

[(n)] (M) Facilitate capacity building for local adaptation
planning, implementation and monitoring of climate change
initiatives in vulnerable AND MARGINALIZED communities and
areas;

- [(0)] (N) Promote and provide technical and financial support to local research and development programs and projects in vulnerable **AND MARGINALIZED** communities and areas;
- [(p)] (O) Oversee the dissemination of information on climate change, local vulnerabilities and risks, relevant laws and protocols and adaptation and mitigation measures; [and]
- (P) ESTABLISH A COORDINATION MECHANISM WITH THE CONCERNED GOVERNMENT AGENCIES AND OTHER STAKEHOLDERS TO ENSURE TRANSPARENCY AND COHERENCE IN THE ADMINISTRATION OF CLIMATE FUNDS TAKING INTO CONSIDERATION THE OFFICIAL PHILIPPINE POSITION IN INTERNATIONAL NEGOTIATIONS; AND
- (Q) PERFORM SUCH OTHER FUNCTIONS AS MAY BE NECESSARY FOR THE EFFECTIVE OPERATION AND IMPLEMENTATION OF THIS ACT.
- SEC. 8. Section 11 of R. A. No. 9729 is hereby amended to read as follows:

"SEC. 11. <b>NATIONAL STRATEGIC</b> Framework [Strategy]
and Program on Climate Change The Commission shall, within
six (6) months from the effectivity of this Act, formulate a
NATIONAL STRATEGIC Framework [Strategy] on Climate
Change. The Framework shall serve as the basis for climate
change planning, research and development, extension,
monitoring of activities, AND CLIMATE FINANCING, to protect
vulnerable AND MARGINALIZED communities from the adverse
effects of climate change.

"The Framework shall be formulated based on climate change vulnerabilities, specific adaptation needs, and mitigation potential, and in accordance with the international agreements.

"The Framework shall be reviewed every three (3) years, or as may be deemed necessary. THE REVIEW OF THE FRAMEWORK SHALL INVOLVE A PARTICIPATORY AND INTERACTIVE PROCESS."

**SEC. 9.** Section 12 of R. A. Act No. 9729 is hereby amended to read as follows:

"SEC. 12. Components of the **NATIONAL STRATEGIC**Framework [Strategy] and Program on Climate Change. – The
Framework shall include, but not limited to, the following components:

(a) National priorities;

1	(b)	Impacts, vulnerability and adaptation assessments;	
2	(c)	Policy formulation;	
3	(d)	Compliance with international commitments;	
4	(e)	Research and development;	
5	(f)	Database development and management;	
6	(g)	Academic programs, capability building and	
7		mainstreaming;	
8	(h)	Advocacy and information dissemination;	
9	(i)	Monitoring and evaluation; and	
10	(j)	Gender mainstreaming."	
11 12	<b>SEC. 10.</b> sfollows:	Section 15 of R. A. No. 9729 is hereby amended to read as	
13	"SEC	C. 15. Role of Government Agencies. – To ensure the	
14	effective implementation of the framework strategy and program		
15	on climate change, concerned agencies shall perform the		
16	following f	unctions:	
17	(a) T	he Department of Education (DepED) shall integrate	
18	climate cl	nange into the primary and secondary education	
19	curricula and/or subjects, such as, but not limited to, science,		
20	biology, sibika, history, including textbooks, primers and other		
21	educational materials, basic climate change principles and		
22	concepts;		
23	(b) T	The Department of the Interior and Local Government	

(DILG) and Local Government Academy,  $\boldsymbol{IN}$   $\boldsymbol{COORDINATION}$ 

WITH THE NATIONAL **ECONOMIC** DEVELOPMENT AUTHORITY AND OTHER CONCERNED AGENCIES, shall facilitate the development and provision of a [training] CAPACITY-BUILDING program for LGUs in climate change, INCLUDING THE **PROVISION** OF NECESSARY APPROPRIATE TECHNOLOGY. The [training] program shall include socioeconomic, geophysical, policy, and other content necessary to address the prevailing and forecasted conditions and risks of particular LGUs. It shall likewise focus on women and children, especially in the rural areas, since they are the most vulnerable;

