# FOURTEENTH CONGRESS OF THE) REPUBLIC OF THE PHILIPPINES )

Third Regular Session

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COMMITTEE REPORT NO.

Submitted by the Committee on Public Services on NOV 1 0 2009

RE

H. B. No. 6283

Recommending its approval without amendment.

Sponsor

Senator Revilla, Jr.

#### MR. PRESIDENT:

The Senate Committee on Public Services to which was referred H. B. No. 6283, introduced by Representatives De Venecia, Arenas and Biron, entitled:

#### "AN ACT

AMENDING REPUBLIC ACT NO. 3221, GRANTING A FRANCHISE TO DAGUPAN ELECTRIC CORPORATION TO CONSTRUCT, OPERATE AND MAINTAIN A DISTRIBUTION SYSTEM FOR THE CONVEYANCE OF ELECTRIC POWER TO THE END-USERS IN THE CITY OF DAGUPAN, THE MUNICIPALITIES OF CALASIAO, STA. BARBARA, SAN FABIAN, SAN JACINTO AND MANAOAG, AND BARANGAYS BOLINGIT AND CRUZ IN THE CITY OF SAN CARLOS, ALL IN **PROVINCE** OF PANGASINAN, THE RENEWING/EXTENDING THE TERM OF THE FRANCHISE TO ANOTHER TWENTY-FIVE (25) YEARS FROM THE DATE OF THE APPROVAL OF THIS ACT."

has considered the same and has the honor to report it back to the Senate with the recommendation that the attached H. B. No. 6283 be approve without amendment.

Respectfully submitted:

Committee on Public Services

## **MEMBERS**:

EDGARDO J. ANGARA

GREGØRIO "Gringo" B. HONASAN

PANFILO "Fing" M. LACSON

RICHARD J. GORDON

**MAR ROXAS** 

FRANCIS "Chiz" G. ESCUDERO

JOKER P. ARROYO

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ALAN PETER "Compañero" S. CAYETANO

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Minority Floor Leader

Majority Floor Leader

JUAN PONCE ENRILE

Senate President Pasay City

### HOUSE OF REPRESENTATIVES

H. No. 6283

By Representatives De Venecia, Arenas and Biron, per Committee Report No. 1990

AN ACT AMENDING REPUBLIC ACT NO. 3221, GRANTING A FRANCHISE TO DAGUPAN ELECTRIC CORPORATION TO CONSTRUCT, OPERATE AND MAINTAIN A DISTRIBUTION SYSTEM FOR THE CONVEYANCE OF ELECTRIC POWER TO THE END-USERS IN THE CITY OF DAGUPAN, THE OF **MUNICIPALITIES** CALASIAO. STA. BARBARA. SAN JACINTO SAN FABIAN, MANAOAG, AND AND BARANGAYS BOLINGIT AND CRUZ IN THE CITY OF SAN CARLOS, ALL IN THE PROVINCE OF PANGASINAN, AND RENEWING/EXTENDING THE TERM OF THE FRANCHISE TO ANOTHER TWENTY-FIVE (25) YEARS FROM THE DATE OF THE APPROVAL OF THIS ACT

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Republic Act No. 3221, granting a franchise to Dagupan
Electric Corporation, is hereby amended to read as follows:

[SECTION 1. Subject to the terms and conditions

established in Act Numbered Thirty-six hundred and thirty-six,

as amended by Commonwealth Act Numbered One hundred and

thirty-two, and to the provisions of the Constitution, there is granted to the Dagupan Electric Corporation, for a period of fifty years from the approval of this Act, the right, privilege and authority to construct, maintain and operate an electric light, heat and power system for the purpose of generating and distributing electric light, heat and/or power for sale within the Municipality of Calasiao, Province of Pangasinan, and in Dagupan City.

SEC. 2. In the event that the grantee shall purchase and secure from the National Power Corporation electric heat and power, the National Power Corporation is hereby authorized to negotiate and transact for the benefit and in behalf of the public consumers with reference to rates.

