# THIRTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

First Regular Session

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S E N A T E S. No. 415 }
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Introduced by Senator S. R. Osmeña III

#### **EXPLANATORY NOTE**

Latest figures from the National Statistical Coordination Board (NSCB) show that 5,277 barangays nationwide remained unlighted as of end 2002. The comparative figures below summarize the power distribution profile of the country as of end 1999.

	Luzon	<u>Visayas</u>	<u>Mindanao</u>	<u>Philippines</u>
Total Barangays	15,535	10,974	9,571	36,080
Lighted	14,419	9,377	7,007	30,083
Percent lighted	92.8%	85.4%	73.2%	85.4%

The experience of advanced countries have shown the effectiveness of cooperatives in promoting mass participation in economic development and in the distribution of its fruits. This bill therefore seeks to tap the resources of the cooperative movement, and to empower cooperatives in bridging the gap in power distribution throughout the country with the following provisions:

- (a) Two additional members of the governing board of electric cooperatives, who shall be nominated by the National Association of Electric Cooperatives;
- (b) Restructuring the National Electrification Administration to strengthen its capabilities to offer lending facilities to electric cooperatives, and as a regulatory agency; and
- (c) Rules for the establishment of stock cooperatives, including capitalization which shall enjoy tax and other privileges under the cooperative code.

It is the height of tragedy that in this day and age, our barangays remain isolated from the rest of the economy, and unable to tap into the fruits of modern technology, simply by the deficiency of organizational structures that would simply deliver to them electric power that is already available for distribution.

In view of the foregoing, the immediate approval of this bill is earnestly requested.

SÉRGIO OSMEÑA III

Senator

## THIRTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

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FROM ITS MEMBERS.

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S. No. 415

### Introduced by Senator S. R. Osmeña III

### **AN ACT**

TO FURTHER PROMOTE AND STRENGTHEN THE NATIONAL TOTAL ELECTRIFICATION POLICY, AMENDING FOR THE PURPOSE PRESIDENTIAL DECREE NUMBERED TWO HUNDRED AND SIXTY-NINE (P.D. NO. 269), AS AMENDED, AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. The first paragraph of Section 2 of PD No. 269, as amended, is hereby amended to read as follows:

SEC. 2. Declaration of National Policy. - The total electrification of the 3 Philippines on an area coverage basis being vital to the welfare of its people and 4 5 the sound development of the nation, it is hereby declared to be the policy of the State to pursue and foster, in an orderly and vigorous manner, the attainment of 6 7 this objective. For this purpose, the State shall promote, encourage, and assist all public service entities engaged in supplying electric service, particularly 8 9 electric cooperatives, which are willing to pursue diligently this objective. TOWARDS THE ATTAINMENT OF THIS OBJECTIVE, AND TO OPTIMIZE 10 THE USE OF AND BENEFITS FROM THE LIMITED RESOURCES OF THE 11 COOPERATIVE SECTOR, THE STATE SHALL TAP AND/OR POOL CAPITAL 12

IT IS HEREBY FURTHER DECLARED THE GOAL OF THE STATE TO ENERGIZE ALL BARANGAYS AND FAR-FLUNG COMMUNITIES WITHIN FIFTEEN (15) YEARS FROM THE EFFECTIVITY OF THIS ACT.

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SEC. 2. Section 5 of PD 269, as amended, is hereby amended to read as follows:

