

SEVENTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

'16 DEC 14 P3:29

First Regular Session

SENATE

RECEIVED BY:	

COMMITTEE REPORT NO.	24

Prepared and submitted by the Committees on Public Services; Constitutional Amendments and Revision of Codes; and Finance on
Re: Senate Bill No1284_
Recommending its approval in substitution of Senate Bill Nos. 11, 154, 999, and 1067, taking into consideration Proposed Senate Resolution Nos. 31, 33, 59, 63, 76 and the Privilege Speeches of Senator Zubiri and Ejercito
Sponsor: Senator Grace Poe

MR. PRESIDENT:

The Committee on Public Services; Constitutional Amendments and Revision of Codes and Finance to which were referred:

Senate Bill No. 11, introduced by Senator Franklin M. Drilon entitled:

"AN ACT

PROVIDING FOR EMERGENCY POWERS TO ADDRESS THE TRANSPORTATION CRISIS IN URBAN AREAS"

Senate Bill No. 154, introduced by Senator Joseph Victor G. Ejercito entitled:

"AN ACT

GRANTING THE PRESIDENT OF THE PHILIPPINES SPECIAL POWERS, PRESCRIBING URGENT AND RELATED MEASURES NECESSARY AND PROPER TO EFFECTIVELY ADDRESS THE CRISIS IN THE TRANSPORTATION SECTOR, AND FOR OTHER PURPOSES"

Senate Bill No. 999, introduced by Senator Alan Peter "Compañero" S. Cayetano entitled:

"AN ACT

GRANTING THE PRESIDENT/EXECUTIVE BRANCH OF GOVERNMENT EMERGENCY POWERS TO MANAGE, MITIGATE AND SOLVE THE TRAFFIC AND CONGESTION CRISIS ACROSS THE PHILIPPINES, TO EXPEDITIOUSLY AND EFFECTIVELY IMPLEMENT MEASURES THAT SHALL PROVIDE REAL LASTING SOLUTIONS AS WELL AS THE EARLIEST RESPITE FROM TRAFFIC AND CONGESTION, AND FOR OTHER PURPOSES"

Senate Bill No. 1067, introduced by Senator Win Gatchalian entitled:

"AN ACT

GRANTING PRESIDENT RODRIGO ROA DUTERTE EMERGENCY POWERS, TO ADDRESS THE AIR TRAFFIC PROBLEM IN THE COUNTRY AND PRESCRIBING THE MEASURES NECESSARY TO CARRY OUT THE OBJECTIVES OF THE NATIONAL POLICY"

Taking into consideration:

Proposed Senate Resolution No. 31, introduced by Senator Ralph G. Recto entitled:

"A RESOLUTION

DIRECTING THE COMMITTEE ON PUBLIC SERVICES TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, ON THE COMPREHENSIVE TRAFFIC PROGRAM OF THE GOVERNMENT AMID THE WORSENING TRAFFIC GRIDLOCKS WHERE PRECIOUS RESOURCES AND MAN-HOURS ARE WASTED, WITH THE END IN VIEW OF DETERMINING IF SUCH TRAFFIC MANAGEMENT PLAN WOULD ACTUALLY EASE CONGESTION IN MAJOR URBAN CENTERS AND SPEED UP THE SAFE AND EFFICIENT MOVEMENT OF PEOPLE AND GOODS"

Proposed Senate Resolution No. 33, introduced by Senator Ralph G. Recto entitled:

"A RESOLUTION

DIRECTING THE COMMITTEE ON PUBLIC SERVICES TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, ON THE MASS TRANSIT ROADMAP OF THE GOVERNMENT, WITH THE END IN VIEW OF DETERMINING ITS VIABILITY AND ENSURING A SAFE, RELIABLE, EFFICIENT AND AFFORDABLE PUBLIC TRANSIT"

Proposed Senate Resolution No. 59, introduced by Senator Ralph G. Recto entitled:

"A RESOLUTION

DIRECTING THE APPROPRIATE SENATE COMMITTEES TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, ON THE PROPRIETY OF GRANTING SPECIAL OR EMERGENCY POWERS TO THE PRESIDENT OF THE REPUBLIC OF THE PHILIPPINES TO IMMEDIATELY SOLVE THE WORSENING TRAFFIC CONGESTION IN METRO MANILA AND SURROUNDING PROVINCES"

Proposed Senate Resolution No. 63, introduced by Senator Joseph Victor G. Ejercito entitled:

"RESOLUTION

URGING THE SENATE COMMITTEE ON PUBLIC SERVICES TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, ON THE DISTRESSING AIR TRAFFIC CONGESTION IN NINOY AQUINO INTERNATIONAL AIRPORT (NAIA) CAUSING INCONVENIENCE TO THE TRAVELERS, NEGATIVELY AFFECTING PHILIPPINE TOURISM AND HUGE BUSINESS LOSSES WITH THE END VIEW OF CRAFTING MEASURES AND PROVIDING REMEDY TO ADDRESS THE NAIA AIR TRAFFIC CONGESTION"

Proposed Senate Resolution No. 76, introduced by Senator Grace Poe entitled:

"RESOLUTION

URGING THE SENATE COMMITTEE ON PUBLIC SERVICES TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, ON PROMOTING ALTERNATIVE MODES OF TRANSPORTATION, INCLUDING SAFER USE OF ROAD SHARING AMONG ALL ROAD USERS, CYCLISTS, PEDESTRIANS, AND DRIVERS ALIKE, WITH THE AIM OF ALLEVIATING THE TRAFFIC CRISIS AND DEVELOPING A SAFER PUBLIC TRANSPORTATION NETWORK BASED ON PRINCIPLES AND BEST PRACTICES OF ROAD SHARING, ROAD SAFETY, AND INCLUSIVE MOBILITY"

Privilege Speech of Senator Juan Miguel F. Zubiri delivered on August 24, 2016 and the Privilege Speech of Senator Joseph Victor G. Ejercito delivered on August 24, 2016

have considered the same and have the honor to report it back to the Senate with the recommendation that the attached bill, Senate Bill No. $\underline{1284}$, prepared by the Committees entitled:

"AN ACT

COMPELLING THE GOVERNMENT TO ADDRESS THE TRANSPORTATION AND CONGESTION CRISIS THROUGH THE GRANT OF EMERGENCY POWERS TO THE PRESIDENT"

be approved in substitution of Senate Bill Nos. 11, 154, 999, and 1067, taking into consideration Proposed Senate Resolution Nos. 31, 33, 59, 63, 76 and the Privilege Speeches of Senators Zubiri and Ejercito, with Senators Drilon, Ejercito, Cayetano, Gatchalian, Recto, Poe and Zubiri as authors thereof.

