SIXTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session



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SENATE

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S.B. No. 667

RECEIVED BY

Introduced by Senator LOREN LEGARDA

EXPLANATORY NOTE

This bill seeks to establish the Aklan Airport Authority to oversee the economical, efficient and effective control, management and supervision of the Kalibo Airport in the Municipality of Kalibo and the Caticlan Airport in the Municipality of Malay, both in Aklan.

The world famous resort of Boracay in the Province of Aklan is one of the top tourist destinations of the Philippines. Business activities also flourished in the area to cater to foreign and local visitors.

Volumes of passenger air traffic plying the Kalibo-Manila-Kalibo, Manila-Caticlan-Manila, and Kalibo-Cebu-Kalibo routes have steadily grown due to both domestic and foreign tourist arrivals. Thus, there is a need to improve, expand, and upgrade the facilities in the two airports including night landing and all weather airport equipment and system, to cope with the demands of tourism and maximize the business and trade brought about by the same.

Through the passage of this bill, such need will be addressed.

In view of the foregoing, immediate passage of the bill is earnestly sought.

LOREN-LEGARDA Senator



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S.B. No. 667

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Introduced by Senator Loren Legarda

AN ACT CREATING THE AKLAN AIRPORT AUTHORITY AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

I	Section 1. 1itle This Act shall be known and cited as the "Charter of the
2	Aklan Airport Authority."
3	
4	Sec 2. Creation of the Aklan Airport Authority There is hereby established
5	a body corporate to be known as Aklan Airport Authority which shall be attached to
6	the Department of Transportation and Communications. The principal office of the
7	Authority shall be located at Kalibo, Province of Aklan.
8	
9	The Authority may have such branches, agencies or subsidiaries as it may
10	deem proper and necessary.
11	
12	Sec. 3. Primary Purpose and Objectives The Authority shall principally
13	undertake the economical, efficient and effective control, management and
14	supervision of the Kalibo Airport in the Municipality of Kalibo and Caticlan Airport
15	in the Municipality of Malay, hereinafter collectively referred to as the airports, and
16	such either airports as may be established in the Province of Aklan. In addition, it
17	shall have the following objectives:
18	
19	(a) To encourage, promote and develop international and air traffic in the central
20	and western Visayas regions as a means of making regions centers of
21	international communication in the country; and

1 2 (b) To upgrade the services the facilities of the airports and formulate international acceptable standards of airports accommodation and service.

3

4 Sec. 4. *Functions, Powers and Duties.* – The Authority shall have the 5 following, powers and duties:

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7 8 (a) To formulate comprehensive and integrated development policy and programs of the airport and to implement, review and update such policy and program periodically;

(b) To control supervise, construct, maintain, operate and provide such facilities
 or services as shall be necessary for the efficient functioning of the airports;

(c) To promulgate rules and regulations governing the planning, development
maintenance, operation and improvement of the airports, to control and
supervise the construction of any structure or the rendition of any service
within the airports;

- (d) To exercise all the power of the Corporation Code of the Philippines, insofar
 as those powers are not consistent with the provisions of this Act;
- (e) To acquire, purchase, own, administer, lease, mortgage, sell or otherwise
 dispose of any land, building, airport facility, or property of whatever kind
 and nature, whether movable or immovable, or any interest therein: Provided
 that any asset located in the Kalibo Airport important to national security
 shall not be subject to alienation or mortgage by the authority nor to transfer
 to any entity other than the National Government;
- (f) To exercise the power of eminent domain in the pursuit of its purposes and
 objectives;
- (g) To levy and collect dues, charges, fees or assessments of the use of the airport
 premises works, appliances, facilities or concession, or for any service
 provided by the Authority.
- (h) To retain and appropriate dues, and charge collected by the Authority
 relative to the use of airport premises for such measures as may be necessary
 to make the authority more effective and efficient in the discharge of the
 assigned tasks;
- 33 (i) To invest its idle funds, as it may deem proper in government securities and
 34 other evidence of indebtedness: and

- (j) To provide services, whether on its own otherwise, within the airports and the approaches thereof as may be necessary or in connection with the maintenance and operation of the airports and their facilities.
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5 Sec. 5. *Police Authority.* – The Authority shall have the power to exercise 6 such police authority as may be necessary within its premises or areas of operation 7 to carry out its functions and attain its purposes and objective: Provided that the 8 Authority may request the assistance of the law enforcement agencies, including 9 request for deputization as may be required. Such police authority shall be exercise 10 in connection with the following among others:

- 11
- (a) Maintenance of security to passengers, cargoes, aircraft, airport, equipment,
 structures, facilities, personnel, funds and documents;
- 14 (b) Regulating the entry to, exit from and movement within the airports;
- 15 (c) Maintenance of peace and order within the premises of Authority;
- 16 (d) Regulation and supervision of private security agencies operating in the17 airports;
- (e) Enforcement of the rules and regulations promulgated by the Authoritypursuant to law; and
- 20 (f) In case of emergencies or imminent danger involving danger involving
 21 national security within the airport premises, the Philippine Air Force
 22 Security Command shall take charge.
- 23

