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Prepared by the Committees on Civil Service and Government Reorganization, Public Services and Finance with Senators Drilon, Trillanes IV and the members of the joint committees as authors

## AN ACT

ESTABLISHING THE MARITIME INDUSTRY AUTHORITY (MARINA) AS THE SINGLE MARITIME ADMINISTRATION RESPONSIBLE FOR THE IMPLEMENTATION AND ENFORCEMENT OF THE INTERNATIONAL CONVENTION ON THE STANDARDS OF TRAINING, CERTIFICATION, AND WATCHKEEPING FOR SEAFARERS, AS AMENDED, AND INTERNATIONAL AGREEMENTS OR COVENANTS RELATED THERETO

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

- **Section 1.** *Declaration of Policy.* The following are hereby declared to be the policies of the State:
- 1. The State shall ensure compliance with the 1978 International Convention on Standards of Training, Certification, and Watchkeeping for Seafarers (STCW Convention), as amended; all international agreements implementing or applying the STCW Convention; and other international maritime safety conventions or agreements that the STCW Convention seeks to promote compliance with.
- 2. The State recognizes the vital contribution of the seafarers to the national economy. Toward this end, the State shall establish systems and mechanisms for the promotion and protection of the well-being of the seafarers to ensure their professionalism and competitiveness, both in local and international trade, consistent with existing local labor laws and applicable international laws.
- 3. The State shall create an administrative system and structure, to be known as the single maritime administration, that shall provide an enabling environment for the business of Philippine scafaring; establish appropriate institutional arrangements with other agencies of government; and create an effective regulatory framework conducive to the efficiency, transparency and competitiveness of the Philippine scafaring industry consistent with the STCW Convention.
  - 4. The State shall harmonise all legal and administrative measures which are taken

and provided for by government regulatory agencies and ensure that such measures are appropriate and consistent with the STCW Convention.

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## Section 2. Definition of Terms. As used in this Act, the following terms shall mean:

- 1. Certificate of Competency a certificate issued to masters, officers and Global Maritime Distress and Safety System (GMDSS) Radio Operators in accordance with the provisions of Chapters II, III, IV or VII of the Annex to the STCW Convention, as amended, entitling the lawful holder to serve and perform the functions involved at the level of responsibility specified therein;
- 2. Certificate of Endorsement an attestation of the maritime administration as to the authenticity and validity of the certificates, incorporated in the format of the certificates issued to masters and officers, stating that the issuance of the relevant certificate is in compliance with the requirements of the STCW Convention;
- 3. Certificate of Proficiency a certificate other than a certificate of competency issued to a seafarer, stating that the relevant requirements of training competencies or seagoing service under the STCW Convention have been met;
- 4. Documentary evidence all the documentation, other than a certificate of competency or certificate of proficiency, used to establish that the relevant requirements of the STCW Convention have been met;
- 5. Maritime administration or single maritime administration shall refer to the MARINA, as the single government agency mandated to ensure complete and effective implementation of the STCW Convention;
- 6. Seafarer—any person who is employed or engaged or works onboard seagoing ships, whether or not such ships are engaged in the domestic or overseas trade, and to whom the STCW Convention applies; and
- 7. STCW Convention the 1978 International Convention on the Standards of Training, Certification and Watchkeeping for Scafarers, and its subsequent amendments.
- Section 3. Powers and Functions of the MARINA. In addition to the mandate of MARINA under Presidential Decree No. 474, as amended, and in order to carry out the provisions of this Act, MARINA shall exercise the following powers and functions:
- 1. Act as the single and central maritime administration for all purposes relating to compliance with the STCW Convention.
- 2. Administer and ensure the effective implementation of the STCW Convention, as amended; including all international conventions or agreements implementing or applying the same, as well as international maritime safety conventions or agreements that it seeks to promote compliance with.

3. Assume all powers and functions of the Professional Regulation Commission (PRC), Commission on Higher Education (CHED), Technical Education and Skills Development Authority (TESDA), Department of Health (DOH), and National Telecommunications Commission (NTC) relative to the issuance, validation, verification, correction, revocation, or cancellation of Certificates of Competency, Endorsement, Proficiency and Documentary Evidence required of all seafarers and all such other matters pertaining to the implementation of the STCW Convention, subject to the provisions herein below.

- a. MARINA shall ensure that the examination, licensing and certification system for marine deck and engine officers are in accordance with the requirements prescribed under the STCW Convention. To this end, Republic Act No. 8544 or the Philippine Merchant Marine Officer Act of 1998 is hereby amended to the effect that all powers, duties, and functions of the PRC mentioned therein shall be exercised by the MARINA insofar as they are related to marine deck and engine officers. The compensation and allowances of the Board of Marine Deck Officers and Marine Engine Officers under Article IV, Section 8 of RA 8544 shall, however, be comparable to the compensation and allowances being received by the Chairmen and members of other existing regulatory boards under the PRC and as provided in the General Appropriations Act.
- b. MARINA shall adopt rules and regulations, in accordance with the STCW Convention, governing able-bodied deck and engine Ratings including:
  - i. monitoring and verification of compliance with the standards of Ratings;
- ii. harmonization of the procedures for periodic evaluation, assessment and monitoring activities undertaken by accredited institutions with registered programs for Ratings; and
  - iii. Issuance of Certificates of Proficiency to Ratings
- c. MARINA shall ensure that all legal and administrative measures relative to the issuance of certificates of competency of GMDSS radio operators are in accordance with the STCW Convention. For this purpose, MARINA shall assess, revalidate and issue GMDSS radio operator's certificate under the STCW Convention.
- d. MARINA shall ensure that all maritime education, including the curricula and training programs, are structured and delivered in accordance with the written programs, methods, and media of delivery, procedures, and course materials compliant with international standards as prescribed under the STCW Convention. For this purpose, the MARINA shall:
- i. Chair the Technical Panel on Maritime Education (TPME) of the Commission on Higher Education; the TPME shall among others, formulate, review and

recommend to the CHED Commission *en banc* all policies, standards, and guidelines for marítime education, including curricula, facilities and guidelines;