SEC. 3. It is expressly provided that in the event the Government should desire to maintain and operate for itself the system and enterprise herein authorized, the grantee shall surrender its franchise and will turn over to the Government all serviceable equipment therein, at cost, less reasonable depreciation.

SEC. 4. This Act shall take effect upon its approval: *Provided*, That should the grantee fail to construct and operate its electric light, heat and power system within three years from the approval of this Act, the franchise therefor shall be null and void.]

"SECTION 1. NATURE AND SCOPE OF FRANCHISE. –
SUBJECT TO THE PROVISIONS OF THE CONSTITUTION AND
APPLICABLE LAWS, RULES AND REGULATIONS, THERE IS
HEREBY GRANTED TO DAGUPAN ELECTRIC CORPORATION,
HEREUNDER REFERRED TO AS THE GRANTEE, ITS SUCCESSORS

OR ASSIGNS, A FRANCHISE TO CONSTRUCT, OPERATE AND MAINTAIN IN THE PUBLIC INTEREST AND FOR COMMERCIAL PURPOSES, A DISTRIBUTION SYSTEM FOR THE CONVEYANCE OF ELECTRIC POWER TO THE END-USERS IN THE CITY OF DAGUPAN, THE MUNICIPALITIES OF CALASIAO, STA. BARBARA, SAN FABIAN, SAN JACINTO AND MANAOAG, AND BARANGAYS BOLINGIT AND CRUZ IN THE CITY OF SAN CARLOS, ALL IN THE PROVINCE OF PANGASINAN.

"AS USED IN THIS ACT, DISTRIBUTION SYSTEM REFERS TO THE SYSTEM OF WIRES AND ASSOCIATED FACILITIES INCLUDING SUBTRANSMISSION LINES BELONGING TO A FRANCHISED DISTRIBUTION UTILITY EXTENDING BETWEEN THE DELIVERY POINT ON THE NATIONAL TRANSMISSION SYSTEM OR GENERATING FACILITY AND THE METERING POINT/FACILITY OF THE END-USER."

"SEC. 2. MANNER OF OPERATIONS OF FACILITIES. - ALL ELECTRIC DISTRIBUTION FACILITIES, LINES AND SYSTEMS FOR ELECTRIC SERVICES OWNED, MAINTAINED, OPERATED OR MANAGED BY THE GRANTEE, ITS SUCCESSORS OR ASSIGNS, SHALL BE OPERATED AND MAINTAINED AT ALL TIMES IN A SUPERIOR MANNER, AND IT SHALL BE THE DUTY OF THE GRANTEE, ITS SUCCESSORS OR ASSIGNS, WHENEVER REQUIRED TO DO SO BY THE ENERGY REGULATORY COMMISSION, HEREAFTER REFERRED TO AS THE ERC, OR ITS LEGAL SUCCESSOR; OR THE DEPARTMENT OF ENERGY, HEREINAFTER REFERRED TO AS THE DOE, OR ITS LEGAL SUCCESSOR; OR ANY OTHER GOVERNMENT AGENCY CONCERNED, TO MODIFY, IMPROVE AND CHANGE SUCH FACILITIES OR SYSTEMS IN SUCH MANNER AND TO SUCH EXTENT AS THE PROGRESS IN SCIENCE AND IMPROVEMENTS IN THE ELECTRIC POWER SERVICES MAY RENDER REASONABLE AND PROPER.

"Whenever practicable and for purposes of maintaining order, safety and aesthetics along the highways, roads, streets, alleys or right-of-way, the grantee may allow the use of free spaces in its poles, facilities or right-of-way by interested parties upon reasonable compensation to the grantee considering costs incurred to accommodate and administer the use of the grantee's facilities by such parties. The ERC shall decide in case of dispute or disagreement between the parties."

