SIXTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session



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SENATE

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S.B. No. 2092

RECEIVED BY:

Introduced by Senator Manuel "Lito" M. Lapid

EXPLANATORY NOTE

Philippine tourism geared towards health and tourism grew by eighteen percent (18%) in 2013 because of the influx of foreign tourists and expatriates availing of medical treatments and procedures offered by local hospitals. The increase in number of patients patronizing domestic medical services was attributable to the lower cost of services as compared with developed countries.

Stakeholders have observed that there is a need to improve and advance medical techniques, equipment and services in order to further grow medical tourism in the country. Further, research has shown that industry expansion requires the consolidation of business strategies and plans being undertaken by the many stakeholders involved.

Considering that the Philippines was among the top 10 countries visited for medical tourism in 2010, this industry has strong potential in boosting the Philippine economy as well as promoting local job generation. The present bill puts in place the foundations for an attractive strategy to strengthen and develop medical tourism in the country to ensure (1) that the industry is internationally competitive and (2) that local professionals are incentivized to remain in the country and invest their talents in the domestic market.

In view of the foregoing, the passage of this measure is earnestly sought.

MANUEL "LITO" M. LAPID Senator

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AN ACT STRENGTHENING AND PROMOTING MEDICAL TOURISM IN THE COUNTRY

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

SECTION 1. Short Title. - This Act shall be known as the "Medical
Tourism Act of 2014".

3

4 **SEC. 2.** *Declaration of Policy.* - It is the policy of the State to promote the 5 people's right to health and the delivery of quality health care services to patients. In 6 line with the same, the State shall promote the development of medical services that are 7 international in caliber.

8 The State shall facilitate the collaboration between public and private health 9 service providers at the national and local levels in order to establish a globally 10 competitive medical tourism program. Towards this end, the State shall provide 11 mechanisms to maintain, update and improve scientific knowledge, technical skills, 12 competence and doctor-patient relationships of health providers offering medical 13 tourism packages.

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SEC. 3. National Accreditation Procedures for Hospitals, Medical 15 Centers and Health Service Providers. - In order to ensure the availability of low cost 16 medical treatment, the provision of high quality medical care, and the quick delivery of 17 services, particularly for critical treatments, whether to foreign or local patients, the 18 Department of Health (DOH) is hereby mandated to conduct a national accreditation 19 and affiliation program that will assess the level, competence and quality of health care 20 delivery provided by hospitals, medical centers and health service facilities seeking to 21 22 provide medical tourism packages to foreign patients.

Towards this end, the DOH shall issue appropriate standards, guidelines and procedures for the accreditation process and monitoring of hospitals, medical centers and health service providers seeking to provide medical tourism services to local and foreign clients.

5 Existing hospitals, medical centers and health service facilities who want to avail 6 of the benefits provided herein may request for accreditation with the DOH with respect 7 to the evaluation of quality of health services and the Department of Tourism (DOT) with 8 respect to the attractiveness and quality of such services in the global market.

9

10 SEC. 4. National Task Force on Medical Tourism. - There is hereby 11 established and institutionalized a National Task Force on Medical Tourism (NTFMT), 12 hereafter referred to as the *"Task Force"*, which shall serve as an inter-agency and 13 multi-sectoral mechanism tasked to promote the implementation of the National Medical 14 Tourism Plan of the government.

15

16 SEC. 5. Composition of the National Task Force on Medical Tourism. --17 The Task Force shall be composed of the Secretaries of the Department of Health 18 (DOH) and Department of Tourism (DOT) who shall serve as co-chairmen of the Task 19 Force. The Task Force shall be composed on the following members:

20

a) The Secretary of the Department of Trade and Industry (DTI);

21 b) The Secretary of the Department of Foreign Affairs (DFA);

