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OFFICE OF THE SECRETAR

THIRTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

First Regular Session

)) AECEIVED BY:

SENATE

s. No. 240

Introduced by Senator S. R. Osmeña III

EXPLANATORY NOTE

Republic Act No. 8435, otherwise known as the "Agriculture and Fisheries Modernization Act of 1997" (AFMA) was approved on December 22, 1997 and took effect on February 9, 1998. Department of Agriculture, flawed as it is today with the certain weaknesses is no match for the challenges posed by R.A. 8435.

The mandates, authorities, and budgets for performing the various agriculture-related activities are spread over several different agencies belonging to at least three other departments. The Department of Science and Technology, for example officially has jurisdiction over the Philippine Council for Agriculture Resources Research Development; the Department of Agrarian Reform allocates about 2/3 of agrarian reform funds for the provision of agricultural support services; and the Department of Environment and Natural Resources delivers agricultural support services to upland areas.

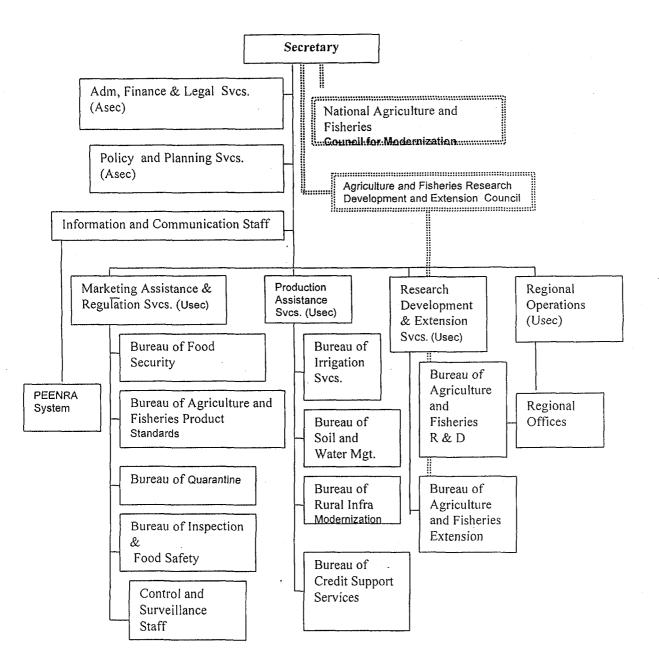
The proliferation of commodity-based structures like the Philippine Coconut Authority, the Sugar Regulatory Administration, Philippine Cotton Corporation, to name a few, has led to market distortions, unnecessary regulatory measures, duplication of functions and a lowering of the priority assigned to neutral growth-enhancing activities. The choice of these commodities are based on political economy considerations, rather than on sound, logical or economic criteria and have led to government encroachments into areas that are better left to private enterprises.

This bill proposes changes that will streamline, refocus and reinvigorate the agriculture and fisheries bureaucracy by addressing the following objectives:

- *a)* integrate the responsibility for all key public functions related to agriculture and fisheries with the Department proper;
- b) limit public intervention in agriculture and fisheries to the provision of basic services with the attributes of public goods; to the correction of market failures like external effects, natural monopolies, long gestation periods, and risks;

- c) devolve to local government units the provision of local public goods related to agriculture, such as extension, irrigation management and certain regulatory functions;
- d) streamline and reorganize the bureaucracy along functional lines of specialization to minimize redundancies and the need for outside coordination, delineate lines of responsibility, authority and accountability;
- e) free resources from unproductive trade and market regulations and licensing activities in favor of efficient delivery of growth-enhancing support services; and
- *f*) promote transparency in governance and participation of all stakeholders and relevant government and private agencies.

The chart below summarizes the basic structure of the department where the line agencies are focused on three main priorities: (1) marketing assistance and regulation services; (2) production assistance services; and (3) research, development and extension services.



In order to deliver on its promise of policies that will raise the quality of life especially for the poorest of the poor, the present administration needs an effective and efficient bureaucracy for governance over the agriculture and fisheries sectors. Such is outlined in the provisions of this bill.

In view of the foregoing, the immediate approval of this bill is earnestly requested.

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SÉRGIO OSMEÑA III Senator

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AN ACT

RATIONALIZING THE AGRICULTURE AND FISHERIES BUREAUCRACY REDEFINING THE FUNCTIONS OF THE DEPARTMENT OF AGRICULTURE AND VARIOUS AGENCIES TO BRING ABOUT AGRICULTURE AND FISHERIES MODERNIZATION, APPROPRIATING FUNDS THEREFOR, AND FOR OTHER PURPOSES.

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

Section 1. Short Title. --- This Act shall be known as the "Department of
 Agriculture and Fisheries Rationalization Act of 2004".

3 Section 2. *Declaration of Policy*. --- It is hereby declared the policy of 4 the State to develop the agriculture and fisheries sectors in order to attain 5 economic growth, alleviate rural poverty, assure food security and make farmers 6 and fisherfolk competitive.

To this end, policies and programs concerned with agriculture and fisheries shall be rationalized to achieve in the most efficient and effective way the national goal of enhancing productivity to raise the quality of life for all, especially the underprivileged. Institutions, agencies, councils, bureaus, units, and offices of the government concerned with agriculture and fisheries shall be rationalized to conform with the following objectives:

13 1. To provide adequate rural public goods including infrastructure, 14 irrigation, post-harvest facilities and other production support, marketing assistance and demand-driven research and development that will upgrade the
 productivity, efficiency and profitability of farms and fisheries;

2. To minimize regulatory and licensing activities to areas that ensure the quality of products and protect the health of consumers and the environment; prevent market distortions and promote neutral policies that will bring out the natural comparative advantage of Philippine agricultural and fisheries products; and

3. To promote transparency in governance and participation of all
stakeholders and relevant government and private agencies.

10 Section 3. **Definition of Terms**. --- When used in this Act, unless the 11 context otherwise requires,

12 1. *Agribusiness* shall refer to the unified and systematic way of 13 considering production, processing, marketing and distribution of agriculture and 14 fishery products.

Agriculture shall refer to the cultivation of soil, planting of crops,
 growing of fruit trees, raising of livestock and poultry including the harvesting,
 processing, and marketing of such farm products, and other farm activities and
 practices.

3. **Department** shall refer to the Department of Agriculture.

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4. *Extension services* shall refer to technology transfer activities such as training of farmers, fisherfolk, and those engaged in agriculture and fisheries, input and credit assistance, marketing assistance, and similar related services.

5. *Fisheries* shall refer to all activities relating to the act or business of fishing, culturing, preserving, processing, marketing, developing, conserving, and managing aquatic resources and the fishery areas, including the privilege to fish or take aquatic resource thereof. 6. *Food processing* shall refer to the transformation, by hand or machine, of food materials into new products, regardless of whether it is done in a factory or domicile of the processor and whether the products are sold wholesale or retail.

5 7. *Integrate* shall mean to make a part of a larger unit or office with 6 the same or similar functions.

8. *Irrigation* shall refer to supplying dry land with water by means of
ditches, pipes or streams.

9 9. *Market information* shall include, but shall not be limited to, 10 information, seminars and training on market that enable farmers and fisherfolk 11 to make sound investment decisions and earn maximum returns.

12 10. *Market infrastructure* shall include, but shall not be limited to, 13 facilities such as market buildings, slaughterhouses, holding pens, cold storage, 14 and other related facilities used by the farmers and fisherfolk in marketing their 15 produce.

16 11. *Marketing assistance* shall include up-to-date and continuing 17 information on input and output prices, the availability of needed inputs, 18 assistance to gain access to markets for output, list of possible business 19 ventures in their locality, and the like.

12. **Post-harvest facilities** shall refer to post-harvest equipment and machinery such as, but not limited to, threshers, moisture meters, dryers, weighing scales, milling equipment, packing and canning machinery, storage facilities, buying stations, market infrastructure and transportation facilities.

Product standards shall refer to a predetermined set of
 description of quality, quantity and such other measures and characteristics
 specific to the type, kind and degree of processing of particular products.

27 14. *Quarantine* shall refer to a period of time during which a vehicle, 28 person, animal or material suspected of carrying a contagious disease is detained at a port of entry under enforced isolation to prevent disease from
 entering a country. It also refers to the place of such detention.

15. *Rationalization* shall refer to the reorganization of the bureaucracy
 in order to streamline the both the structure and functions based on identified
 government objectives and policies for increased effectiveness and efficiency.

6 16. *Regional operations* shall refer to all the activities, programs and 7 projects done by the regional offices.

8 17. **Research and development** shall refer to all organized activities 9 designed to search for new knowledge or modify existing ones, develop new 10 methods and techniques of operation, tools, equipment or types of organisms, 11 through the application of the scientific method.

12 18. *Resource-accounting* shall refer to a process of tracking changes 13 in the environment and natural resources biophysically and economically (in 14 monetary terms).

15 **19.** Secretary shall refer to the Secretary of the Agriculture.