24 Sec. 6. Boards of Directors. - The corporate powers of the Authority shall be 25 exercised by the board of eleven (11) members, which shall be composed of a 26 chairman a vice chairman and nine (9) members. The Secretary of Transportation 27 and Communication and the General Manager of the Authority shall be the ex-28 officio chairman and vice chairman of the boards, respectively. The Secretary of 29 Finance, the Secretary of Tourism, The Chief of Staff of the Armed Forces of the 30 Philippines, the Commissioner of Immigration and Deportation, and the Provincial 31 Governor of Aklan, or their duly authorized representatives shall be ex-officio 32 members together with four (4) members from the private sector who shall be 33 residents of Aklan to be appointed by the board upon recommendation of the 34 provincial Governor.

1 The Board shall promulgate its rules relative to meetings, quorum 2 requirements and compensation or allowances of the members, provided, that said 3 compensation or allowance shall be in accordance with existing rules and 4 regulation.

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Sec. 7. Functions, Powers, and Duties of the Board. - In addition to the powers vested in the Board under the other sections of this Act, the board shall have 7 8 the following functions, powers and duties;

9

(a) To define and approve the programs, plans, policies, procedure, and 10 guidelines of the Authority who shall be done by the Chief Executive Officer 11 12 of the Authority;

(b) To recommend to the President of the Philippines for the appointment, a 13 general manager of the Authority who shall be the Chief Executive Officer of 14 15 the Authority;

16 To approve the Authority's organizational and administrative structure, (c) 17 staffing pattern, operating and capital expenditures, and financial budgets upon recommendation of the General Manager; 18

(d) To approve the salary ranges, benefits and other terms and condition of 19 20 service for all officers and employees of the authority upon recommendation 21 of the General Manager, which shall be subjected to existing laws, rules and 22 regulation;

- To fix the rates of dues, charges, fees or assessments for the use of the airport 23 (e) 24 premises, works, appliances, facilities, concessions, services and other fees 25 and charges related to the activities of the airport, upon recommendation of 26 the general manager, and
- 27 (f) To exercise all functions and powers necessary or incidental to attain the 28 purpose and objectives of this Act.
- 29

30 Sec. 8. Functions, Powers and Duties of the General Manager. - the General 31 Manager shall be directly responsible to the Board and shall have the following 32 functions, power and duties:

33

34 To direct and supervise the day-to-day management, operation and (a) 35 administration of the airports;

(b) To implement and enforce decisions, orders, rules and regulations issues, 1 2 prescribed or adopted by the Board; To undertake the researches, studies, investigations and other activities 3 (c)related to the present operations and future improvements of the airports, 4 and to submit comprehensive reports and appropriate recommendation to 5 the Board of proper action; 6 7 (d) To appoint, transfer, suspend, remove or otherwise any subordinate officers 8 or employees of the Authority, the approval of the board; Within the limits of the Authority delegated to him by the Board, to execute 9 (e) contracts, incur obligations, acquire and dispose of assets, and deliver 10 documents on behalf of the Authority; 11 To grant permits or concessions to do business with the airports in 12 (f) accordance with such rules and regulations to be promulgated by the 13 14 Authority for the purpose; and To perform such other duties as the Board may delegate or assign and such 15 (g)16 acts as may necessary and proper to implement this Act. 17 18 Sec. 9. Capital. – The Authority shall have an authorized capital stock equal 19 to or consisting of: 20 21 The value of fixed assets (including airport facilities, runways and (a) 22 equipment) and such other properties, movable, currently administered by or 23 belonging to the airports as valued on the date of the effectivity of this Act; The value of such real estate owned and/or administered by the airports; 24 (b) Government contribution in such amount as maybe deemed an appropriate 25 (c) 26 initial amount, as approved by the president of the Philippines which shall be 27 more or less equivalent to sixty (60) months working capital requirement of the requirement of the Authority shall be provided for the General 28 29 Appropriations Act. 30 31 Sec. 10. Distribution of Income. - Should the Authority operate with a profit, 32 the net income shall be distributed as follows: 33 34 (a) Thirty Percent (30%), shall be remitted to the National Government; 35 (b) Ten Percent (10%) shall be remitted to the Provincial Government;

- (c) Five Percent (5%) shall be remitted to the Municipal Government of Kalibo;
 and
- 3

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(d) Fifty-Five Percent (55%) shall be retained by the Aklan Airport Authority for capital and other improvement.

