



SENATE
S. B. No. 1654

'13 SEP 11 P6 34

Introduced by Senator Maria Lourdes Nancy S. Binay

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EXPLANATORY NOTE

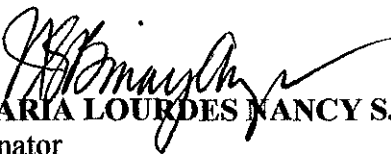
Article XII Section 2 of the 1987 Philippine Constitution provides:

“Section 2. All lands of the public domain, waters, minerals, coal, petroleum, and other mineral oils, all forces of potential energy, fisheries, forests or timber, wildlife, flora and fauna, and other natural resources are owned by the State. With the exception of agricultural lands, all other natural resources shall not be alienated. The exploration, development, and utilization of natural resources shall be under the full control and supervision of the State. The State may directly undertake such activities, or it may enter into co-production, joint venture, or production-sharing agreements with Filipino citizens, or corporations or associations at least 60 per centum of whose capital is owned by such citizens. Such agreements may be for a period not exceeding twenty-five years, renewable for not more than twenty-five years, and under such terms and conditions as may be provided by law. In cases of water rights for irrigation, water supply, fisheries, or industrial uses other than the development of waterpower, beneficial use may be the measure and limit of the grant.”
(*Emphasis supplied.*)

Pursuant to the above-quoted Constitutional provision, the proposed bill seeks to ensure the conservation, protection, management and rehabilitation of the biological resources, both flora and fauna, that are native and distinct to Panay Island and the Panay-Negros biographical region, as well as their aesthetic and ecological importance.

The benefits of the proposed bill are not limited to the protection of said area and its environment. It also provides sustainable livelihood to its tenured migrants and its purpose is consistent with “intergenerational responsibility” as well as “intergenerational justice”¹.

In view of the foregoing, the passage of this bill is earnestly recommended.


MARIA LOURDES NANCY S. BINAY
Senator

¹ Oposa vs. Factoran, G.R. No. 101083, July 30, 1993.



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1 AN ACT DECLARING THE NORTHWEST PANAY PENINSULA LOCATED IN THE
2 MUNICIPALITIES OF NABAS, MALAY AND BURUANGA, PROVINCE OF AKLAN,
3 AND IN THE MUNICIPALITIES OF LIBERTAD AND PANDAN, PROVINCE OF
4 ANTIQUE AS A PROTECTED AREA UNDER THE CATEGORY OF NATURAL PARK,
5 PROVIDING FOR ITS MANAGEMENT AND FOR OTHER PURPOSES
6

7 *Be it enacted by the Senate and House of Representatives of the Philippines in Congress*
8 *assembled:*
9

10
11 **ARTICLE I**

12
13 **POLICIES AND OBJECTIVES**

14
15 **SECTION 1.** *Title.* This Act shall be known as the "Northwest Panay Peninsula Natural Park
16 (NPPNP) Act".
17

18 **SECTION 2.** *Statement of Policy.* In recognition of the richness of the biological resources,
19 both flora and fauna, that are native and distinct to Panay Island and the Panay-Negros
20 biographical region, as well as their aesthetic and ecological importance, it is hereby declared
21 the policy of the State to ensure the conservation, protection, management and rehabilitation
22 of these areas.
23

24 The conservation and protection of biological and physical diversities to sustain human, plant
25 and animal life shall be pursued through sustainable and participatory management among
26 the national government, through the Department of Environment and Natural Resources
27 (DENR) and the provincial governments of Aklan and Antique, the local government units
28 (LGUs) of the municipalities of Nabas, Malay and Buruanga in the Province of Aklan and the
29 municipalities of Libertad and Pandan in the Province of Antique, the non-governmental
30 organizations (NGOs), people's organizations (POs), local stakeholders and the indigenous
31 cultural communities (ICCs), particularly the Aetas, locally called "Ati".
32

33 **SECTION 3.** *Declaration as Protected Area.* Pursuant to and in accordance with Republic
34 Act No. 7586 or the National Integrated Protected Areas System Act of 1992 (NIPAS Act), a
35 tract of land of the public domain situated within the Northwest Panay Peninsula is hereby
36 declared a protected area under the category of a natural park.
37

1 **SECTION 4. *Scope and Coverage.*** The NPPNP shall cover a certain parcel of land located
2 in the municipalities of Nabas, Malay and Buruanga, Province of Aklan and in the
3 municipalities of Libertad and Pandan, Province of Antique. Its boundaries are more
4 particularly described as follows:
5

6 Beginning at a point marked "1" of the map, which is N. 82° 37' E., three thousand three
7 hundred twenty-six and four tenth (3,326.4) meters; from
8