"SEC, 3. AUTHORITY OF THE ENERGY REGULATORY COMMISSION (ERC). - THE GRANTEE SHALL SECURE FROM THE ERC, OR ANY OTHER GOVERNMENT AGENCY WHICH HAS JURISDICTION OVER THE OPERATION OF THE HEREIN GRANTEE, THE NECESSARY CERTIFICATE OF PUBLIC CONVENIENCE AND NECESSITY AND OTHER APPROPRIATE PERMITS AND LICENSES FOR THE CONSTRUCTION AND OPERATION OF ITS ELECTRIC DISTRIBUTION SYSTEM."

"SEC. 4. INGRESS AND EGRESS. - FOR THE PURPOSE OF ERECTING AND MAINTAINING POLES AND OTHER SUPPORTS FOR SAID FACILITIES, WIRES OR OTHER CONDUCTORS OR FOR THE PURPOSE OF LAYING AND MAINTAINING SAID FACILITIES, WIRES, CABLES OR OTHER CONDUCTORS, IT SHALL BE LAWFUL FOR THE GRANTEE, ITS SUCCESSORS OR ASSIGNS, WITH THE PRIOR APPROVAL OF THE DEPARTMENT OF PUBLIC WORKS AND HIGHWAYS (DPWH) OR THE LOCAL GOVERNMENT UNITS (LGUS) CONCERNED, AS MAY BE APPROPRIATE, TO MAKE EXCAVATIONS OR LAY CONDUITS IN ANY OF THE PUBLIC PLACES, HIGHWAYS. STREETS, LANES, ALLEYS, AVENUES, SIDEWALKS OR BRIDGES OF SAID PROVINCES AND/OR MUNICIPALITIES: PROVIDED, HOWEVER, THAT ANY PUBLIC PLACE, HIGHWAY, STREET, LANE, ALLEY, AVENUE. SIDEWALK

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 OR BRIDGE DISTURBED, ALTERED OR CHANGED BY REASON OF THE ERECTION OF POLES OR OTHER SUPPORTS, OR THE LAYING OF WIRES, OTHER CONDUCTORS OR CONDUITS SHALL BE IMMEDIATELY REPAIRED AND PROPERLY RESTORED AT THE EXPENSE OF THE GRANTEE, ITS SUCCESSORS OR ASSIGNS, IN ACCORDANCE WITH THE STANDARDS SET BY THE DPWH AND THE LGUS."

"SEC. 5. RESPONSIBILITY TO THE PUBLIC. - THE GRANTEE SHALL SUPPLY ELECTRICITY TO ITS CAPTIVE MARKET IN THE LEAST-COST MANNER. IN THE INTEREST OF THE PUBLIC GOOD AND AS FAR AS FEASIBLE AND WHENEVER REQUIRED BY THE ERC, THE GRANTEE SHALL MODIFY, IMPROVE OR CHANGE ITS FACILITIES, POLES, LINES, SYSTEMS AND EQUIPMENT FOR THE PURPOSE OF PROVIDING EFFICIENT AND RELIABLE SERVICE AND REDUCED ELECTRICITY COSTS. THE GRANTEE SHALL CHARGE REASONABLE AND JUST POWER RATES FOR ITS SERVICES TO ALL TYPES OF CONSUMERS WITHIN ITS FRANCHISED AREAS IN ORDER THAT BUSINESS AND INDUSTRIES SHALL BE ABLE TO COMPETE.

"THE GRANTEE SHALL HAVE THE OBLIGATION TO PROVIDE OPEN AND NONDISCRIMINATORY ACCESS TO ITS DISTRIBUTION SYSTEM AND SERVICES FOR ANY END-USER WITHIN ITS FRANCHISE AREA CONSISTENT WITH REPUBLIC ACT NO. 9136, OTHERWISE KNOWN AS 'ELECTRIC POWER INDUSTRY REFORM ACT OF 2001'. THE GRANTEE SHALL NOT ENGAGE IN ANY ACTIVITY THAT WILL CONSTITUTE AN ABUSE OF MARKET POWER SUCH AS, BUT NOT LIMITED TO, UNFAIR TRADE PRACTICES, MONOPOLISTIC SCHEMES AND ANY OTHER ACTIVITIES THAT WILL HINDER COMPETITIVENESS OF BUSINESSES AND INDUSTRIES."