20. *Small farmers and fisherfolk* shall refer to natural persons dependent on small-scale subsistence farming and/or fishing as their primary source of income or to those engaged in wholesale, barter or exchange of agricultural and/or fishery products which do not exceed a gross value of one hundred eighty thousand pesos (P180,000.00) per annum based on 1992 constant prices.

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21. *Transfer* shall mean to remove and place in another unit or office.

Chapter 1

The Department Proper

25 Section 4. *Rationalization*. --- The Department of Agriculture, hereinafter 26 referred to as the Department, is hereby renamed as the Department of 27 Agriculture and Fisheries, and structurally and functionally rationalized, in 28 accordance with the provisions of this Act. The functions and services of departments, agencies, councils, bureaus, units, and offices of the government concerned with agriculture and fisheries shall likewise be rationalized in accordance with the provisions of this Act.

Section 5. *Mandate*. --- The Department shall the government agency 4 responsible for the development of sustainable agriculture and fisheries, food 5 6 security, promotion of equity, people empowerment and global competitiveness. In pursuit of this mandate, the Department shall provide the policy framework, 7 direct public investments, and in coordination with local government units 8 provide support services needed to make agriculture, agri-based enterprises and 9 fisheries profitable and to help spread the benefits of development to the poor, 10 particularly those in the rural areas. 11

To fulfill this mandate, it shall be the primary concern of the Department to improve rural income and employment opportunities for farming and fishing communities. It shall institutionalize efficient mechanisms to promote the active participation of the people through people's organizations and non-government organizations in policy-making bodies for agriculture and fisheries, in the formulation and implementation of plans and programs, and in the monitoring and evaluation of the same to ensure their relevance and responsiveness.

Section 6. *Powers and Functions*. --- The Department shall have the
 following powers and functions:

Formulate policies and plans, and regulate, implement, monitor, and
 evaluate all programs and activities relating to agriculture and fisheries;

23 2. Provide integrated support services in the production, harvesting, 24 storage and handling, processing, marketing, development, and management 25 and preservation of agricultural and fisheries resources;

Provide comprehensive support to all the extension workers of local
 government units, non-governmental organizations, and farmers and fisherfolks'
 organizations equipping them with adequate knowledge and skills to enable

them to train and provide technological information and managerial skills to
farmers, fisherfolk, and entrepreneurs on the production, harvesting, storage and
handling, processing, marketing, and financing aspects of agricultural and
fisheries enterprises;

4. Assure the availability, adequacy, accessibility and affordability of food
 supplies to all, at all times;

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5. Collect, analyze, and disseminate information on agriculture and fisheries;

9 6. Provide assistance and support services to facilitate market access for 10 agricultural and fisheries producers and entrepreneurs particularly low income 11 farmers in the processing and marketing of their agricultural and agri-based 12 goods;

Provide the mechanism for the participation of farmers, fisherfolk, and
 entrepreneurs at all levels of policy-making, planning, and program-formulation;

8. Conduct, coordinate and disseminate research studies on agriculture
 and fisheries;

9. Exercise regulatory functions over the agriculture and fisheries sector to prevent the over-exploitation of resources, protect the health and safety of the public, prevent the spread of pests and diseases, and prevent anti-competitive measures, and enforce international commodity agreements which the Philippines is a party to;

10. Promulgate and enforce all laws, administrative orders, rules and
 regulations relating to agriculture and fisheries;

11. Coordinate with local and international government and private
 agencies, offices and institutions on all matters related to agriculture and
 fisheries; and,

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12. Perform such other functions as may be provided by law.

Section 7. Structure. -- The Department shall consist of the Department 1 Proper and attached councils. The Department Proper shall consist of the Office 2 of the Secretary, offices of the Undersecretaries, Assistant Secretaries, bureaus, 3 research institutes, and regional offices. 4 Chapter 2 5 Office of the Secretary 6 Section 8. Duties of the Secretary. -- The Secretary shall have the 7 following responsibilities: 8 1. Advise the President with respect to programs and activities 9 relating to agriculture and fisheries; 10 Develop and recommend to the President policies for fostering 2. 11 orderly growth of the country's agriculture and fisheries sectors; 12 Exercise leadership at the direction of the President in coordinating 3. 13 government activities affecting agriculture and fisheries; 14 4. Provide technical assistance and information including а 15 clearinghouse service to aid local government units in developing rural 16 agriculture and fisheries enterprises; 17 5. Consult and cooperate with local government officials including, 18 when appropriate, holding informal public hearings, with respect to government 19 programs and activities related to agriculture; 20 6. Encourage comprehensive planning by government units with the 21 full participation of non-government organizations, people's organizations and 22 other members of civil society; 23 7. Encourage private enterprise to serve the country's agriculture and 24 fisheries development needs; 25 Conduct continuing comprehensive studies; and 8. 26 9. Make available findings with respect to the problems of agriculture 27 and fisheries development and modernization. 28

1	Section 9. Offices under the Office of the SecretaryThere are
2	hereby created the following offices under the Office of the Secretary:
3	1. Administrative, Finance and Legal Service;
4	2. Information and Communication Staff; and
5	3. Policy and Planning Service.
6	Section 10. Administrative, Finance and Legal Service The
7	Administrative, Finance and Legal Service (AFLS) shall be headed by an
8	Assistant Secretary and shall have the following functions:
9	1. Develop human resources in the agriculture and fisheries bureaucracy
10	by providing opportunities for continuing career development and benefits that
11	will maximize personal productivity;
12	2. Provide personnel, records, information, training and other general
13	services;
14	3. Provide services related to budgeting , accounting, and management;
15	4. Handle the legal requirements including those pertaining to the quasi-
16	judicial and regulatory functions of the Department; and,
17	5. Perform such other functions assigned to it by the Secretary or as may
18	be provided by law.
19	Section 11. Information and Communication Service There is
20	hereby created the Information and Communication Service (ICS) which shall be
21	headed by an Assistant Secretary.
22	The ICS shall have the following functions:
23	1. Design and set-up the National Information Network (NIN) as defined
24	and described in R.A. 8435;
25	2. Provide an integrated, comprehensive, and computer-based multi-
26	media information system and service;
27	3. Be mainly responsible for the compilation, and dissemination of
28	information on production technologies, market strategies, competition, foreign

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assistance, grants, credit, business ventures, laws, orders, rules and regulations,
 and other related information pertaining to agriculture and fisheries;

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4. Exercise technical supervision over data collection;

5. Provide information regarding the objectives, plans, programs, and activities of the Department and represent and promote the interests and concerns of the Department before the general public and other government agencies and private institutions, including the media; and,

6. Perform such other functions assigned to it by the Secretary or as may
9 be provided by law.

10 Section 12. *Philippine Economic Environmental and Natural* 11 *Resources Accounting Office.* -- There is hereby created a Philippine 12 Economic Environmental and Natural Resources Accounting Division (PEENRA) 13 under the Information and Communication Service which shall be headed by a 14 Division Chief.

Section 13. *Functions of the PEENRA Division*. -- The PEENRA
 Division shall have the following functions:

17 1. In coordination with the Agriculture and Fisheries Research 18 Development and Extension Council (AFRDEC) and other appropriate 19 government and private agencies and institutions, collect, analyze, interpret and 20 disseminate data required for environmental and natural resources accounting in 21 the agriculture and fisheries sector through the National Information Network;

22 2. Develop policy instruments and tools, formulate and implement 23 policies to ensure that the agriculture and fisheries sectors are made 24 accountable for the impact of their activities on our natural resources and 25 environment and to account for the use of the agriculture and fisheries resources 26 as a natural capital; 3. In coordination with the Agriculture and Fisheries Training Institute
 (AFTI), conduct training and information dissemination activities on agriculture
 and fisheries resources accounting;

4 4. In coordination with the Agriculture and Fisheries Research, 5 Development and Extension Council (AFRDEC), conduct special studies and 6 research on the impact of agriculture and fisheries on our natural resources and 7 environment and other related studies; and

8 5. Perform such other functions assigned to it by the Secretary or as
9 may be provided by law.

Section 14. *The PEENRA System*. -- The Philippine Economic
 Environmental and Natural Resources Accounting Division shall form part of the
 PEENRA System created under Executive Order No. 406, series of 1997.

Section 15. *Transfer of Functions*. -- The functions, powers and duties
 of the Bureau of Agricultural Statistics, Information and Technology Center for
 Agriculture and Fisheries, and the Agriculture and Fisheries Information Service
 are hereby transferred to the ICS.

Section 16. *Policy and Planning Service*. --- There shall be created the
 Policy and Planning Service (PPS) which shall be headed by an Assistant
 Secretary.

