

SIXTEENTH CONGRESS OF THE REPUBLIC)  
OF THE PHILIPPINES )  
Second Regular Session )

15 MAY 27 P3:53

SENATE

COMMITTEE REPORT

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COMMITTEE REPORT NO. 161

Submitted *jointly* by the Committees on Youth and National Defense and Security on MAY 27 2015

Re: Senate Bill No. 2789

Recommending its approval in substitution of Senate Bill Nos. 2547 and 2702.

Sponsor: Senator Paolo Benigno "BAM" Aquino IV

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**MR. PRESIDENT:**

The Committees on Youth and National Defense and Security to which were referred, Senate Bill No. 2547, introduced by Sen. Defensor-Santiago, *entitled*:

**AN ACT  
INCLUDING THE NATIONAL YOUTH COMMISSION CHAIRPERSON AS A MEMBER OF THE NATIONAL DISASTER RISK REDUCTION AND MANAGEMENT COUNCIL, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 10121, OTHERWISE KNOWN AS THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT ACT OF 2010**

Senate Bill No. 2702, introduced by Sen. Aquino IV, *entitled*:

**AN ACT  
INCLUDING RESPONSIVE, EMPOWERED AND SERVICE-CENTERED YOUTH IN THE DISASTER RISK REDUCTION AND MANAGEMENT COUNCIL IN ALL LEVELS, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 10121, OTHERWISE KNOWN AS THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT ACT OF 2010**

have considered the same and have the honor to report them back to the Senate with the recommendation that the attached bill, Senate Bill No. 2789, prepared by the Committees, *entitled*:

**"AN ACT  
INCLUDING RESPONSIVE, EMPOWERED AND SERVICE-CENTERED YOUTH IN THE DISASTER RISK REDUCTION AND MANAGEMENT COUNCIL IN ALL LEVELS, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 10121, OTHERWISE KNOWN AS THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT ACT OF 2010"**

be approved in substitution of Senate Bill Nos. 2547 and 2702 with Senators Defensor-Santiago and Aquino IV as authors thereof.

**Respectfully submitted:**

**Chairpersons**



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*Chairman, Committee Youth*

**SEN. ANTONIO "SONNY" F. TRILLANES IV**  
*Chairman, Committee on National Defense and Security*


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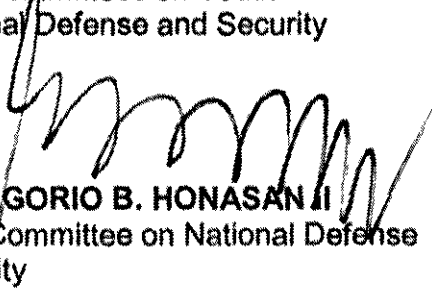
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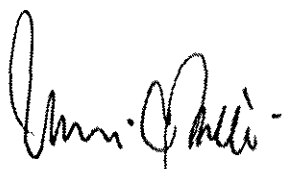
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*Senate President*

SIXTEENTH CONGRESS OF THE REPUBLIC )  
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SENATE

RECEIVED BY: 

S.B. No. 2789

(In Substitution of S. B. Nos. 2547 and 2702)

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Prepared by the Committee on Youth *joint* with the Committee on National Defense and Security with Senators Defensor-Santiago and Aquino IV as authors thereof.

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**AN ACT INCLUDING RESPONSIVE, EMPOWERED AND SERVICE-CENTERED YOUTH IN THE DISASTER RISK REDUCTION AND MANAGEMENT COUNCIL IN ALL LEVELS, AMENDING FOR THE PURPOSE REPUBLIC ACT NO. 10121, OTHERWISE KNOWN AS THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT ACT OF 2010**

*Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:*

1 **Section 1.** This Act shall be known as the "Youth Participation in Disaster Risk Reduction and  
2 Management Act of 2014."