- ii. Monitor and verify, in coordination with CHED, compliance with the policies, standards, and guidelines of maritime education in the conduct of maritime education and training programs;
- iii. Review and harmonize, in accordance with CHED or other recognized international organizations, the procedures for periodic evaluation, assessment and monitoring of all maritime education and training institutions;
- iv. Develop, formulate and recommend for implementation, strict quality assurance mechanisms and relevant typology for maritime education programs and institutions;
- v. Recommend to the CHED *en banc* the closure/phase out of sub-standard maritime education institutions, in accordance with the existing rules and regulations as well as recommend alternative schemes or options for the affected maritime educational institution;
- vi. Maintain an updated list of compliant and phased-out maritime education and training programs, publish such lists in appropriate media, and provide the public with a clear understanding of the consequences of enrolling in a phased-out program.
- c. MARINA shall coordinate with the DOFI to ensure that the medical standards established to ascertain the medical fitness of seafarers are in accordance with the international conventions/treaties and existing laws. For this purpose, MARINA shall:
- i. ensure that the medical examinations and issuance of medical certificates by DOH accredited hospitals, medical clinics, and laboratories, including medical practitioners are in accordance with the standards prescribed by the STCW Convention;
- ii. ensure that medical certificates are issued by a duly-qualified medical practitioner recognized by and accredited with the DOH and for this purpose, a register of recognized medical practitioners shall be maintained and made available to seafarers, shipping companies and State parties to the STCW Convention.
- Section 4. Establishment of STCW Services within MARINA and Hiring of Specialist Personnel.—MARINA shall establish an STCW Services within its office, to be headed by persons who are also qualified seafarers, such as licensed Master Mariners and/or Chief Engineers who are well-versed or specially trained in the STCW Convention. For this purpose, the position of Senior Maritime Education and Training Specialist (SMETS) with an equivalent civil service salary grade of 26 is hereby created. The hiring of 10 SMETSs personnel in accordance with MARINA's existing rules and regulations is hereby initially

approved: Provided, that of the SMETSs herein appointed, three (3) shall be duly registered Marine Deck Officers who have navigated at Management Level for at least two (2) years on board ship; another three (3) shall be duly registered Marine Engineer Officers who have navigated at Management Level for at least two (2) years on board; and four (4) shall be appointed from among MARINA organic non-merchant marine officers. As a minimum requirement, the SMETSs shall be fully qualified as lead auditors and have demonstrated expertise and competence in the STCW Convention. MARINA shall include the appropriations for the STCW Services, its personnel and maintenance and operating expenses in the budget beginning from the next succeeding fiscal year.

Section 5. Composition of the Maritime Industry Board. — To ensure the proper implementation and enforcement of the STCW Convention in relation to international maritime safety and environmental agreements, the Commandant of the Philippine Coast Guard (PCG), in lieu of the Secretary of National Defense, shall be included as member of the Maritime Industry Board established pursuant to Presidential Decree No. 474. The Maritime Industry Board may create an advisory council that will assist MARINA in ensuring compliance with STCW Convention, as it may deem proper. The number and members of this council shall be identified and determined by the Maritime Industry Board.

Section 6. Appropriations. The Secretary of Transportation and Communications, through MARINA, shall immediately include in its programs the operationalization requirement of the STCW Services, the initial funding of which shall be charged against the savings or current year's appropriations of the MARINA. Thereafter, such sums as may be necessary for the continued implementation of this Act shall be included in the Annual General Appropriations Act.

Section 7. Implementing Rules and Regulation. — MARINA shall issue the required implementing rules and regulations in accordance with the provisions of this Act within six (6) months from the effectivity hereof. In the formulation of such rules and regulations, MARINA shall ensure that the processes and procedures for issuance, validation, verification, correction, revocation, or cancellation of Certificates of Competency, Endorsement, Proficiency and Documentary Evidence required of scafarers under the STCW Convention shall be the most efficient and convenient possible for the scafarers, including but not limited to the establishment of one-stop shop arrangements, computerization and automation, and elimination of redundant fees and charges.

Section 8. Transitory Provisions. — All Certificates of Competency, Endorsement, Proficiency and Documentary Evidence issued prior to the effectivity of this Act shall be deemed valid without necessity of revalidation or re-issuance until the date of expiration as

stated in such certificates or other documents. Thereafter, new certificates or other documents shall be revalidated or re-issued only in accordance with the implementing rules and regulations issued pursuant to this Act, in conformity with the STCW requirements.

**Section 9.** Separability Clause. - If for any reason any section or provision of this Act is declared unconstitutional or invalid, the other sections, or provisions hereof not affected by such declaration shall remain in force and in effect.

Section 10. Repealing Clause. — All existing laws, orders, decrees, rules and regulations or part thereof inconsistent with the provisions of this Act are hereby repealed or modified accordingly.

Section 11. Effectivity. This Act shall take effect fifteen (15) days from its publication in at least two (2) national papers of general circulation.