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- (c) The Department of Environment and Natural Resources (DENR) shall oversee the establishment and maintenance of a climate change information management system and network, including on climate change risks, activities and investments, in collaboration with other concerned national government agencies, institutions and LGUs;
- (d) The Department of Foreign Affairs (DFA) shall review international agreements related to climate change and make the necessary recommendation for ratification and compliance by the government on matters pertaining thereto;
- (e) The Philippine Information Agency (PIA) shall disseminate information on climate change, local vulnerabilities

and risk, relevant laws and protocols and adaptation and mitigation measures; [and]

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- (F) THE DEPARTMENT OF FINANCE (DOF) SHALL

  COORDINATE WITH THE COMMISSION ON MATTERS

  CONCERNING FISCAL POLICIES RELATED TO CLIMATE

  CHANGE AND MONITOR AND REPORT MEASURES

  INVOLVING CLIMATE FINANCE;
  - (G) THE DEPARTMENT **OF** BUDGET AND MANAGEMENT (DBM) SHALL UNDERTAKE THE FORMULATION OF THE ANNUAL NATIONAL BUDGET IN A WAY THAT ENSURES THE APPROPRIATE PRIORITIZATION AND ALLOCATION OF FUNDS TO SUPPORT CLIMATE CHANGE-RELATED PROGRAMS AND PROJECTS IN THE ANNUAL PROGRAM OF GOVERNMENT;
    - (H) THE DEPARTMENT  $\mathbf{OF}$ SCIENCE AND TECHNOLOGY (DOST), THROUGH THE **PHILIPPINE** ATMOSPHERIC, GEOPHYSICAL AND **ASTRONOMICAL** SERVICES ADMINISTRATION (PAGASA), SHALL PROMOTE, ASSIST AND, WHERE APPROPRIATE, UNDERTAKE TECHNOLOGICAL RESEARCH SCIENTIFIC AND AND DEVELOPMENT, PROJECTIONS AND ANALYSIS OF FUTURE CLIMATE SCENARIOS, INCLUDING ACTIVITIES RELATIVE OBSERVATION, COLLECTION, ASSESSMENT PROCESSING OF CLIMATE-RELATED DATA SUCH AS BUT

NOT LIMITED TO RAINFALL, SEA-LEVEL-RISE, EXTREME
CLIMATE EVENTS, RISE IN TEMPERATURES, AND
RECORDS OF SEVERE DROUGHTS MONITORED OVER
LONG PERIODS OF TIME, IN COORDINATION WITH LOCAL
GOVERNMENT UNITS IN PRIORITY/TARGET MONITORING
SITES, FOR THE BENEFIT OF AGRICULTURE, NATURAL
RESOUCES, COMMERCE AND INDUSTRY AND IN OTHER
AREAS IDENTIFIED TO BE VITAL TO THE COUNTRY'S
DEVELOPMENT; AND

[f] (I) Government financial institutions, **EXCEPT THE BANGKO SENTRAL NG PILIPINAS (BSP)**, shall, any provision in their respective charters to the contrary notwithstanding, provide preferential financial packages for climate change-related projects. In consultation with the [Bangko Sentral ng Pilipinas] BSP, they shall, within thirty (30) days from the effectivity of this Act, issue and promulgate the implementing guidelines therefor.

[The Commission shall evaluate, recommend the approval of loans and monitor the use of said funds.]"

SEC. 11. Section 16 of R. A. No. 9729 is hereby amended to read as follows:

"SEC. 16. Coordination with Various Sectors. - In the development and implementation of the National Climate Change Action Plan, and the local action plans, the Commission shall **CONSULT AND** coordinate with the

- 1 nongovernment organizations (NGOs), civic organizations, academe, people's
- 2 organizations, the private and corporate sectors and other concerned
- 3 stakeholder groups."

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- **SEC. 12.** Section 17 of R. A. No. 9729 is hereby amended to read as follows:
  - "SEC. 17. Authority to Receive Donations and/or Grants. -The Commission is hereby authorized to accept grants, contributions, donations, endowments, bequests, or gifts in cash, or in kind from local and foreign sources in support of the development and implementation of climate change programs and plans: Provided, That in case of donations from foreign governments, acceptance thereof shall be subject to prior clearance and approval of the President of the Philippines upon recommendation of the [Secretary of Foreign Affairs] **DEPARTMENT OF FINANCE**: Provided, further, That such donations shall not be used to fund personal services expenditures and other operating expenses of the Commission.

