THIRTEENTH CONGRESS OF THE REPUBLIC
OF THE PHILIPPINES
First Regular Session

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Introduced by Senator S. R. Osmeña III

SENATE

s. No. 246

EXPLANATORY NOTE

By virtue of Republic Act No. 7160, otherwise known as the Local Government Code of the Philippines, the employees of the Department of Agriculture assigned in municipalities, cities and provinces were devolved to the respective local government units. The process has not been without problems that served as a drag on the implementation of agricultural policies and programs. Among these problems brought to the fore by agriculture workers are (1) for lack of coordination between the priorities of the Department of Agriculture and the local government units; (2) insufficient support from local government units in terms of salaries and incentives; (3) non-standard treatment of salaries due to the fact that positions are optional; and (4) low morale among agricultural workers.

This bill seeks to address this situation by mandating the non-optional creation of the Municipal Agriculturist's Office; the standardization of salaries and benefits; and providing for consultations with agriculturist's unions or organizations in the formulation of personnel policies affecting workers in the DA and the local government units. The bill also seeks to professionalize the practice of agriculture through the creation of an Agricultural Board of Examiners in the Professional Regulatory Commission.

There is no need to belabor the importance of agriculture in the economy. If the country is to modernize its agricultural sector, it needs a highly motivated work force with cutting edge skills in science and technology to popularize methods that would upgrade farm and farmer productivity all over the country. Hence, restoring and upgrading the morale of our agricultural extension workers merits top priority in the government's policy objective.

In view of the foregoing, the immediate approval of this bill is earnestly requested.

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SERGIO OSMEÑA II Senator

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OPPICE OF THE SECRETARY

THIRTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

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SENATE

S. No. 240

Introduced by Senator S. R. Osmeña III

AN ACT

PROVIDING FOR A MAGNA CARTA OF AGRICULTURAL OFFICERS AND EMPLOYEES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. *Title*. – This act shall be known as the "Magna Carta of
 Agricultural Officers and Employees".

SEC. 2. Definition of Terms. - As used in this Act, the following terms

4 shall be construed to mean as follows:

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a) Agricultural Employee – is a person who is a graduate of agriculture of any recognized college or university or any related course in agriculture and a holder of an appropriate civil service eligibility and is employed at the Department of Agriculture or devolved to the local government units whose functions and duties are related to agriculture and must be a citizen of the Philippines with good moral character.

b) Agricultural Extension Work – refers to the profession which helps
farmers in the promotion of agricultural development plans, programs and
projects in agriculture through the use of extension methodologies, concepts and
principles.

c) Agricultural Officer – is a person who is a graduate of agriculture or
 any related course from a recognized college or university and a holder of a first-

grade civil service eligibility or its equivalent, currently holding a supervisory position at the Department of Agriculture or devolved to the local government units for at least three [3] years for a Municipal Agricultural Officer or City Agriculturist and at least three [3] years for a city agricultural officer or city agriculturist and must be a citizen of the Philippines with good moral character.

d) Agricultural Practitioner – is a citizen of the Philippines with good moral
character who is an agriculture employee in a government or non-government
agency as well as in the private institution whose actual duties and functions are
related to agriculture.

g) DOLE - refers to the Department of Labor and Employment

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e) CSC – refers to the Civil Service Commission

f) DA – refers to the Department of Agriculture

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13 h) LGU – refers to the Local Government units

i) NLRC – refers to the National Labor Relations Commission

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j) PRC – refers to the Philippine Regulatory Commission

SEC. 3. Declaration of Policy. - The State shall promote the agricultural 16 sector being the backbone of the country and likewise improve the economic and 17 social well-being of the agricultural officers, employees and practitioners, their 18 19 standard of living as well as elevate their working conditions and employment 20 status. The State shall likewise develop the agricultural officers and employees skills, knowledge, orientations and capabilities in order that they will be more 21 22 responsive to the needs of the farmers as well as better equipped them to deliver basic services and programs to their clientele. Lastly, the State shall encourage 23 24 those with proper qualifications and excellent abilities to remain in agricultural 25 extension work either in government or non-government service.