20 The PPS shall have the following functions:

Policy formulation, integration of plans and programs emanating from
 all units, bureaus, and offices of the Department;

Data analysis, monitoring, and evaluation of the implementation of said
 plans and programs through its management information system;

Analysis of economic information relating to agriculture and fisheries;
 and

4. Such other functions assigned to it by the Secretary or as may be
provided by law.

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1	Section 17. <i>Transfer of Functions</i> The functions of the Planning and
2	Monitoring Service are hereby transferred to the PPS.
3	Chapter 3
4	Offices of the Undersecretaries
5	Section 18. <i>Undersecretaries</i> There shall be four (4)
6	Undersecretaries who shall assist the Secretary in the exercise of the mandate
7	and in the discharge of the powers and functions of the Department
8	1) Undersecretary for Marketing Assistance and Regulations;
9	2) Undersecretary for Research, Development and Extension;
10	3) Undersecretary for Production Assistance Services; and
11	4) Undersecretary for Regional Operations.
12	Section 19. Functions of the Undersecretaries An Undersecretary
13	shall have the following functions:
14	1. Exercise supervision and control over the services, offices,
15	bureaus, units including the officers and employees under his/her assigned area
16	of responsibility;
17	2. Implement the laws, orders, issuances, rules and regulations as
18	mandated and directed to by law or the Secretary;
19	3. Through a participatory process, facilitate the formulation of his/her
20	services' short, long-term and strategic plans, programs and activities in
21	accordance with the mandate given by law and executive orders, issuances and
22	directives including the implementation, monitoring and evaluation of the same.
23	4. Ensure that the plans and activities of his/her service is properly
24	coordinated and in harmony with those of the other units and offices in the
25	Department and with the overall mandate given to the Department by law; and
26	5. Perform such other functions assigned by the Secretary or as may
27	be provided by law.

Chapter 5

Marketing Assistance and Regulation

Section 20. *Marketing Assistance and Regulation Services.* -- There
is hereby created the Marketing Assistance Regulation Services (MARS) which
shall be headed by an Undersecretary.

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The MARS shall have the following functions:

1. Identify markets for Philippine agricultural products and assist in the
 planning of market centers, marketing channels, and distribution networks;

9 2. Establish National Marketing Assistance Program that will immediately 10 lead to the creation of a national marketing umbrella ,matching supply and 11 demand in both domestic and foreign markets;

3. Identify, develop and strengthen local and foreign markets for
Philippine agriculture and fishery products through, but not limited to, trade
missions and trade fairs;

4. Conduct research and studies in domestic and foreign agriculture and
 fisheries economies, trade, community programs, and related topics;

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5. Receive and analyze the reports of Agricultural Attaches; and

6. Develop, codify, promulgate, implement and monitor adherence to and compliance with agriculture and fisheries product standards in order to ensure consumer safety and promote the competitiveness of agriculture and fisheries products;

7. Review, codify and implement all laws, orders and regulations related
to agriculture and fisheries such as quarantine laws, sanitary and phytosanitary
measures and other regulatory programs to control and eradicate animal and
plant pests and diseases;

8. Conduct regular inspections to ensure the safeness of agriculture and
 fisheries products;

- 9. Monitor the volume of rice and take appropriate measures to ensure its
 availability; and
- 10. Perform such other functions as may be provided by law or assigned
 to it by the Secretary.

Section 21. *Bureaus and Offices*. -- The MARS shall be composed of
 the following bureaus and offices:

- 7 1. Bureau of Food Security;
- 8 2. Bureau of Agriculture and Fisheries Product Standards;
- 9 3. Bureau of Quarantine;
- 10 4. Bureau of Inspection and Food Safety; and
- 11 5. Control and Surveillance Office.

Section 22. *Bureau of Food Security*. -- There shall be a Bureau of
 Food Security (BFS) which shall be headed by a Director, a career officer.

- 14 The BFS shall have the following functions:
- 15 1. Formulate, develop, promulgate and implement a national food 16 security program in coordination with the appropriate government and private 17 agencies, offices, entities and units;

Monitor and provide updated information on the current status of the
 volume of rice stocks and major staples of the country;

20 3. Make regular national and regional forecasts on the supply and 21 demand of rice and major staples and, based on forecasts of rice shortages and 22 during calamities, exercise control over the flow and distribution of rice in order to 23 ensure its availability;

4. Recommend to the AFRDEC and other appropriate offices, research,
 development and extension subjects and activities in support of the national food
 security program; and

5. Perform such other functions as may be provided by law or assigned
to it by the Secretary.

Section 24. *Transfer of Powers and Functions*. -- The regulatory power and functions and the appropriate units or sections of the National Food Authority shall be transferred to the Bureau of Food Security and rationalized in accordance with the provisions of this Act.

Section 25. Bureau of Agriculture and Fishery Product Standards. --There shall be a Bureau of Agriculture and Fisheries Product Standards
(BAFPS) which shall be headed by a Director, a career officer.

8 The BAFPS shall have the following functions: 9 1. Formulate and enforce standards of quality in the processing, 10 preservation, packaging, labeling, importation, exportation, distribution, and 11 advertising of agricultural and fisheries products;

2. Conduct research on product standardization, alignment of the
 local standards with the international standards; and

Conduct regular inspection of processing plants, storage facilities,
 abattoirs, as well as public and private markets in order to ensure freshness,
 safety and quality of products.

17 Section 26. *Transfer of Powers and Functions*. -- The powers and 18 functions of the National Dairy Authority, Food Development Center and the units 19 or sections of offices involved in the development and implement of agriculture 20 and fisheries standards shall be transferred to and integrated with the Bureau of 21 Agriculture and Fisheries Product Standards.

22 Section 27. *Bureau of Quarantine*. --- There shall be a Bureau of 23 Quarantine (BQ) that shall be headed by a Director, a career officer.

24 The BQ shall have the following functions:

Examine imported plants and animals, their products, and other
 materials capable of harbouring pests, pathogens and vectors of diseases and
 process requests for approval of import-export permits;

2. Enter into and inspect all buildings, storage places, transportation 1 vehicles and carriers, passengers, crew, luggage and mails for the purpose of 2 implementing Section 27(a) of this Chapter and other regulatory and quarantine 3 laws; 4

5 3. Inspect, administer treatment and certify plants and animals, their products and other related materials intended for export, if the importing country 6 so requires; 7

4. Confiscate and destroy or refuse entry of plants, animals, and their 8 products involved in prohibited importation and deny inspection certification or 9 clearance of the same; and 10

5. Perform such other functions as may be provided by law or assigned 11 to it by the Assistant Secretary for Regulatory Services. 12

Section 28. Transfer of Powers and Functions. -- The appropriate 13 units or sections of the Bureau of Animal Industry and Bureau of Plant Industry 14 are hereby transferred to and integrated with the Bureau of Quarantine and 15 rationalized in accordance with the provisions of this Act. 16

Section 29. Bureau of Inspection and Food Safety. --- There shall be a 17 Bureau of Inspection and Food Safety (BIFS) which shall be headed by a 18 Director, a career officer. 19

The BIFS shall have the following functions: 20

1. Formulate, develop, promulgate, implement and monitor compliance 21 with guidelines pertaining or related to food safety, the use of fertilizers and 22 pesticides consistent with sustainability in agriculture and fisheries, and proper 23 labeling of agriculture and fisheries products; 24

25 2. Conduct inspection of agriculture and fisheries products for the 26 purpose of implementing Section 29(a) of this Chapter and conduct food safety and consumer education programs; and 27

3. Perform such other functions as may be provided by law or assigned 1 to it by the Assistant Secretary for Regulatory Services. 2 Section 30. Transfer of Functions. -- The functions of the National 3 Meat Inspection Council, and the Fertilizer and Pesticide Authority are hereby 4 transferred and integrated with the Bureau of Inspection and Food Safety and 5 rationalized in accordance with this Act. 6 Chapter 5 7 **Production Assistance Services** 8 Section 31. Production Assistance Services. - There is hereby 9 created a Production Assistance Services (PAS) which shall be headed by an 10 Undersecretary and shall have the following functions: 11 Coordinate the provision of public goods that are critical to the 1 12 efficient production of agricultural commodities; and 13 Support farmers, fisherfolk and their organizations, the local 2. 14 government units and participants in the agriculture and fisheries sector in 15 increasing production, harvesting, storage and handling, processing, marketing, 16 infrastructure, technology and related assistance. 17 Section 32. Bureaus and Offices. -- The PAS shall be composed of the 18 19 following bureaus and offices: 1. Bureau of Irrigation Services; 20 2. Bureau of Soil and Water Management; 21 3. Bureau of Rural Infrastructure Modernization; and 22 Bureau of Credit Services Support. 4. 23 Section 33. Bureau of Irrigation Services. --- The National Irrigation 24 Administration is hereby renamed the Bureau of Irrigation Services (BIS) and 25 rationalized in accordance with the provisions of this Act. 26 The BIS shall be headed by a Director, a career officer, and shall have the 27 following functions: 28

1. Coordinate with and provide technical assistance to the local 2 government units and other appropriate government and private agencies, 3 institutions, and offices in planning, designing, constructing, and selecting 4 appropriate irrigation development schemes based on the criteria specified in 5 Section 28 of R.A. 8435;

2. Improve, rehabilitate, and maintain all types of irrigation projects including the operation of major irrigation structures such as the headwork and main canals, and turn-over of the operations and maintenance of the national irrigation system's secondary canals and on-farm facilities to qualified Irrigators Associations in the locality;

3. Provide technical assistance to local government units, and devolve the planning, design, and management of communal irrigation systems including the transfer of the assets and resources of the National Irrigation Administration in relation to the communal irrigation systems to the local government units;

4. Formulate and develop a plan for the promotion of a private-sector led
development of minor irrigation systems such as Shallow Tube Wells (STWs),
Low Lift Pumps (LLPs) and other inundation systems which shall be included in
the Agriculture and Fisheries Modernization Plan referred to in Chapter 2 of R.A.
8435;

5. Review and recommend proposals for the construction of irrigation facilities through other viable schemes such as build-operate-and-transfer, buildtransfer, and other schemes that will fast track the development of irrigation systems;

6. Review irrigation service fee rates and recommend to the Department
 reasonable rates;

7. Monitor the implementation of and evaluate research, development
 programs pertaining to irrigation and review every four (4) years all existing
 irrigation systems to determine their viability and effectiveness;

8. Recommend plans, programs, policies, rules, and regulations to the Secretary and provide for the technical assistance in the implementation of the same; and

9. Perform such other functions as may be provided by law or assigned
to it by the Secretary.

Section 34. *Bureau of Soils and Water Management*. --- There shall be
a Bureau of Soils and Water Management (BSWM) which shall be headed by a
Director, a career officer.