"SEC. 5. National Electrification Administration; Board of Administrators; Administrator. - (a) For the purpose of administering the provisions of this Decree, there is hereby established a public corporation to be known as the National Electrification Administration. All of the powers of the corporation shall be vested in and exercised by [the] a Board of Administrators, which shall be composed of a Chairman and [four (4)] SIX (6) members, TWO (2) OF WHOM SHALL BE NOMINATED BY THE NATIONAL ASSOCIATION OF ELECTRIC **COOPERATIVES**, who shall be appointed by the President of the Philippines to serve for a term of six (6) years: *Provided*, That the terms of the first appointees shall be six (6) years for the Chairman and [one] THREE (3) members and three (3) years for the [two] **THREE** (3) other members, respectively, and that the term of the ex-officio member shall be coterminous with his term as the Administrator: PROVIDED, FURTHER, THAT THE TERM OF OFFICE OF ONE (1) OF THE TWO (2) ADDITIONAL MEMBERS OF THE BOARD OF ADMINISTRATORS UNDER THIS AMENDATORY ACT SHALL BE COTERMINOUS WITH THAT OF THE INCUMBENT CHAIRMAN AND THE TERM OF THE OTHER COTERMINOUS WITH THAT OF THE INCUMBENT ADMINISTRATOR. UNLESS THE PRESIDENT OF THE PHILIPPINES APPOINTS OTHERWISE, THE SECRETARY OF THE DEPARTMENT OF ENERGY SHALL BE THE EX-OFFICIO CHAIRMAN OF THE BOARD OF ADMINISTRATORS. X XX

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The presence of at least [three] **FOUR** members shall constitute a quorum which shall be necessary for the transaction of any business. **THE MEMBERS** 

1	OF THE BOARD SHALL RECEIVE REASONABLE PER DIEMS FOR EVERY
2	BOARD MEETINGS ACTUALLY ATTENDED. XXXX"
3	SEC. 3. Section 5, sub-paragraph (a), (6) of PD 269, as amended, is
4	hereby repealed.
5	SEC. 4. Section 6 of PD No. 269, as amended, is hereby further
6	amended to read as follows:
7	"SEC. 6. Capital Stock The authorized capital stock of NEA is [five
8	billion pesos (P5B)] <b>TWENTY BILLION PESOS</b> (P20B) divided into [ten (10)]
9	TWO HUNDRED (200) million shares having a par value of one hundred
0	(P100.00) pesos each, which shares are not to be transferred, negotiated,
1	pledged, mortgaged, or otherwise given as security for the payment of any
2	obligation.
13	[The sum of not less than five hundred million pesos shall be earmarked
4	out of the corporate equity investment funds contained in Batas Pambansa Blg.
5	40 and the same amount is hereby appropriated out of the funds in the National
16	Treasury not otherwise appropriated, for the payment of subscription of the NEA
7	capital stock, for each year beginning with fiscal year 1981 until the unpaid
8	subscription to the government to the capital stock of the corporation shall have
9	been paid in full: Provided, That additional amounts as may be needed shall be
20	included in the annual General Appropriations Act.]
21	THE ADDITIONAL FIFTEEN BILLION PESO (P15B) - AUTHORIZED
22	CAPITAL STOCK SHALL BE FULLY SUBSRIBED BY THE GOVERNMENT
23	OF THE REPUBLIC OF THE PHILIPPINES AND SUCH SUBSCRIPTION
24	SHALL BE PAID, AS FOLLOWS:
25	(A) BY THE CONVERSION INTO EQUITY OF THE -
26	1. ADVANCES BY THE BUREAU OF TREASURY FOR THE
27	PAYMENT OF THE MATURED PORTION OF VARIOUS

FOREIGN LOANS OF THE NEA; AND

2. LONG-TERM LIABILITIES OF THE NEA, AS THEY FALL DUE;

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1	(B)	BY SUCH SUMS AS MAY BE APPROPRIATED BY THE
2		CONGRESS OF THE PHILIPPINES ANNUALLY FOR RURAL
3		ELECTRIFICATION PROJECTS AND THE REHABILITATION OR
4		RESTORATION OF ELECTRIC DISTRIBUTION FACILITIES
5		WHICH THE NEA MAY BE REQUIRED TO ADVANCE AS
6		LOANS TO ELECTRIC COOPERATIVES, UNTIL SAID
7		AUTHORIZED AND SUBSCRIBED CAPITAL STOCK IS FULLY
8		PAID UP: PROVIDED, THAT THE NEA SHALL ENDEAVOR TO
9		PROMOTE AUTONOMOUS OPERATION AND CAPITAL
10		FORMATION AND GENERATION OF FUNDS AND OTHER
11		RESOURCES FROM OTHER SOURCES TO FINANCE THEIR
12		EXPANSION, REHABILITATION AND MAINTENANCE
13		REQUIREMENTS THEREBY REDUCING THEIR DEPENDENCE
14		ON GOVERNMENT LOANS AND SUBSIDIES, AND THE
15		APPROPRIATION AND RELEASES OF FUNDS FOR THE
16		AUTHORIZED CAPITAL PROVIDED HEREUNDER; AND

(C) BY SUCH DIVIDEND DECLARE IN FAVOR OF THE GOVERNMENT PUSUANT TO REPUBLIC ACT NO. 7656, AND ITS IMPLEMENTING RULES AND REGULATIONS."