9 BLLM No. 7, PSC-38 of Libertad, Antique;

10 Thence S. 74° 34' W., 1,389.91 meters to corner 2;

11 Thence N. 74° 23' W., 1,671.82 meters to corner 3;

12 Thence S. 64° 12' W., 2,112.89 meters to corner 4;

13 Thence N. 54° 59' W., 1,306.72 meters to corner 5;

14 Thence N. 47° 07' W., 1,572.37 meters to corner 6;

15 Thence N. 36° 09' W., 1,331.49 meters to corner 7;

16 Thence N. 43° 16' E., 1,743.57 meters to corner 8;

17 Thence S. 40° 18' E., 1,049.46 meters to corner 9;

18 Thence N. 11° 45' W., 766.12 meters to corner 10;

19 Thence N. 07° 16' E., 1,735.66 meters to corner 11;

20 Thence N. 30° 53' W., 699.43 meters to corner 12;

21 Thence N. 31° 50' E., 1,188.35 meters to corner 13;

22 Thence N. 87° 15' E., 2,298.33 meters to corner 14;

23 Thence N. 15° 19' E., 1,171.69 meters to corner 15

24 Thence S. 84° 01' E., 2,398.04 meters to corner 16;

25 Thence N. 87° 54' E., 805.44 meters to corner 17;

26 Thence S. 48° 23' E., 2,356.49 meters to corner 18;

27 Thence S. 50° 18' E., 1,269.20 meters to corner 19;

28 Thence S. 58° 49' E., 1,424.64 meters to corner 20;

29 Thence S. 78° 05' E., 2,152.13 meters to corner 21;

30 Thence S. 51° 59' E., 1,238.41 meters to corner 22;

31 Thence S. 30° 12' E., 2,266.24 meters to corner 23;

32 Thence S. 05° 39' E., 1,685.24 meters to corner 24;

33 Thence S. 22° 26' W., 1,764.83 meters to corner 25;

34 Thence S. 53° 35' W., 1,081.73 meters to corner 26;

35 Thence N. 86° 42' W., 533.23 meters to corner 27;

36 Thence S. 10° 33' W., 1,117.38 meters to corner 28;

37 Thence S. 79° 32' W., 962.01 meters to corner 29;

38 Thence N. 57° 20' W., 1,807.07 meters to corner 30;

1 ThenceN. 64° 49' W., 1,535.10 meters to corner 31;

2 ThenceN. 74° 48' W., 2,453.48 meters to corner 1,

3
4 the point of beginning, containing an approximate area of twelve thousand nine and twenty-
5 nine hundredth (12,009.29) hectares, more or less, subject to actual ground survey.

6
7 Any modification of the coverage of this Act due to such factors as changing ecological
8 situations or new scientific or archaeological findings not previously taken into account shall
9 be made through an act of Congress, after consultation with the affected public and
10 concerned government agencies.

11
12 **SECTION 5. *Land Classification.*** All lands of the public domain within the coverage and
13 scope of this Act shall fall under the classification of national park as provided for in the
14 Philippine Constitution.

15
16 **SECTION 6. *Establishment of Buffer Zones.*** Buffer Zones shall be established along and
17 adjacent to the peripheral boundaries to serve as protective layer to the area and its resources.
18 The Buffer Zones shall also serve as a social fence against the entry of intruders that bring
19 destruction or conduct activities detrimental to the park. Prescriptions for the management of
20 buffer zones shall be included as components of the protected area management plan. The
21 DENR shall exercise the same authority over buffer zones in the same manner as protected
22 areas: *Provided, however,* That there shall be consultation with the affected communities.

23
24 The buffer zones shall be established by the DENR, in consultation with the affected
25 communities, after conducting a thorough study on their implications to the development of
26 the park and the surrounding communities.

27
28 **SECTION 7. *Definition of Terms.*** For purposes of this Act, the following terms shall be
29 defined as follows:

- 30
31 a.) Bioprospecting - shall refer to any research activity or collection and utilization of
32 biological and genetic resources for purposes of applying the knowledge derived
33 therefrom solely for commercial purposes;
- 34
35 b.) Buffer Zones - shall refer to areas that are outside the boundaries of and are
36 immediately adjacent to designated protected areas, pursuant to Section 3 of this Act,
37 that need special development control in order to avoid or minimize encroachment
38 and harm to the protected area;
- 39
40 c.) By-products or Derivatives - shall refer to any part taken or substance extracted from
41 wildlife, in raw or processed form, which include stuffed animals and herbarium
42 specimens;
- 43
44 d.) Cave - shall refer to any naturally occurring void, cavity, recess or system of
45 interconnected passages beneath the surface of the earth or within a cliff or ledge and
46 which is large enough to permit an individual to enter, whether or not the entrance,
47 located either on private or public land, is naturally formed or man-made. It shall
48 include any natural pit, sinkhole or other feature which is an extension of the entrance.
49 The term also includes cave resources but not any mine tunnel, aqueduct or other
50 man-made excavation;
- 51

