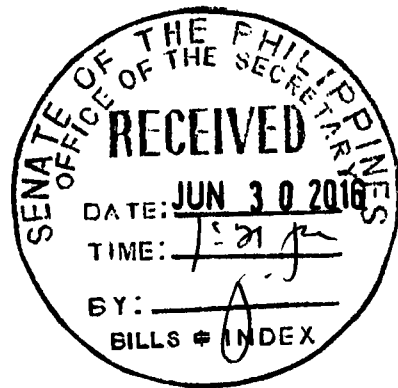


SEVENTEENTH CONGRESS OF THE )  
REPUBLIC OF THE PHILIPPINES )  
*First Regular Session* )



**SENATE**  
S. B. No. 15

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Introduced by SENATOR FRANKLIN M. DRILON

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**AN ACT ESTABLISHING THE PHILIPPINE IDENTIFICATION SYSTEM**

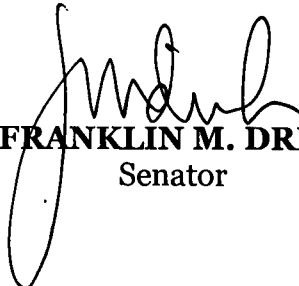
**EXPLANATORY NOTE**

Ingrained in our Constitution is the pursuit of the State to free the people from poverty through policies that provide adequate social services, promote full employment, a rising standard of living and an improved quality of life for all. Over the years, the government has pursued such constitutional fiat through the delivery of benefits and services rooted on the principle of social justice. Unfortunately, bureaucratic red tape has stood as the perennial bottleneck to the full achievement of the enshrined policy.

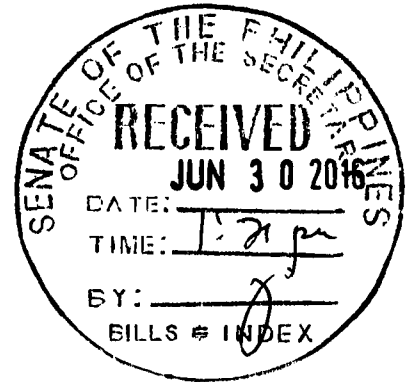
Drawing off the immense advances in information technology, this measure seeks to establish a unified system to accurately and swiftly identify individuals seeking basic services from the government. Such innovation endeavors to grant wider access to and ensure efficient delivery of public services by cutting red tape and preventing fraudulent transactions in government.

As an immediate benefit of this measure's passage, unwarranted delays in government transactions will be averted as the Filipino ID card shall be the only proof of identity government agencies and institutions will require.

In view of the foregoing, the immediate passage of this bill is earnestly sought.

  
**FRANKLIN M. DRILON**  
Senator

SEVENTEENTH CONGRESS OF THE )  
REPUBLIC OF THE PHILIPPINES )  
First Regular Session )



SENATE  
S. B. No. 15

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Introduced by SENATOR FRANKLIN M. DRILON

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**AN ACT ESTABLISHING THE PHILIPPINE IDENTIFICATION SYSTEM**

*Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:*

1           **SECTION 1. Title.** - This Act shall be known as the "Philippine Identification  
2 System Act."

3           **SEC. 2. Declaration of Policy.** - It is the policy of the State to promote a  
4 just and dynamic social order that will ensure the prosperity and independence of the  
5 nation and free the people from poverty through policies that provide adequate social  
6 services and an improved quality life for all. To expediently and swiftly provide social  
7 services, there is a need to establish a unified system to properly and efficiently  
8 identify persons seeking such basic services.

9           **SEC. 3. The Philippine Identification System.** - The Philippine  
10 Identification System ("System") is hereby established to provide official  
11 identification of all citizens of the Philippines through the issuance of the national  
12 identification number and Philippine Identification Card. The System shall  
13 consolidate all existing government-initiated identification systems into an  
14 integrated and efficient identification system.

15           **SEC. 4. Components of the Philippine Identification System.** - The  
16 System shall be comprised of the following components:

17           (a) Common Reference Number - a unique permanent number assigned by  
18 the Philippine Statistical Authority (PSA) to every citizen of the  
19 Philippines based on his/her PSA-authenticated certificate of live birth;

- 1 (b) Philippine Identification Card – the physical medium issued to convey  
2 essential information about the person’s identity; and
- 3 (c) Citizen Registry – the collection of records and information of persons  
4 enrolled in the System.

5 **SEC. 5. Common Reference Number.** – The Common Reference Number  
6 (CRN) shall serve as the national identification number of every citizen of the  
7 Philippines. The PSA shall establish and maintain a program that directly links the  
8 CRN to the corresponding person’s birth record in the existing civil registry database  
9 of the PSA.

10 **SEC. 6. Enrollment into the Philippine Identification System.** –  
11 After the approval of this Act and upon full operation of the System, every citizen of  
12 the Philippines shall enroll into the System at a PSA-designated Registration Centers,  
13 which shall have the necessary facilities to capture the data required to be contained  
14 in the Registry. Citizens of the Philippines residing abroad shall enroll at the  
15 appropriate Philippine Embassy or Consular Office.