9 The BSWM shall have the following functions:

Advise and render assistance on matters relating to the utilization and
 management of land and water resources;

2. Formulate measures and guidelines for effective soil, land, and water
 resource utilization, as well as soil conservation in agricultural areas and other
 areas affecting agriculture;

3. Prepare plans and recommendations, as well as assist the farmers, local government units and other members of the agriculture sector, in soil impounding, prevention of soil erosion, fertility preservation and other matters related to soil and water management;

4. Coordinate with government agencies on matters related to soil and
 water management;

5. Engage in rainmaking projects for agricultural areas and watersheds to solve the problem of prolonged droughts and minimize their effects on standing agricultural crops;

6. Recommend plans, programs, policies, rules and regulations to the Secretary and provide technical assistance in the implementation of the same; and

27 7. Perform such other functions as may be provided by law or assigned
28 to it by the Assistant Secretary for Support Services.

Section 35. *Bureau of Rural Infrastructure Modernization*. --- There
 shall be a Bureau of Rural Infrastructure Modernization (BRIM) which shall be
 headed by a Director, a career officer.

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The BRIM shall have the following functions:

In coordination with Department of Public Works and Highways, the
 Department of Transportation and Communications, the Department of Trade
 and Industry and the local government units, address the infrastructure
 requirements of the agriculture and fisheries sectors;

9 2. Together with the local government units, strengthen its agricultural 10 and fisheries engineering groups to provide the necessary technical and 11 engineering support in carrying out the smooth and expeditious implementation 12 of agriculture and fisheries infrastructure projects;

3. Coordinate with the Department of Public Works and Highways for
 the purpose of determining the order of priorities for public works funded under
 the Public Works Act which directly or indirectly affect agriculture and fisheries

4. Coordinate with Department of Transportation and 16 Communications and other appropriate government agencies and offices, for the 17 purpose of determining priority fishports, seaports and airports and facilitating the 18 installation of bulk-handling and storage facilities, and other post-harvest facilities 19 needed in order to enhance the marketing of agriculture and fisheries products; 20

5. Coordinate with the local government units and resident farmers
 and fisherfolk in identifying priority locations of farm-to-market roads;

6. Coordinate with the Department of Energy, Department of Public Works and Highways, National Electrification Administration, and National Power Corporation for the identification and installation of appropriate types of energy sources particularly in the use of non-conventional energy sources for the locality in order to enhance agriculture and fisheries development in the area;

Department of Transportation and 7. Coordinate with the 1 Communications to facilitate the installation of telecommunication facilities in 2 priority areas; 3

Coordinate with the Department of Public Works and Highways and 8. 4 local government units for the identification and installation of water supply 5 system in the locality for agro-industrial uses; 6

Coordinate with the Post-Harvest Horticulture, Training and 9. 7 Research Center of the University of the Philippines at Los Baños to identify 8 appropriate post-harvest facilities and technology; and 9

Perform such other functions as may be provided by law or 10. 10 assigned to it by the Assistant Secretary for Support Services. 11

Section 36. Bureau of Credit Support. --- There shall be a Bureau of 12 Credit Support which shall be headed by a Director, a career officer. 13

The BCS shall have the following functions: 14

1. Monitor the implementation of the agriculture, fisheries, and agrarian 15 reform credit and financing system including the Agro-Industry Modernization 16 Credit and Financing Program (AMCFP) in accordance with the provisions of 17 Section 23 of R.A. 8435; 18

2. Review all existing credit and guarantee schemes and funds pertaining 19 to the agriculture and fisheries sectors in order to rationalize and consolidate the 20 same into an Agriculture and Fisheries Credit Guarantee Fund in accordance 21 with the provisions of Section 25 of R.A. 8435; 22

3. Recommend plans, programs and policies relating to credit assistance 23 for the agriculture and fisheries sectors; 24

4. Coordinate with other government and private agencies and entities in 25 the performance of its functions; and 26

5. Perform such other functions as may be provided by law or assigned 27 to it by the Assistant Secretary for Support Services. 28

Section 37. Transfer of Functions. -- The powers and functions of the 1 Agriculture Credit Policy (ACPC) and the Quedan Rural Credit and Guarantee 2 Corporation (Quedancor) are hereby transferred to and integrated with the BCS 3 and rationalized in accordance with the provisions of this Act. 4 Chapter 6 5 **Research, Development and Extension Services** 6 Section 38. Research, Development and Extension Services. --- There 7 is hereby created the Research, Development and Extension Services which 8 shall be headed by an Undersecretary and shall consist of two (2) bureaus: 9 1. Bureau of Agriculture and Fisheries Research and Development; and 10 2. Bureau of Agriculture and Fisheries Extension 11 Bureau of Agriculture and Fisheries Research and Section 39. 12 Development. --- The Bureau of Agriculture Research is hereby renamed the 13 Bureau of Agriculture and Fisheries Research and Development (BFARD) and 14 shall be headed by a Director, a career officer. The functions of the Bureau of 15 Fisheries and Aquatic Resources are hereby transferred to and integrated with 16 the BAFRD and likewise rationalized in accordance with this Act. 17 The BAFRD shall have the following functions: 18 1. Serve as the Secretariat of the Agriculture and Fisheries Research and 19 Development Council (AFRDC) to ensure that all agriculture and fisheries 20 research is coordinated and undertaken for maximum utility to agriculture and 21 fisheries; 22 2. In coordination with appropriate government and private agencies, 23 formulate the Agriculture and Fisheries National Research and Development 24 System (AFNaRDS) for approval by the AFRDC; 25 3. Coordinate the research and development system of the Department 26

28 Which includes the National Research Centers (NRC), Regional Integrated 28 Agriculture and Fisheries Research Centers (RIAFRC), Regional Integrated

Agricultural Research Centers (RIARC), Research Outreach Stations (ROS), 1 and the Research and Development units of bureaus and attached agencies; 2

4. Provide leadership in the formulation of the national research and 3 development agenda, approve the releases of funds for all agriculture and 4 fisheries Research and Development and, in coordination with the State 5 Universities and Colleges (SUCs), Philippine Council for Agriculture Research 6 and Rural Development (PCARRD) and Philippine Council for Aquatic and 7 Marine Research and Development (PCAMARD), draft and regularly review the 8 "Guidelines in Planning and Implementation of Agriculture and Fisheries 9 Research"; 10

4. Tap farmers and fisherfolk, their organizations, and research 11 institutions, especially state colleges and universities, in the conduct of research 12 for use by the Department and its clientele, particularly farmers, fisherfolk, and 13 other rural workers; 14

5. Directly administer, and implement a monitoring and evaluation 15 system for all research centers, institutes and research networks in agriculture 16 and fisheries, specifically, but not limited to those identified in Chapter 7 of this 17 Act and, in coordination with appropriate agencies, draft the program, 18 parameters and guidelines for the evaluation of agricultural and fisheries 19 research and development performance, activities and outputs incorporating the 20 Output-Oriented Performance Standards (OOPS) and the standards and 21 accreditation guidelines referred to in Section 72 (5) and the provisions of the 22 Magna Carta for Science and Technology Personnel; 23

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6. In coordination with the Agriculture and Fisheries Training Institute (AFTI) and other appropriate agencies, draft and regularly review the following: 25

a. "Policies on the Autonomy and Academic Freedom of Research 26 and Development Institutions in Agriculture and Fisheries" in relation to 27 the institutional, fiscal and administrative autonomy and exercise of 28

academic freedom of professional staff and institutions including guidelines for the use and reinvestment of research and development extension income into research and development extension activities;

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b. "Harmonized Merit and Out-put Oriented Promotion System
for Technical and Scientific Personnel Involved in Agriculture and Fishery *Research and Development Extension*" to harmonize performance
standards, qualifications, salary scales and the collegial process of
performance evaluation including the setting up of minimum qualification
standards, compensation and incentive structure for directors and heads
of research centers;

c. "Salary and Fringe Benefit System for Technical and Scientific Personnel Involved in Agriculture and Fisheries Research and Development Extension" with the aim of providing a competitive edge in attracting and retaining in the research and development extension system the brightest and most productive technical and science personnel;

8. Coordinate with privately owned-and funded research centers,
 institutes, and networks;

9. Develop an agriculture and fisheries research and development
 information system linked to the National Information Network (NIN);

10. Manage the research and development fund of the Department based
on the guidelines approved by AFRDC; and

11. Perform such other functions as may be provided by law or assigned
 to it by the Undersecretary for Research, Development and Extension.