SEC. 4. *Coverage*. – This Act shall cover all eligible Agricultural Officers and Employees of the devolved and non-devolved offices of the Department of Agriculture as well as all the Agricultural practitioners in the government and nongovernment service.

SEC. 5. Qualifications of Agricultural Officers and Employees.

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a) No person shall be appointed Agricultural Officers unless he is a 2 citizen of the Philippines, a resident of the Local Government Unit concerned, of 3 good moral character, a holder of a college degree in agriculture or any related 4 course from a recognized college or university, and a first grade civil service 5 eligible or its equivalent. He must have practiced his profession in agriculture or 6 acquired experience in related field for at least five [5] years in the case of the 7 provincial and city agricultural officers and at least three [3] years in the case of 8 9 the Municipal Agricultural Officers.

10 The position of the Municipal and City Agriculturist shall be mandatory in 11 the municipal and city government. Priority shall be given to the devolved 12 Municipal Agricultural Officers being the incumbent to be appointed as Municipal 13 Agriculturist, a position mandated in RA 7160.

14 b) Duties and functions of the Municipal Agricultural 15 Officers/Agriculturists.

16 The Agricultural Officers shall take charge of the office for 17 agricultural services, and shall :

1. Formulate measures for the approval of the sanggunian and 19 provide technical assistance and support to the municipal, city and 20 provincial governor as the case may be, in carrying out said measures to 21 ensure the delivery of basic services and provision of adequate facilities 22 relative to agricultural services as provided for under Section 17 of the 23 Local Government Code of 1991;

2. Develop plans and strategies and upon approval thereof by the 25 municipal and city major or governor as the case maybe, implement the 26 same, particularly those which have to do with agricultural programs and 27 projects which the municipal, city mayor or governor is empowered to 28 implement and which the sanggunian is empowered to provide for under 29 this Code;

3. In addition to the foregoing duties and functions, the agriculturists shall:

a) Ensure that maximum assistance and access to resources in the production, processing and marketing of agricultural and aqua-cultural and marine products are extended to farmers, fishermen and local entrepreneurs;

b) Conduct or cause to be conducted location-specific agricultural
researches and assist in making available the appropriate technology
arising out of and disseminating information on basic research on crops,
preventive and control of plant diseases and pests, and other agricultural
matters which will maximize productivity;

c) Assist the municipal, city mayor or governor, as the case may
 be, in the establishment and extension services of demonstration farms or
 aqua-culture and marine products;

d) Enforce rules and regulations relating to agriculture and aqua culture; and

e) Coordinate with government agencies and non-government organizations that promote agricultural productivity through appropriate technology compatible with environmental integrity.

4. Be in the front-line of delivery of basic agricultural services,
particularly those needed for the survival of the inhabitants during and in
the aftermath of man-made and natural disasters;

5. Recommend to the sanggunian and advise the municipal, city or the governor, as the case may be, on all other matters related to agriculture and aquaculture which will improve the livelihood and living conditions of the inhabitants; and

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6. Performs extension, regulatory and research services.

program/project planning, extension a) Performs 1 implementation and monitoring and evaluation activities on the 2 following sectors: 3 Soil and Water Conservation Management 4 5 **Crop Production** Livestock Production 6 7 **Fisheries** Institutional Strengthening/Rural Organizations 8 9 Agribusiness **Cooperative Development** 10 b) PerformS regulatory program/project planning, 11 implementation and monitoring and evaluation activities on the 12 following sectors: 13 Crops 14 Livestock 15 Fisheries 16 Environment 17 c) Performs such other powers and perform such other 18 duties and functions as may be prescribed by law or 19 ordinance. 20 Performance Evaluation and Merit Promotion. - The 21 SEC. 6. Management Agricultural Consultative Council shall prepare a uniform career 22 and personnel development plan applicable to all agricultural officers and 23 employees. Such career and personnel development shall include provisions on 24 25 merit promotion, performance evaluation, in-service training grants, job rotation 26 and incentive awards system.

27 SEC. 7. Organization / Composition. – The Municipal Agricultural Office 28 shall be headed by a Municipal Agricultural Officer and/or a Municipal

1 Agriculturist. A supervising Agricultural Technologist shall serve as the 2 coordinator of all the Agricultural Technologists assigned in the Municipality.