"The proceeds shall be used to finance:

- (a) Research, development, demonstration and promotion of technologies;
- (b) Conduct of assessment of vulnerabilities to climate change impacts, resource inventory, and adaptation capability building;

1	(c) Advocacy, networking and communication activities in			
2	the conduct of information campaign; and			
3	(d) Conduct of such other activities reasonably necessary			
4	to carry out the objectives of this Act, as may be defined by the			
5	Commission."			
6	<b>SEC. 13.</b> Insert and re-number Sections 18, 19, 20, 21, 22, 23, 24,			
7	and 25 in R. A. No. 9729 after a new Title III to read as follows:			
8	"TITLE III			
9	THE PEOPLE'S SURVIVAL FUND			
l0	"SEC. 18. CREATION OF THE PEOPLE'S SURVIVAL			
11	FUNDA PEOPLE'S SURVIVAL FUND, HEREINAFTER			
12	REFERRED TO AS THE FUND, IS HEREBY ESTABLISHED AS			
13	A SPECIAL TRUST FUND FOR THE FINANCING OF			
L <b>4</b>	ADAPTATION PROGRAMS AND PROJECTS BASED ON THE			
L5	NATIONAL STRATEGIC FRAMEWORK."			
l6	"SEC. 19. SOURCES OF THE FUND THE FUND SHALL			
17	BE SOURCED FROM PUBLIC SOURCES, FOREIGN OR			
18	LOCAL, INCLUDING BUT NOT LIMITED TO THE			
9	FOLLOWING:			
20	(A) TEN PERCENT (10%) FROM CASH DIVIDENDS			
1	DECLARED BY ALL GOVERNMENT-OWNED AND			
2	CONTROLLED CORPORATIONS;			
:3	(C) FIVE PERCENT (5%) OF THE PROCEEDS FROM			

THE SALE OF CERTIFIED OR VERIFIED

1	EMISSIONS REDUCTION CARBON CREDITS
2	GENERATED FROM DOMESTIC ACTIVITIES;
3	(C)TEN PERCENT (10%) OF THE MONIES COLLECTED
4	UNDER REPUBLIC ACT 8794, OTHERWISE KNOWN
5	AS THE MOTOR VEHICLE USER'S CHARGE,
6	THEREBY AMENDING SECTION 7 THEREOF.
7	A ONE-TIME ALLOCATION IN THE AMOUNT OF FIFTY
8	MILLION PESOS (P50,000,000.00) IS HEREBY ALLOTTED
9	FROM THE PRESIDENT'S CONTINGENCY FUND AS SEED
10	MONEY FOR THE FUND.
11	THE FUND MAY RECEIVE PRIVATE DONATIONS.
12	DONATIONS TO THE FUND SHALL BE EXEMPT FROM
13	DONOR'S TAX AND THE SAME SHALL BE CONSIDERED AS
14	ALLOWABLE DEDUCTIONS FROM THE GROSS INCOME OF
15	THE DONOR, IN ACCORDANCE WITH THE PROVISIONS OF
16	THE NATIONAL INTERNAL REVENUE CODE OF 1997, AS
17	AMENDED."
18	"SEC. 20. USES OF THE FUND THE FUND SHALL BE
19	USED TO SUPPORT ADAPTATION ACTIVITIES OF LOCAL
20	GOVERNMENTS AND COMMUNITIES SUCH AS, BUT NOT
21	LIMITED TO THE FOLLOWING:
22	(A) ADAPTATION ACTIVITIES, WHERE SUFFICIENT
23	INFORMATION IS AVAILABLE TO WARRANT SUCH
24	ACTIVITIES, IN THE AREAS OF WATER
25	RESOURCES MANAGEMENT, LAND
26	MANAGEMENT, AGRICULTURE AND FISHERIES,

