FOURTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

Third Regular Session

SENATE

.

9

〔114 〕12 : 0

)

COMMITTEE REPORT NO. 709

Re: House Bill No. 4411

Recommending its approval with amendments.

Sponsors: Senators MAR Roxas and Edgardo J. Angara

Mr. President:

The Committees on Education, Arts and Culture and on Finance to which was referred House Bill No. 4411, introduced by Representatives Pichay, Villar, Lagman, et al, entitled:

"AN ACT

CONVERTING THE SURIGAO DEL SUR POLYTECHNIC STATE COLLEGE (SSPSC) IN THE PROVINCE OF SURIGAO DEL SUR INTO A STATE UNIVERSITY TO BE KNOWN AS THE SURIGAO DEL SUR STATE UNIVERSITY AND APPROPRIATING FUNDS THEREFOR"

have considered the same and have the honor to report it back to the Senate with the recommendation that it be approved with the followings amendments:

- 1. On Page 2, Line 17, after the phrase "sustainable development and competitiveness." add the statement: "PROVIDED, THAT NO DEGREE PROGRAM SHALL BE OFFERED WITHOUT THE APPROVAL OF THE COMMISSION ON HIGHER EDUCATION BEFORE THE SAME SHALL BE APPROVED BY ITS BOARD."
- 2. On Page 10, delete Lines 20-22, and replace with: "THE PRESIDENT OF THE UNIVERSITY SHALL BE ASSISTED BY THE VICE-PRESIDENT/S, WHO SHALL BE APPOINTED BY THE BOARD UPON RECOMMENDATION OF THE PRESIDENT."
- On Page 13, Line 27, insert a new section:
 "SECTION 22. CHED MONITORING AND EVALUATION. THE COMMISSION ON HIGHER EDUCATION SHALL CONDUCT REGULAR MONITORING AND EVALUATION TO DETERMINE CONTINUING

COMPLIANCE WITH THE REQUIREMENTS ON UNIVERSITY STATUS. IN THE EVENT THAT THE COMMISSION FINDS THAT THE UNIVERSITY DOES NOT MAINTAIN COMPLIANCE THEREOF, IT SHALL SUBMIT THE APPROPRIATE RECOMMENDATION FOR THE REVOCATION OF THE UNIVERSITY STATUS TO THE SENATE COMMITTEE ON EDUCATION, ARTS, AND CULTURE, AND THE HOUSE COMMITTEE ON HIGHER AND TECHNICAL EDUCATION."

4. Renumber the affected sections accordingly.

RESPECTFULLY SUBMITTED:

EDGARDO J. ANGARA

Chairperson Committee on Finance *Member*, Committee on Education, Arts and/Ĝulture

GREGORIO B. HONASAN II Vice Chair, Committee on Finance

MIRIAM DEFENSOR SA Vice Chair, Committee on Finance

MAR ROXAS Chairperson Committee on Education, Arts and Culture

Member, Committee on Finance

JOKER P. ARROYO Vice Chair, Committee on Finance

LOREN B. LEGARDA Vice Chair, Committee on Finance Member, Committee on Education, Arts and Culture

Members

PANF LACSON Committee on Finance

RICHARD J. GORDON Committee on Education, Arts and Culture; Committee on Finance FRANCIS G. ESCUDERO Committee on Education, Arts and Culture

MALUEL M. LAPID Committee on Education, Arts and Culture; Committee on Finance

Maduga

M.A. MADRIGAL Committee on Education, Arts and Culture; Committee on Finance

RODOLFO C BIAZON

Committee on Education, Arts and Culture; Committee on Finance

MANNY VILLAR Committee on Education, Arts and Culture; Committee on Finance **PIA S. CAYETANO** Committee on Education, Arts and Culture; Committee on Finance

EVILLA JR. RAI

Conmittee on Education, Arts and Sulture; Committee on Finance

ALAN PETER S. CAYETANO Committee on Education, Arts and Culture; Committee on Finance

FRANC(SN)

FRANCIS N BANGILINAN Committee on Education, Arts and Culture; Committee on Finance

BENIGNO S. AQUINO III Committee on Education, Arts and Culture; Committee on Finance