25 Section 40. *Bureau of Agriculture and Fisheries Extension*. --- There 26 shall be a Bureau of Agriculture and Fisheries Extension (BAFEx) which shall be 27 headed by a Director, a career officer. The BAFEx shall administer the 28 following offices:

1. Agriculture and Fisheries Training Institute; 1 2. Technology Tracking Office; and 2 3. Extension and Marketing Communication. 3 Agriculture and Fisheries Training Institute -- The Section 41. 4 Agriculture Training Institute shall be renamed as the Agriculture and Fisheries 5 Training Institute (AFTI) and its functions rationalized in accordance with the 6 provisions of this Act. Other offices and units of the department involved in 7 extension services in agriculture and fisheries shall be transferred and integrated 8 with the AFTI. 9 The AFTI shall be headed by the Assistant Director for Training and shall 10 have the following functions: 11 Serve as the Secretariat for extension and training in a. 12 agriculture and fisheries of the AFRDEC; 13 Advise the Department in the management of financial and b. 14 logistical support for extension based on principles approved by the 15 AFRDEC; 16 In coordination with appropriate government and private 17 C. agencies, formulate the Agriculture and Fisheries National Extension 18 System (AFNES) in harmony with the Agriculture and Fisheries National 19 Research and Development System (AFNaRDS) for approval by the 20 AFRDEC; 21 Coordinate with farmers and fisherfolk organizations and d. 22 with appropriate government and private agencies in order to determine 23 priority areas for training and extension and in gathering information 24 related to agriculture and fisheries; 25 Provide leadership in the formulation of the national e. 26 agriculture and fisheries extension agenda and the corresponding budget; 27

f. Directly administer and implement a monitoring and
 evaluation system for the AFNES;

Prepare an integrated training plan for publicly-funded g. 3 training in agriculture and fisheries for review by the AFRDEC and, in 4 consultation with representatives of the institutions in the AFNES, shall 5 promulgate the "Guidelines for the Planning and Implementation of 6 Agriculture and Fisheries Extension" that shall provide guidelines on 7 multidisciplinary extension work and its linkages to research and 8 development, and strategies for increasing the participation of the 9 clientele and the industry in the planning and in the monitoring and 10 evaluation of extension programs; 11

h. Set up a certification system for vocational and technical
 training in agriculture and fisheries in collaboration with the Technical
 Education and Skills Development Authority (TESDA);

i. Develop and administer a national human resources
 development program for short-term and degree and non-degree training
 for local government units extension personnel in all areas related to
 agriculture and fisheries which include production, processing, marketing,
 use of appropriate technology, networking, product standards, credit
 facilities and entrepreneurship;

j. In consultation with the Civil Service Commission (CSC), Department of Interior and Local Government and the local government units, formulate a national merit and output-oriented promotion system governing all extension personnel in the national and local levels;

25 k. Develop an agriculture and fisheries extension information 26 and communication system linked with the National Information Network 27 and maintain a computerized database on the extension force, covering 28 all agriculture and fisheries extension personnel of local government units, the Department and its attached agencies, bureaus and other government
 and private agencies;

I. Provide technical assistance to local government units in the
implementation of extension services in agricultural and fisheries
development plans and mobilize technical resources from all sources to
assist local government units in solving specific problems related with
extension services in agriculture and fisheries;

8 m. Undertake relevant special studies related to training and 9 extension services in agriculture and fisheries;

n. Recommend specific policies and procedures related to
 training and extension in agriculture and fisheries;

o. Provide an integrated and comprehensive multi-media
 support on extension and training services for the national research and
 development program;

p. Perform such other functions as may be provided by law or
 assigned to it by the Bureau Director of the BAFEx.

17 Section 42. **Technology Tracking Office**. --- There shall be a 18 Technology Tracking Office (TTO) which shall be headed by an Assistant 19 Director. The TTO shall establish a technology tracking system in order to 20 monitor periodically the extent and level of technology applications in major 21 agriculture and fishery commodities.

22 Section 43. *Extension and Marketing Communication Office*. --- There 23 shall be an Extension and Marketing Communication Office (EMCO) which shall 24 be headed by an Assistant Director. The EMCO shall have the following 25 functions:

Provide an integrated and comprehensive multi-media support on
 extension and training services for the national research and research extension
 program in agriculture and fisheries;

- 2. Develop information materials concerning agriculture and fisheries;
- Coordinate with government and private agencies for the collection of
 data related to fisheries and agriculture; and

4. Perform such other functions assigned by the Secretary.

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Chapter 7

Research & Development Centers, Stations, Outreach and Network

Section 44. National Commodity Research Centers. --- The National 7 Commodity Research Centers (NCRC) which are government agencies involved 8 in agriculture and fisheries research and development shall be under the direct 9 administration and/or supervision of the Bureau of Agriculture and Fisheries 10 Research and Development (BAFRD) in accordance with their respective 11 funding agreements or relationship with the Department and consistent with the 12 national research and development agenda as formulated by the Agriculture and 13 Fisheries Research Development and Extension Council (AFRDEC). 14

15 Section 45. *Functions of National Commodity Research Centers*. ---16 The National Commodity Research Centers (NCRC), under the guidance of the 17 Bureau of Agriculture and Fisheries Research and Development (BAFRD) and 18 the Bureau of Agriculture and Fisheries Extension (BAFEx) shall have the 19 following functions:

20 1. Provide national leadership in the planning and coordination of the 21 implementation, monitoring and evaluation of research and development 22 extension programs;

23 2. Undertake midstream and downstream applied research in the 24 region, and

25 3. Develop and maintain a network of provincial collaborators in 26 undertaking the regional research and development extension programs.

27 Section 46. *Rationalized Offices*. --- The following offices shall be 28 primarily engaged in research and development extension and rationalized as National Commodity Centers in accordance with the provisions of this Act: Fiber
Development Authority, National Crop Protection Center, National Fisheries
Development Institute, Bureau of Post-Harvest Research and Extension,
National Tobacco Administration, Philippine Carabao Center, Philippine Coconut
Authority, Philippine Cotton Corporation, Philippine Rice Research Institute, and
the Sugar Regulatory Administration.

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Other agencies, offices, units or sections of agencies engaged in agriculture and fisheries research and development shall be integrated, whenever appropriate with the above National Commodity Research Centers (NCRC) or shall be transformed into separate NCRC as may be determined by the Agriculture and Fisheries Research and Development Extension Council (AFRDEC)

The rationalized offices under this section including international research entities engaged in agriculture and/or fisheries research and development and extension such as the South East Asian Fisheries Development and Extension Council (SEAFDEC) shall form part of the Agriculture and Fisheries National Research and Development System (AFNaRDS) or Agriculture and Fisheries National Extension System (AFNES) in accordance with the provisions of this Act.

Section 47. State Universities and Colleges as National Multi-Media 20 Commodity Research Centers, Regional Research Stations or Cooperating 21 Stations. --- Selected state universities and colleges shall be included under the 22 National Agriculture and Resources Research and Development Network 23 (NARRDN) and the National Aquatic and Resources Research and Development 24 System (NARRDS) as National Multi-Commodity Research Centers, (NMCRC), 25 Regional Research Stations (RSS), or Cooperating Stations (CS), as determined 26 by the AFRDEC. 27

1 Section 48. National Multi-Commodity Research Centers. -- National 2 Multi-Commodity Research Centers are hereby defined as National Universities and Colleges of Agriculture and/or Fisheries (NUCAF) that are assigned national 3 or zonal responsibilities on specific commodities by the Agriculture and Fisheries 4 Research and Development Extension Council based on recommendations of 5 the Bureau of Agriculture and Fisheries Research and Development 6 in 7 coordination with the Philippine Council for Agricultural Research and Rural Development and the Philippine Council for Aquatic and Marine Research and 8 9 Development.

10 Section 49. *Functions of the National Multi-Commodity Research* 11 *Centers*. -- National Multi-Commodity Research Centers, in relation to their 12 assigned national, zonal or commodity responsibilities, shall have the following 13 functions:

14 1. Provide leadership in the planning, implementation, monitoring and 15 evaluation of their research, development and extension programs:

16 2. Undertake basic research;

Undertake upstream applied research including strategic research;
 and

Develop and maintain a network of national regional and provincial
 collaborators.