RESPECTFULLY SUBMITTED:

Committee on Public Services

LOREN B. LEGARDA

Chairperson, Committee on Finance

FRANKLIN M. DRILON

Chairperson, Committee on

Constitutional

Amendments

and Revision of Codes

President

Pro-

Senate Tempore

Vice-Chairpersons

LEILA M. DE LIMA

JOSEPH VICTOR G. EJERCITO

Committee on Constitutional

Amendments and Revision of Codes

Committee on Public Services

SONNY M. ANGARA

Committee on Finance

FRANCIS KIKO" N. PANGILINAN

Committee on Constitutional

Amendments and Revision of Codes

PANFILO M. LACSON

Committee on Finance

PAOLO BENIGNO "BAM" AQUINO IV

Committee on Finance

CYNTHIA A. VILLAR

Committee on Finance

Members:

JUAN MIGUEL F. ZUBIRI

RICHARD J. GORDON

JOEL VILLANUEVA

EMMANUEL "MANNY" D. PACQUIAO

MARIA L'OURDES "NANCY" S. BINAY

RISA HONTIVEROS

WIN GATCHALIAN

GREGORIO B. HONASAN M

FRANCIS "CHIZ" G. ESCUDERO

NTONIO "SONNY" F. TRILLANES IV

Ex-Officio Members:

RALPH G. RECTO Minority Leader WICENTE C. SOTTO III Majority Leader

The Honorable Senate President

AQUILINO "KOKO" PIMENTEL III



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Senate Bill No. 1284

Prepared and submitted jointly by the Committees on Public Services; Constitutional Amendments and Revision of Codes; and Finance with Senators Drilon, Ejercito, Cayetano, Gatchalian, Recto, Ejercito, Poe and Zubiri as authors thereof

AN ACT

COMPELLING THE GOVERNMENT TO ADDRESS THE TRANSPORTATION AND CONGESTION CRISIS THROUGH THE GRANT OF EMERGENCY POWERS TO THE PRESIDENT

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Short Title. - This Act shall be known as the "Traffic and Congestion Crisis Act of 2016."

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SECTION 2. Declaration of Policy and the Existence of Traffic and Congestion Crisis. – Philippine transportation infrastructure at present has become unable to keep up with the demands of a rising economy and growing population. The traffic and congestion crisis in Greater Metro Manila and Metro Cebu, as manifested in the debilitated long hours of daily commute, have assumed the nature and magnitude of a public calamity. It is a crisis of national significance, because losses due to traffic congestion have amounted to three billion pesos a day;

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thus, requiring urgent, immediate, and focused actions from the government. Likewise, the emergent traffic jams in other highly urbanized areas, such as Davao City and Cagayan de Oro City, although not yet at a critical level, should be mitigated by ensuring the formulation of a transportation master plan to address the impending traffic and congestion crisis in those areas.

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Thus, it is hereby declared the policy of the State to adopt adequate, responsive, comprehensive and effective measures that will immediately address the crisis. Consistent with the Constitutional mandate to promote the general welfare and social justice in all phases of national development, the State shall promote a shift towards safe. efficient, viable, secure, competitive, dependable, integrated. environmentally sustainable, people-oriented, and inclusive transportation system for the benefit of all citizens, the economy, and society.

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Towards this end, the State shall harmonize all traffic rules, regulations, ordinances, issuances, and policies in the Metropolitan Areas to achieve a comprehensive and integrated statutory and regulatory framework for land-based traffic. The State shall also properly plan infrastructure projects that will respond to this paradigm shift in the transportation system, increase mobility options of the general public, and promote the use of alternative modes of transportation to address the crisis and increase economic productivity and tourism appeal. Likewise, it shall adopt a strong system of accountability and transparency in the pursuit of its objectives.

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It is also declared a policy of the State to adopt the use of

information and communications technology (ICT) as a tool to manage and mitigate the problem of traffic congestion in the Philippines. especially in Metro Manila and other highly urbanized areas. The State shall therefore establish a holistic enabling environment in promoting and propagating telecommuting, both in the private and public sectors. and to capacitate public sector institutions and their personnel in the adoption of telecommuting and the use of ICT to improve planning, management, delivery of functions and monitoring and evaluation. The State shall likewise adopt telecommuting in the long-term as a means to global competitiveness of the Filipino workforce institutionalize other related and relevant transportation demandmanagement strategies and incentives in furtherance of this policy.

The extraordinary remedy of granting emergency powers to the President or his designated officer shall be limited to the period specified in this Act. In line with this, the State shall, after the period of the emergency, adopt mid-term, and long-term development plans for the efficient and cheaper transport of people and delivery of goods and services, as well as a comprehensive long-term national transport policy, in order to sustain the significant gains and to meaningfully reduce the risk of a traffic and congestion crisis from happening again in the future.