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6 Sec. 11. Auditor. - The Commission on Audit may appoint a representative 7 who shall be the auditor of the Authority together with the necessary personnel to 8 assist said representative in the performance of his duties the number and salaries of 9 the auditor and said personnel shall be determined by the chairman if the 10 Commission on Audit in accordance with the revised compensation and position 11 classification system and other applicable laws, rules and regulation.

12

The Auditor shall as soon as possible but not later than three (3) months after the accounts have been submitted for audit, send annual report to the Board. The Auditor may also submit such periodic and special reports as the Board deem necessary.

17

Sec. 12. Annual Report. - The Board shall submit to the President though the Department of Transportation and Communication and both Houses of Congress of the Philippines, together with the audit report of the relevant accounts, an annual report generally dealing with the activities and operations of the Authority.

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Sec. 13. Applicability of the Civil Service Laws. - The Authority and its
 officials and employees shall be subjected to the civil service laws and its rules and
 regulations.

26

Sec. 14. *Borrowing Power.* – The Authority may, in accordance with existing laws, rules, and regulations on local and foreign borrowing, raise, either from local or international sources, by way of loans, credits or securities, and other borrowing instrument with the power to create the pledges, mortgages and other voluntary liens or encumbrances or any of its assets or properties upon recommendation of the Secretary of the Transportation and Communications and subject to the prior approval of the President of the Philippines.

1 All loans contracted by the Authority under this section together with all 2 interests and other sums payable in respect thereof shall constitute a charge upon all 3 revenues and assets of the Authority and shall rank equally with one another, but 4 shall have priority over any other claim on charge on the revenue and assets of the authority; Provided, that this provision shall not be constructed as a prohibition or 5 6 restriction on the power of the authority to create pledges, mortgages and voluntary 7 liens or encumbrances on any assets or property of the Authority.

8

The Payment of the loans or other indebtedness of the Authority may be 9 guaranteed by the National Government subject to the approval of the President of 10 the Philippines.

11

12 Sec. 15. Tax Exemption. - The Authority shaft be exempt from the payment of 13 corporate income taxes. The Authority shall likewise be exempt from realty taxes 14 imposed by the National Government or any of its political subdivisions, agencies 15 and subsidiary which may be organized by the authority shall be for period of five 16 (5) years from the effectivity of this Act.

17

18 Sec. 16. Transfer of Existing Facilities and Intangible Assets. - All existing 19 public airport facilities, runways, lands, buildings and other properties movable and 20 immovable belonging to or presently administered by the airports, and all assets, 21 powers, rights, interest or privileges relating to airport works or air operation, 22 including all equipment which are necessary for operation of the air navigation, air 23 traffic control and crash fire, and rescue facilities are hereby transferred to the 24 Authority.

25

26 Sec. 17. Projects in Progress. - All ongoing projects relating to the 27 construction of airport facilities shall be continues by agency or agencies involved 28 until their completion thereafter such projects shall be transferred to the Authority 29 in accordance with agreement among agencies concerned. Any disagreement 30 relating to such transfer shall be submitted to the President of the Philippines for 31 final decision.

32

33 Sec. 18. Transfer Liabilities and Debts. - Upon transfer to and acceptance by 34 the Authority of the physical facilities, intangible assets and completed projects 35 referred to in the preceding sections, all debts, liabilities and obligations of

government agencies or entities concerned in respect of such physical facilities,
 tangible assets and completed projects within the airports shall likewise be assumed
 by the Authority.

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Sec. 19. *Funding.* - The amount necessary to initially pay for the capital stock
of the Authority shall be included in the General Appropriations Act of the year
following its approval. Thereafter, subsequent government contribution to the
capital of the Authority shall be included in the General Appropriations Act.

9

Sec. 20. Abolition of Kalibo Airport as a Division of the Air Transportation 10 11 Office. - The Kalibo Airport including the Caticlan Airport as a division under the 12 Air Transportation Office is hereby abolished. The Airport General Manager of the 13 Kalibo Airport shall continue in office and shall perform all powers and functions of 14 the Authority until such time as the General Manager is appointed for the smooth 15 transfer of responsibility from the abolished entity to the Authority; Provided, that no 16 official or employee shall be terminated; and *Provided further*, that existing personnel 17 shall have the option either to be absorbed by the Authority or remain with the Air 18 Transportation Office.

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Sec. 21. *Repealing Clause.* - All laws, executive orders, letters of instructions,
rules and regulations or provisions thereof which are inconsistent with this Act are
hereby repealed, amended or modified accordingly.

Sec. 22. Separability Clause. - If any portion of this Act shall be held invalid
 or unconstitutional, such invalidity or unconstitutionality shall not effect the other
 provisions hereof which shall remain in full force effect.

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Sec. 23. *Effectivity Clause.* - This act shall take effect fifteen (15) days after its
 publication in two (2) newspapers of general circulation.

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30 Approved,