16 Every newborn citizen of the Philippines shall be enrolled into the System in  
17 the following manner:

- 18 (a) The Local Civil Registry Office (LCRO) of the place of birth, or in the case  
19 of citizens of the Philippines born abroad, the appropriate Philippine  
20 Embassy or Consular Office, shall register the fact of birth.
- 21 (b) The LCRO, or the Philippine Embassy or Consular Office, as the case may  
22 be, shall transmit a copy of the certificate of birth to the PSA.
- 23 (c) The PSA shall generate a CRN corresponding to the certificate of live  
24 birth transmitted, and such reference number shall be recorded in the  
25 Registry.

26 **SEC. 7. The Philippine Identification Card.** – Upon reaching eighteen  
27 (18) years of age, every citizen of the Philippines, whether residing in the Philippines  
28 or abroad, shall be required to secure a non-transferrable Philippine Identification  
29 Card (“Philippine ID Card”) bearing information on his/her identity, such as the

1 CRN, full name, date and place of birth, sex, civil status, signature, date of card  
2 issuance, and photograph.

3 The application for the Philippine ID Card shall be made at a PSA-designated  
4 Registration Center, or in the case of citizens of the Philippines residing abroad, at  
5 the appropriate Philippine Embassy or Consular Office. The Philippine ID Card shall  
6 be released within one hundred twenty (120) days from application.

7 Upon reaching sixty (60) years of age, every citizen of the Philippines shall  
8 renew his/her Philippine ID Card to reflect his/her status as senior citizen.

9 The issuance of the first Philippine ID Card upon reaching eighteen (18) years  
10 of age and the renewal of such ID Card upon reaching sixty (60) years of age shall be  
11 free of charge, as part of the government's social service responsibility. In all other  
12 instances, a fee shall be imposed on the replacement of lost or destroyed ID cards.

13 The Philippine ID Card shall be made of tamper-proof security material, with  
14 the capability of storing biometrics data.

15 **SEC. 8. *The Citizen Registry.*** –The PSA shall establish and maintain a  
16 Citizen Registry (“Registry”), which is the collection of all records and information on  
17 persons enrolled into the System. The Registry shall contain the following  
18 information on every citizen of the Philippines:

- 19 (a) CRN;
- 20 (b) Full name, which shall include a married woman's maiden name;
- 21 (c) Date of Birth;
- 22 (d) Place of Birth;
- 23 (e) Sex;
- 24 (f) Civil Status;
- 25 (g) Present address;
- 26 (h) Full name of parents;
- 27 (i) Signature;

- 1 (j) Photograph;
- 2 (k) Change of citizenship, when applicable;
- 3 (l) Biometrics data, when available;
- 4 (m) Card number issued;
- 5 (n) Date of last card issuance; and
- 6 (o) Membership numbers issued by other government agencies, which shall  
7 include the Tax Identification Number (TIN) issued by the Bureau of  
8 Internal Revenue (BIR), membership number issued by the Government  
9 Service Insurance System (GSIS), membership number issued by the  
10 Social Security System (SSS); membership number issued by the  
11 Philippine Health Insurance Corporation (Philhealth), membership  
12 number issued by the Home Development Mutual Fund (Pag-IBIG), and  
13 Voter's Identification Number issued by the Commission on Elections  
14 (COMELEC).

15 The PSA shall institute the necessary measures to safeguard the  
16 confidentiality of information contained in the Registry. No such information shall  
17 be released to any person, agency, office or instrumentality, government or  
18 otherwise, except in cases enumerated in Section 10 of this Act.

19 **SEC. 9. *Functional Uses of the Philippine ID Card.*** – The Philippine  
20 ID Card, when presented, shall be honored in transactions requiring information on  
21 such person's identity, particularly in:

- 22 (a) Application for passport and driver's license;
- 23 (b) Filing application for any services and benefits offered by the GSIS, SSS,  
24 Philhealth and Pag-IBIG;
- 25 (c) Application for clearances from the National Bureau of Investigation  
26 (NBI), courts, prosecutors and the police;
- 27 (d) Identification for voting purposes;

- 1 (e) All other transactions with the government;
- 2 (f) Admission to all learning institutions as well as for employment
- 3 purposes;
- 4 (g) Transactions in banking and financial institutions; and
- 5 (h) Availment of benefits or privileges afforded by law to senior citizens.

6 When the Philippine ID Card is presented to any government agency or for  
7 identification purposes, no other additional identification card shall be required.

8 Except in instances allowed under the provisions of Republic Act No. 9225 or  
9 The Citizenship Retention and Reacquisition Act of 2003, the Philippine ID Card  
10 shall *motu proprio* be rendered invalid and ineffective upon the loss of status as a  
11 citizen of the Philippines. Such change in citizenship shall be reflected in the person's  
12 record in the Registry.

