

SEVENTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

First Regular Session

'17 FEB 21 P5:32

RECEIVED BY:

SENATE

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S.B. No. <u>1344</u>

Introduced by Senator SONNY ANGARA

AN ACT

PROMOTING THE SCIENTIFIC PROPAGATION, PROCESSING, UTILIZATION AND DEVELOPMENT OF PHILIPPINE NATIVE ANIMALS, HEREBY CREATING THE PHILIPPINE NATIVE ANIMAL DEVELOPMENT CENTER

EXPLANATORY NOTE

The country's recent economic growth has continued at an unprecedented pace, rating as among the fastest in Asia and the developing world. Official statistics would however show that this has yet to make a significant contribution to alleviating poverty across the country, given poverty incidence has remained relatively unchanged in the last decade.

In part, this can be attributed to the low productivity of our agricultural sector, which according to 2015 Philippine Statistics Authority data¹ maintained a 29-percent share of employment, but contributed only 9.4 percent to GDP.

Given that the farming sector remains among our nation's poorest, public support of rural development through agriculture-based initiatives becomes imperative. One such initiative involves the breeding, propagation, utilization and sustained development of native animals.

"Native animals", as used here, refer to breeds of chickens, pigs, cattle, goats, sheep, ducks and other domesticated farm animals that are more adapted to the environmental conditions of the Philippines, having emerged through a long process of natural selection.

The Department of Science and Technology affirmed in a presentation that these animals have ranging or foraging behaviors more suited to our countryside; high tolerance to heat stress and inclement weather; better resistance to diseases; and exhibit unique characteristics that are more attuned to small farm's conditions. Such native animals however are generally smaller in body size, slower in their growth rate, and poorer in their feed conversion efficiency.

¹ https://www.psa.gov.ph/sites/default/files/Selected%20Statistics%20on%20Agriculture%202016.pdf

Such <u>uniquely Filipino</u> breeds of animals ought to be protected, scientifically developed and propagated as part of the continuous drive to boost agricultural productivity and spur countryside growth.

Various government programs, through the Departments of Agriculture and Science and Technology, already address this. But these have yet to be affirmed by an explicit legal mandate or institutionalized as a government policy. They have yet to be afforded adequate public support.

This measure aims to address the gap by creating a Philippine Native Animal Development Center that will conserve, propagate and promote native animals undertaking research activities that lead to the improvement of the over-all productivity of the Philippine native animals sector.

Such a policy will result in immense benefits for the country in terms of food security. More importantly, it will provide a much-needed boost to our farming sector which has long been mired in poverty.

This bill represents one among the many efforts to make our growth more inclusive. Hence, its swift passage is earnestly sought.

SØNNY ANGARA



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Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

SECTION 1. *Title.* – This Act shall be known as the "*Philippine Native Animal Development Act of 2017.*"

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SEC. 2. Declaration of Policy. - The Constitution provides that the State shall develop 4 5 a self-reliant and independent national economy effectively controlled by Filipinos, and shall provide for the preservation, conservation and development of comprehensive rural 6 development and agrarian reform. It also provides that the State shall support indigenous, 7 appropriate, and self-reliant scientific and technological capabilities, and their application 8 9 to the country's productive systems and national life. Towards this end, a comprehensive 10 program for the promotion and development of native animals shall be established, creating what is to be known as the Philippine Native Animal Development Center. 11 12 13 SEC. 3. Definition of Terms. - As used in this Act, the following terms shall mean: 14 a) "Philippine Native Animal Development Center" refers to the National Swine and 15 Poultry Development Center of the Bureau of Animal Industry (BAI), and those that 16 will be created pursuant to this Act; 17 18

b) "Smallholder Farmer" refers to a farmer owning or cultivating five (5) hectares or
less of farmland;

1 c) "Native Animals" refer to animals found in one geographical location that 2 developed unique physical characteristics, behavior, product attributes, adapted 3 to the local environment and are products of selection with no infusion of exotic breed for at least five (5) generations. Examples include, but are not limited to, 4 5 (native) chickens, goats, pigs, ducks, cattle, sheep and horses. 6 SEC. 4. Creation of the Philippine Native Animal Development Center. - There is 7 hereby created a Philippine Native Animal Development Center, hereinafter referred to 8 as the PNADC, administratively attached to and under the supervision and control of the 9 10 Department of Agriculture (DA). 11 SEC. 5. Powers and Functions of the PNADC. - The PNADC shall have the following 12 13 powers and functions: 14 a) Conserve, propagate, utilize and promote Philippine native animals such as, but 15 16 not limited to, (native) chickens, goats, pigs, cattle, ducks, sheep and horses through the use of appropriate technology; 17 18 b) Undertake research activities in all disciplines that lead to the improvement of the 19 over-all productivity of Philippine native animals through collaborations with other 20 government instrumentalities, State Universities and Colleges (SUCs) and other 21 22 private research and development institutions; 23 c) Enable the farmers, particularly smallholder farmers, to avail themselves of good 24 quality native animal stocks at all times and at reasonable prices through an 25 organized program of production, breeding, training and dispersal; 26 27 28