- 1 e.) Collection or Collecting - shall refer to the act of gathering or harvesting wildlife, its
2 By-products or Derivatives;
3
- 4 f.) Conservation - shall refer to any act or acts of preservation and sustainable utilization
5 of wildlife and/or maintenance, restoration and enhancement of the habitat;
6
- 7 g.) DENR - shall refer to the Department of Environment and Natural Resources, a
8 national government agency created under Executive Order No. 192 with jurisdiction
9 over forestlands and protected areas;
10
- 11 h.) General Management Planning Strategy (GMPS) - shall refer to a document that
12 serves as a guide in the formulation of site-specific development plans, including
13 plans for the Buffer Zone;
14
- 15 i.) Indigenous Cultural Community (ICC) - shall refer to a group of people sharing
16 common bonds of language, customs, traditions and other distinctive cultural traits
17 and who have, since time immemorial, occupied, possessed and utilized a territory;
18
- 19 j.) Integrated Protected Areas Fund (IPAF) - shall refer to a special account in the
20 National Treasury established for the purpose of promoting the sustained financing
21 for the operations of the NIPAS. The IPAF may receive revenues generated within the
22 protected area or through donor support and such other funds provided by law;
23
- 24 k.) Local Government Unit (LGU) - shall refer to any local government unit, a political
25 body created under Republic Act No. 7160, otherwise known as the "Local
26 Government Code of 1991", a body politic and corporate endowed with powers to be
27 exercised by it in conformity with law, and exercising powers as a political
28 subdivision of the national government and as a corporate entity representing the
29 inhabitants of the territory;
30
- 31 l.) National Park - shall refer to a tract of land of the public domain classified as such
32 pursuant to the 1987 Philippine Constitution;
33
- 34 m.) Natural Park - shall refer to a relatively large area not materially altered by human
35 activity where extractive resource uses are regulated and maintained to protect
36 outstanding natural and scenic areas of national or international significance for
37 scientific, educational and recreational use;
38
- 39 n.) National Integrated Protected Areas System (NIPAS) Act - shall refer to Republic Act
40 No. 7586, entitled "An Act Providing for the Establishment and Management of
41 National Integrated Protected Areas System, Defining its Scope and Coverage, and
42 for Other Purposes", which mandates the classification and administration of all
43 designated protected areas in order to maintain ecological processes and life support
44 systems, to preserve genetic diversity, to ensure sustainable use of resources found
45 within the protected areas and to maintain their natural conditions to the greatest
46 extent possible;
47
- 48 o.) NGO - shall refer to any non-governmental organization or any civic, developmental,
49 environmental or philanthropic non-stock, non-profit organization;
50
- 51 p.) Northwest Panay Biodiversity Management Council (NPBMC) - shall refer to a
52 multi-sectoral body organized in 1999 and was instrumental in the proclamation of the
53 NPPNP as a protected area;

- 1 q.) Protected Area Management Board (PAMB) - shall refer to a governing body created
2 for each protected area pursuant to the NIPAS Act, and tasked to oversee all activities
3 inside the protected area and its Buffer Zone;
4
- 5 r.) Protected Area Superintendent (PASu) - shall refer to the chief operating officer of
6 the DENR who is directly responsible to the PAMB and the concerned DENR
7 Regional Executive Director;
8
- 9 s.) Peninsula - shall refer to a strip of land projecting into water; a narrow piece of land
10 that juts out from the mainland into a sea or lake;
11
- 12 t.) People's Organization (PO) - shall refer to any locally based people's organization or
13 to any group of people formed to advance the interests of the sector they represent;
14
- 15 u.) Protected Area - shall refer to any identified portion of land and water set aside by
16 reason of their unique physical and biological significance, managed to enhance
17 biological diversity and protected against destructive human exploitation;
18
- 19 v.) Secretary - shall refer to the Secretary of the DENR; and
20
- 21 w.) Tenured Migrant - shall refer to any person who has actually and continuously
22 occupied an area for five (5) years prior to its designation as part of a protected area
23 and is usually dependent on that area for subsistence.
24

25 26 **ARTICLE II**

27 28 **MANAGEMENT, MANAGEMENT PLAN AND ZONING**

29
30 **SECTION 8.** *Management of the Northwest Panay Peninsula Natural Park.* The
31 management and administration of the NPPNP shall be vested in the PAMB: Provided, That
32 the processes and procedures in the management of zones to be established in the area shall
33 be consultative and participatory.
34

35 **SECTION 9.** *Local Government Units.* As members of the PAMB, the LGUs are mandated
36 to participate in the affairs and support the programs and projects of the Protected Area.
37

38 Specific co-management strategies, through the signing of memoranda of agreement, may be
39 adopted, at the discretion of the PAMB, to strengthen and empower its partner POs, NGOs,
40 ICCs and LGUs in all management schemes and undertakings of the NPPNP.
41

42 There shall be an integration of objectives of the NPPNP with the development plans of the
43 two (2) provinces of Aklan and Antique. The respective LGUs shall ensure that local
44 ordinances on environmental protection and conservation and the allocation of funds for
45 environmental programs are consistent with this Act and the management plan.
46

47 **SECTION 10.** *The Northwest Panay Biodiversity Management Council (NPBMC).* The
48 NPBMC shall continue to serve as the coordinating body among member LGUs to strengthen
49 policy direction and heighten the commitment of the communities within and bordering the
50 NPPNP.
51

52 The NPBMC shall work closely with the PAMB to reduce the pressure on the NPPNP from
53 the surrounding communities through development programs and other activities geared

1 towards the protection, conservation and sustainable use of the latter's resources. The
2 NPBMC may also provide assistance to the PAMB.