The City Agriculturists/Agricultural Office shall be headed by a City Agriculturist and/or City Agricultural Officer. An Assistant City Agriculturist and/or Supervising City Agriculturist shall serve as the Coordinator of all the City Agricultural Technologists assigned in the City.

However, the composition of the Agricultural Officers and Employees Consultative Council shall be determined from the lists submitted by the Regional Association of Municipal Agricultural Officers/City and Municipal Agriculturists as well as the lists submitted by the Philippine Association of the Municipal and City Agriculturists. Another composition of the council shall be also taken from the lists submitted by the municipal, city, provincial, regional and national agriculture and fishery council chairman throughout the country.

SEC. 8. Transfer or Geographical Reassignment of Agricultural Officers 14 and Employees. - No transfer or geographical reassignment shall be made or 15 effected without a written notice to the agricultural officers and employees 16 concerned stating therein the reasons for such. Provided, That said written 17 18 notice shall be made thirty [30] days prior to the date of transfer or reassignment: Provided, further, That if the employee concerned disagrees with the order of 19 transfer or reassignment he/she may appeal said order the Civil Service 20 21 Commission or the Department of Labor and Employment, as the case may be. Provided, further, That no transfer and/or reassignment whatsoever shall be 22 made three (3) months prior to any local or national election. Provided, finally, 23 24 That the necessary expenses of the transfer and/or reassignment of the 25 agricultural officers and/or employees and his/her immediate family shall be paid for by the government. 26

27 SEC. 9. *Security of Tenure*. – Agricultural officer and employee holding 28 a permanent position shall not be terminated except for a cause; provided, in the 29 event the Agricultural Officer or Employee is found to be unjustly dismissed by

the Civil Service Commission or National Labor Relations Commission as the case may be, he/she shall be entitled to reinstatement without loss of seniority rights and backwages with twenty [20%] per centum interest to be computed from time his/her compensation is withheld from him/her to the time of reinstatement.

6 However, if the agricultural officer or employee does not desire to be 7 reinstated, he/she shall be entitled to backwages and separation pay with twenty 8 [20%] per centum interests.

9 SEC. 10. *Discrimination Prohibited*. – An agricultural officer and 10 employee shall not be discriminated by reason of creed, sex, political beliefs, civil 11 status, and ethnic groupings in the exercise of his/her profession.

SEC. 11. No Understaffing and/or Overloading of Agricultural Officers 12 and Employees. - There shall be no understaffing and/or overloading of 13 14 agricultural officers and employees. The ratio of staff to clientele shall be such as to reasonable effect a sustained quality agricultural service at all times without 15 overworking the agricultural officers and employee and overextending his/her 16 17 services. Only professional and eligible agricultural officers and employees shall occupy the agricultural positions in all agricultural agencies and institutions of the 18 government agencies and/or government-owned and controlled corporations. 19

20 SEC. 12. Safeguards in Administrative Proceedings. – In every 21 administrative proceeding, an Agricultural Officer and employee shall have:

a) the right to be informed of the charges;

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b) the right to full access on evidences against him/her

c) the right to defend himself/herself or by a counsel of his/her choice;

d) the right to be given adequate time to prepare his/her case, which shall
in no case exceed twenty (20) days;

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e) the right to appeal to designate authorities;

f) the right to cross-examine witnesses and to processes for production
of witnesses;

g) the right to reimbursement for reasonable expenses incurred in his/her
 defense in case of exoneration or dismissal of the charges;

h) such other rights provided by the other national agencies and local
government units to its respective officers and employees so as to ensure
fairness and impartiality in the proceedings.

6 SEC. 13. *Code of Conduct.* – All agricultural officer and employee must 7 be guided by its code of ethics not contrary to law, moral, safety, health, public 8 policy and public order.

9 SEC. 14, Normal Hours of Work. – The normal hours of work of any 10 agricultural officer and employee shall not exceed eight (8) hours a day or forty 11 (40) hours a week.

Hours of work shall include: (1) the time the agricultural office and employee is required to be in active duty or to be at a prescribed workplace; (b) the time which an agricultural officer and employee is permitted to work; (c) the time which an agricultural officer and employee is required to work in a place other than prescribed workplace.