SECTION 3. Objectives and Scope. – The Act shall be limited in scope, application and effectivity to Greater Metro Manila and Metro Cebu as to projects, programs, policies, rules, and regulations that will have immediate, significant, and measurable impact on the land-based traffic crisis. Accordingly, the following measures shall be undertaken:

1) Maximize the productivity of existing public and private roads,

1	by way of but not limited to the following:
2	a. Effective and coordinated traffic management and
3	enforcement;
4	b. Traffic engineering measures, including expanded
5	coverage of an upgraded computerized and coordinated
6	traffic signaling system;
7	c. Traffic education, particularly drivers of public transport
8	conveyances and traffic enforcers;
9	d. Adoption of administrative and/or economic measures to
10	ration the use of scarce road space efficiently and
11	equitably in favor of high-occupancy vehicles.
12	2) Make public transport the preferred mode of travel within the
13	urban areas by transforming their service delivery model into an
14	inter-connected, low emission, comfortable, convenient,
15	integrated and reliable mode of transport offering a diverse
16	range of services that are priced according to their value
17	proposition, by way of but not limited to the following:
18	a. Re-structuring of bus and jeepney routes and operations,
19	and modifications or cancellation of their corresponding
20	Certificates of Public Convenience motu propio;
21	b. Replacement of public transport vehicles not compliant
22	with internationally-accepted technical standards on
23	emission, noise, configuration, safety, and suitability for
24	urban usage;
25	c. Establishment of a regime of integrated operations either
26	through consolidation into one entity, or under one or
27	more duly-authorized Traffic Crisis Manager.
28	3) Upgrade the capacities of existing rail-based mass transit
29	system and fast-track the implementation of mass transit

1 projects in the priority list of the applicable master plans for the 2 urban areas; 3 4) Fast track the implementation of new roads and road-related 4 projects in the priority list of the applicable master plans for the 5 urban areas, including advancing the completion of projects 6 with subsisting contracts: 7 5) Adopt such other measures related and supportive of the above 8 steps, including formulation of plans and adoption of remedial 9 steps towards the following: 10 a. Decongestion of the Port of Manila in the case of Metro 11 Manila, and the Port of Cebu in the case of Metro Cebu. and/or reduce truck volumes in their respective urban 12 13 road network; 14 b. Rapid development an alternative airport to relieve the 15 pressures on the congested runways and airspace of 16 Manila's domestic and international airports; 17 c. Recommend the construction of parallel runways, 18 buildings of new infrastructure facilities. repair, 19 rehabilitation, improvement of existing airport runways. 20 facilities and other similar infrastructures: 21 d. Harmonization of traffic rules and regulations, including 22 those enacted by City and municipal ordinances; 23 e. Relocation of the national administrative capital; 24 f. Improvement of the Manila International Airport: 25 a. Reduction of car-based trips by private and public 26 employers, as well as educational institutions with high 27 concentration of student population by implementing 28 telecommuting programs as defined in Section 4 of this 29 Act or by adopting alternative forms of working as defined

1	in Section 12 of this Act;
2	h. Submission to Congress of proposed amendments or
3	revisions to the charters of the Covered Agencies.
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5	Notwithstanding the limited scope of this Act, the Traffic Crisis
6	Manager may implement similar systems and mechanisms provided in
7	this Act in Davao City, Cagayan de Oro City, Lipa City, Baguio City, Iloilo
8	City, and other highly urbanized cities and municipalities that are
9	suffering from a land traffic crisis; Provided, that immediate solutions
10	shall still form part of a master transportation plan in those areas.
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12	SECTION 4. Definition of Terms For purposes of this Act, the
13	following terms shall mean:
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15	a. "Covered Agencies" shall refer to any and all government
16	agencies, officer, bureau, and units tasked or empowered by law or
17	regulation to control, oversee, regulate or manage any aspect of land-
18	based traffic and/or road use in any or all of the Metropolitan Areas;
19	b. "Emergency Powers" shall refer to the authority granted by
20	Congress to the President under Section 23 (2), Article VI of the 1987
21	Philippine Constitution, to exercise, for a limited period and subject to
22	such restrictions as the former may prescribe, powers necessary and
23	proper to carry out a declared policy.
24	c. "DENR" shall refer to the Department of Environment and
25	Natural Resources;
26	d. "DICT" shall refer to the Department of Information and
27	Communications Technology;
28	e. "DOTr" shall refer to the Department of Transportation;
29	f. "DPWH" shall refer to the Department of Public Works and

- 1 Highways;
- g. "Congressional Oversight Committee" or COC shall refer to
- 3 the committee consisting of members of the House of the
- 4 Representatives and the Senate, to be constituted under Section 26 of
- 5 this Act;
- h. "LGUs" shall mean Local Government Units;
- 7 i. "Traffic and Congestion Crisis" shall refer to the prevailing
- 8 and exponentially worsening land traffic congestion and gridlock; and
- 9 infrastructure and mass transportation shortage and inefficiency in
- 10 Greater Metro Manila and Metro Cebu;
- j. "Greater Metro Manila" shall mean the National Capital
- 12 Region (NCR) of the Philippines and its nearby localities, such as,
- 13 Antipolo, Taytay, Binangonan, and Angono in the province of Rizal; San
- 14 Pedro, Biñan, Sta. Rosa, Cabuyao, and Calamba in the province of
- 15 Laguna; Bacoor, Imus, Kawit, Noveleta, and Cavite City in the province
- 16 of Cavite; San Jose del Monte, Obando, Marilao, Meycauayan, and
- 17 Bocaue in the province of Bulacan;
- 18 k. "LTFRB" shall refer to the Land Transportation Franchising
- 19 and Regulatory Board;
- 20 I. "LTO" shall refer to the Land Transportation Office;
- 21 m. "MCDCB" shall refer to the Metro Cebu Development and
- 22 Coordinating Board;
- n. "Metro Cebu" shall refer to the cities of Cebu, Mandaue,
- 24 Talisay, Danao, and Lapu-Lapu; and the municipalities of Carcar, San
- 25 Fernando, Naga, Minglanilla, Consolacion, Liloan, Compostela, and
- 26 Cordova;
- o. "Metropolitan Areas" shall refer to either or both the Greater
- 28 Metro Manila Area and Metro Cebu, as the case may be;
- p. "MMDA" shall refer to the Metro Manila Development