ANTONIO "SONNY" F. TRILLANES IV Committee on Finance Ex-Officio Members

OY EJERCITO ESTRADA JING President Pro-Tempore

2 TUAN MIGUEL F. ZUBIRI Majority Leader

AQUILINO Q. PIMENTEL, JR. Minority Leader

HON. JUAN PONCE ENRILE *President* Senate of the Philippines CONGRESS OF THE PHILIPPINES FOURTEENTH CONGRESS Second Regular Session

HOUSE OF REPRESENTATIVES

H. No. 4411

BY REPRESENTATIVES PICHAY, VILLAR, LAGMAN, JAVIER AND REMULLA, PER COMMITTEE REPORT NO. 749

AN ACT CONVERTING THE SURIGAO DEL SUR POLYTECHNIC STATE COLLEGE (SSPSC) IN THE PROVINCE OF SURIGAO DEL SUR INTO A STATE UNIVERSITY TO BE KNOWN AS THE SURIGAO DEL SUR STATE UNIVERSITY AND APPROPRIATING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Conversion. - The Surigao del Sur Polytechnic State 1 2 College in the Province of Surigao del Sur, composed of SSPSC - Tandag Campus in the Municipality of Tandag, SSPSC - Cantilan Campus in the 3 4 Municipality of Cantilan, SSPSC - Lianga Campus in the Municipality of Lianga, SSPSC - Tagbina Campus in the Municipality of Tagbina, SSPSC -5 San Miguel Campus in the Municipality of San Miguel, and SSPSC - Cagwait 6 7 Campus in the Municipality of Cagwait, is hereby converted into a state university to be known as the Surigao del Sur State University, hereinafter 8 9 referred to as the University. The main campus of the University shall be in 10 Tandag, Surigao del Sur.

1 SEC. 2. General Mandate. - The University shall primarily provide 2 advanced education, higher technological, professional instruction and training 3 in trade, fishery, agriculture, science, education, commerce, engineering, 4 forestry, nautical courses and other related fields. It shall also undertake 5 research and extension services, and provide progressive leadership in its areas 6 of specialization.

SEC. 3. Curricular Offerings. - The University shall offer undergraduate, 7 graduate and post-graduate programs and short-term courses in the fields of 8 agriculture and environment studies, fishery, marine biology, marine 9 10 transportation, engineering, forestry, industrial technology, education, law, 11 medicine, nursing, midwifery and other health-related programs, information 12 technology, arts and sciences, public administration, business administration 13 and other business courses, and other degree courses within its areas of 14 specialization and according to its capabilities, as the Board of Regents may 15 deem necessary to carry out its objectives, and in order to meet the needs of the 16 Province of Surigao del Sur or Region XIII (CARAGA) and the nation for 17 socioeconomic and sustainable development and competitiveness.

18 The existing high schools shall be transferred to the jurisdiction and 19 supervision of the Department of Education (DepEd): *Provided*, That the high 20 schools shall be allowed to remain and operate within the campus of the 21 University until its students, who are currently enrolled, shall have completed 22 their high school education: *Provided, furthier*, That the University may operate 23 a reasonably-sized laboratory school, if it has a College of Education.

SEC. 4. Administration. – The University shall have the general powers of a corporation set forth in Batas Pambansa Blg. 68, as amended, otherwise known as the "Corporation Code of the Philippines". The administration of the University and the exercise of its corporate powers shall be vested exclusively in the Board of Regents and the President of the University.

SEC. 5. The Governing Board - The governing board of the University shall be the Board of Regents, hereinafter referred to as the Board, 2 which shall be composed of the following: 3

3

(a) The Chairperson of the Commission on Higher Education (CHED), Chairperson;

(b) The President of the University, Vice Chairperson;

(c) The Chairperson of the Committee on Education, Arts and Culture of the Senate, member;

(d) The Chairperson of the Committee on Higher and Technical 9 Education of the House of Representatives, member; 10

(e) The Regional Director of the National Economic and Development 11 12 Authority (NEDA), member;

(f) The Regional Director of the Department of Science and 13 Technology (DOST), member; 14

(g) The President of the federation of faculty associations of the 15 16 University, member;

. 17 (h) The President of the federation of student councils of the 18 University, member;

19 (i) The President of the federation of alumni associations of the University, member; and 20

(j) Two (2) prominent citizens from the private sector who have 2122 distinguished themselves in their profession or fields of specialization of the 23 University, members.