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SEC. 5. Section 10 of PD 269, as amended, is hereby repealed and substituted with new provisions to read, as follows:

"SEC. 10. ENFORCEMENT POWERS AND REMEDIES. - IN THE EXERCISE OF ITS RIGHTS AS LENDER, THE NEA SHALL RECOGNIZE THE INDEPENDENCE OF ELECTRIC COOPERATIVES PEOPLE'S **ORGANIZATIONS** AND **RESPECT** AS **THEIR** MANAGEMENT: PROVIDED, THAT IF THE ELECTRIC COOPERATIVE CONCERNED OR OTHER SIMILAR ENTITY FAILS, AFTER DUE NOTICE TO COMPLY WITH THE TERMS OF THE LOAN CONTRACT AGREEMENTS, AND SIMILAR THE NEA BOARD OF

ADMINISTRATORS MAY AVAIL ITSELF OF ANY OR ALL OF THE
POWERS, REMEDIES AND/OR SANCTIONS UNDER EXISTING LAWS:
PROVIDED, FURTHER, THAT IN CASE OF FORECLOSURE, THE
ADMINISTRATOR MAY APPLY EX PARTE FOR THE APPOINTMENT
OF A RECEIVER AT THE TIME OF THE INSTITUTION OF THE
PROCEEDINGS: PROVIDED, FINALLY, THAT IN NO CASE SHALL
THE RECEIVER ASSIGN THE PROPERTIES OR ANY PART THEREOF
AND/OR ASSIGN ANY OR ALL OF HIS FUNCTIONS TO MANAGE AND
OPERATE THE SYSTEM WITHOUT PRIOR APPROVAL OF THE NEA
BOARD OF ADMINISTRATORS.

NO COOPERATIVE SHALL BORROW MONEY SECURED BY PROPERTY MORTGAGED TO THE NEA WITHOUT THE BOARD OF ADMINISTRATOR'S PRIOR APPROVAL.

THE NEA BOARD OF ADMINISTRATORS MAY TAKE ANY OTHER REMEDIAL MEASURES AS THE LAW MAY AUTHORIZE."

SEC. 6. Section 15 of PD No. 269, as amended, is hereby amended to read, as follows:

"SEC. 15. Organizations, [and] Purposes AND CAPITALIZATION. –
SUBJECT TO THE REGISTRATION REQUIREMENTS HEREINAFTER
SET FORTH, [C] cooperative non-stock, non-profit membership
corporations [may be organized,] and electric cooperative corporations
heretofore formed or registered under REPUBLIC ACT NO. 2023,
OTHERWISE KNOWN AS the "Philippine Non-Agricultural Cooperative
Act" AND/OR UNDER PRESIDENTIAL DECREE NO. 269, OTHERWISE
KNOWN AS THE "NATIONAL ELECTRIFICATION ADMINISTRATION
DECREE", AS AMENDED, ARE HEREBY COVERED BY REPUBLIC
ACT NO. 6938, OTHERWISE KNOWN AS THE "COOPERATIVE CODE
OF THE PHILIPPINES" AND may, as hereinafter provided, be converted
INTO STOCK COOPERATIVES [under this Decree] for the purpose of