Authority	<i>/</i> :
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- q. "NEDA" shall mean the National Economic Development Agency;
 - r. "Procuring Entity" shall mean any branch, department, office, agency, or instrumentality of the government procuring goods, infrastructure, and consulting services for Transportation Projects, as hereinafter defined;
 - s. "Transportation Project" shall refer to a project involving the construction, repair, rehabilitation, improvement, operation, or maintenance of any public transportation facility and mass transportation system that will directly address the Traffic and Congestion Crisis to ensure the safety and convenience of the commuting public, including all projects aimed at reducing traffic congestion in the Metropolitan Areas;
 - t. "Telecommuting" shall refer to a work arrangement in which employees do not commute or travel by land to a central place of work. It shall also refer to a work arrangement in which employees regularly perform their work outside of the traditional on-site working environment. It shall include:

- i. Teleworking a subset of telecommuting, refers to a form of organizing and/or performing work, using or assisted by information technology, where work is carried out away from centrally located workspace on a regular basis (including work undertaken in the home, outside calls, etc.) or any form of substitution of information technologies (such as telecommunications and/or computers) for normal work-related travel;
- ii. Telepresence refers to the use of videoconferencing and remote presence technology to conduct face-to-

face meetings; and

iii. Telelearning – refers to the use of ICT to allow students and faculty to conduct classes and other school activities in remote locations and without having to physically appear in campus.

SECTION 5. Grant of Emergency Powers to the President/Executive Branch. - The President is hereby authorized to exercise all powers necessary and proper to carry out the above-declared State policy. As such, the President is hereby granted Emergency Powers to urgently utilize all necessary government resources, exercise police power, including eminent domain, and employ executive actions and measures to ensure the effective implementation, reconfiguration, and harmonization of national and local government projects intended to directly address the traffic and congestion crisis.

SECTION 6. Creation of the Office of the Traffic Crisis Manager.

- There is hereby created an Office of the Traffic Crisis Manager under the Office of the President. The Office of the Traffic Crisis Manager shall be headed by the Traffic Crisis Manager

The Traffic Crisis Manager shall be appointed by the President and shall have the rank, emoluments, benefits and privileges of a Member of the Cabinet. The President shall exercise supervision and control over the Traffic Crisis Manager and the Office of the Traffic Crisis Manager. The Traffic Crisis Manager shall hold office for the duration of the grant of Emergency Powers to the President as provided in Section 27 of this Act. Other pertinent details on the creation of such Office, in

consonance with the provisions of this Act, shall be through an executive order issued by the President.

The Traffic Crisis Manager shall be ultimately responsible for transportation and traffic-related functions; thus, exercising overall traffic management and overseeing the execution of the Traffic Crisis Action and Decongestion Plan. For the duration of the emergency powers, the Traffic Crisis Manager as the delegated representative of the President, shall have all the authority to implement a policy framework and manage agency functions over land, air, and seaport traffic, and shall coordinate with the relevant local government units on the implementation of projects that will facilitate the ease of traffic in the Metropolitan Areas.

SECTION 7. Powers of the Traffic Crisis Manager. - As the alter ego of the President, the Traffic Crisis Manager is hereby authorized to exercise all powers necessary, and to utilize all necessary government resources, exercise police power, and employ executive actions and measures to ensure the effective implementation of the program of action stipulated in Section 3 of the Act. More specifically, the Traffic Crisis Manager shall have the following powers:

a. Formulate, coordinate, and monitor policies, standards, programs, and projects to rationalize the existing public transport operations, infrastructure requirements, the use of thoroughfares, and promotion of safe and convenient movement of persons and goods:

b. Create such inter-agency task forces and designate Action
 Officers therefor, comprising of personnel and resources
 from national and local government units and agencies, as

may be necessary to achieve specific goals within specified time frames;

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- c. Create a centralized air traffic authority to introduce innovative and more responsive aviation management service that shall streamline private and public coordination;
- d. Re-structure the routes and operating protocols imposed on road-based public transport service providers, encompassing provincial and intra-city buses, jeepneys, taxis, shared taxis, garage-to-terminal express, and similar categories;
- e. Order the modification, revision, amendment, substitution, suspension or revocation of franchises issued by the LTFRB and those issued by local government units for tri-mobiles:
- f. Issue a uniform Traffic Code that will harmonize the provisions of all laws that relate to traffic management of both land, air, and seaport; road use; and all rules, regulations, ordinances, and orders duly issued and enacted by the covered agency and local government unit pursuant to such legislation, to the end of having, in each of the Metropolitan Areas: (i) a single traffic coordinator; (ii) single ticketing system for traffic violations: and comprehensive, unified road use plan; and if necessary, suspend, modify, revise or amend any affected local ordinances or existing traffic regulations; Provided, that in crafting the Traffic Code, the Traffic Crisis Manager shall coordinate with all concerned local government units and pertinent agencies;
- g. Determine the priority infrastructure projects that may be implemented by agencies responsible for roads, railways,

1	traffic engineering, public transport facilities such as
2	terminals, stations, and passenger interchange structures;
3	h. Set a limit, reduce, or manage the volume of users in
4	gateway seaports and airports, for immediate execution of
5	the responsible government authorities;
6	i. Appoint, hire, contract experts and qualified personnel as
7	may be necessary, but not otherwise available in the
8	cooperating agencies; and
9	j. Exercise other powers as may be necessary to fulfill the
10	declaration of policy of this Act.
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12	At the Traffic Crisis Manager's sound discretion and in the interest
13	of efficiency, he shall consult and may delegate any of the
14	aforementioned powers and authority to the MMDA for Greater Metro
15	Manila, and the MCDCB for Metro Cebu.
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17	SECTION 8. Advisory Council to the Traffic Crisis Manager A
18	Traffic Crisis Advisory Council is hereby created to guide and advise the
19	Traffic Crisis Manager in his exercise of the powers and performance of
20	the functions granted to him under this Act. The Council shall be
21	composed of the following:
22	(a) A representative of the National Center for Transportation
23	Studies of the University of the Philippines, who shall serve as Chairman
24	of the Council;
25	(b) Two (2) technical experts in traffic management or traffic
26	engineering from civil society;
27	(c) The Secretary of the DPWH or one of his undersecretaries;
28	(d) The Assistant Secretary of the LTO;
29	(a) The Chairman of the LTERR:

2	(f) The Chairman of the MCDCB;
3	(g) A representative from the commuters' group in Greater
4	Metro Manila, to be designated by the Traffic Crisis Manager;
5	(h) A representative from the commuters' group in Metro Cebu
6	to be designated by the Traffic Crisis Manager;
7	(i) A representative of the transportation sector in Greater
8	Metro Manila to be designated by the Traffic Crisis Manager; and
9	(j) A representative of the transportation sector in Metro Cebu
10	to be designated by the Traffic Crisis Manager;
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12	The Council shall make periodic recommendations to the Traffic
13	Crisis Manager with respect to his exercise of the powers and functions
14	granted to him under this Act; Provided, that, such recommendations
15	shall not be binding on the Traffic Crisis Manager.
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17	SECTION 9. Involvement of Local Government Units and Other
18	Agencies The effectivity of local ordinances and regulations that are
19	inimical or contrary to the borderless flow of people, goods, and motor
20	vehicles may be suspended by the Traffic Crisis Manager subject to five
21	(5) working days' notice. The LGUs shall not issue or pass any rule or
22	ordinance in conflict with the provisions of this Act.
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24	The DPWH shall continue to be responsible for all road works on
25	national roads and shall accelerate the completion of on-going
26	construction, upon instruction from the Traffic Crisis Manager.
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28	The Metro Manila Development Authority shall exercise all the
29	powers and functions of the Metro Manila Council as provided under

(f) The Chairman of the MMDA;

Section 4 of Republic Act No. 7924, and shall coordinate with the LGUs with regard to land-use planning.

The National Housing Authority, in cooperation with the Department of Interior and Local Government, the Commission on Human Rights, and other relevant agencies shall be responsible for the resettlement of informal settler families. They shall be given additional budget, if necessary, to carry out their mandate to support the projects to be implemented through this Act.

In coordination with the Traffic Crisis Manager, the DICT shall take the lead in promoting telecommuting and other alternative forms of working, the extensive use of car-sharing and car-pooling application, the adoption of virtual conferencing by public sector agencies, the change in government transaction procedures that will reduce the number and need for the public to travel.

The Civil Service Commission shall undertake a job exchange program within the bureaucracy to reduce home-to-work and work-tohome trip distances of government employees.

SECTION 10. Formulation of the Traffic Crisis Action and Decongestion Plan. - The Traffic Crisis Manager, in coordination with the Traffic Crisis Advisory Council, shall create a Traffic Crisis Action and Decongestion Plan, which shall sufficiently detail the concrete steps to be taken to immediately and effectively alleviate the traffic crisis in the Greater Metro Manila and Metro Cebu in a measurable/quantifiable manner. The Traffic Crisis Action and Decongestion Plan shall include the following minimum components:

I. Clearing of sidewalks and identification of need for elevated

m. Comprehensive traffic rules and regulations handbook which

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crosswalks:

identifies traffic-related violations and offenses and imposes 1 2 corresponding graduated penalties: 3 n. Traffic system for roads leading to airport terminals and 4 ports: 5 A system to expedite the reporting and clearing of vehicular 6 accidents, which shall include the admissibility of videos and 7 digital photographs of the accident as sufficient and acceptable basis of any police report and insurance claims; 8 9 p. Upgrade the drainage systems of affected areas and 10 improve surface pavements of major streets: 11 q. A Clark Airport Development Plan, to be developed in 12 coordination with the Clark International Airport, Clark 13 Development Authority, Department of Tourism, POEA, and 14 the Regional Development Council; and 15 r. A recommendation on whether to buy-out MRT3 or to 16 commence negotiations/procurement of a maintenance 17 contract that will be coterminous with the MRT concession 18 period in 2025. 19 20 Except for the Route Rationalization plan for public utility 21 vehicles, which must be studied and completed within six (6) months 22 from the approval of this Act, the Traffic Crisis Action and Decongestion 23 Plan must be completed within thirty (30) calendar days from approval of 24 this Act. The Traffic Crisis Action and Decongestion Plan shall also 25 consider the local development investment program of cities and

The Traffic Crisis Manager may also submit a Transportation Reform Plan for Davao City, Cagayan de Oro City, Lipa City, Baguio

municipalities in the affected Metropolitan Areas.

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1 City, Iloilo City, and other highly urbanized cities and municipalities, 2 which he deems to be undergoing an impending traffic crisis.

SECTION 11. Transportation Master Plan for Greater Metro Manila and Metro Cebu. – The Traffic Crisis Action and Decongestion Plan shall not preclude the implementation of NEDA-approved long-term projects For Greater Metro Manila and Metro Cebu under their respective master plans. The applicable master plan for Greater Metro Manila shall be the Roadmap for Transport Infrastructure Development as approved by the NEDA Board in June 2014. For Metro Cebu, the applicable master plan shall be the Roadmap Study for Sustainable Development in Metro Cebu as approved by the NEDA Board Infrastructure Committee in July 2015.

SECTION 12. Alternative Forms of Working. – In order to reduce total daily trips during working days, all private and public entities, as well as educational institutions, shall be allowed to adopt and implement telecommuting, telelearning, telepresence, car-pooling, share-a-ride programs, flexible working hours and school days, staggered schedules of attendance, and similar transport demand management schemes. The provisions of labor laws and regulations that restrict or prohibit these acts shall be deemed suspended during the effectivity of this Act.