21 Section 50. *Functions of the Regional Integrated Agricultural* 22 *Research Centers.* -- The Regional Integrated Agricultural Research Centers, 23 in relation to their assigned commodities or fields, under the guidance of the 24 National Commodity Research Centers and in close cooperation with the 25 relevant National Universities and Colleges of Agriculture and Fisheries, 26 Regional Field Units and Provincial Agriculturist shall have the following 27 functions: 1. Provide leadership in the planning and coordination of the 2 implementation, monitoring and evaluation of an integrated research, 3 development and extension program within a farming systems approach in 4 coordination with the regional training centers;

5 2. Undertake midstream and downstream applied research in the 6 region; and

3. Develop and maintain a network of provincial collaborators in
undertaking the regional research, development and extension programs.

9 Section 51. *Functions of the Regional Outreach Stations*. -- The 10 Regional Outreach Stations, under the guidance of the Regional Integrated 11 Agricultural Research Centers and in close collaboration with the Provincial 12 Agriculturist and Philippine Institute of Agriculture and Fisheries, shall have the 13 following functions:

14 1. Serve as the satellite stations of the Regional Integrated 15 Agricultural Research Centers and links between the regional and provincial 16 research, development and extension programs;

17 2. Undertake downstream applied research;

18 3. Demonstrate new and appropriate technologies;

19 4. Serve as an educational and training facility; and

20 5. Propagate genetic materials.

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21 Section 52. *Regional Research Stations*. -- The Regional Research 22 Stations are hereby constituted to consist of National Universities and Colleges 23 of Agriculture and Fisheries or Provincial Institutes of Agriculture and Fisheries 24 that are assigned regional responsibilities on specific commodities by the 25 Agriculture and Fisheries Research, Development and Extension Council as 26 recommended by the Bureau of Agriculture and Fisheries Research and 27 Development in coordination with the Philippine Council for Agricultural Research and Rural Development and the Philippine Council for Aquatic and
 Marine Research and Development.

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Section 53. *Functions of the Regional Research Stations*. -- The Regional Research Stations, under the technical guidance of the National Central Research Centers and in close cooperation with the Regional Integrated Agricultural Research Centers and the Provincial Agriculturists, shall, in relation to their assigned national, zonal, or commodity responsibilities, have the following functions:

9 1. Provide regional leadership in the planning, implementation, 10 monitoring and evaluation of the research, development and extension 11 programs;

Undertake midstream and downstream applied research in the region;
 and,

14 3. Develop and maintain a network of provincial collaborators.

Section 54. Cooperating Stations. -- The Cooperating Stations are 15 hereby constituted to consist to National Universities and Colleges of Agriculture 16 and Fisheries or Provincial Institutes of Agriculture and Fisheries that are 17 assigned provincial responsibilities on specific commodities or areas by the 18 Agriculture and Fisheries Research, Development and Extension Council as 19 recommended by the Bureau of Agriculture and Fisheries Research and 20 Development in coordination with the Philippine Council for Agriculture Research 21 and Rural Development and the Philippine Council for Aquatic and Marine 22 Research and Development. 23

Section 55. *Functions of the Cooperating Stations*. --- The Cooperating Stations shall, under the guidance of the Regional Research Centers or the Regional Integrated Agricultural Research Centers and in close collaboration with the Research Outreach Stations and the Provincial Agriculturist, in relation to their assigned commodities, have the following functions:

1	1. Serve as satellite stations of the Regional Integrated Agriculture
2	Research Centers or the Regional Research Stations and link the regional and
3	provincial research, development and extension programs;
4	2. Undertake downstream applied research relevant to the province;
5	3. Demonstrate new and appropriate technologies in the province; and
6	4. Serve as educational and training facilities.
7	Chapter 8
8	Regional Operations
9	Section 56. Regional Operations The Department shall establish,
10	operate and maintain a Regional Office in each of the country's administrative
11	regions, each of which shall be headed by a Regional Executive Director. The
12	Regional Executive Director shall be assisted by three (3) Technical Directors
13	equivalent to the level of Assistant Regional Directors assigned to Marketing
14	Assistance and Regulatory Services, Production Support Services, and
15	Research, Development and Extension Services, respectively.
16	Section 57. Functions of the Regional Offices The regional offices
17	shall have the following functions:
18	1. Implement and enforce in its area the laws and policies, plans,
19	programs, projects, rules and regulations issued by the Department such as
20	quarantine and food safety standards laws, rules and regulations;
21	2. Implement and provide regulatory and support services and coordinate
22	and/or exercise supervision over research, development and extension
23	programs at the regional level;
24	3. Provide technical and financial support to the local government units in
25	terms of, but not limited to extension and training services, and in the
26	implementation and management of agriculture and fisheries development
27	programs;

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4. Monitor and evaluate the local government units compliance with nationally-mandated programs and standards relating to agriculture and fisheries;

5. Coordinate with government and private agencies and offices; and
6. Perform such other functions as may be provided by law or assigned
by the Undersecretary for Operations;

Section 61. Other Offices and Units in Regional Offices. -- Other
 offices and units in the regional offices shall be rationalized and coordinated with
 the Administrative and Finance Services, Information and Communication Staff,
 and Policy and Planning Service structure of the Office of the Secretary of the
 Department

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The National Agriculture and Fisheries Modernization Council

Chapter 9

14 Section 58. *National Agriculture and Fisheries Council for* 15 *Modernization*. --- There is hereby created a National Agriculture and Fisheries 16 Council for Modernization (NAFCM), hereinafter referred to as the Council, a 17 body attached to the Office of the Secretary, to promote a policy environment 18 that will accelerate the development of a sustainable and globally competitive 19 agriculture and fisheries industry.

20 Section 59. *Functions of the Council*. -- The Council shall have the 21 general powers and attributes of a corporation as set forth in the Corporation 22 Law and the mandate to perform the following functions, powers and 23 responsibilities:

1. To formulate, implement, review and revise a medium and longterm comprehensive agriculture and fisheries modernization plan. Such plan shall be developed on the basis of the long-term agriculture and fisheries plans and programs developed by the Municipal, Provincial and Regional Agriculture

and Fisheries Development Councils for Modernization to effect consistency of
 such plans with national development framework and policies;

2. To ensure food security, alleviate poverty in the rural sector, 4 promote sustainable growth, and develop internationally competitive 5 agribusiness and fisheries ventures;

6 3. Serve as the consultative and feedback mechanism which shall 7 enable the farmers, fisherfolk and those involved in agriculture and fisheries at all 8 levels of operations from the municipal up to the national level to be actively 9 involved in the formulation of policies, plans, programs and activities;

4. Review and recommend for the approval of the Secretary reports
 for submission to the Congressional Oversight Committee on Agriculture and
 Fisheries Modernization created under Republic Act 8435;

5. Formulate policies, plans and programs on food production, postharvest handling, storage, milling, distribution and credit support, including the coordination of its implementation among the various agencies and institutions of the government and the private sector;

6. Ensure the best administration of market development programs
 for agricultural commodities and food products;

7. Ensure an adequate flow of these products to consumers as well
 as a fair return to producers and prevent inefficient and wasteful methods of
 distribution;

8. Foster the empowerment of agricultural producers into effective associations or corporations under their own control for greater unity of effort in marketing;

9. Promote the establishment and financing of farm marketing
systems of producer-owned and producer-controlled cooperative associations
and other agencies;

1 10. Set and review annually the government's buffer grain stock 2 requirements at the national and local levels and ensure that these requirements 3 are achieved;

11. Effect, with the Regional Agricultural Councils and/or other government entities as implementing agents, the domestic procurement of the government's buffer grain stock through purchases of warehouse receipts or quedans of grain deposits in government, farmer-cooperatives and private warehouses and/or by buying grain produce directly from farmer cooperatives;

9 12. Cause the direct importation of rice and allocation of import quotas
 among private entities, especially certified and licensed farmer cooperatives;

11 13. Promulgate the government's stabilization price for grains to assure 12 farmers with a reasonable mark-up on their production cost and participation in 13 the profits that may be realized from the sale of the government's buffer grain 14 stock;

15 14. Reorient the country's food production policies, plans and 16 programs in such a way that the thrust of increasing the productivity of farmers is 17 not only in terms of yield per unit area but more so in aggregate income from 18 farming enterprises;

19 15. Promote and coordinate plans and programs of assistance to 20 producers through input supplies, purchases and other operations, including 21 loans in partnership with available financial sources or institutions;

16. Institutionalize and actively promote the adoption of sustainable agricultural practices at all farm levels so that steady production of various food commodities to cope with the demands of a growing population is achieved in a way that maintains the productivity of the soil and diminishes any adverse impact to the immediate environment; and 1 17. Undertake other tasks and activities as may be necessary to 2 ensure the attainment of efficient agricultural marketing systems and food 3 security.