- d) Undertake training programs for farmers, particularly smallholder farmers,
 designated to transfer technology on the proper reproduction and utilization of
 native animals;
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- e) Encourage backyard development in rural areas by raising native animals so as to
 meet the nutrition needs of the smallholder farmers and their families and reduce
 dependence on commercialized or imported products;
- f) Increase the existing annual population growth of Philippine native animals to
 capture the supply and demand gap in the native animal market; and

g) Perform such other related functions which shall promote the propagation, processing, utilization and development of Philippine native animals.

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SEC. 6. Philippine Native Animals Framework for Development. - The PNADC, in 4 coordination with the Department of Agriculture, Department of Science and Technology 5 (DOST), Department of Environment and Natural Resources (DENR), native animal 6 7 growers' cooperatives and organizations, local government units, and the private sector, 8 shall formulate a twenty-year Framework for Development to be validated and updated 9 annually. Such Framework shall serve as guide to the formulation and implementation of 10 plans, programs and projects for the propagation, processing, utilization and development of Philippine native animals, as envisioned in this Act. The Framework shall likewise 11 provide for the following: 12

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a. Investment Promotion and Facilitation – The DA shall develop programs
 establishing links between stakeholders in the native animal industry and
 Government Financial Institutions (GFIs) and other financial cooperatives. The DA
 shall likewise develop and implement programs that would establish reasonable
 and innovative investment incentives to attract more players in the native animal
 industry;

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b. Production Support and Extension - The DA through the BAI, in consultation with 21 DOST, SUCs, and other relevant government agencies shall establish programs 22 23 which shall promote and provide adequate trainings on adapting technologies to smallholder farmers or individuals engaged in the propagation, utilization, 24 25 marketing, processing and distribution of native animals; strengthen native animal 26 cooperatives and organizations involved in the sustainable and viable development of native animals; and afford opportunities for participation in international 27 28 conventions, workshops and fora. The DA shall likewise make good breeds readily available to farmers and farmers' cooperatives to ensure high yield and good quality 29 of native animals; 30

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c. Research and Development – The DA, through the BAI, and the Bureau of
 Agricultural Research (BAR) shall strengthen research collaboration among SUCs
 and other research institutions for technical support in the areas of biotechnology
 and other fields that promote the development of the native animals sector. It shall
 strengthen the existing National Swine and Poultry Research Development Center
 to become the central coordinating center and gene pool for native animals. The

DA, through the BAI and BAR, shall likewise establish sites and/or pilot farms for the propagation, processing, utilization and development of Philippine native animals. The same also covers the transfer and improvement of appropriate technology and techniques, which will be utilized in every phase of native animal propagation, marketing, processing and dispersal. Particular emphasis shall be made in preserving the genetic make-up of these native animals and to ensure economic viability and acceptance of technology to farmers;

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d. Market Promotion and Development - The DA shall strive to strengthen its various 9 10 programs such as the Agri-Pinoy Livestock Program and other similar programs in the promotion and development of native animals. The DA, in coordination with the 11 12 Department of Trade and Industry (DTI), shall link-up agribusiness cooperatives and organizations directly with consumers' cooperatives and organizations. This 13 14 also includes exploring national and international markets and facilitating the participation of local growers and producers in local and international conferences, 15 trade fairs, and exhibits; 16

e. *Quality Assurance* – To ensure health and proper handling, the DA, together with
 the National Meat Inspection Service (NMIS), shall establish and enforce standards
 in propagating, processing, grading, sampling, tests and analysis, specifications,
 nomenclature, inspection, processing, conservation, utilization and transportation
 of Philippine native animals; and

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f. Infrastructure Development - The DA shall facilitate the provision and/or installment 24 of needed propagation and post-harvest facilities, distribution and transport 25 facilities, and other facilities in the propagation, processing, utilization and 26 development of native animals. The existing facilities of NMIS, attached bureaus 27 28 under the DA, and other agencies of the government, shall likewise be utilized for the said purposes. Assistance shall likewise be given to qualified and viable farmers 29 or cooperatives in the availment of soft loans or grants for the construction of native 30 animal propagation and processing facilities. 31

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SEC. 7. PNADC Advisory Board. – The PNADC Advisory Board shall be composed of
 the following:

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- 36 a. Secretary of the DA as Chairperson;
- b. Director of the BAI as Vice-Chairperson;