"SEC. 6. RATES FOR SERVICES. - THE RETAIL RATES TO ITS CAPTIVE MARKET AND CHARGES FOR THE DISTRIBUTION

OF ELECTRIC POWER BY THE GRANTEE TO ITS END-USERS SHALL BE REGULATED BY AND SUBJECT TO THE APPROVAL OF THE ERC OR ITS LEGAL SUCCESSOR.

 "THE GRANTEE SHALL IDENTIFY AND SEGREGATE IN ITS ELECTRICITY BILL TO THE END-USERS THE COMPONENTS OF THE RETAIL RATE PURSUANT TO REPUBLIC ACT NO. 9136, UNLESS OTHERWISE AMENDED. SUCH RATES CHARGED BY THE GRANTEE TO THE END-USERS SHALL BE MADE PUBLIC AND TRANSPARENT. THE GRANTEE SHALL IMPLEMENT LIFELINE RATE TO MARGINALIZED END-USERS AS MANDATED UNDER REPUBLIC ACT NO. 9136."

"SEC. 7. PROMOTION OF CONSUMER INTERESTS. – THE HEREIN GRANTEE SHALL ESTABLISH A CONSUMER DESK THAT WILL HANDLE CONSUMER COMPLAINTS AND ENSURE ADEQUATE PROMOTION OF CONSUMER INTERESTS. THE GRANTEE SHALL ACT WITH DISPATCH ON ALL COMPLAINTS BROUGHT BEFORE IT."

"SEC. 8. RIGHT OF THE GOVERNMENT. - A SPECIAL RIGHT IS HEREBY RESERVED TO THE PRESIDENT OF THE PHILIPPINES IN TIMES OF WAR, REBELLION, PUBLIC PERIL, CALAMITY, EMERGENCY, DISASTER OR DISTURBANCE OF PEACE AND ORDER TO TAKE OVER AND OPERATE THE DISTRIBUTION SYSTEM OF THE GRANTEE OR TO AUTHORIZE THE TEMPORARY USE AND OPERATION THEREOF BY ANY AGENCY/DEPARTMENT OF THE GOVERNMENT UPON DUE COMPENSATION TO THE GRANTEE FOR THE USE OF THE SAID DISTRIBUTION SYSTEM DURING THE PERIOD WHEN THEY SHALL BE SO OPERATED."

"SEC. 9. TAX PROVISION. – IN CONSIDERATION OF THE FRANCHISE AND RIGHTS HEREBY GRANTED, THE GRANTEE, ITS SUCCESSORS OR ASSIGNS, SHALL, PAY A FRANCHISE TAX,

WHICH MAY BE AMENDED FROM TIME TO TIME AND IS CURRENTLY AT THE RATE OF AND EQUIVALENT TO FIFTY PERCENT (50%) OF ONE PERCENT (1%) OF ALL REVENUES DERIVED BY THE GRANTEE FROM ITS DISTRIBUTION WHEELING SERVICES AND CAPTIVE MARKET SUPPLY, EXCLUDING GENERATION CHARGE, TRANSMISSION CHARGE AND SYSTEM LOSS CHARGE: PROVIDED, THAT NOTHING HEREIN SHALL BE CONSTRUED AS REPEALING ANY TAX EXEMPTIONS, INCENTIVES OR PRIVILEGES GRANTED UNDER ANY RELEVANT LAW: PROVIDED, FURTHER, THAT THE GRANTEE, ITS SUCCESSORS OR ASSIGNS, SHALL BE LIABLE TO PAY REAL PROPERTY TAXES ONLY ON THEIR REAL ESTATE AND BUILDINGS, EXCLUSIVE OF THE FRANCHISE, AS OTHER CORPORATIONS ARE NOW OR HEREAFTER MAY BE REQUIRED BY LAW TO PAY.