3 **Section 2.** Section 3 of Republic Act (RA) No. 10121 is hereby amended as follows:

4 **Section 3. *Definition of Terms.*** - For purposes of this Act, the following shall refer  
5 to:

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7 **((PP) "YOUTH" – REFERS TO THOSE PERSONS AGED FIFTEEN (15) TO THIRTY**  
8 **(30) YEARS OLD AS PROVIDED UNDER REPUBLIC ACT (RA) 8044.**

9 **(QQ) "YOUTH PARTICIPATION" – REFERS TO THE PROCESS OF INVOLVING**  
10 **YOUNG PEOPLE IN THE INSTITUTIONS AND DECISIONS THAT AFFECT THEIR**  
11 **LIVES INCLUDING BUT NOT LIMITED TO ORGANIZING GROUPS FOR SOCIAL**  
12 **AND POLITICAL ACTIONS, PLANNING THEIR PROGRAMS, AND ADVOCATING**  
13 **THEIR INTEREST IN THE COMMUNITY TO RAISE CONSCIOUSNESS, EDUCATE**  
14 **OTHERS, AND PROVIDE SERVICES. PROVIDED FURTHER THAT PARTICIPATION**  
15 **BY YOUTH ABOVE THE AGE OF 15, BUT BELOW 18 YEARS SHALL REQUIRE**  
16 **WRITTEN PARENTAL CONSENT.**

1 (RR) "YOUTH REPRESENTATIVE" – REFERS TO A MEMBER OF A YOUTH  
2 ORGANIZATION WITH KEY FOCUS IN DISASTER RISK REDUCTION AND  
3 MANAGEMENT.

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5 **Section 3.** Section 5 of RA No. 10121 is hereby amended as follows:

6 Section 5. *National Disaster Risk Reduction and Management Council.* - The  
7 present National Disaster Coordinating Council or NDCC shall henceforth be  
8 known as the National Disaster Risk Reduction and Management Council,  
9 hereinafter referred to as the NDRRMC or the National Council.

10 The National Council shall be headed by the Secretary of the Department of  
11 National Defense (DND) as Chairperson with the Secretary of the Department of  
12 the Interior and Local Government (DILG) as Vice Chairperson for Disaster  
13 Preparedness, the Secretary of the Department of Social Welfare and  
14 Development (DSWD) as Vice Chairperson for Disaster Response, the Secretary  
15 of the Department of Science and Technology (DOST) as Vice Chairperson for  
16 Disaster Prevention and Mitigation, and the Director-General of the National  
17 Economic and Development Authority (NEDA) as Vice Chairperson for Disaster  
18 Rehabilitation and Recovery.

19 The National Council's members shall be the following:

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21 (v) Commissioner of the National Anti-Poverty Commission-Victims of  
22 Disasters and Calamities Sector (NAPCVDC);

23 (W) CHAIRPERSON OF THE NATIONAL YOUTH COMMISSION (NYC);

24 [(w)] (X) Chairperson, National Commission on the Role of Filipino  
25 Women;

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27 **Section 4.** Section 7 is hereby amended to read as follows:

28 Section 7. *Authority of the NDRRMC Chairperson.* - The Chairperson of the  
29 NDRRMC may call upon other instrumentalities or entities of the government  
30 and nongovernment, **CIVIC, AND YOUTH ORGANIZATIONS**, for assistance in  
31 terms of the use of their facilities and resources for the protection and  
32 preservation of life and properties in the whole range of disaster risk reduction  
33 and management, **TAKING EVERY PRECAUTION NOT TO EXPOSE YOUTH BELOW**  
34 **THE AGE OF CONSENT TO DANGEROUS SITUATIONS.** This authority includes the

1 power to call on the reserve force as defined in Republic Act No. 7077 to assist in  
2 relief and rescue during disasters or calamities.

3 **Section 5.** Section 10 is hereby amended to read as follows:

4 *Section 10. Disaster Risk Reduction and Management Organization at the*  
5 *Regional Level.* - The current Regional Disaster Coordinating Councils shall  
6 henceforth be known as the Regional Disaster Risk Reduction and Management  
7 Councils (RDRRMCs) which shall coordinate, integrate, supervise, and evaluate  
8 the activities of the LDRRMCs. The RDRRMC shall be responsible in ensuring  
9 disaster sensitive regional development plans, and in case of emergencies shall  
10 convene the different regional line agencies and concerned institutions and  
11 authorities.