The Traffic Crisis Manager, in consultation with the Civil Service Commission and the Department of Education shall implement staggered working or school hours between the government employment sector and public elementary and secondary schools.

SECTION 13. Alternative Methods of Procurement. – Pursuant to the above policy declaring the traffic and congestion crisis a national public calamity, the existence of emergency and/or extraordinary cases is presumed. To expedite the implementation of all projects covered by this Act, the Alternative Methods of Procurement provided in Article XV of Republic Act No. 9184 and Rule XVI of its Implementing Rules and Regulations shall be utilized.

The benefits of shorter completion time may, at the discretion of the Head of the Procuring Entity concerned, be applied in the determination of the Lowest Calculated Bid or Highest Rated Responsive Bid. The Approved Budget for Contract (ABC) under R.A. No. 9184 shall incorporate such costs necessary for shorter completion. The amount stipulated for penalties of delay in the Contract of Award shall also be the same amount for incentive bonus of early completion, which shall be explicitly indicated in the contract. In the absence of such valuation, the NEDA shall determine the value of such benefits applicable to the contract for purposes of granting the incentive bonus.

The time duration specified in the Implementing Rules and Regulations (IRR) of Republic Act No. 6957, as amended by R.A. No. 7718, may also be shortened or abbreviated, without prejudice to or constraining competition, and Rule 9 of the same IRR invoked; *Provided*, that the modality exclude contractual arrangements that entail sovereign guarantees or regular payments from the government.

The Government Procurement Policy Board and the NEDA, in consultation with the Traffic Crisis Manager, shall issue the proper guidelines within fifteen (15) days upon effectivity of this Act with regard

to this section.

SECTION 14. *Priority Projects.* – Priority projects are those listed in the Three-year Rolling Infrastructure Program (TRIP) of NEDA for years 2017 to 2019. These projects shall be in the medium-term program up to year 2020 of the applicable master plan. Projects with capital cost below One Billion Pesos (Php 1,000,000,000) not otherwise eligible, may still be undertaken through Section 13 of this Act, if and only if they are approved by the NEDA.

Projects with a capital cost above One Billion Pesos (Php 1,000,000,000) may still be undertaken if these are i) approved by the NEDA and ii) undergo the regular procurement process as specified under R.A. No. 9184. However, these projects shall be covered by the other provisions of this Act, with the exception of Section 13.

The contracts for Projects to be carried out pursuant to and in accordance with this Act shall be awarded only to contractors or project proponents with: (i) proven competence in, and capability and experience with similar projects; (ii) competent and qualified key personnel and sufficient and reliable equipment and facilities; and (iii) sound financial capacity.

All Priority Projects shall be subject to existing government auditing rules and regulations governing negotiated contracts. Contracts or concession agreements covering Priority Projects shall have no confidentiality clause, except with respect to matters protected by the Intellectual Property Code of the Philippines. In case of technology-related Priority Projects, the terms of reference (TOR) and

contract/agreement must explicitly provide for technology transfer and assignment of any and all Source Code to the DOTr.

The Protest Mechanism under Article XVII of R.A. No. 9184 is deemed suspended or may be disregarded by the Traffic Crisis Manager for expediency.

SECTION 15. Responsibilities and Liabilities. – The Traffic Crisis Manager shall be principally responsible for ensuring that all projects covered by this Act are implemented and completed in a timely, cost-effective and efficient manner. In addition, the Traffic Crisis Manager shall be liable for violations of Republic Act No. 9184 and other related laws in procurements, contracts and projects in which he has direct participation.

With respect to the implementing agencies, the Head of Procuring Entity shall be liable for violations of Republic Act No. 9184 and other related laws in procurements, contracts and projects covered by this Act.

The President, Chief Executive Officer and members of the boards of directors of suppliers, contractors and concessionaires of projects covered by this Act shall be solidarily liable with such suppliers, contractors or concessionaires for violations of their contractual obligations, warranties and representations with respect to procurements and contracts for projects covered by this Act.

The foregoing shall be without prejudice to the liabilities, whether civil, criminal or administrative, which the above-named persons may incur under existing laws, rules or regulations.

SECTION 16. Issuance of Permits/Licenses. – To promptly address the Traffic Crisis, the following are hereby temporarily suspended throughout the effectivity of this Act, only insofar as they apply to the Priority Projects under this Act:

- a) Provisions of the Local Government Code requiring prior consultation with, and approval of, local government units with respect to traffic-related projects within their respective localities;
- b) Provisions of the Local Government Code requiring the issuance of a building permit;
- c) Provisions of the National Building Code requiring building permits before any work is started, and other clearances or certifications;
- d) Provisions of the P.D. No. 1586 and its IRR requiring an Environmental Clearance Certificate from the DENR;
- e) Provisions of the Labor Code of the Philippines requiring clearances and permits for the employment of foreigners with regard to foreign technicians and expert working in trafficrelated projects.

To improve the efficiency of telecommuting and to improve internet connectivity in the country as a means to address the traffic crisis, the Traffic Crisis Manager, together with the DICT, shall streamline and limit the number of licenses, certificates, and/or permits necessary to 1 construct cellular sites in the country. The Traffic Crisis Manager and the

2 DICT shall prescribe a uniform set of fees for the construction of cellular

sites. For the duration of this Act, all Tower Fee Ordinances shall be

4 suspended.

SECTION 17. Acquisition of Rights-of-Way, Project Sites, and Relocation Sites. – In the implementation of projects covered by this Act, the Traffic Crisis Manager or the implementing agency concerned is hereby authorized to acquire rights-of-way, project sites and relocation sites through negotiated sale as provided in Section 5 of Republic Act No. 10752. If the registered owner of the property sought to be acquired as a right-of-way, project site or relocation site does not accept the offer of payment for his property within a period of thirty (30) calendar days from his receipt of the offer, the implementing agency concerned may take possession of the property after depositing in escrow with the Land Bank of the Philippines the fair market value of the property, and with notice of such deposit to the property owner. For purposes of this section, the fair market value of the property shall be the sum of the following:

- (a) The current market value of the land,
- 22 (b) The replacement cost of structures and improvements 23 therein; and
 - (c) The current market value of crops and trees therein.