"THE GRANTEE SHALL FILE THE RETURN WITH THE CITY WHERE ITS PRINCIPAL PLACE OF OFFICE IS LOCATED AND PAY THE TAXES DUE THEREON TO THE COMMISSIONER OF INTERNAL REVENUE OR HIS DULY AUTHORIZED REPRESENTATIVE IN ACCORDANCE WITH THE NATIONAL INTERNAL REVENUE CODE (NIRC) AND THE RETURN SHALL BE SUBJECT TO AUDIT BY THE BUREAU OF INTERNAL REVENUE."

"SEC. 10. RIGHT OF EMINENT DOMAIN. - SUBJECT TO THE LIMITATIONS AND PROCEDURES PRESCRIBED BY LAW, THE GRANTEE IS AUTHORIZED TO EXERCISE THE RIGHT OF EMINENT DOMAIN INSOFAR AS IT MAY BE REASONABLY NECESSARY FOR THE EFFICIENT MAINTENANCE AND OPERATION OF SERVICES. THE GRANTEE IS AUTHORIZED TO INSTALL AND MAINTAIN ITS POLES, WIRES AND OTHER FACILITIES OVER AND ACROSS PUBLIC PROPERTY, INCLUDING STREETS, HIGHWAYS, FOREST RESERVES AND OTHER SIMILAR

 PROPERTY OF THE GOVERNMENT OF THE PHILIPPINES, ITS BRANCHES OR ANY OF ITS INSTRUMENTALITIES. THE GRANTEE MAY ACQUIRE SUCH PRIVATE PROPERTY AS IS ACTUALLY NECESSARY FOR THE REALIZATION OF THE PURPOSES FOR WHICH THIS FRANCHISE IS GRANTED: PROVIDED, THAT PROPER CONDEMNATION PROCEEDINGS SHALL HAVE BEEN INSTITUTED AND JUST COMPENSATION PAID."

"SEC. 11. WARRANTY IN FAVOR OF NATIONAL AND LOCAL GOVERNMENTS. - THE GRANTEE SHALL HOLD THE NATIONAL, PROVINCIAL AND MUNICIPAL GOVERNMENTS OF THE PHILIPPINES HARMLESS FROM ALL CLAIMS, ACCOUNTS, DEMANDS OR ACTIONS ARISING OUT OF ACCIDENTS OR INJURIES, WHETHER TO PROPERTY OR PERSONS, CAUSED BY THE CONSTRUCTION, INSTALLATION, OPERATION AND MAINTENANCE OF THE DISTRIBUTION SYSTEM OF THE GRANTEE."

"SEC. 12. LIABILITY FOR DAMAGES. - THE GRANTEE SHALL BE LIABLE FOR ANY INJURY AND DAMAGE ARISING FROM OR CAUSED BY ACCIDENT TO PERSONS AND PROPERTY BY REASON OF ANY DEFECTIVE CONSTRUCTION UNDER THIS FRANCHISE OR OF ANY NEGLECT OR OMISSION TO KEEP ITS POLES AND WIRES IN A SAFE CONDITION."

"SEC. 13. SALE, LEASE, TRANSFER, USUFRUCT, ETC. –
THE GRANTEE SHALL NOT LEASE, TRANSFER, GRANT THE
USUFRUCT OF, OR SELL THIS FRANCHISE OR THE RIGHTS AND
PRIVILEGES ACQUIRED THEREUNDER TO ANY PERSON, FIRM,
COMPANY, CORPORATION OR OTHER COMMERCIAL OR LEGAL
ENTITY, NOR MERGE WITH ANY OTHER CORPORATION OR
ENTITY, NOR SHALL THE CONTROLLING INTEREST OF THE
GRANTEE BE TRANSFERRED WHETHER IN WHOLE OR IN PART,
AND WHETHER SIMULTANEOUSLY OR CONTEMPORANEOUSLY.