The Board shall appoint the two (2) prominent citizens from among a 24 25 list of at least five (5) qualified persons in the Province of Surigao del Sur, as recommended by the search committee constituted by the University President, 26 27 in consultation with the Chairperson of the CHED and other members of the

28 Board, based on the normal standards and qualifications for the position.

1

4 5

6

7

The term of office of the President of the federation of faculty associations, the President of the federation of student councils and the President of the federation of alumni associations shall be coterminous with their respective terms of office, as set forth in their respective constitutions and bylaws.

The two (2) prominent citizens shall serve for a term of two (2) years from the date of appointment.

SEC. 6. Promulgation and Implementation of Policies. - The Board 8 9 shall promulgate and implement policies in accordance with the declared State policies on education and other pertinent provisions of the Philippine 10 11 Constitution on education, agriculture, science and technology, as well as the 12 policies, standards and thrusts of the CHED under Republic Act No. 7722, otherwise known as the "Higher Education.Act of 1994". 13

SEC. 7. Powers and Duties of the Board of Regents. - The Board shall 14 15 have the following specific powers and duties, in addition to its general powers 16 of administration and the exercise of all the powers granted to the board of 17 directors of a corporation under existing laws:

18 (a) To promulgate rules and regulations not contrary to law as may be 19 necessary to carry out the purposes and functions of the University;

20 (b) To receive and appropriate all sums as may be provided for the 21 support of the University in the manner it may determine in its discretion, in 22 order to carry out the purposes and functions of the University;

23 (c) To import duty-free economic, technical and cultural books and/or 24 publications, upon certification by the CHED that such imported books and/or 25 publications are for economic, technical, vocational, scientific, philosophical, 26 historical or cultural purposes, in accordance with the provisions of the Tariff 27 and Customs Code of the Philippines, as amended;

4 5

l

2

3

б 7

(d) To receive in trust legacies, gifts and donations of real and personal properties of all kinds and to administer and dispose of the same when necessary for the benefit of the University, and subject to the limitations, directions and instructions of the donor, if any.

1

2

3 4

7

9

Such donations shall be exempt from the donor's tax and the same shall 5 be considered as allowable deductions from the gross income in the 6 computation of the income tax of the donor, in accordance with the provisions of the National Internal Revenue Code (NIRC) of 1997, as amended: Provided, 8 That such donations shall not be disposed of, transferred or sold;

(e) To fix the tuition fees and other necessary school charges, such as, 10 11 but not limited to, matriculation fees, graduation fees and laboratory fees, as the Board may deem proper to impose, after due consultations with the 12 13 involved sectors.

14 . Such fees and charges, including government subsidies and other 15 income generated by the University, shall constitute special trust funds and shall be deposited in any authorized government depository bank, and all 16 17 interests that shall accrue therefrom shall form part of the same funds for the 18 use of the University.

19 Any provision of existing laws, rules and regulations to the contrary 20 notwithstanding, any income generated by the University from tuition fees and 21 other charges, as well as from the operation of auxiliary services and land 22 grants, shall be retained by the University, and may be disbursed by the Board 23 for instruction, research, extension or other programs/projects of the University: Provided, That all fiduciary fees shall be disbursed for the specific 24 purposes for which these are collected, 25

26 · If, for reasons beyond its control, the University shall not be able to 27 pursue any project for which the funds have been appropriated and allocated 28 under its approved program of expenditures, the Board may authorize the use

of said funds for any reasonable purpose which, in its discretion, may be 1 necessary and urgent for the attainment of the objectives and goals of the 2 3 University;

6

(f) To adopt and implement a socialized scheme of tuition and other 4 school fees for greater access to poor but deserving students; 5

(g) To authorize the construction or repair of its buildings, machinery, 6 equipment and other facilities, and the purchase and acquisition of real 7 property, including necessary supplies, materials and equipment; 8

9 (h) To appoint, upon recommendation of the President of the 10 University, Vice Presidents, deans, directors, heads of campuses, faculty 11 members, and other officials and employees of the University;