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13 The existing regional offices of the OCD shall serve as secretariat of the  
14 RDRRMCs. The RDRRMCs shall be composed of the executives of regional offices  
15 and field stations at the regional level of the government agencies, **AS WELL AS**  
16 **REPRESENTATIVES FROM THE CIVIL SOCIETY AND YOUTH ORGANIZATIONS.**

17 **Section 6.** Section 11 is hereby amended to read as follows:

18 *Section 11. Organization at the Local Government Level.* - The existing Provincial,  
19 City, and Municipal Disaster Coordinating Councils shall henceforth be known as  
20 the Provincial, City, and Municipal Disaster Risk Reduction and Management  
21 Councils. The Barangay Disaster Coordinating Councils shall cease to exist and its  
22 powers and functions shall henceforth be assumed by the existing Barangay  
23 Development Councils (BDCs) which shall serve as the LDRRMCs in every  
24 barangay.

25 (a) Composition: The LDRRMC shall be composed of, but not limited to, the  
26 following:

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28 (15) The President of the Association of Barangay Captains (ABC),  
29 member;

30 (16) A LOCAL YOUTH REPRESENTATIVE AS MAY BE DETERMINED BY THE  
31 LGU, IN CONSONANCE WITH THE GUIDELINES ISSUED BY NYC, OFFICE  
32 OF CIVIL DEFENSE (OCD), AND THE DEPARTMENT OF THE INTERIOR AND  
33 LOCAL GOVERNMENT (DILG);

34 [(16)] (17) The Philippine National Red Cross (PNRC), member;

35 [(17)] (18) Four (4) accredited CSOs, members; and



1 community-based people's organizations representing the most vulnerable  
2 and marginalized groups in the barangay.

3 **Section 8.** Section 13 is hereby amended to read as follows:

4 Section 13. *Accreditation, Mobilization, and Protection of Disaster Volunteers*  
5 *and National Service Reserve Corps, CSOs and the Private Sector.* - The  
6 government agencies, CSOs, **YOUTH ORGANIZATIONS**, private sector and LGUs  
7 may mobilize individuals or organize volunteers to augment their respective  
8 personnel complement and logistical requirements in the delivery of disaster risk  
9 reduction programs and activities. The agencies, CSOs, **YOUTH ORGANIZATIONS**,  
10 private sector, and LGUs concerned shall take full responsibility for the  
11 enhancement, welfare and protection of volunteers, and shall submit the list of  
12 volunteers to the OCD, through the LDRRMOs, for accreditation and inclusion in  
13 the database of community disaster volunteers.

14 A national roster of ACDVs, National Service Reserve Corps, CSOs, **YOUTH**  
15 **ORGANIZATIONS**, and the private sector shall be maintained by the OCD  
16 through the LDRRMOs. Accreditation shall be done at the municipal or city level.

17 **YOUTH ORGANIZATIONS UNDER THE YOUTH ORGANIZATION REGISTRATION**  
18 **PROGRAM (YORP) OF THE NYC, ESPECIALLY THOSE THAT HAVE RECEIVED BASIC**  
19 **TRAINING AND SPECIALIZE IN DISASTER RISK REDUCTION AND MANAGEMENT,**  
20 **SHALL BE TAPPED BY THE NDRRMC TO ASSIST IN PREPARING FOR,**  
21 **RESPONDING TO, AND RECOVERING FROM DISASTERS. NYC SHALL PROVIDE**  
22 **NDRRMC A LIST OF ALL YOUTH ORGANIZATIONS ENGAGED IN DISASTER RISK**  
23 **REDUCTION MANAGEMENT. PROVIDED, THAT NDRMMC IS NOT PRECLUDED**  
24 **FROM TAPPING HIGHER EDUCATION INSTITUTIONS (HEIS) AND TECHNICAL**  
25 **VOCATIONAL INSTITUTIONS (TVIS) THROUGH THEIR NATIONAL SERVICE**  
26 **TRAINING PROGRAM (NSTP) AND NATIONAL SERVICE RESERVE CORPS (NSRC).**

27 Mobilization of volunteers shall be in accordance with the guidelines to be  
28 formulated by the NDRRMC consistent with the provisions of this Act. Any  
29 volunteer who incurs death or injury while engaged in any of the activities  
30 defined under this Act shall be entitled to compensatory benefits and individual  
31 personnel accident insurance as may be defined under the guidelines.