- supplying, and of promoting and encouraging the fullest use of **ELECTRIC**service on area coverage basis at the lowest cost consistent with sound
  economy and the prudent management of the business of such
  corporations.
- 5 (B) AS A STOCK COOPERATIVE, THE INITIAL PAID-UP
  6 CAPITALIZATION OF EACH ELECTRIC COOPERATIVE SHALL BE
  7 THE TOTAL SUM OF –
- 1. THE MEMBERSHIP FEES PREVIOUSLY PAID BY THE
  SUBSRIBER-MEMBERS AGREEING TO JOIN AS MEMBERS OF THE
  STOCK ELECTRIC COOPERATIVE, AND THE INTEREST EARNED BY
  SAID FEES;
- 2. SUCH OTHER AMOUNTS FIXED BY THE BOARD OF
  DIRECTORS OF THE ELECTRIC COOPERATIVE TO BE PAID BY THE
  SAID SUBSCRIBER-MEMBERS AS ADDITIONAL CONTRIBUTIONS
  TO THE PAID-UP CAPITAL; AND
- 3. THE MEMBERSHIP FEES AND ADDITIONAL CONTRIBUTIONS
  LIKEWISE FIXED BY THE BOARD OF DIRECTORS OF THE
  ELECTRIC COOPERATIVE TO BE PAID BY THE NEW SUBSCRIBERMEMBERS THEREOF:

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PROVIDED, THAT THE NET WORTH OF THE ELECTRIC COOPERATIVES AT THE TIME OF THEIR REGISTRATION UNDER THE COOPERATIVE CODE, CONSISTING OF ALL SUMS OWING TO IT AND ALL ITS PROPERTY AND ASSETS, MINUS ITS DEBTS, OBLIGATIONS AND LIABILITIES, SHALL FORM PART OF THEIR PAID UP CAPITAL AND CREDITED PRO RATA OR EQUITABLY, WITH THE APPROVAL OF THE GENERAL ASSEMBLY, TO ALL THEIR MEMBER-SUBSCRIBERS AS OF THE DATE OF THE EFFECTIVITY OF THIS ACT.

EACH ELECTRIC COOPERATIVE SHALL HAVE AS INITIAL C) SUBSCRIBERD CAPITAL THE AMOUNT EQUIVALENT TO NOT MORE THAN FOUR (4) TIMES THE TOTAL SUM OF PAID-UP CAPITAL DETERMINED IN ACCORDANCE WITH THE IMMEDIATELY PRECEDING SUBSECTION AND EACH OF THE SUBSCRIBER-MEMBER THEREOF SHALL ADDITIONALLY PAY THE AMOUNT EQUIVALENT TO THREE (3) TIMES HIS CONTRIBUTION TO THE PAID-UP CAPITAL, EXCLUDING HIS CREDITED SHARE IN THE NET WORTH THEREOF, WITHIN FIVE (5) YEARS FROM THE DATE OF EFFECTIVITY OF THIS ACT: PROVIDED, THAT EACH SUBSCRIBER-MEMBER SHALL HAVE THE PREEMPTIVE RIGHT TO SUBSCRIBE TO SHARES ISSUED BY THE COOPERATIVE FROM ALL UNISSUED SHARES THEREOF, INCLUDING THOSE ISSUED FROM INCREASES IN THE AUTHORIZED CAPITAL OF THE COOPERATIVE: PROVIDED, FURTHER, THAT THE TOTAL SUBSCRIBER-MEMBERS IN EACH STOCK ELECTRIC COOPERATIVE SHALL AT ALL TIMES BE NOT LESS THAN SIXTY PERCENT (60%) OF THE SUBSCRIBED CAPITAL OF THE SAID COOPERATIVE AND THE TOTAL SUBSCRIPTION OF THE ASSOCIATE OR OTHER SUBSCRIBER-MEMBERS OR NON-SUBSCRIBER-MEMBERS SHALL IN NO CASE EXCEED FORTY (40%) OF THE SAID SUBSCRIBED CAPITAL: PROVIDED, FINALLY, THAT, WITHIN ONE YEAR FROM THE DATE OF THE EFFECTIVITY OF THIS ACT, THE NATIONAL ELECTRIFICATION ADMINISTRATION SHALL HAVE THE OPTION TO CONVERT ITS LOANS TO THE ELECTRIC COOPERATIVES OR PORTIONS THEREOF INTO SHARE EQUITY IN SAID ELECTRIC COOPERATIVES TO THE EXTENT OF NOT MORE THAN TWENTY-FIVE PER CENT (25%) OF THE ISSUED AND SUBSCRIBED CAPITAL OF THE ELECTRIC COOPERATIVES.