1	RESOURCES MANAGEMENT, LAND
2	MANAGEMENT, AGRICULTURE AND FISHERIES,
3	HEALTH, INFRASTRUCTURE DEVELOPMENT,
4	NATURAL ECOSYSTEMS INCLUDING
5	MOUNTAINOUS AND COASTAL ECOSYSTEMS;
6	(B) IMPROVEMENT OF THE MONITORING OF
7	VECTOR-BORNE DISEASES TRIGGERED BY
8	CLIMATE CHANGE, AND IN THIS CONTEXT
9	IMPROVING DISEASE CONTROL AND
10	PREVENTION;
11	(C)FORECASTING AND EARLY WARNING SYSTEMS
12	AS PART OF PREPAREDNESS FOR CLIMATE-
13	RELATED HAZARDS;
14	(D)SUPPORTING INSTITUTIONAL DEVELOPMENT,
15	FOR LOCAL GOVERNMENTS, IN PARTNERSHIP
16	WITH LOCAL COMMUNITIES AND CIVIL SOCIETY
17	GROUPS, FOR PREVENTIVE MEASURES,
18	PLANNING, PREPAREDNESS AND MANAGEMENT
19	OF IMPACTS RELATING TO CLIMATE CHANGE,
20	INCLUDING CONTINGENCY PLANNING, IN
21	PARTICULAR, FOR DROUGHTS AND FLOODS IN
22	AREAS PRONE TO EXTREME CLIMATE EVENTS.
23	(E) STRENGTHENING EXISTING, AND WHERE
24	NEEDED, ESTABLISH REGIONAL CENTERS AND
25	INFORMATION NETWORKS FOR RAPID
26	RESPONSE TO EXTREME CLIMATE EVENTS;

1	(F) SERVING AS A GUARANTEE FOR RISK
2	INSURANCE NEEDS FOR FARMERS,
3	AGRICULTURAL WORKERS AND OTHER
4	STAKEHOLDERS; AND
5	(G)COMMUNITY ADAPTATION SUPPORT PROGRAMS
6	BY LOCAL ORGANIZATIONS ACCREDITED BY THE
7	COMMISSION.
8	THE FUND SHALL BE SUPPLETORY TO ANY ANNUAL
9	APPROPRIATIONS ALLOCATED BY RELEVANT
10	GOVERNMENT AGENCIES FOR CLIMATE CHANGE-RELATED
11	PROGRAMS AND PROJECTS AND BY LGUS PURSUANT TO
12	THE NEW SECTION 26 OF THIS ACT. THE FUND SHALL
13	ENCOURAGE COUNTERPART FUNDING ARRANGEMENTS
14	AMONG LOCAL GOVERNMENTS, COMMUNITY
15	ORGANIZATIONS, THE PRIVATE SECTOR, AND OTHER
16	ENTITIES.
17	"SEC. 21. THE PEOPLE'S SURVIVAL FUND BOARD
18	THERE IS HEREBY CREATED A PEOPLE'S SURVIVAL FUND
19	BOARD, HEREINAFTER REFERRED TO AS THE PSF BOARD,
20	WHICH SHALL BE LODGED UNDER THE COMMISSION. IT
21	SHALL BE COMPOSED OF THE FOLLOWING:
22	(A) SECRETARY OF THE DEPARTMENT OF FINANCE
23	AS CHAIR;
24	(B) VICE-CHAIRPERSON OF THE COMMISSION;
25	(C) SECRETARY OF THE DEPARTMENT OF BUDGET
26	AND MANAGEMENT;