17 SEC. 15. Overtime Work. – Where the exigencies of the service so 18 require, any agricultural officer and employee, whether in the government or non-19 government service, may be required to render service beyond the normal eight 20 (8) hours a day, inclusive of Saturdays, Sundays and non-working holidays. In 21 such case, the agricultural officer and employee shall be paid an additional 22 compensation in accordance with existing laws on the matter.

SEC. 16. *On-Call Pay.* – In case of "On-Call" status, the agricultural officer and employee shall be entitled to an "On-Call" pay equivalent to fifty percent (50%) of his/her regular wage. "On-Call status refers to a condition when an agricultural officer and employee are called upon to respond to urgent or immediate need or relief work during emergencies such that the agricultural officer or employee cannot utilize his/her time for personal needs: *Provided*, That

no agricultural officer and employee shall be placed in "On-Call" status beyond
seven (7) days.

3 SEC. 17. *Married Agricultural Officer and Employee*. – Whenever 4 possible, the proper authorities shall take steps to enable married couple or 5 couples, both of whom are public workers to be employed or assigned in the 6 same municipality.

SEC. 18. *Basic Compensation*. – After the effectivity of this Act, the
salaries of an agricultural officer and employee shall be:

9 (a) For the Municipality/City Agriculturist or Agricultural Officer – Their 10 salaries shall be equated to the salaries of the Department Heads of the Local 11 Government Units where they are devolved or assigned but not lower than 12 Salary Grade 24;

(b) For Agricultural Technologies (ATs) devolved to the Local Government
Units shall be upgraded to Salary Grade 18;

(c) For Agricultural Development Specialists (ADS) – Their salary grades
 shall be upgraded to Salary Grade 20;

Based on the principle on equality of salary scale, the salaries of devolved Agricultural officials and employees whose salaries are appropriated by LGUs shall not be less than those provided for Agricultural Officers and Employees of the National Government. The amount necessary to pay the difference between the salary rates received by the national paid and local paid Agricultural Officers and Employees of equivalent position shall be subsidized by the national government.

SEC. 19. *Representation Allowance and Travelling Allowance*. – All Municipal/City/Provincial Agricultural Officers shall be entitled to Representation Allowance and Travelling Allowance (RATA) equivalent to the Department Heads of the LGUs where they are devolved / assigned.

28 SEC. 20. *Hazard Allowance*. – Any agricultural officer or employee 29 assigned in difficult areas, strife-torn or embattled areas, distressed or isolated

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stations, animal / plant / fishery breeding stations, plant nurseries, plantations and demonstration farms, laboratories specifically those handling x-rays, radioisotopes, chemicals, sea-borne patrols and other areas declared under a state of calamity or emergency which exposes them to great danger, volcanic activity/eruption, occupational risks of perils of life shall be compensated with hazard allowance equivalent to at least twenty per centum (20%) or the monthly basic salary.

8 SEC. 21. *Subsistence Allowance*. – Any Agricultural officer and 9 employee who are required to render services in the communities, institutions, 10 animal and plant breeding stations, fish sanctuaries/fishery nurseries, plant 11 nurseries, plantations and demonstration farms and other banner programs and 12 projects of the Department of Agriculture in order to make their services available 13 at all times, should be entitled to full subsistence allowance of three (3) meals 14 which shall be computed in accordance with prevailing circumstances.

15 SEC. 22. Longevity Pay. – A Longevity pay equivalent to five percent 16 (5%) of the monthly basic pay shall be paid to an agricultural officer and 17 employee for every three (3) years of continuous, efficient and meritorious 18 services rendered.

SEC. 23. *Clothing Allowance*. – All agricultural officers and employees
 shall be entitled for a clothing allowance in accordance with the approved laws
 and regulations or as mandated by law.

SEC. 24. *Housing.* – All agricultural officer and employee who are in tour of duty and those who, because of unavoidable circumstances to stay in the institution or community, etc. living quarters or such quarters are not available, he/she shall be entitled to free living quarters: *Provided*, That if such living quarters are not available, the agricultural officer and employee shall receive housing allowance: *Provided*, *further*, That the rate of which shall be received periodically in view of an increase.