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2	AUTH	IORIZE	CAPITAL TH	E AMOUNT EQ	UIVALENT TO	M TON C	ORE
3	THAN	I FOUR	(4) TIMES THE	E AFORESTATE	D SUBSCRIB	ED CAPI	TAL,
4	WHIC	H MAY	BE INCREAS	SED OR DECRE	EASED IN A	CCORDA	NCE
5	WITH	THE PR	ROVISIONS OF	THE COOPERA	TIVE CODE.		

- E) THE ELECTRIC COOPERATIVE SHALL TAKE ALL NECESSARY STEPS TO INSURE THE ADJUSTMENT OF THE PROVISIONS OF THEIR ARTICLES OF INCORPORATION AND BY-LAWS TO CONFORM WITH THE PROVISIONS AND REQUIREMENTS OF THE COOPERATIVE CODE AND THIS ACT, WHICH PROVISIONS AND REQUIREMENTS SHALL BE DEEMED INCORPORATED IN SAID ARTICLES OF INCORPORATION AND BY-LAWS UPON THE EFFECTIVITY OF THIS ACT.
- F) THE ELECTRIC COOPERATIVE SHALL BE REGISTERED WITH
  THE COOPERATIVES DEVELOPMENT AUTHORITY UPON THE
  SUBMISSION TO THE AUTHORITY OF THE FOLLOWING
  DOCUMENTS:
- (1) A CERTIFIED COPY OF THE ARTICLES OF INCORPORATION
  AND BY-LAWS OR OTHER REGISTRATION PAPERS FILED WITH
  THE NEA OR OTHER REGISTERING AGENCY OF THE
  GOVERNMENT;
  - (2) A COPY OF ITS CERTIFICATE OF REGISTRATION;
- 23 (3) A SWORN STATEMENT OF THE TREASURER STATING THE
  24 NAMES OF THE OFFICERS AND DIRECTORS OF THE ELECTRIC
  25 COOPERATIVE, THE AMOUNT OF ITS AUTHORIZED SHARE
  26 CAPITAL, SUBSCRIBED SHARE CAPITAL AND PAID-UP CAPITAL;
  27 AND

- 1 (4) SUCH OTHER DOCUMENTS, PAPERS OR REQUIREMENTS
  2 THE AUTHORITY MAY IMPOSE UNDER THE APPROPRIATE RULES
  3 AND REGULATIONS ADOPTED FOR THE PURPOSE.
- 4 G) ELECTRIC COOPERATIVES SHALL, UPON THE EFFECTIVITY OF THIS ACT, BE DEEMED COOPERATIVES 5 ORGANIZED AND EXISTING UNDER AND BY VIRTUE OF THE 6 PROVISIONS OF THE COOPERATIVE CODE, AND ALL THE 7 PROVISIONS OF LAWS, RULES AND REGULATIONS AND 8 ADMINISTRATIVE GUIDELINES INCONSISTENT HEREWITH SHALL 9 DEEMED AMENDED. REPEALED AND SUPERSEDED: 10 PROVIDED, THAT -11
- THE NEA SHALL CONTINUE TO EXERCISE ITS REGULATORY 12 1) AND SUPERVISORY POWERS OVER THE **ELECTRIC** 13 COOPERATIVES WITH RESPECT TO MATTERS RELATING TO THEIR 14 PUBLIC SERVICE OPERATIONS, INCLUDING THE ACQUISITION, 15 OPERATION AND MAINTENANCE OF THEIR EQUIPMENT AND 16 **FACILITIES**; 17

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- 2) THE ELECTRIC COOPERATIVES WHICH SHALL BE REGISTERED IN ACCORDANCE WITH THIS ACT SHALL ADDITIONALLY ENJOY THE TAX AND OTHER EXEMPTION/PRIVILEGES UNDER THE COOPERATIVE CODE WITHIN A TEN (10) YEAR PERIOD TO BE RECKONED FROM THE DATE OF THEIR REGISTRATION WITH THE AUTHORITY;
- 24 PROVIDED, FURTHER, THAT ELECTRIC COOPERATIVES NOT
  25 OPTING TO REGISTER AS STOCK COOPERATIVES UNDER THE
  26 PROVISIONS OF THIS ACT WITHIN TWO (2) YEARS FROM THE DATE
  27 OF EFFECTIVITY HEREOF SHALL NEVERTHELESS BE GOVERNED
  28 BY THE COOPERATIVE CODE AS A NON-STOCK, NON-PROFIT
  29 COOPERATIVE; PROVIDED, FINALLY, THAT UNTIL OTHERWISE