TO ANY SUCH PERSON, FIRM, COMPANY, CORPORATION OR ENTITY WITHOUT THE PRIOR APPROVAL OF THE CONGRESS OF THE PHILIPPINES. ANY PERSON OR ENTITY TO WHICH THIS FRANCHISE IS SOLD, TRANSFERRED OR ASSIGNED, SHALL BE SUBJECT TO THE SAME CONDITIONS, TERMS, RESTRICTIONS AND LIMITATIONS OF THIS ACT."

"SEC. 14. EQUALITY CLAUSE. — IN THE EVENT THAT ANY COMPETING INDIVIDUAL, PARTNERSHIP OR CORPORATION SHALL RECEIVE A SIMILAR PERMIT OR FRANCHISE WITH TERMS AND/OR PROVISIONS MORE FAVORABLE THAN THOSE HEREIN GRANTED OR WHICH TEND TO PLACE THE HEREIN GRANTEE AT ANY DISADVANTAGE, SUCH TERMS AND/OR PROVISIONS SHALL BE DEEMED PART HEREOF AND SHALL OPERATE EQUALLY IN FAVOR OF THE HEREIN GRANTEE: PROVIDED, THAT ANY TERMS AND/OR PROVISIONS HEREIN GRANTED WHICH ARE NOT CONTAINED IN OTHER FRANCHISES THAT MAY HEREAFTER BE GRANTED SHALL LIKEWISE BE ENJOYED BY THE FUTURE GRANTEES: PROVIDED, HOWEVER, THAT THE FOREGOING SHALL NEITHER APPLY TO NOR AFFECT THE PROVISIONS CONCERNING TERRITORY COVERED BY THE FRANCHISE AND THE LIFE SPAN OF THE FRANCHISE."

"SEC. 15. REPORTORIAL REQUIREMENT. – THE GRANTEE SHALL SUBMIT AN ANNUAL REPORT OF FINANCES AND OPERATIONS TO THE CONGRESS OF THE PHILIPPINES."

"SEC. 16. APPLICABILITY CLAUSE. – THE GRANTEE SHALL COMPLY WITH AND BE SUBJECT TO THE PROVISIONS OF COMMONWEALTH ACT NO. 146, AS AMENDED, OTHERWISE KNOWN AS THE 'PUBLIC SERVICES ACT' AND REPUBLIC ACT NO. 9136, OTHERWISE KNOWN AS THE 'ELECTRIC POWER INDUSTRY REFORM ACT OF 2001'."

"SEC, 17. REPEALABILITY AND NONEXCLUSIVITY
CLAUSE THIS FRANCHISE SHALL BE SUBJECT TO
AMENDMENT, ALTERATION OR REPEAL BY THE CONGRESS OF
THE PHILIPPINES WHEN THE PUBLIC INTEREST SO REQUIRES
AND SHALL NOT BE INTERPRETED AS AN EXCLUSIVE GRANT OF
THE PRIVILEGES HEREIN PROVIDED FOR."
"SEC. 18. SEPARABILITY CLAUSE IF, FOR ANY
reason, any of the sections or provisions of this act is
DECLARED UNCONSTITUTIONAL OR INVALID, THE OTHER
PARTS OR PROVISIONS HEREOF WHICH ARE NOT AFFECTED
THEREBY SHALL CONTINUE TO BE IN FULL FORCE AND
effect."
SEC, 2. Renewal/Extension of the Term of Franchise This franchise
shall be for a term of twenty-five (25) years from the date of effectivity of this
Act. This franchise shall be deemed ipso facto revoked in the event that the
grantee fails to operate continuously for two (2) years.
SEC. 3. Acceptance and Compliance Acceptance of the amendmen
and extension/renewal of the franchise shall be given in writing within sixty
(60) days from the date of effectivity of this Act.
SEC. 4. Repealing Clause All laws, decrees, orders, resolutions
instructions and rules and regulations or parts thereof which are inconsisten
with this Act are hereby deemed repealed or modified accordingly,
SEC. 5. Effectivity Clause This Act shall take effect fifteen (15) days
after its publication in at least two (2) newspapers of general circulation.
Approved,