22

c) The Secretary of the Department of Justice (DOJ);

d) The Secretary of the Department of Interior and Local Government(DILG);

e) One (1) representative from duly accredited travel and tours organizations;

f) One (1) representative from duly accredited hospital associations in the country;

g) One (1) representative from duly accredited associations of medical
doctors and practitioners.

h) One (1) representative from non-governmental organizations (NGOs)
involved in the medical tourism advocacy;

The five (5) members of the Task Force who are representatives of the travel and tours organizations, hospital associations, medical doctors and medical practitioners and non-government organizations shall be appointed by the President of the Philippines from a list of three (3) nominees from each sector and shall serve for a term of three (3) years, which shall be renewable for another term: *Provided*, That the person appointed shall be of good moral character, of unquestionable integrity, and with

expertise and experience of at least six (6) years in medical tourism and such other 1 2 related fields: Provided, further, That in the event of a vacancy, the successor appointed to fill the vacancy shall serve only the unexpired portion of the term of the member 3 4 succeeded.

The members of the Task Force from government agencies and institutions may 5 designate their permanent representatives who shall have a rank not lower than an 6 assistant secretary or its equivalent to attend meetings. 7

All members of the Task Force shall receive emoluments as may be determined 8 by the Task Force in accordance with existing budget and accounting rules and 9 10 regulations.

11

SEC. 6. Meetings. - The Task Force shall meet at least once a month upon 12 a three-day notice signed by the two (2) Chairpersons or as often as necessary upon a 13 14 written request signed by two-thirds (2/3) of its members.

The presence of a majority of the members of the Task Force shall constitute a 15 auorum in order for it to conduct its business. 16

17

SEC. 7. The Powers and Functions of the National Task Force on 18 **Medical Tourism.** - The Task Force shall have the following powers and functions: 19

To establish, initiate and coordinate multi-sectoral medical tourism action (a) 20 plans at the regional and local government unit level; 21

To establish a medical tourism website and to coordinate the 22 (b) implementation and dissemination of information thereon for the purpose of making 23 medical tourism programs of the government accessible and known internationally; 24

To institutionalize and coordinate the establishment of a legal support (C) 25 mechanism in order to ensure that foreign medical tourism patients are given legal 26 assistance in cases of medical malpractice from the various health providers involved in 27 the medical tourism program of the country; 28

To receive donations and grants from international donor institutions, 29 (d) foundations, and multilateral and bilateral foreign donor agencies involved in the 30 promotion and advocacy of medical tourism all over the world; 31

To establish guidelines and procedures in the prosecution of those service 32 (e) providers and medical practitioners who exploit medical tourism patients and those 33 found in violation of the provisions of this Act; 34

To catalyze and provide the avenue for information sharing, exchange (f) 35 36 programs and sharing of best practices on issues relating to medical tourism;

1 (h) To provide gender sensitive medical tourism programs and projects that 2 will inform the general public, policy makers in the LGU level and medical practitioners 3 on the various issues concerning medical tourism;

4 (i) To establish a databank that will provide detailed information on the 5 quality and state of medical tourism in the country;

6 (j) To establish a mechanism for the legal protection of medical tourism 7 patients who come to avail of the medical tourism program of the government, as 8 provided for in this Act;

9 (k) To issue certificates of accreditation and affiliation to qualified health 10 service institutions and facilities for the delivery of medical tourism services; and

11 (I) To hire and avail of the services of technical experts, consultants and staff 12 in the field of medical tourism and other relevant fields of disciplines for the effective 13 implementation of its mandated duties and functions.

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15 SEC. 8. The National Task Force on Medical Tourism Secretariat. - The 16 National Task Force on Medical Tourism shall establish a Task Force Secretariat which 17 shall serve as the technical support staff to effectively implement the provisions of this 18 Act. Towards this end, the National Task Force on Medical Tourism shall submit to the 19 Civil Service Commission (CSC) the staffing complements of the Task Force Secretariat 20 to effectively implement the provisions of this Act.