3
4 **SECTION 11.** *The General Management Planning Strategy (GMPS).* The GMPS for the
5 NPPNP shall be prepared to provide a long-term basic management framework, govern all
6 activities and serve as guide in the preparation of annual operations and budgetary
7 requirements.

8
9 The GMPS shall identify the allowable uses for each zone. The preparation of GMPS shall be
10 undertaken by the PAMB under the supervision of the DENR, in consultation with the
11 different stakeholders. In addition to the contributions from various technical experts on
12 biodiversity management, the PAMB shall solicit the assistance of NGOs and academic
13 institutions in the preparation of the GMPS, particularly in the areas of community-based
14 resource management and ICC concerns. The plan must be consistent with the objectives of
15 the NPPNP.

16
17 The GMPS shall contain information on the following:

- 18
19 a.) The period of applicability which shall be twenty-five (25) years subject to review
20 and modifications, whenever the PAMB deems it necessary;
21 b.) Key management issues;
22 c.) Goals and objectives of management in support of Section 2 of this Act;
23 d.) Site management strategies;
24 e.) Zoning, in accordance with Section 11 of this Act;
25 f.) Management programs, to include the enforcement of laws, habitat and wildlife
26 management, ecotourism, sustainable-use management, infrastructure development
27 and maintenance, fire prevention and pest control;
28 g.) Mechanisms for the protection of the identified core zone and tenured migrants;
29 h.) Sustainable and non-destructive livelihood activities;
30 i.) Regulations on the preservation and conservation of resources such as permits,
31 resource-use restrictions and the like; and
32 j.) Other information as may be deemed necessary.

33
34 The GMPS shall be reviewed and adopted by the PAMB and certified by the Secretary that it
35 conforms to all laws, rules and regulations issued by the DENR. The revision or modification
36 of the GMPS shall be undertaken after consultation with the approval by the PAMB.

37
38 The GMPS shall be prepared in English, but shall be translated in a dialect commonly
39 understood among the majority of the residents. It shall be made available for public perusal
40 at the Office of the PASu.

41
42 **SECTION 12.** *Management Zones.* Management zones shall be established within the
43 NPPNP, giving primary consideration to its protection and conservation. Zoning shall take
44 into account the tenurial and livelihood concerns of communities to ensure the efficient
45 protection of habitats, fragile ecosystem and unique areas, without compromising the general
46 welfare of the local inhabitants.

47
48 The establishment and management of zones shall involve the communities concerned
49 through dialogues, consultations and land resource-use mapping with the aid of geographic
50 information system and latest technologies. Such management zones shall be delineated and
51 established on the ground with the participation of communities, LGUs and other
52 stakeholders.

53

1 All zones that shall be established shall be indicated on maps for control point and
2 management purposes.
3
4

5 ARTICLE III

6 7 INSTITUTIONAL MECHANISMS, ROLES AND FUNCTIONS OF MANAGEMENT

8 9 SECTION 13. *Institutional Mechanisms, Roles and Functions of Management.*

10
11 a.) The PAMB shall be the highest policy-making body of the NPPNP. It shall be composed
12 of the following:

- 13
14 1.) The DENR Regional Executive Director (RED) for Region VI, as chairperson and
15 adviser on matters related to the technical aspects of protected area management;
- 16 2.) The governors of the provinces of Aklan and Antique or their duly authorized
17 representatives, preferably the respective provincial planning and development
18 officers (PPDO) or environment and natural resources officers;
- 19 3.) The mayors of the municipalities of Nabas, Malay and Buruanga, Province of Aklan
20 and the municipalities of Libertad and Pandan, Province of Antique, or their duly
21 authorized representatives;
- 22 4.) All punong barangays with territorial jurisdiction over the NPPNP, or their duly
23 authorized representatives;
- 24 5.) Three (3) representatives from the NGOs based in the provinces of Aklan and Antique
25 and at least seven (7) POs duly accredited by the DENR and LGUs with tangible
26 projects within the NPPNP at the time of their membership in the PAMB. In the
27 absence of accredited NGOs, any environmental NGO may be appointed by the
28 Secretary to nominate its representative as PAMB member;
- 29 6.) A representative from the ICCs residing inside the NPPNP or within its buffer zones;
30 and
- 31 7.) A representative each from other national government agencies involved in Protected
32 Area management.

33
34 b.) There shall be an Executive Committee (ExeCom) within the PAMB to whom may be
35 delegated some of its powers and functions, to be composed of the Regional Technical
36 Director for Protected Areas, Wildlife Zones and Coastal Management Service as
37 chairperson, and at least two (2) representatives each from the LGUs, the NGOs and the
38 ICCs. The PAMB shall determine the scope and extent of the authority to be delegated to
39 the ExeCom.