SEC. 25. Compensation for Injuries. – Agricultural Officer and Employee
 shall be protected against work-related injuries in accordance with the Labor
 Code of the Civil Code Law as the case may be.

SEC. 26. *Right to Join Organization.* – Agricultural Officer and Employee shall have the right to freely join organizations or union for purposes not contrary to law, in order to defend and protect their mutual interest and to obtain redress of grievances through peaceful concerted activities: *Provided*, That under no circumstances shall government agricultural officer and employee be allowed to join, declare, stage, form any strike or cessation of services.

10 SEC. 27. *Freedom from Interference or Coercion*. – It shall be unlawful 11 for any person to commit any of the following act interference or coercion:

a) to require as condition of employment that the agricultural officer and
 employee shall not join an agricultural organization or union;

b) to discriminate in order to encourage or discourage membership in any
 agricultural officer and employee organization or union;

16 c) to prevent an agricultural officer and employee from carrying out his 17 duties and functions in the agricultural work organization or union or to penalize 18 the agricultural officer and employee for any lawful action performed in that 19 capacity;

d) to make calculated harassment and interference with the intention of
intimidating or preventing the agricultural worker from performing his/her duties
and functions; and

e) to perform acts calculated to diminish the independence and freedom
of the union or organization to direct its own affairs.

25 SEC. 28. *Consultation.* – The Department of Agriculture shall consult 26 professional and agricultural work organizations or unions in formulating policies 27 to govern the agricultural security of the agricultural officers and employees.

SEC. 29. Human Resource Development. – The government and non-.
 government agencies shall conduct human resource development and
 management study in the following areas:

a) Adequate facilities and resources to render qualify agricultural service
to the clientele;

b) Opportunity for the agricultural officer and employee to grow and
develop their potentials and experience a sense of worth and dignity in their
work;

c) Mechanisms for democratic consultations;

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d) Ways and means of enabling rank and file agricultural officer and
 employee viable educational opportunities for personal growth and development;
 and

e) Staffing patterns and standards of agricultural officer and employee
welfare to ensure the people receive quality care.

15 SEC. 30. *Professionalization of Agriculture Graduate*. – There is hereby 16 created and Agriculture Board of Examiners in the Professional Regulation 17 Commission to Upgrade the Aquaculture profession.

18 Those who have passed the Civil Service Examination for Agriculture and 19 have served the industry in either private or public capacity for not less than five 20 (5) years shall automatically be granted eligibility by the Board of Examiners.

The first board of examination for Bachelor of Science in Agriculture graduates shall be conducted within one (1) year from the approval of this Act.

23 SEC. 31. *Rules and Regulations.* – The Management and Agricultural 24 Officers and Employees Organization or Union Consultative Council shall 25 formulate and prepare necessary rules and regulations in implementing the 26 provisions of the Magna Carta, in coordination to the DOLE, CSC, NLRC, LGUs 27 and the DA.

28 SEC. 32. *Penal Provisions.* – Any person who shall willfully interfere 29 with, restrain or coerce any agricultural officer and employee in the exercise of

his/her rights or shall in any manner commit any act in violation of any of the
provisions of this Act, upon conviction, shall be punished by a fine of not less
than twenty thousand pesos (P20,000.00) or imprisonment of not more than one
(1) year or both at the discretion of the court.

If the offender is a public official, the court, in addition to the penalties
provided in the preceding paragraph, may impose the additional penalty of
disqualification from office of such offending public official.

8 SEC. 33. *Separability Clause.* – If any portion, section or provisions of 9 this Act is declared unconstitutional, invalid, such sections or parts not affected 10 thereby shall remain in force and effect.

11 SEC. 34. *Repealing Clause*. – All laws, decrees, executive orders, rules 12 and regulations, or parts hereof inconsistent with the provision of this Act are 13 hereby repealed, amended or modified accordingly.

14 SEC. 35. *Effectivity*. – This Act shall take effect fifteen (15) days after its 15 publication in the *Official Gazette* or in at least two (2) newspapers of general 16 circulation whichever comes earlier.

Approved,