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Creation of a National Website for Medical Tourism. -- The SEC. 9. 22 National Task Force on Medical Tourism, in coordination with the various stakeholders 23 in the medical tourism industry, is hereby mandated to establish a national website on 24 Philippine Medical Tourism. The Website shall highlight the various medical tourism 25 packages being offered in the country and provide a list of accredited medical tourism 26 providers so that prospective patients/clients can register on the website and select 27 medical packages bundled with hotel accommodations, car transfer services, tour 28 guides and caregivers. This website shall contain all the information on the variety of 29 medical procedures available in the Philippines. 30

The Medical Tourism Website shall also incorporate a market information system which shall be installed for the use and benefit of all the stakeholders in the medical tourism industry in the country.

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35 **SEC. 10.** *Marketing of Medical Tourism.* – The Task Force is hereby 36 tasked to establish a National Marketing Program in order to ensure the generation of 37 the highest possible income for all the stakeholders in the medical tourism industry in

the country by matching supply and demand in both domestic and foreign medicaltourism markets.

As such, within six (6) months from the date of effectivity of this Act, the National Task Force on Medical Tourism shall formulate a strategic marketing plan to highlight the marketing strategies, business plan and operational plan that will be adopted by our government so that our health services, medical tourism packages, hotels, treatment and post-operative vacation packages will be competitive with and comparable to those being offered by other countries.

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10 SEC. 11. *Issuance of VISA to Foreign Medical Tourists.* - Within six (6) 11 months from the date of effectivity of this Act, the Department of Foreign Affairs (DFA), 12 in consultation with the Department of Tourism, Department of Health and Department 13 of Trade and Industry shall formulate the necessary implementing rules and regulations 14 for the issuance of visas for foreign medical tourists who will seek to visit the Philippines 15 and avail of our country's various medical tourism packages.

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17 SEC. 12. Medical Tourism Modernization Credit Facility and Loan 18 Package. – The Land Bank of the Philippines (LBP) is hereby mandated to formulate a 19 Medical Tourism Credit Facility and Loan Package Window which shall provide low 20 interest loans for medical institutions and health service providers seeking to improve 21 and modernize their health facilities, equipment and services in order to participate in 22 the medical tourism program being implemented by the government.

23 Within six (6) months from the date of effectivity of this Act, the Land Bank of the 24 Philippines is mandated to formulate the necessary guidelines, procedures and 25 requirements for the various stakeholders to avail of the Medical Tourism Credit Facility 26 and Loan Package, as mandated under this Section.

Annual Conference on Medical Tourism. - The National Task SEC. 13. 27 Force on Medical Tourism, in coordination with the various stakeholders in the medical 28 tourism industry, is hereby mandated to conduct an Annual Medical Tourism 29 Conference which will be participated in by those concerned with and participating in 30 domestic medical tourism, including hotel operators, medical practitioners, tours and 31 travel providers, marketing and sales agents, government regulators, policy makers, 32 33 health facility suppliers and providers and various ancillary service providers involved in the delivery of comprehensive medical tourism packages to clients/patients. 34

35 The Annual Medical Tourism Conference shall be an avenue for various players 36 in the medical tourism industry to share their knowledge on the issues, business trends

1 and avenues relating to the medium- and long-term prospects of domestic medical 2 tourism.

3 The national conference shall discuss and review the demand and supply data of other countries in order to provide the stakeholders with information needed for them to 4 5 become internationally competitive in the field of medical tourism.

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SEC. 14. Monitoring the State of Medical Tourism in the Country. -- The National Task Force on Medical Tourism is hereby tasked to conduct a comprehensive 7 study on the state of medical tourism in the country, taking into account the quality of 8 health service delivery being provided by existing health providers, the supply of health 9 10 service providers, the global demand and market for medical tourism and the international competitiveness of the Philippine medical tourism packages. The 11 comprehensive study on the state of medical tourism in the Philippines shall include the 12 following aspects: 13

14 (1)The socio-economic, demographic and academic training characteristics 15 of the health providers in the country;

16 (2)The extent of satisfaction of clients/patients with services being provided in our country in comparison with the satisfaction rates of other clients in other 17 18 countries;

A market demand analysis on the various medical procedures and 19 (3)operations being demanded by various patients all over the world; and 20

The medium-term and long-term supply and demand prospects of medical 21 (4) 22 tourism industry.

