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Introduced by Senator Recto

EXPLANATORY NOTE

In pursuit of the Constitutional mandate to promote public welfare through the delivery of ample social services, particularly responding to the need for decent shelter, a system of mandatory employee-employer contributions for housing purposes was established through Presidential Decree 1752 otherwise known as the "Home Development Mutual Fund (HDMF) Law of 1980." During the term of President Aquino, the fund contributions to the HDMF were temporarily suspended for the purpose of studying how the burden of the lower income earners can be reduced and their benefits increased. After consultation with concerned sectors and by virtue of Executive Order No. 35, the operation of the Fund was continued. In 1994, P.D. 1752 was amended by Republic Act 7742, allowing the Fund to invest not less than seventy percent (70 %) of its investible fund to housing.

The Fund's primary purpose is to grant a Housing Plan which will provide financial assistance to qualified employees by extending loans for the acquisition of a house/lot, construction or improvement of a house. The Fund also offers a Provident Plan that includes retirement, membership maturity, death, disability/insanity, permanent departure, separation due to health benefits and Additional Death Benefit.

It is apparent that the Provident Benefits offered by the Fund are also being granted by the Government Service Insurance System (GSIS) and the Social Security System (SSS) through their Employees Compensation Program.

Statistics reveal that as of September 2003, there are 5,305,000 members of HDMF whose total contributions reached P 8.169 Billion to its Fund. However, the amount paid for total benefits during the same period, including Provident and Additional Death Benefits was only P 2.881 Billion or 35 % of the total membership contributions. Only 105,004 members or a measly 1.98% of its total membership availed of the said benefits.

The low turn out of members availing of provident benefits from the HDMF may be due to the duplication of benefits being granted by the Fund and the GSIS and SSS. Further, it may also be an indication that more members may want to contribute a portion of their hard-earned salaries to other forms of investments, which are of equal or even greater need to them than those established in the Fund's Provident Plan.

Notwithstanding the importance of providing a roof over our heads, this measure motivates employees to voluntarily plan and provide for their future needs through investments of their own choice, while maintaining the corresponding employer's contribution. Employees are thereby not bound by mandatory

contributions to a Provident Fund that is in a greater part dedicated to housing purposes.

This bill which allows employees to avail of Pre-Need Plans as an option to Home Development Mutual Fund (HDMF) membership, recognizes the employees' right to individual responsibility for their salaries by giving them the free choice to avail of investments which provide for the performance of future service/s at the time of actual need.

In view of the foregoing, immediate approval of this bill is earnestly sought.

ALPH & BEETO

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13th CONGRESS OF THE REPUBLIC	
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HECEIVED BY :...

S. BILL NO.

Introduced by Senator Recto

AN ACT

ALLOWING EMPLOYEES TO AVAIL OF PRE-NEED PLANS AS AN OPTION TO HOME DEVELOPMENT MUTUAL FUND (HDMF) MEMBERSHIP

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

- SECTION 1. Title. This Act shall be known as the "Pre-Need Plans Option Act of 2004"
- 3 SEC. 2. Declaration of Policy. It is hereby declared a policy of the State to
- 4 motivate the employed and other earning groups to better plan and provide for their
- 5 future needs in a voluntary manner with contributory support of their employers in
- 6 pursuit of social justice and equity.
- 7 SEC. 3. Definition of Terms. Whenever used in this Act, the following terms shall
- 8 have their respective meanings:
- 9 a.) "Pre-Need Plans" shall refer to contracts which provide for the performance
 10 of future service/services or payment of future monetary consideration at the
 11 time of actual need, payable either in cash or installment by planholders at
 12 prices stated in the contract, with or without interest or insurance coverage
 13 and includes but not limited to life, pension, education, travel, interment,
 14 cremation and other similar contracts and investments; and
- b.) "Pre-Need Company" is any corporation registered with the Securities and
 Exchange Commission (SEC) and authorized/licensed to sell or offer for sale
 pre-need plans. A Pre-Need Company may be a single plan (selling one type

1	of Pre-Need Plan) or multi-plan (selling more than one (1) type of	of Pre-Need
2	Plan).	

SEC. 4. Amendment to Section 4 of R.A. 7742. - Section 4 of Republic Act Numbered Seven Thousand Seven Hundred Forty-Two is hereby amended to read as follows:

"SEC. 4. Fund Coverage. - Coverage of the Fund shall be VOLUNTARY [mandatory] upon all employees covered by the Social Security System and the Government Service Insurance System, and their respective employers: [Provided, however, That coverage of the employees whose Monthly Compensation is less than Four thousand pesos (P 4,000.00) shall be voluntary:] Provided, [further,] That upon membership with the Fund, their employers shall contribute an amount in accordance with Section 5 of this Act.

"Such coverage may be extended to other working groups, with or without employer contributions, as may be determined by the Board of Trustees."

SEC. 5. Coverage. - All employees covered by the Social Security System (SSS) and the Government Service Insurance System (GSIS) and other earning groups shall be allowed to avail of pre-need plans as an option to HDMF Contributions: *Provided*, That the cost to be borne by the employer shall not exceed P 100.00: *Provided*, *further*, That any amount in excess of the employer's share of P100.00 shall be shouldered by the employee. He/she may sign an Authorization allowing his/her employer to deduct from his/her salary said amount.

SEC. 6. Duration of Contribution. Employees who resign, are laid-off or suspended from employment may wish to continue their Contract with the Pre-Need Company: Provided, however, That, the employer's counterpart contribution of P100 per month shall now be shouldered by the employee.

- 1 SEC. 7. Accountability for Delinquent Accounts. The employer or office shall not be
- 2 held accountable for any delinquent account maintained by the employee with the Pre-
- 3 Need Company as a result of the employee's negligent payment of his/her
- 4 contributions.
- 5 SEC. 8. Implementing Rules and Regulations. Within sixty (60) days from the
- 6 approval of this Act, the Civil Service Commission (CSC) in cooperation with the
- 7 Department of Budget and Management (DBM) shall promulgate the rules and
- 8 regulations necessary for the effective implementation of this Act.
- 9 SEC. 9. Separability Clause. If any provision or section of this Act or the
- 10 application thereof to any person or circumstance is held to be invalid, the other
- 11 provisions or sections of this Act, and the application of such provision or section to
- other persons or circumstances, shall not be affected thereby.
- SEC. 10. Repealing Clause. All laws, executive orders, rules or regulations, or any
- part thereof, inconsistent with any provision of this Act are hereby repealed or modified
- 15 accordingly.
- SEC. 11. Effectivity. This Act shall take effect fifteen (15) days after its
- publication in the Official Gazette or in at least two (2) national newspapers of general
- 18 circulation, whichever comes first.
- 19 Approved,