To determine the appropriate fair market value, the implementing agency may engage the services of a government financial institution with adequate experience in property appraisal, or an independent property appraiser accredited by the Bangko Sentral ng Pilipinas (BSP)

- 1 or a professional association of appraisers recognized by the BSP.
- 2 Government financial institutions shall issue free of charge the appraisal
- 3 and valuation report for the private property to be expropriated.

In the case of land occupied by informal settler families, the implementing agency shall not take possession of the property until such informal settler families (ISFs) shall have been transferred to a temporary or permanent relocation site. This provision shall not preclude the NHA from formulating and implementing long-term resettlement plans for ISFs or from carrying out its mandate.

Additional funding for the relocation of ISFs to be given to the implementing agency or LGU shall be through a special budget enacted by Congress or shall be sourced from any savings from the Special Purpose Funds of the President as provided for in Section 30 of this Act.

SECTION 18. Right of Transport Operators. – In the event that the route re-structuring plan promulgated under Section 3 of this Act shall greatly displace existing public transport operators with valid and subsisting Certificate of Public Convenience (CPC), these public transport operators shall have the first option to choose their routes or service areas based on the route re-structuring plan, unless the total number of units is in excess of the allowable fleet size, in which case, the immediately succeeding section shall apply.

SECTION 19. Compensation to PUV Operators. - Public transportation operators affected by projects or policies carried out pursuant to this Act that lead to a revocation of franchise, shortening of routes, or reduction of covered PUV units shall be compensated. This

Section shall not apply to vehicles under a Transportation Network
 Vehicle Service.

For PUV Operators who shall have inoperative vehicles dues to route rationalization, they shall have the option to sell such vehicles to the government. Compensation shall be based on depreciated value of the units affected, upon presentation of the actual unit and validation that the unit and chassis number of the unit is included in the list of registered vehicles in the CPC.

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Loss of income shall also be compensated, based on average annual income generated by that unit from that particular route, as evidenced by the affected parties' Official Receipts and income tax returns (ITR) filed in the last three preceding years. The one-time compensation for loss of income shall be equivalent to such annual average income and shall be exempt from income and other taxes.

To be entitled to the compensation set forth in this Section, the franchise holder must have been, within the five year period immediately preceding the revocation: (i) fully compliant with all statutory and regulatory requirements pertaining to the operation of its PUVs and the exercise of its privileges under its franchise; and (ii) have no derogatory record with the LTFRB, MMDA, LGU, or any other relevant government agency or office.

The Traffic Crisis Manager, in coordination with the LTFRB, MMDA, and DBM, shall issue the pertinent guidelines with regard to this Section.

SECTION 20. Social Support Mechanisms Drivers, driver's
assistants, mechanics, and other employees of the PUV operators
affected by a revocation or modification of franchise shall be entitled to
financial assistance in the following forms:

- (a) Department of Social Welfare and Development using Conditional Cash Transfer (CCT) funding for the entire 2017. The identified employees shall be included and immediately be classified as qualified persons under the CCT program;
- (b) Displaced employees shall be entitled to separation pay as mandated under the Labor Code of the Philippines;
 - (c) The Technical Education and Skills Development Authority (TESDA) shall prioritize the affected employees in its training courses;
 - (d) The Department of Labor and Employment and Philippine Overseas Employment Agency shall obtain a list of professional drivers and mechanics and shall assist them in looking for employment, whether here or abroad; and
 - (e) The legal dependents of affected employees shall be qualified for scholarships from the Government, in accordance with the applicable rules and regulations of the DSWD, Department of Education, or TESDA.

The Traffic Crisis Manager may recommend additional compensation that will be provided through the 2018 and 2019 budget after consultation with the NEDA, DBM, and LTFRB.

SECTION 21. Private Roads. – Private roads fenced off from other motorists and within villages and subdivisions may be opened for public use subject to conditions and limitations that shall be agreed upon

between the Traffic Crisis Manager, the relevant LGU, and the appropriate residential association. The road or section thereof must improve overall network connectivity and provide alternative route and relief to traffic bottlenecks. In case of refusal of the appropriate residential association, or failure to agree within thirty (30) calendar days, the government may proceed to acquire the same in accordance with R.A. No. 10752.

The Traffic Crisis Manager may order the immediate opening of public roads needed by the exigency of traffic management but fenced off from other motorists by neighborhood associations and/or barangay officials, after ten working days (10) notice. Conditions and limitations for the use thereof may be imposed by the Traffic Crisis Manager *motu propio*, without need of public hearing.

SECTION 22. Violations under this Act. – Any violation of or non-compliance with any provision of this Act shall be considered a violation of Section 3 of Republic Act No. 3019 or the Anti-Graft and Corrupt Practices Act and shall be penalized with imprisonment of not less than one (1) year nor more than ten (10) years and perpetual disqualification from holding any public office.

The violation under this Section proven in a proper administrative proceeding shall be sufficient cause for removal or dismissal of a public officer, even if no criminal prosecution is instituted against him.

Any other act in violation of any provision of this Act that qualifies as an offense under the Revised Penal Code or any other special act shall be subject to the penalties of imprisonment and/or fines as

stipulated in such laws; *Provided* that the maximum applicable penalty shall be imposed and convicted public officials shall be further removed from office and subject to perpetual disqualification from holding any public office.

