# FIFTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

First Regular Session



11 MAY 31 P5:56

### SENATE

RECEIVED BY:

## COMMITTEE REPORT NO. 45

Submitted by the Committee on Energy joint with the Committee on Public Services
on
Re: Senate Bill No. <b>2846</b> .
Recommending its approval without amendment.
Sponsors: Senators Osmeña III and Guingona III

#### MR. PRESIDENT:

The Committees on Energy and Public Services to which was referred Senate Bill No. 2846 entitled:

### "AN ACT

EXTENDING THE IMPLEMENTATION OF THE LIFELINE RATE, AMENDING FOR THE PURPOSE SECTION 73 OF THE REPUBLIC ACT NUMBERED NINETY ONE THIRTY SIX, OTHERWISE KNOWN AS THE "ELECTRIC POWER INDUSTRY REFORM ACT OF 2001."

have considered the same and have the honor to report it back to the Senate with the recommendation that it be approved without amendment.

Respectfully submitted:

**Chairpersons** 

SENATOR RAMON "Bong" REVILLA Jr.

Committee on Public Services
Mender, Committee on Energy

SENATOR SERGIO R. OSMEÑA III

Committee on Energy

Member, Committee on Public Services

Vice Chairpersons

SENATOR RALPH G. RECTO

Committee on Public Services Member, Committee on Energy SENATOR TEOFISTO GUINGONA III

Committee on Energy

Member, Committee on Public Services

SENATOR GREGORIO B. HONASAN II

Committee on Energy Committee on Public Services

SENATOR JUAN MIGUEL F. ZUBIRI

Committee on Energy Committee on Public Services

SENATOR MIRIAM DEFENSØR-SANTIAGO Committee on Energy

SENATOR MANUEL "Lito" LAPID Committee on Energy

Committee on Public Services

SENATOR PIA/S. CAYETANO Committee on Hylergy

Committee on Public Services

SENATOR KRANCIS N. PANGILINAN Committee on Energy

<u>Members</u>

SENATOR LOREN B. LEGARDA

Committee on Energy Committee on Public Services

SENATOR JOKER P. ARROYO

Committee on Energy Committee on Public Services

SENATÖR MANN Y VILLAR

Committee on Energy

SENATOR EDGÁRDO J. ANGARA

Committee on Public Services

SENATOR FERDINAND R. MARCOS JR.

Committee on Energy

SENATOR FRANCIS "Chiz" G. ESCUDERO

Committee on Energy

Ex-Officio Members

SENATOR JIE GGOY EJERCITO ESTRADA

President Pro-Tempore

SENATOR ALAN PETER "Compañero" S. CAYETANO

Minority Leader

Hon. JUAN PONCE ENRILE

President, Senate of the Philippines Pasay City

Majority Legaer
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Vote on the EPIRA law

# FIFTEENTH CONGRESS OF THE REPUBLIC) OF THE PHILIPPINES

First Regular Session



"11 MAY 26 P3:18

SENATE

S.B. No. 2846

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## Introduced by Senator Sergio Osmeña III

### **EXPLANATORY NOTE**

Electric power is a critical component of economic opportunity and growth, and hence political stability. Republic Act No. 9136, also known as the *Electric Power Industry Reform Act of 2001 (EPIRA)*, declared the policy objectives of the government in restructuring and reforming the electric power industry, which include, among other things, ensuring the quality, reliability, security, and affordability of the supply of electric power and protecting the public interest as it is affected by the rates and services of electric utilities and other providers of electric power.

Today's high energy prices have resulted in repercussions that are evident throughout the economy. Yet nowhere do high prices bring consequences as swiftly and harshly as in low-income households. For the millions of low-income families throughout the country, the dramatically higher prices will intensify the impossibility of meeting the costs of basic human needs, while increasing the energy burdens that are already far beyond a tolerable level. At the same time, the energy crisis threatens low-income access to vital energy and utility services, thereby endangering health and safety while creating additional barriers to meaningful low-income participation in the economy. In addition to increased difficulty in paying energy and utility costs, sustained high energy prices could have an impact on the employment rate of low-wage workers. High energy prices cause businesses to cut costs by laying off workers. As we all know, those workers on the margin are usually the first to go, and if current prices persist, we will likely see a sharp increase in unemployment among low-wage workers.

Section 73 of EPIRA provides for a lifeline rate, which is defined as the subsidized rate to low-income captive market end-users who cannot afford to pay at full cost. This socialized pricing mechanism to be set by the Energy Regulatory Commission (ERC) exempts marginalized end-users from the cross-subsidy removal provided for under Section 74 of the EPIRA for a period of ten (10) years, unless extended by law. It ensures that these low-income electricity consumers will not bear higher power rates brought about by the removal of cross-subsidies on electricity tariffs. Residential customers consuming more than the lifeline threshold as well as commercial and industrial users subsidize the lifeline consumers.

As the implementation of the lifeline rate will end on June 26, 2011, unless the ten (10) year period is extended by law, there is a need to pass an amendatory law extending the implementation of the lifeline rate to continue to provide reduced electricity costs and lessen the impact of increases in electricity rates to the poorest of the poor, brought about by spiraling prices of oil and other inputs to production.

In view of the foregoing, the immediate approval of this bill is earnestly sought.

SERGIO OSMEÑA III

Senator



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RECOVED BY:

**SENATE** 

s.B. No. 2846

## Introduced by Senator Sergio Osmeña III

#### AN ACT

EXTENDING THE IMPLEMENTATION OF THE LIFELINE RATE, AMENDING FOR THE PURPOSE SECTION 73 OF THE REPUBLIC ACT NUMBERED NINETY ONE THIRTY SIX, OTHERWISE KNOWN AS THE "ELECTRIC POWER INDUSTRY REFORM ACT OF 2001"

Be it enacted by the Senate and the House of Representatives of the Republic of the Philippines in Congress assembled:

SECTION 1. Section 73 of Republic Act 9136, otherwise known as
the "Electric Power Industry Reform Act of 2001" is hereby amended to read as
follows:

Sec. 73. Lifeline Rate. – A socialized pricing mechanism called a lifeline rate for the marginalized end-users shall be set by the ERC, which shall be exempted from the cross subsidy phase-out under this Act for a period of [ten (10)] TWENTY (20) years, unless OTHERWISE extended by law. The level of consumption and the rate shall be determined by the ERC after due notice and hearing. AS USED IN THIS ACT, "MARGINALIZED END-USERS" SHALL REFER TO END-USERS WHOSE ELECTRICAL LOADS ARE LIMITED ONLY FOR BASIC LIGHTING, COOLING (ELECTRIC FAN), RADIO AND TELEVISION."

SECTION 2. Separability	Clause	If	for an	y reason,	any
provision of this Act or any part the	ereof shall	be h	eld uncc	onstitutiona	l and
invalid, the other parts or provision	ons of this	Act,	which a	are not affe	ected
thereby, shall remain in full force a	and effect.				

- SECTION 3. Repealing Clause. All laws, decrees, orders, rules and regulations or parts thereof, inconsistent with any of the provisions of this Act are hereby repealed, amended or modified accordingly.
- SECTION 4. Effectivity Clause. This Act shall take effect fifteen
  (15) days after its complete publication in at least two (2) newspapers of general
  circulation.
- 11 Approved,