13 **SEC. 10. Protection Against Unlawful Disclosure Of**  
14 **Information/Records.** – No person may publish, disseminate, disclose or give to  
15 third persons or entities, including government agencies, any information contained  
16 in the Registry, except in the following cases:

- 17 (a) When the owner of the CRN or Philippine ID Card expressly
- 18 authorizes the disclosure of such information to a third person,
- 19 entity or agency;
- 20 (b) Upon order of any competent Court; and
- 21 (c) Upon the request of government agencies authorized to issue
- 22 membership numbers, such the GSIS, SSS, Philhealth, Pag-IBIG
- 23 and the COMELEC, for updated information on their members,
- 24 which data are maintained in the Registry.

25 Any information obtained in violation of this provision shall be inadmissible  
26 as evidence in any criminal proceeding against the owner.

27 Consistent with its mandate under Republic Act No. 10625 or The Philippine  
28 Statistical Act of 2013, the PSA is authorized to generate and release information in

1 the Registry in the form of summaries and statistical tables, provided that no  
2 reference to a person shall appear and that no specific person can be readily  
3 identified in such aggregated information.

4       **SEC. 11. Roles and Functions of the Philippine Statistics Authority**  
5 **and the Department of Foreign Affairs through the Philippine**  
6 **Embassies and Consular Offices.** – The PSA, as the primary implementing  
7 agency, shall be responsible for the overall planning, management and  
8 administration of the System. In the case of citizens of the Philippines residing  
9 abroad, the Department of Foreign Affairs (DFA), through the Philippine Embassies  
10 and Consular Offices shall be responsible for enrollment into the System, the release  
11 of the CRN, and issuance of the Philippine ID Cards. The DFA shall, as soon as  
12 practicable, transmit acquired information to the PSA for the consolidation in the  
13 Registry.

14       The PSA and the DFA shall create their respective Citizen ID Services offices  
15 for the proper discharge of their functions under this Act, subject to the review of the  
16 Department of Budget and Management.

17       **SEC. 12. Penal Provisions.** – Imprisonment of not less than six (6) months  
18 but not more than two (2) years, or a fine of not less than Fifty Thousand Pesos  
19 (P50,000.00) but not more than Five Hundred Thousand Pesos (P500,000.00), or  
20 both, at the discretion of court, shall be imposed on:

- 21       (a) Any person who knowingly uses false information in enrolling into the  
22       System or applying for the issuance of a Philippine ID Card;
- 23       (b) Any person who, not falling under the instances authorized under this  
24       Act, discloses any data or information in the System;
- 25       (c) Any person who, without any authority under this Act, accesses, tampers  
26       or changes any data or information in the System; and
- 27       (d) Any person who willfully and unjustifiably refuses to accept,  
28       acknowledge or recognize the Philippine ID Card as the only official  
29       identification of the owner.

1 Any public official or employee who commits the foregoing acts shall, in  
2 addition to the corresponding penalties imposed, suffer the penalty of perpetual  
3 disqualification from public office.

4 **SEC. 13. *Failure to Present Philippine ID Card.*** – Failure of any  
5 person to present Philippine ID Card when transacting business with the government  
6 or with private entities shall not be a ground for the denial of government and private  
7 services.

8 **SEC. 14. *Implementing Rules and Regulations.*** – Within ninety (90)  
9 days from the effectivity of this Act, the PSA and the DFA, in coordination with the  
10 National Economic and Development Authority, Department of Interior and Local  
11 Government, Department of Social Welfare and Development, Department of  
12 Science and Technology, COMELEC, GSIS, SSS, Philhealth, Pag-IBIG, and the  
13 Bureau of Immigration, shall promulgate rules and regulations and exchange  
14 existing technologies and best practices on the establishment of the System to  
15 effectively implement the provisions of this Act.

16 **SEC. 15. *Funding.*** – The initial amount necessary for the implementation of  
17 this Act shall be charged against the current year's appropriations of the PSA and  
18 DFA. Thereafter, such sums as may be necessary for the continued implementation  
19 of this Act shall be included in the annual General Appropriations Act. Revenues that  
20 may be generated from the issuance of the Philippine ID Cards or related services  
21 shall be allocated as part of the appropriations for the continued management and  
22 operations of the System.

23 **SEC. 16. *Separability Clause.***- If any provision, section or part of this act  
24 shall be declared unconstitutional or invalid, such judgment shall not affect,  
25 invalidate or impair any other provisions, sections or parts hereof.

26 **SEC. 17. *Repealing Clause.*** - All laws, decrees, orders, rules and  
27 regulations which are inconsistent with the provisions of this Act are hereby repealed  
28 or modified accordingly.

29 **SEC. 18. *Effectivity.*** – This Act shall take effect within fifteen (15) days  
30 after its publication in the Official Gazette or in a newspaper of general circulation.



*Approved,*