SECTION 23. Prohibition on the Issuance of Temporary Restraining Orders and Preliminary Injunctions. - In the implementation of this Act, no court, except the Supreme Court, may issue any temporary restraining order or preliminary injunction against the government or any of its subdivisions, official or any person or entity, whether public or private, acting under government direction, to restrain, prohibit or compel the following acts:

- a) Acquisition, clearance, and development of the right-of-way, site or location of any transportation project identified by the Traffic Crisis Manager;
- b) Procurement of transportation projects, including infrastructure projects, goods, and consulting services;
 - c) Commencement, prosecution, execution, implementation, operation of any transportation project;
 - d) Opening of any private village gates necessary to provide alternate routes throughout the effective period of this Act;
 - e) Termination or rescission of any Transportation Project; and
 - f) Undertaking or authorization of any other lawful activity necessary for any Transportation Project.

SECTION 24. Transparency and Right to Information. – The Traffic Crisis Manager, in coordination with the DICT, must maintain a separate website for the publication of complete and accurate

- 1 information regarding the implementation of this Act. This shall include
- 2 information on:
- All traffic-related policies, rules, regulations with updates on
- 4 all new issuances;
- 5 b) Traffic Crisis Action and Decongestion Plan, other pertinent
- 6 plans and their updates;
- 7 c) Information on traffic data and projects:
- 8 d) Information on the Priority Projects and policies that are
- 9 being or intended to be implemented under this Act;
- 10 e) Status of Priority Projects during bidding/negotiation, award,
- 11 and implementation;
- 12 f) Project budget and implementation status (including ROW
- 13 acquisition);
- g) Funding for all projects, with clear source and breakdown of
- 15 allocation;
- 16 h) Contracts and Terms of Reference of all projects, including
- 17 the terms and conditions of any applicable concession
- 18 agreements;
- i) Detailed minutes of meetings (pre-bid and negotiations)
- 20 during bidding and awarding of projects;
- j) Master list of all franchised/licensed public transit operators
- in the Metropolitan Areas, with the names and license details of
- their PUV drivers and the types and chassis numbers of the
- vehicles covered by the respective franchises;
- 25 k) List of Public Officials involved in the implementation of the
- 26 Priority Projects, including their Statement of Assets, Liabilities,
- 27 and Net Worth of Public Officials involved in the bidding and
- 28 negotiation of Priority Projects;
- 29 I) List of consultants and contractors engaged for the Priority

Project with sworn statement on previous employment or projects/experience; and

m) Centralized database for traffic violations.

SECTION 25. Traffic Education. – The DOTr, LTO, LTFRB, DepEd, and TESDA shall jointly develop a program for driver's education and road and pedestrian etiquette education that shall be incorporated as a mandatory subject in the Senior High School curriculum.

SECTION 26. Capacity Building. – The Traffic Crisis Manager shall promote and encourage capacity-building and the sharing of best practices with local government units and other government agencies with regard to transportation planning, and traffic management, and enforcement.

SECTION 27. Duration of Powers. – The authority granted to the Executive Branch under this Act shall be valid and effective until the next adjournment of Congress, unless sooner withdrawn by a joint resolution of Congress upon a finding by the COC that the traffic and congestion crisis has been significantly abated, without prejudice to rights and benefits that may have been vested and liabilities that may have been incurred in the meantime.

SECTION 28. Congressional Oversight Committee. – There is hereby created a Congressional Oversight Committee (COC) involving both Houses of Congress, which shall monitor the implementation of this Act and the exercise of the powers herein granted. The Committee shall

- 1 be composed of the Chair of the Senate Committee on Public Services:
- 2 the Chair of the House of Representatives Committee on Transportation;
- 3 and two (2) other members from each House, to be designated by the
- 4 Senate President, in the case of the Senate, and the Speaker, in the
- 5 case of the House of Representatives.

The Chair of the Senate Committee on Public Services and the Chair of the House of Representatives Committee on Transportation shall constitute an Executive Committee, to be headed by an Executive Director, who will oversee day-to-day coordination with the concerned officials and stakeholders affected by this Act. Funding for the Executive Committee shall be sourced from the Motor Vehicle User's Charge Fund.

The Traffic Crisis Manager shall submit a monthly report to the COC on the efficiency and effectiveness of the measures undertaken to implement this Act and alleviate the Traffic Crisis. The COC shall conduct ocular inspections of the Priority Projects at least once per quarter.

Upon the expiration of the term of the COC, which shall be conterminous with the effective period of this Act, the COC shall make a comprehensive report and give its recommendations.

SECTION 29. Report to Congress. – The Executive Branch shall submit a quarterly report to Congress, through the COC, on the implementation of this Act.

SECTION 30. Funding. - The amount needed for the

1	implementation of this Act shall be sourced from the following:
2	
3	a. The General Appropriations Act;
4	b. By way of a special budget enacted by Congress;
5	c. The Motor Vehicle User's Charge Fund under R.A. No. 8794;
6	d. Special appropriations from local government units in support of
7	projects and measures within their respective jurisdictions;
8	e. Any savings and/or unexpended portion from the Special
9	Purpose Funds of the President, for other expenses and/or to
10	augment the preceding items; and the
11	f. Official Development Assistance loan, where applicable.
12	
13	SECTION 31. Transitory Provision As far as practicable, the
14	provisions of this Act shall apply to all perfected procurement contracts
15	involving only transport projects, which have already commenced but
16	with no Notice of Award yet issued.
17	
18	SECTION 32. Separability Clause In the event that any
19	provision of this Act is declared unconstitutional, invalid, or illegal, the
20	constitutionality, validity, or legality of the remainder of the provisions of
21	this Act shall not be affected thereby.
22	
23	SECTION 33. Repealing Clause All laws, presidential decrees,
24	letters of instructions, executive orders, rules, regulations, and other
25	issuances or parts thereof which are contrary to or inconsistent with the
26	provisions of -this Act are hereby revoked, repealed, amended or
27	modified accordingly.

- 1 SECTION 34. Effectivity. This Act shall take effect fifteen (15)
- 2 days following the completion of its publication in two (2) newspapers of
- 3 general circulation.

Approved.