(i) To fix and adjust salaries of faculty members and administrative 12 officials and employees, subject to the provisions of the Revised Compensation 13 14 and Position Classification System and other pertinent budget and 15 compensation laws governing hours of service and such other duties and conditions as it may deem proper; to grant them, at its discretion, leaves of 16 17 absence under such regulations as it may promulgate, any provision of existing 18 law to the contrary notwithstanding; and to remove them for cause in 19 accordance with the requirements of due process of law;

20 (j) To approve the curricula, instructional programs and rules of 21 discipline drawn by the Administrative and Academic Councils herein 22 provided;

(k) To set policies on admission and graduation of students;

23

24 (1) To award honorary degrees upon persons in recognition of their 25 outstanding contribution in the fields of education, public service, arts, science 26 and technology, agriculture or in any field of specialization within the 27 academic competence of the University; and to authorize the awarding of 28 certificates of completion of nondegree and nontraditional courses;

1 (m) To establish and absorb nonchartered tertiary institutions within the 2 Province of Surigao del Sur as branches and centers in coordination with the 3 CHED, and in consultation with the Department of Budget and Management 4 (DBM), and to offer therein programs or courses, to promote and carry out 5 equal access to educational opportunities as mandated by the Constitution;

6 (n) To establish research and extension centers of the University where 7 such will promote the development of the latter;

8 (o) To establish professorial chairs in the University and to provide
9 fellowships for qualified faculty members and scholarships to deserving
10 students;

(p) To delegate any of its powers and duties provided hereinabove to
the President and/or other officials of the University as it may deem
appropriate, so as to expedite the administration of the affairs of the
University;

(q) To authorize an external management audit of the University, to be
financed by the CHED, subject to the rules and regulations of the Commission
on Audit (COA); and to institute reforms, including academic and structural
changes, on the basis of the audit results and recommendations;

(r) To collaborate with other governing boards of the state colleges and
universities within the Province of Surigao del Sur or Region XIII (CARAGA)
under the supervision of the CHED and in consultation with the DBM, and
work towards the restructuring of the University to become more efficient,
relevant, productive and competitive;

(s) To enter into joint ventures with business and industry for the
profitable development and management of the economic assets of the
University, the proceeds from which shall be used for the development and
strengthening of the University;

(t) To develop consortia and other economic forms of linkages with local government units (LGUs), institutions and agencies, both public and private, local and foreign, in the furtherance of the purposes and objectives of the University;

1

2

3 4

5

8

13 14

(u) To develop academic arrangements for institutional capability 6 building with appropriate institutions and agencies, public and private, local and foreign, and to appoint experts/specialists as consultants, part-time or 7 visiting or exchange professors, scholars, researchers, as the case may be;

9 (v) To set up the adoption of modern and innovative modes of 10 transmitting knowledge such as the use of information technology, the dual 11 learning system, open or distance education and community laboratory for the 12 promotion of greater access to education;

(w) To establish policy guidelines and procedures for participative decision-making and transparency within the University;

15 (x) To privatize, where most advantageous to the University, 16 management of nonacademic services such as health, food, building or grounds 17 or property maintenance and such other similar activities; and

18 (y) To extend the term of the President of the University beyond the 19 age of retirement but not beyond the age of seventy (70), whose performance 20 has been unanimously rated by the Board as outstanding based on the 21 guidelines, qualifications and/or standards set by the Board, after unanimous 22 recommendation by the search committee.

23 SEC. 8. Meetings of the Board. - The Board shall regularly convene at least once every quarter. However, the Chairperson of the Board may, upon 24 25 three (3) days' prior written notice, call a maximum of two (2) special 26 meetings whenever necessary.

27 A quorum of the Board shall consist of majority of all its members 28 holding office at the time of the meeting: Provided, however, That the

Chairperson of the Board or the President of the University is among those 2 present in the meeting.