40
41 c.) Except for government officials who shall serve as *ex officio*, each PAMB member shall
42 serve for a term of five (5) years without compensation: *Provided*, that such government
43 official remains connected with the office or agency being represented. The term of office
44 of the NGO and the PO representatives in the PAMB shall be coterminous with the
45 duration and existence of the organizations' projects in the protected area. Whenever a
46 seat allotted for the NGOs becomes vacant, a new member shall be chosen in the same
47 manner as the original selection process: *Provided further*, that the substitute shall only
48 serve for the remaining term of the predecessor. In the case of elective government
49 officials, their membership in the PAMB shall be coterminous with their respective terms
50 of office.

51
52 The PAMB *En Banc* shall hold a regular meeting at least twice a year and the ExeCom shall
53 hold regular meetings at least once every four (4) months. For both bodies, a quorum shall

1 consist of a simple majority of the members. The chairperson may call for a special meeting
2 as deemed necessary.

3
4 The members of the PAMB shall be entitled to reimbursement of actual traveling and
5 subsistence expenses incurred in attending the meetings of the PAMB or its committees,
6 subject to existing accounting and budgeting rules and regulations. These expenses shall be
7 included in the annual budgetary allocation for the NPPNP.

8
9 **SECTION 14. *Functions of the PAMB.*** The PAMB shall decide by a majority vote and shall
10 have the following powers and functions:

- 11
12 a.) Formulate rules and regulations pertaining to activities that are prejudicial to the
13 NPPNP;
- 14 b.) Issue necessary permits for all activities in accordance with the management plan and
15 pertinent laws and regulations on forest resources and environmental protection;
- 16 c.) Decide on matters relating to planning, resource protection and general administration
17 in accordance with the GMPS;
- 18 d.) Approve proposals, work plans, action plans and guidelines for management in
19 accordance with the approved management plan;
- 20 e.) Promulgate rules and regulations to promote development programs and projects on
21 biodiversity conservation and sustainable development consistent with the
22 management manual;
- 23 f.) Ensure the implementation of programs, as prescribed in the management plan, in
24 order to provide employment to the people dwelling in and around the NPPNP;
- 25 g.) Control and regulate the construction, operation and maintenance of roads, trails,
26 waterworks, sewerage, fire protection and sanitation systems and other public utilities;
- 27 h.) Monitor and evaluate the performance of personnel, NGOs and the communities in
28 contributing to biodiversity conservation and sociocultural and economic
29 development, and report its assessment to the NIPAS Policy and Program Steering
30 Committee and the IPAF governing board;
- 31 i.) Deputize, through the PASu, interested individuals for the enforcement of laws, rules
32 and regulations and prescribe the necessary qualification standards for individuals or
33 groups applying for deputation;
- 34 j.) Accept donations, approve proposals for funding and budget allocation, and exercise
35 accountability over all funds that may accrue to the NPPNP; and
- 36 k.) Create committees that may be needed for the effective implementation of programs
37 and projects.

38
39 The DENR, through the RED for Region VI, shall ensure that the PAMB exercises authority
40 within the scope of its powers and functions. In case of conflict between issuances of the
41 DENR pursuant to the NIPAS Act and the rules and regulations or resolutions of the PAMB,
42 the Secretary shall decide whether to apply the rule or withdraw its application in the NPPNP.

43
44 **SECTION 15. *The PASu Office.*** There is hereby established a PASu office in charge of the
45 management, protection and administration of the NPPNP. The PASu shall be supported by
46 the existing personnel of the DENR. The PASu shall be the chief operating officer of the
47 NPPNP and shall be accountable to the RED of the DENR VI and the PAMB. The PASu
48 shall have the following powers and functions:

- 49
50 a.) Prepare and recommend to the PAMB the approval of the annual work and financial
51 plans;
- 52 b.) Develop a management information system to ensure that relevant and updated
53 information are available for planning, monitoring and decision-making;

- 1 c.) Collect and/or receive pertinent fees, donations and other income for the protected
2 area;
3 d.) Initiate the preparation of the GMPS in coordination with other government offices
4 and sectors;
5 e.) Serve as head of the secretariat for the PAMB;
6 f.) Establish a productive partnership with the local community and stakeholders,
7 including groups who are interested in attaining the goals and objectives of the
8 NPPNP;
9 g.) Formulate and implement park information, education, communication and visitor
10 programs;
11 h.) Enforce laws, rules and regulations pursuant to existing environmental laws and
12 DENR orders to protect and preserve the NPPNP from trespass, damage, injury and
13 illegal occupancy;
14 i.) Certify whether a proposed activity or project is allowable or not within the
15 management zones;
16 j.) Issue cutting permit for planted trees for a volume of up to five (5) cubic meters per
17 applicant per year for traditional and subsistence livelihood of ICCs/indigenous
18 peoples (IPs) and tenured migrants only: *Provided*, that Protected Area Community-
19 Based Resource Management Agreement (PACBRMA) holders with affirmed
20 community resource management plans shall no longer be issued cutting permits:
21 *Provided further*, that the total volume of extraction does not exceed the limit set by
22 the PAMB and the location of extraction is within the appropriate site within the
23 multiple-use zone;
24 k.) Issue certificates of origin and transport permits for natural resources and other
25 products collected or gathered from the NPPNP in accordance with the resource-use
26 instruments or agreements or gratuitous permits issued by the PAMB and/or the
27 DENR;
28 l.) Monitor all activities within the NPPNP and its buffer zones; and
29 m.) Perform such other functions as the PAMB or the RED may assign.
30