1	(D)DIRECTOR-GENERAL OF THE NATIONAL
2	ECONOMIC AND DEVELOPMENT AUTHORITY;
3	(E) SECRETARY OF THE DEPARTMENT OF INTERIOR
4	AND LOCAL GOVERNMENT;
5	(F) A REPRESENTATIVE FROM THE BUSINESS
6	SECTOR WITH OBSERVER STATUS; AND,
7	(G) A REPRESENTATIVE FROM THE NGOS WITH
8	OBSERVER STATUS; PROVIDED THAT THE
9	ORGANIZATIONS OF THE BUSINESS AND NGO
10	REPRESENTATIVES OF THE PSF BOARD ARE
11	DISQUALIFIED FROM ACCESSING THE FUND DURING
12	THEIR TERM, AS SET BY THE COMMISSION, AND A
13	YEAR AFTER THEIR TENURE IN THE PSF BOARD
14	SHALL HAVE BEEN TERMINATED OR COMPLETED.
15	THE SAID REPRESENTATIVES SHALL BE IDENTIFIED
16	AND DESIGNATED AS SUCH BY THE COMMISSION.
17	"SEC. 22. POWERS AND FUNCTIONS OF THE PSF
18	BOARD THE PSF BOARD, WHICH SHALL CONVENE AT
19	LEAST TWICE A YEAR, SHALL HAVE THE FOLLOWING
20	POWERS AND FUNCTIONS:
21	(A) PROMULGATE POLICIES THAT WILL MAINTAIN
22	THE FIDUCIARY CHARACTER OF THE BOARD;
23	(B) PROVIDE OVERALL STRATEGIC GUIDANCE IN
24	THE MANAGEMENT AND USE OF THE FUND,
25	INCLUDING BUT NOT LIMITED TO THE
26	DEVELOPMENT OF FUNDING WINDOWS FOR

1		VARIOUS ADAPTATION ACTIVITIES, INCLUDING
2		COUNTERPART FUNDING ARRANGEMENTS, AND
3		GUIDELINES FOR PROJECT ASSESSMENT,
4		APPROVAL AND EVALUATION;
5	(C)	DEVELOP SOCIAL, FINANCIAL AND
6		ENVIRONMENTAL SAFEGUARDS TO BE USED IN
7		PROJECT IMPLEMENTATION;
8	(D)	IDENTIFY ADDITIONAL SOURCES FOR THE
9		FUND;
10	<b>(E)</b>	ISSUE FINAL APPROVAL OF PROJECTS FOR
11		THE USE OF THE FUND;
12	<b>(F)</b>	ADOPT A CONFLICT OF INTEREST POLICY TO
13		ENSURE THAT BOARD MEMBERS WILL NOT
14		VOTE ON PROJECTS IF THEY HAVE A DIRECT
15		STAKE THEREIN; AND
16	(G)	ENSURE AN INDEPENDENT THIRD PARTY
17		EVALUATION AND AUDITING OF ACTIVITIES
18		SUPPORTED BY THE FUND, TAKING INTO
19		CONSIDERATION THE PRINCIPLES OF
20		TRANSPARENCY AND ACCOUNTABILITY, AND
21		GOVERNMENT ACCOUNTING AND AUDITING
22		RULES AND REGULATIONS.
23	"SEC	2. 23. ROLE OF THE COMMISSION IN THE
24	UTILIZATI	ON OF THE PEOPLE'S SURVIVAL FUND THE
25	CLIMATE	CHANGE OFFICE, HEADED BY THE VICE
26	CHAIRPER	SON OF THE COMMISSION, SHALL EVALUATE

AND REVIEW THE PROJECT PROPOSALS, AND, WITH THE CONCURRENCE AND ENDORSEMENT OF A MAJORITY OF THE CLIMATE CHANGE COMMISSIONERS APPOINTED BY THE PRESIDENT, RECOMMEND APPROVAL OF PROJECT PROPOSALS TO THE PSF BOARD BASED ON THE POLICIES, GUIDELINES, AND SAFEGUARDS, AGREED BY THE PSF BOARD. THE COMMISSION SHALL UTILIZE THE EXPERTISE OF RELEVANT GOVERNMENT AGENCIES IN ITS ADVISORY BOARD AND THE NATIONAL PANEL OF TECHNICAL EXPERTS IN THE PROJECT APPRAISAL, MONITORING AND EVALUATION PROCESS. THE COMMISSION SHALL NOT BE A PROJECT IMPLEMENTOR.

THE COMMISSION SHALL FORMULATE MECHANISMS
THAT ENSURE TRANSPARENCY AND PUBLIC ACCESS TO
INFORMATION REGARDING FUNDING DELIBERATIONS AND
DECISIONS.

THE COMMISSION SHALL DEVELOP GUIDELINES TO ACCESS ACCREDIT LOCAL ORGANIZATIONS SEEKING TO ACCESS THE FUND. ORGANIZATIONS WILL BE ACCREDITED BASED ON CRITERIA SUCH AS ORGANIZATIONAL INDEPENDENCE, TRACK RECORD IN THE COMMUNITY AND/OR FIELD OF EXPERTISE, FINANCIAL MANAGEMENT, AND PARTICIPATORY PRACTICES.