32 **Section 9.** Section 14 is hereby amended to read as follows:

33 Section 14. *Integration of Disaster Risk Reduction Education into the School*  
34 *Curricula and Sangguniang Kabataan (SK) Program and Mandatory Training for*  
35 *the Public Sector Employees.* - The DepED, the CHED, the Technical Education  
36 and Skills Development Authority (TESDA), in coordination with the OCD, the  
37 National Youth Commission (NYC), the DOST, the DENR, the DILG-BFP, the DOH,  
38 the DSWD and other relevant agencies, shall integrate disaster risk reduction  
39 and management education in the school curricula of secondary and tertiary  
40 level of education, including the National Service Training Program (NSTP),



1 whether private or public, including formal and non-formal, technical-vocational,  
2 indigenous learning, and out-of-school youth courses and programs.

3 The NDRRMC, the RDRRMCs, the LDRRMCs, the LDRRMOs, the BDRRMCs the SK  
4 councils, **AND THE BARANGAY YOUTH REPRESENTATIVE**, shall **ENSURE**  
5 [encourage] community, specifically the youth, participation in disaster risk  
6 reduction and management activities, such as organizing quick response groups,  
7 particularly in identified disaster-prone areas, as well as the inclusion of disaster  
8 risk reduction and management programs as part of the SK programs and  
9 projects.

10 The public sector employees shall be trained in emergency response and  
11 preparedness. The training is mandatory for such employees to comply with the  
12 provisions of this Act.

13 **Section 10.** Section 15 is hereby amended to read as follows:

14 *Section 15. Coordination During Emergencies.* - The LDRRMCs shall take the lead  
15 in preparing for, responding to, and recovering from the effects of any disaster  
16 based on the following criteria:

17 (a) The BDC, if a barangay is affected;

18 (b) The city/municipal DRRMCs, if two (2) or more barangays are  
19 affected;

20 (c) The provincial DRRMC, if two (2) or more cities/municipalities are  
21 affected;

22 (d) The regional DRRMC, if two (2) or more provinces are affected; and

23 (e) The NDRRMC, if two (2) or more regions are affected.

24 The NDRRMC and intermediary LDRRMCs shall always act as support to LGUs  
25 which have the primary responsibility as first disaster responders. Private sector  
26 and civil society groups, **INCLUDING YOUTH ORGANIZATIONS**, shall work in  
27 accordance with the coordination mechanism and policies set by the NDRRMC  
28 and concerned LDRRMCs.

29 **Section 11.** Section 21 is hereby amended to read as follows:

30 *Section 21. Local Disaster Risk Reduction and Management Fund (LDRRMF).* -  
31 The present Local Calamity Fund shall henceforth be known as the Local Disaster  
32 Risk Reduction and Management Fund (LDRRMF). Not less than five percent  
33 (5%) of the estimated revenue from regular sources shall be set aside as the  
34 LDRRMF to support disaster risk management activities such as, but not limited  
35 to, pre-disaster preparedness programs including training, purchasing life-saving

1 rescue equipment, supplies and medicines, for post-disaster activities, and for  
2 the payment of premiums on calamity insurance. The LDRRMC shall monitor and  
3 evaluate the use and disbursement of the LDRRMF based on the LDRRMP as  
4 incorporated in the local development plans and annual work and financial plan.  
5 Upon the recommendation of the LDRRMO and approval of the sanggunian  
6 concerned, the LDRRMC may transfer the said fund to support disaster risk  
7 reduction work of other LDRRMCs which are declared under state of calamity.

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9 **NOT LESS THAN FIVE PERCENT (5%) OF THE LDRRMF SHALL BE ALLOCATED TO**  
10 **SUPPORT YOUTH-ORIENTED PRE- AND POST-DISASTER ACTIVITIES INCLUDED**  
11 **IN THE YOUTH PLAN SUCH AS, BUT NOT LIMITED TO, TREE-PLANTING,**  
12 **TRAINING, INFORMATION DISSEMINATION, AND CLIMATE CHANGE**  
13 **MITIGATION AND ADAPTATION EFFORTS.**

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15 **Section 12.** All other laws, decrees, executive orders, proclamations and other executive  
16 issuance's which are inconsistent with or contrary to the provisions of this Act are hereby  
17 amended or repealed accordingly.

18 **Section 13.** If any provision of this Act shall be held unconstitutional or invalid, the other  
19 provisions not otherwise affected shall remain in full force and effect.

20 **Section 14.** This Act shall take effect fifteen (15) days following its complete publication in the  
21 Official Gazette or in two (2) national newspapers of general circulation.

Approved.