31 32 **ARTICLE IV**

33 34 **ANCESTRAL LANDS/DOMAINS AND TENURED MIGRANTS**

35
36 **SECTION 16.** *Ancestral Lands and Domains.* The rights of the ICCs to their ancestral lands
37 and domains shall be recognized subject to existing and prior rights.
38

39 Traditional property regimes exercised by the ICCs in accordance with their customary laws
40 shall govern the relationship of all individuals within their communities with respect to all
41 lands and other resources found within their ancestral lands and domains.
42

43 The provisions of this Act shall be construed liberally in favor of the ICCs in accordance with
44 the conservation objectives of the NPPNP that would not impair, diminish or derogate any
45 prior or existing right currently enjoyed by the ICCs under existing laws.
46

47 **SECTION 17.** *Tenured Migrants.* Tenured migrants are households that have actually and
48 continuously occupied the NPPNP before April 25, 1997 and are solely dependent on the area
49 for their livelihood. A tenured migrant shall be issued a tenurial instrument on the areas they
50 have been occupying or cultivating, not to exceed a maximum of five (5) hectares per
51 household. In consideration of current practices in areas occupied by tenured migrants,
52 especially in strict protection zones where no occupation or other activities are allowed, a

1 provision for their transfer to sustainable-use zones shall be accomplished through just and
2 humane means.

3
4 To effectively provide a social fence to the NPPNP, a tenurial instrument to be issued
5 pursuant to this Act must be limited solely to the sustainable-use zones in accordance with
6 GMPS. The tenurial instruments or the rights and interests arising out of such instruments
7 shall not be transferred, sold, leased or used as collateral for a loan, otherwise it shall be void.
8 The said rights can be transferred only to direct descendants.

9
10 A tenurial instrument shall cover a period of twenty-five (25) years, renewable for another
11 twenty-five (25) years based on the performance evaluation and compliance with the terms
12 and conditions stipulated in the said instrument.

13
14 Any violation of the terms and conditions of the tenurial instrument or any provision of this
15 Act or abandonment by a tenured migrant shall constitute a sufficient ground for the
16 cancellation of the tenurial instrument.

17
18 Upon cancellation of a tenured migrant instrument for cause or by voluntary surrender of
19 rights, the PAMB shall take immediate steps or strategies to develop, rehabilitate and
20 maintain the area for protection, conservation and sustainable use.

21 22 23 **ARTICLE V**

24 25 **ILLEGAL ACTS**

26
27 **SECTION 18. *Prohibited Acts.*** The following shall be the prohibitions and penalties within
28 the NPPNP:

- 29
30 a.) A fine of not less than Five Thousand Pesos (PhP5,000.00) but not more than Five
31 Hundred Thousand Pesos (PhP500,000.00) or imprisonment of not less than six (6)
32 years and one (1) day but not more than twelve (12) years, or both, at the discretion of
33 the court shall be imposed upon any person who:
- 34
35 1.) Hunts, collects, destroys, traps, disturbs or possesses anywhere within the NPPNP
36 any wild plant or animal or product derived therefrom without prior PAMB
37 permit;
 - 38 2.) Possesses, without a permit from the PAMB, any wild plant or animal or product
39 derived from such wild plant or animal within the NPPNP or in any of its
40 management zones where the species is not endemic;
 - 41 3.) Cuts, gathers, collects or removes timber or other forest products, as well as
42 undertakes any activity not compatible with the use of the respective zones within
43 the NPPNP without prior PAMB permit: *Provided*, that any permit issued shall be
44 valid for only one (1) month from the date of issue either to tenured migrants
45 within sustainable, monitored and controlled quotas or for scientific purposes in
46 accordance with existing guidelines and outside the strict protection zones;
 - 47 4.) Establishes or introduces exotic species that have allelopathic or detrimental effect
48 to endemic species without prior PAMB permit; or
 - 49 5.) Engages in kaingin or slash-and-burn farming or any activity that causes forest
50 fire.
- 51
52 b.) A fine of not less than Five Thousand Pesos (PhP5,000.00) but not more than Two
53 Hundred Fifty thousand pesos (PhP250,000.00) or imprisonment of not less than six

1 (6) months but not more than six (6) years, or both, at the discretion of the court, and
2 the restoration and rehabilitation of the damage resulting from violations shall be
3 imposed upon any person who:
4