1	PROVIDED BY LAW OR RULES AND REGULATIONS ADOPTED AND
2	PROMULGATED PURSUANT TO THIS ACT, THE FOLLOWING RULES
3	ON THE GENERAL ASSEMBLY AND MEMBERSHIP MEETINGS OF
4	ELECTRIC COOPERATIVES, SHALL BE OBSERVED:

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- THE GENERAL ASSEMBLY AND MEMBERSHIP MEETING OF (1) **ELECTRIC** COOPERATIVES SHALL BE **COMPOSED** OF REPRESENTATIVES OF THE MEMBERSHIP, EACH ONE OF WHOM SHALL BE ELECTED TO REPRESENT ONE HUNDRED (100) SUBSCRIBER-MEMBERS IN THE GENERAL MEETINGS OF THE MEMBERS WITHIN EACH DISTRICT AS DEFINED BY THE GENERAL ASSEMBLY, WHERE EACH AND ALL MEMBERS OF THE ELECTRIC COOPERATIVE WITHIN THE DISTRICT SHALL HAVE NOTICE AND THE FULL RIGHT TO PARTICAPATE AND VOTE:
- THE GENERAL ASSEMBLY MEETING SHALL HAVE A (2) QUORUM TO TRANSACT ANY AND ALL BUSINESS IF MORE THAN FIFTY PER CENT (50%) OF THE REPRESENTATIVES OF THE **ELECTRIC COOPERATIVE ARE REPRESENTED;**
- THE DISTRICT MEETING SHALL HAVE A QUORUM TO (3)TRANSACT ANY AND ALL THE BUSINESS OF THE DISTRICT MEETING IF MORE THAN FIFTY PER CENT (50%) OF THE SUBSCRIBER-MEMBERS WITHIN THE DISTRICT ARE PRESENT OR REPRESENTED BY PROXY."
- 23 SEC. 7. Sec. 24 (a) of PD No. 269, as amended, is hereby amended to 24 read as follows:
- "SEC. 24. Board of Directors. (A) The management of a 25 26 Cooperative shall be vested in its Board [,] [subject to the supervision and 27 control of NEA which shall have the right to be represented and to participate in all Board meetings and deliberations and to approve all policies and resolutions of the Board.]

The composition, qualifications, the manner of elections and filling of vacancies, the procedures for holding meetings and other similar provisions shall be defined by the by-laws of the Cooperative [subject to NEA policies, rules and regulations.]: *PROVIDED*, THAT WITHIN A PERIOD OF THREE (3) YEARS FROM THE DATE OF THE EFFECTIVITY OF THIS ACT THE NEA SHALL INTERVIEW, SCREEN, RANK AND PRE-QUALIFY CANDIDATES FROM WHERE THE ELECTRIC COOPERATIVES SHALL APPOINT THEIR GENERAL MANAGER OR CHIEF EXECUTIVE OFFICER.

No member of the Board shall receive any salary for his service as director nor for services rendered in any other capacity. However, reasonable for diems for every Board meeting actually attended and reimbursement of actual expenses incurred in the performance of the duties of a member of the Board may be allowed. [as specified in NEA policies, rules and regulations.]"

SEC. 8. If any portion, section or provisions of this Act is declared unconstitutional, invalid, such sections or parts not affected thereby shall remain in force and effect.

SEC. 9. All laws, decrees, executive orders, rules and regulations, or parts hereof inconsistent with the provision of this Act are hereby repealed, amended or modified accordingly.

SEC. 10. This Act shall take effect fifteen (15) days after its publication in the *Official Gazette* or in at least two (2) newspapers of general circulation whichever comes earlier.

Approved,

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