Section 60. Composition of the Council. --- The powers, functions and 4 affairs of the Council shall be exercised and directed by a governing board to be 5 chaired by the Secretary with the Secretary of Agrarian Reform as Vice-6 Chairman; and with six (6) members from the government sector who shall sit for 7 a term of three (3) years; and five representatives from the private sector, who 8 shall sit for a term of three years, without reappointment. The members from the 9 government sector shall consist of the respective heads of the following agencies 10 or offices: the National Economic and Development Authority; the Department of 11 Environment and Natural Resources: the Department of Trade and Industry, the 12 Department of Transportation and Communications, the Department of Interior 13 and Local Government, and the Department of Public Works and Highways. Any 14 of the government members may designate his permanent representative who 15 shall serve in his place as member of the board: Provided, That such 16 representative shall have a rank not lower than Undersecretary. The remaining 17 five (5) members of the Council shall consist of representatives to be nominated 18 by accredited non-government organizations and peoples' organizations, and 19 appointed by the President to represent the following sectors: small farmers, 20 fisherfolk, agricultural traders, agri-based manufacturers, and agri-based 21 exporters. 22

The governing board shall meet regularly at least every month on any date to be determined by the Chair: Provided, That the Chair may convene special meetings to discuss urgent matters needing immediate resolution. The Council members shall be entitled to a *per diem* for every meeting actually attended: Provided, That in no case shall *per diems* exceed the equivalent for more than four (4) meetings per month. It shall prescribe the rules and
 regulations to govern its deliberations and other official actions.

Section 61. *Organization and Staff*. -- The management of the day-today operations of the Council shall be vested in an Executive Director who shall be appointed with the rank of an Undersecretary by the President of the Philippines.

7 The Council shall set up the organizational structure, staffing pattern, 8 qualification standards, compensation scale, functions and authorities of their 9 officers and employees, pursuant to pertinent laws, rules and regulations being 10 implemented by the Civil Service Commission and the Department of Budget 11 and Management.

Section 62. *Committees*. -- Committees shall be organized within the
 Council to address the respective concerns of the following:

14 1. National Agriculture and Fisheries Education System (NAFES);

15 2. The marketing umbrella for agriculture and fisheries products;

Agro-industrial Modernization Credit and Finance Program
 (AMCFM); and

Agriculture and Fisheries National Research and Development
 System (AFNaRDS).

A Technical Advisory Group composed of representatives from various agricultural and fisheries professions and the scientific community shall be created to serve all the technical needs of the committees.

23 Section 63. *The Consultative Network of National Agriculture and* 24 *Fisheries Council for Modernization*. --- The following shall be established 25 and organized to form the consultative network of the National Agriculture and 26 Fisheries Council for Modernization (NAFCM):

1. The Regional Agriculture and Fisheries Council (RAFC)

28 2. The Provincial Agriculture and Fisheries Council (PAFC)

3. The Municipal Agriculture and Fisheries Council (MAFC)

2 Section 64. *Structure of the Agriculture and Fisheries Councils*. ---3 The Agriculture and Fisheries Councils (AFC) shall have the following 4 membership and organizational structure:

1. At the regional level, the presiding officer shall be the Regional Agriculture and Fisheries Council (RAFC) chairperson, with all Provincial and Fisheries Council chairpersons and all Provincial Agriculture Officers of the Department as members. The regional field units of the Department shall serve as the Secretariat.

2. At the provincial level, the presiding officer shall be the Provincial Agriculture and Fisheries Council (PAFC) chairperson, to be elected from among the members who shall consist of all Municipal Agriculture and Fisheries Council Chairpersons and all Municipal Agriculture officers as members. The Provincial Agrarian Office shall serve as the Secretariat.

3. At the municipal level, the presiding officer shall be the Municipal Council Chairman, to be elected from among the representatives of the following sectors: farmers' organizations, fisherfolks' organizations, non-government organizations, women, youth and agri-business groups. The Municipal Agrarian Office shall serve as the Secretariat.

20 Section 65. *Functions of the local AFCs*. --- The local AFCs shall have 21 the following functions:

Convene meetings to discuss relevant agriculture and fisheries issues
 for submission and recommendation to the National Agriculture and Fisheries
 Council for Modernization (NAFCM) in order to ensure food security;

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2. Review and assess agriculture and fisheries programs;

3. Represent the agriculture and fisheries sectors and participate actively
in the Local Development Councils (LDCs);

4. Assist the Department in the formulation of development plans for
 agriculture and fisheries; and

5. Perform such other functions as may be assigned to it by the Council
to achieve its goals and objectives.

Section 66. *Transfer of Powers and Functions*. -- The powers and
functions of the National Agricultural and Fisheries Council, the National Nutrition
Council, and the Livestock Development Council are hereby transferred to and
integrated with the National Agriculture and Fisheries Council for Modernization.

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Council

Chapter 10

The Agriculture and Fisheries Research Development and Extension

12 Section 67. *The Agriculture and Fisheries Research Development* 13 *and Extension Council.* -- There is hereby created the Agriculture and 14 Fisheries Research Development and Extension Council (AFRDEC) which shall 15 be attached to the Office of the Secretary. It shall be headed by the Secretary 16 as Chairperson and the Director General as Vice-Chairperson. The 17 Undersecretary for Research, Development and Extension Services of the 18 Department shall serve as the Secretary of the Council.

Each of the following departments, offices and agencies shall have a representative: Department of Agrarian Reform, Department of Environment and Natural Resources, Department of Interior and Local Government, Department of Science and Technology, Department of Budget and Management, Commission on Higher Education and the University of the Philippines at Los Baños. The representatives shall be designated by their respective departments, offices and agencies and shall sit as members of the Council for a term of three (3) years.

The following organizations shall likewise have a representative in the Council duly designated by their respective governing boards: League of City Mayors, the League of Municipal Mayors and the League of Governors.

Each of the following sectors shall have a representative who shall be 1 appointed by the President upon the nomination of non-government 2 organizations and people's organizations duly accredited by the Department, 3 and who shall sit as members of the Council for a term of three (3) years with no 4 reappointment: rice farmers, corn and other grains farmers, plantation crop 5 farmers, livestock raisers, poultry raisers, municipal fishers, commercial fishers, 6 aquaculture enterprises, food processing industry, manufacturers of agricultural 7 and fisheries machineries, the agriculture and fisheries marketing sector, the 8 science and technology community, and non-government organizations 9 concerned with the environment. 10

Section 68. Functions of the Council. -- The Council shall have the 11 following functions: 12

Integrate all the research, development and extension functions 1. 13 and activities in agriculture and fisheries by enhancing, supporting, coordinating 14 and consolidating the Agriculture and Fisheries National Research and 15 Development System (AFNaRDS), and in close and effective linkage with the 16 17 Agriculture and Fisheries National Extension System (AFNES);

2. Prepare and oversee the implementation of a comprehensive 18 research, development and extension program in agriculture and fisheries 19 20 including the review and rationalization of the roles, functions and organization of various research, development and extension centers, institutes, and network 21 such as the National Agriculture and Resources Research and Development 22 Network (NARRDN) and the National Aquatic Resources and Development 23 System (NARRDS) including the Philippine Council for Agriculture and 24 Resources Research and Development (PCARRD) and the Philippine Council 25 for Aquatic and Marine Research and Development (PCAMRD); 26

27 3. Consolidate. review and approve the national research 28 development and extension agenda, and the plans and programs developed by

the Agriculture and Fisheries National Research and Development System
 (AFNaRDS) and the Agriculture and Fisheries National Extension System
 (AFNES);

4 4. Set policies pertaining to research, development and extension in 5 agriculture and fisheries which will ensure food security, alleviate poverty, 6 promote people empowerment, agricultural and fisheries productivity and 7 development, and promote international competitiveness in the agriculture and 8 fisheries sectors;

9 5. Approve policies for the operationalization and continued 10 strengthening of the institutional capabilities, efficiency, effectiveness and 11 integration of the Agriculture and Fisheries National Research and Development 12 System (AFNARDS) and the Agriculture and Fisheries National Extension 13 System (AFNES), including the setting up of an output-oriented system of 14 monitoring and evaluating research, development and extension in agriculture 15 and fisheries;

6. Create committees, technical working groups, and commodity
 teams to facilitate the accomplishment of its objectives;

18 7. Set policies on relations and exchange between Philippine and 19 international institutions on agriculture and fisheries research, development and 20 extension, and approve the allocation of funds from national as well as foreign 21 sources for national research, development and extension programs.

8. Formulate and implement a national program to develop and maintain a critical mass of scientists involved in agriculture and fisheries research by providing adequate and up-to-date science laboratory facilities and equipment, promoting a scientific environment and culture conducive for scientific research and creativity, and providing compensation rates and other benefits comparable with international standards; and 9. Call on the personnel of any of the services and offices of the Department and other government agencies for technical support and assistance.

Section 69. *The Secretariat*. -- The Bureau of Agriculture and Fisheries Research and Development (BAFRD) shall serve as the Secretariat of the Council for research and development while the Agriculture and Fisheries Training Institute (AFTI) shall serve as the Secretariat for Extension and Training.

9 The Undersecretary of the Department for Research, Development and 10 Extension shall head both Secretariats that shall assist the Council in:

11 1. Formulating and setting the priorities for the national research, 12 development and extension agenda for agriculture and fisheries;

Implementing a system for monitoring and evaluating research,
 development and extension in agriculture and fisheries;

3. Preparing details of the budget for the national agriculture and
 fisheries research, development and extension activities; and

Performing such other functions as may be assigned to it by the
 Council to achieve its goals and objectives.