- 5 1.) Violates the management plan or any resolution issued by the PAMB;
- 6 2.) Vandalizes, mutilates, transports, destroys, excavates or in any manner
7 intentionally damages any natural formation or object of natural beauty inside the
8 protected area, or the burial or religious sites including artifacts and other objects
9 belonging to the ICCs/IPs;
- 10 3.) Dumps, burns or otherwise disposes of any substance deleterious to the
11 ecosystem, plants and animals or human inhabitants or committing the same in the
12 buffer and multiple-use areas without appropriate authority or permit;
- 13 4.) Uses or possesses a motorized equipment anywhere within the strict protection
14 zone without a prior permit from the PAMB;
- 15 5.) Uses or possesses chainsaws and band saws without prior PAMB permit:
16 *Provided*, that permits may only be issued for use within the multiple-use zones;
- 17 6.) Engages in grazing or raising of poultry and other livestock for commercial
18 purpose: *Provided*, that existing grazing or poultry and other livestock farms shall
19 be phased out within five (5) years after the effectivity of this Act;
- 20 7.) Causes damage or leaves roads and trails in damaged condition;
- 21 8.) Occupies any tract of land without a prior PAMB permit. Any clearing,
22 construction of residence or introduction of improvements shall constitute *prima*
23 *facie* evidence of occupation or settlement;
- 24 9.) Alters, removes, destroys or defaces boundaries, marks or signs;
- 25 10.) Constructs and maintains a building, edifice or any kind of structure or
26 conducts any business enterprise without a prior PAMB permit;
- 27 11.) Enters the NPPNP without a prior PAMB permit for purposes of bird
28 watching, swimming, trekking, filming, camping, spelunking or caving and other
29 similar activities;
- 30 12.) Conducts bioprospecting, research work or any study without a prior PAMB
31 permit or in violation of existing guidelines; or
- 32 13.) Engages in treasure hunting.

33
34 c.) A fine of not less than One Hundred Thousand Pesos (PhP100,000.00) but not more
35 than Five Hundred Thousand Pesos (PhP500,000.00) or imprisonment of not less than
36 six (6) months but not more than six (6) years, or both, at the discretion of the court
37 shall be imposed upon any public officer or law enforcement officer, who, in
38 dereliction of the duties of his office, shall maliciously refrain from instituting proper
39 action for the punishment of violators of the law or shall tolerate the commission of
40 offenses. A conviction of this offense shall also carry the penalty of perpetual
41 disqualification from public office;

42
43 d.) In case the species involved in the violations enumerated under Section 18 a.) hereof,
44 are protected species, the penalty to be imposed shall not be less than twelve (12)
45 years and one (1) day but not more than twenty (20) years and a fine of not less than
46 Five Hundred Thousand Pesos (PhP500,000.00) to One Million Pesos
47 (PhP1,000,000.00) in addition to the accessory penalties provided in the immediately
48 succeeding paragraph. Furthermore, any citizen may institute the necessary charge
49 against the offender for the commission of the acts enumerated under Section 18 a.)
50 involving protected species;

51
52 e.) A conviction under this section shall likewise carry the penalty of eviction from the
53 NPPNP, payment of damages for the rehabilitation and restoration and the forfeiture

1 of all equipment, device and weapon/s used in the commission of the offense as well
2 as the resources caught in the possession of the accused. In case the offender is not a
3 citizen of the Philippines, he/she shall be immediately deported to his/her country of
4 origin after service of his/her sentence. If the offender is an association or corporation,
5 the president or manager shall be directly responsible for the act of the employees and
6 laborers;

7
8 f.) The PASu or the duly deputized personnel may arrest even without a warrant any
9 person who has committed or is committing in one's presence any of the offenses
10 defined in this section. The PASu may also seize and confiscate in favor of the
11 government the tools and equipment used in committing the offenses and the
12 resources caught in the possession of the offender and file the necessary charges
13 therefore: *Provided*, that the DENR may impose administrative fines and penalties in
14 accordance with law; and

15
16 g.) In case of conviction, the penalty consisting of fines and damages shall directly accrue
17 to the IPAF for the protected area.

18
19 **SECTION 19. *Special Prosecutor.*** Within thirty (30) days from the effectivity of this Act,
20 the Department of Justice shall designate a special prosecutor to whom all cases of violation
21 of laws, rules and regulations in the NPPNP shall be assigned. Such special prosecutor shall
22 coordinate with the PAMB and the PASu in the performance of one's duties and assist in the
23 training of wardens and rangers in arrest and criminal procedures.

24 25 26 **ARTICLE VI**

27 28 **PROCEEDS AND FEES**

29
30 **SECTION 20. *The Northwest Panay Peninsula Natural Park Protected Area Fund.*** There is
31 hereby established a trust fund to be known as the Northwest Panay Peninsula Natural Park
32 Protected Area Fund for purposes of financing projects of the system. All income generated
33 from the operation of the system or the management of wild flora and fauna in the NPPNP
34 shall accrue to the fund. The said income shall be derived from fees from permitted sale and
35 export of flora and fauna and other resources from the NPPNP, proceeds from lease of
36 multiple-use areas, contributions from industries and facilities directly benefiting from the
37 NPPNP and such other fees and income derived from the operation of the NPPNP.