Furthermore, the National Task Force on Medical Tourism shall conduct a 23 comprehensive study on the viability and efficiency on the coordination and integration 24 of various medical services being offered by the six (6) government-run hospitals, 25 namely: the Philippine Heart Center, Lung Center of the Philippines, National Kidney 26 and Transplant Institute, Philippine Children and Medical Center and the East Avenue 27 Medical Center, with the end in view of making Philippine medical tourism packages 28 29 competitive with that of our foreign competitors.

Finally, the National Task Force on Medical Tourism shall also conduct a 30 comprehensive study on the viability, efficiency and effectiveness of incorporating into 31 32 the government's National Medical Tourism Program such provisions and programs of Republic Act No. 8424, otherwise known as the Traditional and Alternative Medicine Act 33 of 1997. 34

Within two (2) years from the date of effectivity of this Act, the Task Force shall 35 make a report to both Houses of Congress on the results of the studies conducted by 36 37 the Task Force for policy implication, in aid of legislation, in order to further promote the

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1 development of the medical tourism industry in the country.

3 SEC. 15. International Accreditation of our Hospitals and Health Service 4 Facilities. - The Department of Trade and Industry (DTI) is hereby mandated to assist 5 the various hospitals and health service delivery points to acquire the required 6 accreditation from foreign countries so that our hospitals and health service facilities can 7 serve foreign tourist patients. Towards this end, the DTI shall conduct intensive 8 consultation with foreign health service accreditation agencies in order to facilitate the 9 accreditation of our hospitals, medical practitioners and health service delivery facilities 10 to serve their foreign patients.

11 Within six (6) months from the date of effectivity of this Act, the Department of 12 Trade and Industry (DTI), in consultation with the Department of Foreign Affairs (DFA), 13 shall promulgate necessary implementing guidelines and accreditation procedures for 14 our hospital to seek accreditation for them to serve foreign patients from foreign 15 countries.

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17 SEC. 16. Appropriation. – The amount necessary to implement the 18 provisions of this Act shall be included and incorporated in the annual general 19 appropriations of the various agencies of the government involved in the implementation 20 of the National Task Force on Medical Tourism and in the various provisions of this Act.

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22 **SEC. 17.** *Litigation of Medical Malpractice.* – Within six (6) months from 23 the date of effectivity of this Act, the Department of Justice (DOJ), in consultation with 24 the Department of Health (DOH), shall promulgate necessary implementing rules and 25 regulations and guidelines in the prosecution of erring health service providers and 26 health practitioners found to have conducted medical malpractice in the provision of 27 medical health services to medical tourism patients/clients.

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29 SEC. 18. *Implementing Rules and Regulations (IRR).* - Within six (6) 30 months from the date of effectivity of this Act, the Department of Tourism (DOT) shall 31 promulgate necessary implementing rules and regulations in the accreditation of travel, 32 tours and tourism facilities and equipment that will seek to implement medical tourism 33 packages and programs for foreign medical patients.

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35 **SEC. 19.** *Repealing Clause.* - All laws, decrees, executive orders, rules and 36 regulations or parts thereof not consistent with the provisions of this Act are hereby 37 repealed or modified accordingly.

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1 SEC. 20. Separability Clause. - If any provision or part of this Act, or the 2 application thereof to any person or circumstance, is held unconstitutional or invalid, the 3 remainder of this Act shall not be affected thereby.

5 **SEC. 21.** *Effectivity Clause.* - This Act shall take effect fifteen (15) days 6 from the date of its publication in two (2) newspapers of general circulation.

Approved,

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