19 Section 70. *Agriculture and Fisheries National Research and* 20 *Development System) Subsystems.* -- The Agriculture and Fisheries National 21 Research and Development System (AFNaRDS) shall be composed of two (2) 22 subsystems: the Agriculture Research and Development subsystem and the 23 Fisheries Research and Development subsystem.

Agriculture Research and Development Subsystem -- The
 agriculture research and development subsystem shall be composed of the
 following:

a. the agriculture research and development system of the
 Department;

the national agriculture and resources research and b. 1 development network including PCARRD; 2 the Bureau of Agrarian Reform Beneficiaries Development of C. 3 the Department of Agrarian Reform; 4 appropriate units and offices of other government agencies d. 5 with functions relating to agricultural research; 6 the Commission on Higher Education; e. 7 f. selected State Universities and Colleges involved in fisheries 8 research; and 9 private agencies and institutions involved in agriculture g. 10 research. 11 Fisheries Research and Development Subsystem shall be 2. 12 composed of the following: 13 the fisheries research and development system of the a. 14 Department; 15 the National Aquatic Resources Research and Development b. 16 System including the Philippine Council for Aquatic and Marine Research 17 and Development (PCAMRD); 18 appropriate units and offices of other government agencies 19 C. with functions relating to fisheries research; 20 the Commission on Higher Education; d. 21 selected State Universities and Colleges involved in fisheries e. 22 research, and 23 f. private agencies and institutions involved in fisheries 24 research. 25 Section 71. Role of the Philippine Council for Agricultural Research 26 and Rural Development and the Philippine Council for Aquatic and Marine 27 **Research and Development**. – The Philippine Council for Agricultural 28

Research and Rural Development (PCARRD) and the Philippine Council for
 Aquatic and Marine Research and Development (PCMARD) under the
 Agriculture and Fisheries Research Development and Extension Council
 (AFRDEC), shall perform the following functions:

Collaborate with the Bureau of Agriculture and Fisheries Research
 and Development in the screening of proposals and in the monitoring of ongoing
 agriculture and fisheries research and development in the country;

2. Develop methodologies and systems for effective research, development and extension planning in agriculture and fisheries emphasizing the quality and intensity of participation on farmers, fisherfolk and the industry in setting the research, development and extension agenda of the Department and related allocation of resources;

3. Develop and coordinate the implementation of output-oriented
 performance standards for staff, institutions and programs in agriculture and
 fisheries research and development;

4. Set-up an efficient and effective computerized system of monitoring and evaluation of research, development and extension staff and institutions, including databases required for the assessment of research excellence, performance and capacity, such as the "*Database of Scientific and Technical Personnel*," Database for research, development and extension infrastructure, and "*Database of Research, Development and Extension Investment*";

5. Develop and administer a career development program and a unified merit promotion system for scientific and technical personnel in agriculture and fisheries research, development and extension;

6. Develop and administer a career development program and a unified merit promotion system for scientific and technical personnel in agriculture and fisheries research, development and extension; 7. Develop and administer an incentive system to support high quality
 scientific journals in agriculture and fisheries;

8. Develop a human resource maintenance system for providing incentives and benefits to technical and scientific personnel in agriculture and fisheries aimed at ensuring that agriculture and fisheries institutions gain and maintain a competitive edge in attracting and maintaining their staff; and

9. Provide technical assistance in the improvement of institutions gain
and maintain a competitive edge in attracting and maintaining their staff.

9 Section 72. *Integrated Council*. -- The Philippine Council for Agriculture 10 and Rural Development (PCARRD) and the Philippine Council for Aquatic and 11 Marine Research and Development (PCMARD) shall be transferred and 12 integrated with the Agriculture and Fisheries, Research, Development and 13 Extension Council (AFRDEC).

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Chapter 11

General Provisions

16 Section 73. *Other Agencies, Offices and Units*. -- Other agencies, 17 offices and units engaged in agriculture and fisheries not otherwise specifically 18 mentioned in this Act shall be integrated with the appropriate bureaus, councils 19 and offices created and/or rationalized in accordance with provisions of this Act.

The National Stud Farm shall be integrated with the Philippine Racing Commission.

Section 74. **Security of Tenure**. -- In the implementation of this Act, the Department shall ensure that there shall be no undue loss of employment of personnel as a result of the rationalization authorized herein. In the event that the separation of personnel becomes unavoidable because of the integration, transfer, or abolition of their office or positions, or the reduction of the functions of the office, impact mitigation measures shall be adopted, such as redeployment of separated employees of one unit of the Department to other appropriate units,
 agencies, entities of the Department.

3 Section 75. *Transitory Provisions*. – In accomplishing the acts of 4 rationalization herein prescribed, the following transitory provisions shall be 5 complied with:

1. The transfer or integration of a government unit or office shall 6 include the functions, appropriations, funds, records, equipment, facilities, 7 change in action, rights, other assets, and liabilities, if any, of the transferred or 8 integrated unit or office as well as the personnel thereof, as may be necessary 9 who shall in hold-over capacity continue to perform their respective duties and 10 responsibilities, and receive the corresponding salaries and benefits unless 11 separated from government due to causes other than the implementation of the 12 provisions of this Act. 13

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2. The integrated units or offices shall be deemed abolish.

3. Personnel of the transferred or integrated units whose positions are
 not included or who are no longer qualified in the Department's new position
 structure and staffing pattern shall be deemed separated from service and shall
 be entitled to the benefits provided for in this Act and such other applicable laws;

4. The transfer of function which result in the abolition of the unit or 19 office that has exercised them shall include the appropriations, fund, records, 20 equipment, facilities, change in action, rights, other assets, and personnel as 21 may be necessary to the proper discharge of the transferred functions. The 22 remaining appropriations for funds of the abolished units or offices shall revert to 23 the General Fund and its remaining assets, if any, shall be allocated to such 24 appropriate units in the new organizational structure of the Department as 25 determined by the Secretary or shall otherwise be disposed in accordance with 26 the Government Auditing Code and other pertinent laws, rules and regulations. 27

In case of termination of functions which does not result in the 5. 1 abolition of the government unit which has performed such functions, the 2 appropriations and funds intended to finance the discharge of such function shall 3 revert to the General Fund, while the records, equipment, facilities, change in 4 action, rights and other assets used in connection with the discharge of functions 5 shall be allocated to the appropriate units as the Secretary shall determine or 6 shall otherwise be disposed in accordance with the Government Auditing Code 7 and other pertinent laws, rules and regulations. 8

The liabilities, if any, that may have been incurred in connection with the 9 discharge of such functions shall likewise be treated in accordance with the 10 Government Auditing Code and other pertinent laws, rules and regulations. 11

The personnel who may have performed such functions, whose positions 12 are not included or who may no longer be qualified in the new organization 13 structure and staffing pattern shall be deemed separated from the service and 14 shall be entitled to the benefits provided for in this Act and other pertinent laws. 15

16 Section 76. New Structure and Pattern. - Upon approval of this Act, the offices and employees of the Department shall, in a hold-over capacity, continue 17 to perform their respective duties and responsibilities and receive the 18 corresponding salaries and benefits unless in the meantime, they are separated 19 20 from the service from causes other than the implementation of the provisions of this Act. 21

The new position structure and staffing pattern of the Department shall be 22 approved and prescribed by the Secretary within one hundred twenty (120) days 23 from the approval of this Act, and the authorized positions thereunder shall be 24 25 filled with regular appointments by him or by the President, as the case may be. Those incumbents whose positions are not included therein or those who are no 26 longer qualified and re-appointed shall be deemed separated from the service 27

and shall be entitled to the benefits provided for in this Act and other pertinent laws.

3 Section 77. *Separation Benefits*. -- Career and civil service employees 4 of the Department separated from the service not for cause but as a result of the 5 rationalization effected pursuant to this Act, shall be entitled to appropriate 6 separation pay and to retirement benefits accruing to them under the laws of 7 general application in force at the time of their separation.

8 Section 78. *Time Frame*. – The Secretary shall complete the 9 implementation of this Act within six (6) months from the approval thereof and 10 shall, within two (2) months thereafter, submit to the President of the Philippines 11 the report of completion of this rationalization.

12 Section 79. *Submission of Report to Congress*. -- Within four (4) 13 months after the completion of the rationalization of the Department, the 14 President shall submit to Congress a report on the result of the rationalization.

15 Section 80. *Appropriations.* -- Upon the effectivity of this Act, the 16 rationalized councils, bureaus, agencies, and offices shall retain their present 17 appropriations until a new budget of the rationalized Department shall have been 18 completed and submitted to the Department of Budget and Management six (6) 19 months after the effectivity of this Act.

20 Section 81. *Repealing Clause*. -- All laws, decrees, executive issuance, 21 rules and regulations inconsistent with this Act are hereby repealed or modified 22 accordingly.

23 Section 82. **Separability Clause**. -- The provisions of this Act are hereby 24 declared to be separable, and in the event one or more of such provisions are 25 held unconstitutional, the validity of the other provisions shall not be affected 26 thereby. Section 83. *Effectivity*. -- This Act shall take effect thirty (30) days from
 the date of its publication in the Official Gazette or in at least two (2) newspapers
 of general circulation.

Approved.

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