1	C.	Assistant Secretary for Livestock as Chairperson of the Philippine Native
2		Animals Development Program (PNAD);
3	d.	Director of the Bureau of Agricultural Research (BAR) as Head of the Native
4		Animal Technical Writing Group;
5	e.	Executive Director of the Philippine Council for Agriculture, Aquatic and Natural
6		Resources Research and Development (PCAARRD);
7	f.	Representative from the Department of Environment and Natural Resources
8		(DENR);
9	g.	Representative from the Commission on Higher Education (CHED);
10	h.	Representative from the Department of Trade and Industry (DTI);
11	i.	Two (2) representatives from the appropriate SUCs offering veterinary
12	. 4	medicine and animal science courses; and
13	j.	Two (2) representatives from native animal farmers'/producers'/processors'
14		associations.
15		
16	SEC. 8. /	Functions of the PNADC Advisory Board. – The PNADC Advisory Board shall
17	perform t	he following functions:
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19	a) Fo	ormulate policies, programs and projects for the development of the Philippine
20	na	tive animals pursuant to the PNADC Framework for Development;
21	b) Re	eview and recommend the annual budget of the PNADC;
22	c) Ev	valuate the implementation, efficiency and effectiveness of the program and
23	pro	ojects of the PNADC;
24	d) Re	ecommend the establishment or abolition of PNAD Centers as may be deemed
25	ne	cessary;
26	e) Pr	omote the program and projects of the PNADC through information
27	dis	ssemination and marketing; and
28	f) Pe	erform such other related functions as may be necessary to carry out the purpose
29	an	d provisions of this Act.
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31	The b	board shall regularly meet twice in every fiscal year and may hold special
32	meetings	, whenever the need arises, to consider urgent matters upon the call of the
33	Chairmar	n or any seven (7) board members.
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35	SEC. 9. E	Executive Director of the PNADC. – The Executive Director of the PNADC shall
36	be appoir	nted by the Secretary of the DA.
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1	The Executive Director of the PNADC shall perform the following functions:
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3	a) Oversee the implementation of the policies, programs and projects of the PNADC;
4	b) Assist the PNADC Advisory Board in the review, evaluation and monitoring of the
5	PNAD Program; and
6	c) Perform such other functions as may be assigned by the PNADC Advisory Board.
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8	SEC. 10. Creation of Native Animal Regional Centers. – There shall be created at
9	least one (1) native animal center in every region in the country, namely Native Animal
10	Regional Center (hereinafter referred to as NARC). The NARC shall administer the
11	programs, projects and policies of the PNADC in their respective locality to ensure the
12	following:
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14	a) Implement various programs and projects of the PNADC in their respective
15	regions;
16	b) Recommend other relevant policies, programs and projects to the Executive
17	Director of the PNADC; and
18	c) Perform such other functions as may be assigned by the Executive Director of
19	the PNADC.
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21	SEC. 11. Farmers' Participation The farmer-participants shall be encouraged to
22	establish strong farmers' associations or cooperatives to serve as the focal point for
23	government assistance in the propagation and dispersal of Philippine native animals and
24	dissemination of technology on native animals.
25	
26	SEC. 12. Participation of Local Government Units The local government units, in
27	close partnership with the native animal regional centers and various offices of the DA at
28	the local level, shall implement a native animal propagation and dispersal program within
29	their respective areas in accordance with the national policy and program of the PNADC.
30	The PNADC shall adopt a national dispersal program to primarily benefit the smallholder
31	farmers. Any income from the sale of native animals and their products shall be placed
32	in a revolving fund to be used in the propagation, distribution and development of native
33	animals.
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35	SEC. 13. Use of Funds Not more than thirty percent (30%) of funds allocated under
36	this Act and in subsequent annual appropriations shall be used for personal services, and

maintenance and operating expenses; thirty percent (30%) for research and
development; and forty percent (40%) for native animals propagation and distribution.

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SEC. 14. Annual Report. – The PNADC through its Executive Director shall submit an
annual report to the Office of the President, the Senate Committee on Agriculture and
Food, and the House of Representatives Committee on Agriculture and Food on the
status of the implementation of this Act.

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9 SEC. 15. Transfer of Philippine Native Animal Development Programs to the
PNADC. – Upon approval of this Act, the Philippine Native Animal Development Program
(PNAD) and other existing native animal programs and projects implemented by various
agencies shall be transferred to the PNADC.

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SEC. 16. *Repealing Clause.* – All laws or parts thereof, decrees, orders, rules and
 regulations inconsistent with the provisions of this Act are hereby repealed or modified
 accordingly.

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SEC. 17. Separability Clause. – If any of the provisions of this Act is declare invalid, the
 other provisions not affected thereby shall remain in full force and effect.

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SEC. 18. *Effectivity Clause.* – This Act shall take effect fifteen (15) days after its
 publication in the *Official Gazette* or in two national newspapers of general circulation.

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24 Approved,