1

7

8

g

In the absence of the Chairperson of the CHED, a Commissioner of the 3 CHED, duly designated by him/her, shall represent him/her in the meeting with 4 all the rights and responsibilities of a regular member: Provided, however, 5 That during this meeting, the President of the University as Vice Chairperson 6 shall be the Presiding Officer: Provided, further, That this proviso notwithstanding, the Chairperson of the CHED is hereby authorized to designate a CHED Commissioner as the regular Chair of the Board of Regents, in which case said CHED Commissioner shall act as the Presiding Officer. 10

In case the Chairpersons of the Congressional Committees on Education 11 shall not be able to attend the Board meeting, they may duly designate their 12 respective representatives to attend the said meeting, who shall have the same 13 rights and responsibilities as a regular member of the Board. 14

15 The members of the Board shall not receive any salary but shall be 16 entitled to reimbursements for actual and necessary expenses incurred, either in 17 their attendance to meetings of the Board or in connection with other official 18 business authorized by resolution of the Board, subject to existing laws and 19 regulations.

20 SEC. 9. The University President. - The University shall be headed by 21 a President, who shall render full-time service. He/She shall be appointed by 22 the Board, subject to the guidelines, qualifications and/or standards set by the 23 Board, upon recommendation of a duly constituted search committee. He/She 24 shall have a term of four (4) years and shall be eligible for reappointment for 25 another term: Provided, That in order to effect a smooth transition to a state 26 university, the incumbent President of the Surigao del Sur Polytechnic State 27 College, if qualified, shall serve as the first President of the University.

Within six (6) months before the expiration of the term of office of the
 incumbent President of the University, the Board shall constitute the Search
 Committee for the Presidency (SCP).

In case of vacancy in the Office of the President by reason of death, compulsory retirement, resignation, removal for cause or incapacity of the President to perform the functions of his office, the Board shall have the authority to designate an Officer-in-Charge of the University pending the appointment of a new President.

9 In case of vacancy in the Office of the President as mentioned in the 10 immediately preceding paragraph, his/her successor or the Officer-in-Charge 11 shall serve only the unexpired portion of the term.

12 The powers and duties of the President of the University, in addition to 13 those specifically provided in this Act, shall be those usually pertaining to the 14 office of the President of similar universities, and those delegated by the 15 Board.

16 The salary of the President of the University shall be in accordance with 17 the Revised Compensation and Position Classification System and shall be 18 comparable to that being received by the Presidents of similar educational 19 institutions.

The President of the University shall be assisted by a Vice President for
Academic Affairs and a Vice President for Administration, who shall be
appointed by the Board upon recommendation of the President.

23 SEC. 10. *Heads of University Campuses.* – Campus Directors shall 24 head the University campuses and they shall render full-time service. They 25 shall be appointed by the Board upon recommendation of the search committee 26 and the University President, subject to the guidelines, qualifications and/or 27 standards set by the Board: *Provided*, That the incumbent college

administrators of the extension campuses shall serve as Campus Directors of
 their respective campuses.

11

3 SEC. 11. The Administrative Council. There shall be an 4 Administrative Council consisting of the President of the University as 5 Chairperson, Vice Presidents, deans, directors and other officials of equal rank, 6 as members, whose duty is to review and recommend to the Board the policies 7 governing the administration, management and development planning of the 8 University.

9 SEC. 12. The Academic Council. There shall be an Academic 10 Council, to be composed of the President of the University, who shall act as 11 Chairperson, and all academic staff with the rank of least assistant professor, as 12 members.

The Academic Council shall have the power to review and recommend 13 the curricular offerings and rules of discipline of the University, subject to the 14 approval of the Board. It shall fix the requirements for the admission of 15 students, as well as for their graduation and the conferment of degrees, subject 16 to review and/or approval by the Board through the President of the 17 18 University. It shall have the disciplinary power over students of the University 19 and shall formulate academic policies and rules and regulations on discipline, 20 subject to the approval of the Board.

SEC. 13. The Secretary of the University. - The Board shall appoint a
 secretary, who shall serve as such for both the Board and the University and
 shall keep all records and proceedings of the Board. He/She shall serve upon
 each member of the Board the appropriate notice of the Board meetings.

25 SEC. 14. The Treasurer of the University. - The Treasurer of the
26 Philippines shall be the ex officio treasurer of the University.

27 SEC. 15 The Faculty. - No political beliefs, gender preference,
28 cultural or community affiliation or ethnic origin, and religious opinion or

affiliation shall be a matter of inquiry in the appointment of faculty members of
the University: *Provided*, That said appointment shall be subject to the
guidelines, qualifications and/or standards set by the Board: *Provided, further*,
That no member of the faculty shall teach for or against any particular church
or religious sect.