38
39 The fund may be augmented by grants, donations, endowment from various sources,
40 domestic or foreign: *Provided*, that the fund shall be deposited as a special account in the
41 National Treasury and disbursements therefrom shall be made solely for the protection,
42 maintenance, administration and management of the system and duly approved projects
43 endorsed by the PAMB in accordance with existing accounting and budgeting rules and
44 regulations: *Provided further*, that the fund shall not be used to cover personal services
45 expenditures.

46
47 The LGUs shall continue to impose and collect all other fees not enumerated herein which
48 they have traditionally collected, such as business permits, property tax and rentals of LGUs'
49 facilities. Furthermore, LGUs may charge add-ons to fees imposed by the PAMB: *Provided*,
50 that such add-ons shall be determined based on the contribution of the LGUs in the
51 maintenance and protection of the NPPNP.

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ARTICLE VII

EXISTING FACILITIES

SECTION 21. Existing Facilities. Within ninety (90) days from the effectivity of this Act, the PAMB shall be organized and a PASu shall be appointed who, within the same period, shall make an inventory of existing facilities within the boundaries of the NPPNP and submit the said inventory to the PAMB through a sworn statement containing the following information:

- a.) List of infrastructure, machineries and facilities and their potential disturbances to protected species and their habitat, reproductive cycles, nesting and feeding grounds;
- b.) Noise levels at all stages of operation;
- c.) Energy requirements and sources of energy;
- d.) Water supply requirements and sources of water;
- e.) Volume of resources extracted from the protected area; and
- f.) Future plans for the next five (5) years.

Based on the submitted documents, the PAMB, with technical assistance from the DENR, shall determine whether the existence and operation of said infrastructure, machineries and facilities and its future plans and operations would be detrimental to the NPPNP.

Existing laws, rules and regulations relating to the Environmental Impact Statement (EIS) System shall be applicable to projects and activities intended in the NPPNP. The issuance by the DENR of an Environmental Compliance Certificate (ECC) or its exemption for any project or activity in the NPPNP shall be coordinated with the PAMB.

ARTICLE VIII

UTILIZATION OF RESOURCES

SECTION. 22. Utilization of Resources. Livelihood activities requiring the use of resources derived from the NPPNP shall be allowed only when it is found to be sustainable and consistent with the GMPS and only upon prior PAMB approval. Only non-timber products can be utilized for livelihood purposes, except trees planted in tenured areas. No exploration, exploitation or utilization of non-renewable resources for commercial purposes or by non-tenured migrants or non-ICCs shall be allowed. Energy generation projects utilizing renewable resource such as, but not limited to, hydroelectric, wind or solar generators may be allowed at the discretion of the PAMB.

Commercial utilization of resources by tenured migrants and the ICCs shall be allowed only upon prior PAMB approval and in accordance with the GMPS. Commercial exploitation and utilization of water resources and other permitted resources and establishment or installation of infrastructure such as, but not limited to, access roads, telecommunication facilities, etc., within the NPPNP shall require PAMB approval: *Provided*, that these are not in conflict with the GMPS and shall undergo the EIS System.

The utilization of non-tangible resources such as, but not limited to, aesthetic value, filming, camping and trekking areas, caving adventures, researches on flora and fauna, and other related activities shall require the approval of the PAMB pursuant to a corresponding permitting system to be adopted. The PAMB shall establish a mechanism that would

1 streamline the processing of these permits in order to promote its viability to enhance revenue
2 collection.

3
4 A permanent office, strategically situated within the NPPNP, shall be established for this
5 purpose, where the PASu or his duly authorized representative can judiciously act on requests
6 from respective parties with authority from the PAMB.

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9 **ARTICLE IX**

10
11 **TRANSITORY AND MISCELLANEOUS PROVISIONS**

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13 **SECTION 23. Appropriations.** The Secretary of the DENR shall immediately include in the
14 Department's program the implementation of this Act, the funding of which shall be included
15 in the annual General Appropriations Act.

16
17 **SECTION 24. Applicability.** The provisions of this Act shall be construed liberally in favor
18 of tenured migrants and the ICC, with due consideration to the protection of biodiversity. The
19 NIPAS Act shall supplement the implementation of this Act.

20
21 **SECTION 25. Transitory Provisions.** A new PAMB shall be convened and created within
22 three (3) months from the effectivity of this Act. During the same period, the DENR, in
23 coordination with the PAMB, the Committee on Natural Resources of the House of
24 Representatives, the Senate Committee on Environment and Natural Resources and the
25 concerned Congressional District Representatives shall undertake the preparation of the
26 implementing rules and regulations of this Act.

27
28 **SECTION 26. Separability Clause.** If any part or section of this Act is declared
29 unconstitutional, such declaration shall not affect the other parts or sections hereof.

30
31 **SECTION 27. Repealing Clause.** All laws, proclamations, rules and regulations inconsistent
32 with this Act are hereby repealed or modified accordingly.

33
34 **SECTION 28. Effectivity Clause.** This Act shall take effect fifteen (15) days after its
35 publication in the Official Gazette or in a national newspaper of general circulation.

36
37 Approved,