SEC. 24. PRIORITIZATION OF FUND ALLOCATION.THE COMMISSION SHALL DEVELOP CRITERIA TO

1	PRIORITIZE USE OF THE FUND BASED ON, BUT NOT
2	LIMITED TO THE FOLLOWING:
3	(A) LEVEL OF RISK AND VULNERABILITY TO
4	CLIMATE CHANGE;
5	(B) PARTICIPATION OF AFFECTED COMMUNITIES
6	IN THE DESIGN OF THE PROJECT;
7	(C) POVERTY REDUCTION POTENTIAL;
8	(D) COST EFFECTIVENESS AND SUSTAINABILITY OF
9	THE PROPOSAL;
10	(E) IDENTIFICATION OF POTENTIAL CO-BENEFITS
11	EXTENDING BEYOND LOCAL GOVERNMENT
12	UNIT TERRITORY;
13	(F) MAXIMIZATION OF MULTI-SECTORAL OR
14	CROSS-SECTORAL BENEFITS;
15	(G) RESPONSE TO GENDER-DIFFERENTIATED
16	VULNERABILITIES; AND
17	(H) AN AGREED CLIMATE CHANGE ADAPTATION
18	ACTION PLAN.
19	SEC. 24. COMMUNITY PARTICIPATION TO ENSURE
20	TRANSPARENCY AND PARTICIPATION OF VULNERABLE
21	AND MARGINALIZED GROUPS IN THE ADAPTATION
22	PROJECTS TO BE SUPPORTED BY THE FUND, COMMUNITY
23	REPRESENTATIVES AND/OR NGO COUNTERPARTS MAY
24	PARTICIPATE AS OBSERVERS IN THE PROJECT
25	IDENTIFICATION, MONITORING AND EVALUATION
26	PROCESS OF THE COMMISSION.

TRUSTEE - FOR THE SOUND 25. AND SEC. 1 THE **JUDICIOUS MANAGEMENT** OF FUND. THE 2 COMMISSION, UPON RECOMMENDATION OF THE PSF 3 BOARD, SHALL APPOINT A GOVERNMENT FINANCIAL 4 INSTITUTION, WITH SOUND TRACK RECORD ON FUND 5 MANAGEMENT, AS PORTFOLIO MANAGER AND TRUSTEE 6 OF THE FUND, SUBJECT TO GUIDELINES PROMULGATED 7 BY THE PSF BOARD. THE TRUSTEE SHALL MANAGE THE 8 INVESTMENT OF FUND BALANCES, ACCOUNTING AND 10 FINANCIAL REPORTING FOR THE FUND, TAKING INTO ACCOUNT THE **OBJECTIVES** OF TRANSPARENCY, 11 12 EFFICIENCY. FINANCIAL RISK MANAGEMENT AND AVAILABILITY OF CASH AS NEEDED FOR THE FUND 13 COMMITMENTS AND DISBURSEMENTS, IN ACCORDANCE 14 WITH GOVERNMENT ACCOUNTING AND AUDITING RULES 15 REGULATIONS. THE TRUSTEE SHALL AND BE 16 **ACCOUNTABLE** TO THE **PSF** BOARD FOR THE 17 **PERFORMANCE** OF ITS RESPONSIBILITIES, IN 18 ACCORDANCE WITH THE TERMS AND CONDITIONS OF 19 SERVICE AGREEMENT BETWEEN THE TRUSTEE AND THE 20 PSF BOARD. 21

**SEC. 14.** The succeeding sections shall be renumbered accordingly.

SEC. 15. If for any reason, any section or provisions of This Act is declared as unconstitutional or invalid, the other sections or provisions hereof shall not be affected thereby.

- 1 SEC. 16. All laws ordinances, rules and regulations and other
- 2 issuances or parts thereof, which are inconsistent with this Act are hereby
- 3 repealed or modified accordingly.
- **SEC. 17**. This Act shall take effect after fifteen (15) days following its
- 5 complete publication in at least two (2) national newspapers of general
- 6 circulation.

## 7 Approved,