6 SEC. 16. Scholarship Program/Admission. - The University shall 7 provide a scholarship program and other affirmative action programs to assist 8 poor but deserving students who qualify for admission to the University.

9 No student shall be denied admission to the University by reason of sex,
10 religion, cultural or community affiliation or ethnic origin.

SEC. 17. Academic Freedom and Institutional Autonomy. - The
University shall enjoy academic freedom and institutional autonomy, pursuant
to paragraph 2, Section 5 of Article XIV of the Constitution of the Republic of
the Philippines.

15 SEC. 18. Authority to Loan or Transfer Apparatus/Equipment/Supplies 16 and Detail of Personnel. - The heads of the bureaus and offices of the national 17 government are hereby authorized to loan or transfer, upon the request of the 18 President of the University, such apparatus, equipment or supplies as may be 19 needed by the University, and to detail employees for duty therein when, in the 20 judgment of the head of bureau or office, such apparatus, equipment, supplies 21 or services of such employees can be spared without serious detriment to the 22 public service. The employees so detailed shall perform such duties as required 23 of them by the President of the University, and the time so employed shall be 24 counted as part of their regular services.

SEC. 19. Assets, Liabilities and Personnel. - All assets, real and
 personal, personnel and records of the Surigao del Sur Polytechnic State
 College, as well as liabilities or obligations, are hereby transferred to the
 University. The positions, rights and security of tenure of faculty members and

personnel therein employed under existing laws prior to the conversion into a
 University shall be respected.

All parcels of land belonging to the government occupied by the Surigao del Sur Polytechnic State College are hereby declared to be property of the University, and shall be titled under that name: *Provided*, That should the University cease to exist or be abolished or should such parcels of land aforementioned be no longer needed by the University, the same shall revert to the national government.

9 SEC. 20. Appropriations. - The amount necessary to carry out the 10 provisions of this Act shall be charged against the current year's appropriations 11 of the Surigao del Sur Polytechnic State College, except the sums needed to 12 continue the operations of the existing high school. Thereafter, such sums as 13 may be necessary for the continued operation and maintenance of the Surigao 14 del Sur State University shall be included in the annual General Appropriations 15 Act.

SEC. 21. Development Plan, Management Audit, Organizational/
Administrative/Academic Structure. - Within the period of one hundred twenty
(120) days after the approval of this Act, the University shall accomplish the
following:

20 (a) Submit a five (5)-year development plan, including its
21 corresponding program budget to the CHED, for corresponding
22 recommendation to the DBM;

(b) Undergo a management audit in cooperation with the CHED; and

23

(c) Accordingly set up its organizational, administrative as well as
 academic structure, including the appointment of the key officials of the
 University.

SEC. 22. Filing of Report. - On or before the fifteenth (15th) day of the
second month after the opening of the regular classes each year, the Board

shall file with the Office of the President of the Philippines through the
 Chairperson of the CHED, and with both Houses of Congress a detailed report
 on the progress, conditions and needs of the University.

SEC. 23. Suppletory Application. - The provisions of Republic Act No.
8292, otherwise known as the "Higher Education Modernization Act of 1997",
shall be an integral part of this Act and shall serve as part of the Governing
Charter of the University.

8 SEC. 24. Parity Clause. – All other powers, functions and privileges, 9 responsibilities and limitations to state universities and/or their officials under 10 existing laws shall be deemed granted to or imposed upon the University 11 and/or its officials whenever appropriate.

SEC. 25. Implementing Rules and Regulations. - The Board, in
consultation with the CHED, shall formulate the guidelines to fully implement
the provisions of this Act.

SEC. 26. Separability Clause. - If, for any reason, any part or provision
of this Act is declared invalid or unconstitutional, the remaining parts or
provisions not affected thereby shall remain in full force and effect.

SEC. 27 Repealing Clause. – All laws, presidential decrees, executive
 orders, rules and regulations contrary to or inconsistent with the provisions of
 this Act are hereby repealed or modified accordingly.

SEC. 28. Effectivity. - This Act shall take effect fifteen (15) days after
 its publication in two (2) newspapers of general circulation.

Approved,