

## SEVENTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session

17 MAY -2 P2:51

RECEIVED BY:

#### SENATE

# s. b. no.\_\_1426

)

#### Introduced by Senator JOEL VILLANUEVA

#### AN ACT

## WAIVING GOVERNMENT FEES AND CHARGES ON THE ISSUANCE OF DOCUMENTS REQUIRED IN THE APPLICATION FOR EMPLOYMENT OF FIRST-TIME JOBSEEKERS

### EXPLANATORY NOTE

Hundreds of thousands of new graduates from high school, technicalvocational courses and college apply for jobs every year. Joining them are early school leavers or dropouts and students who took a "leave of absence" due to financial constraints. These young people are determined to land their first jobs here in the country or abroad as overseas contract workers.

However, first-time jobseekers face serious challenges especially in the production of pre-employment documents which include clearances from the Police and the National Bureau of Investigation (NBI), birth certificate from the National Statistics Office (NSO), Tax Identification Number from the Bureau of Internal Revenue (BIR), Community Tax Certificate, among others.

The fees and charges collected by various government agencies for the issuance of the aforesaid documents add to first-time jobseekers' burden most especially those who come from lower and middle-income families. For students who were forced to take a leave of absence because of their fragile socio-economic situation, the cost is particularly burdensome.

Young people who either finished their schooling or dropped out and have struggled to immediately secure the required documents for employment could feel a loss of motivation to join the labor force. The delay in securing the much-needed pre-employment documents prolong "waiting time" for fresh graduates, which is usually six months to one year<sup>1</sup>, to land into a job. Of course, long-term joblessness could also result into skill depreciation and lower confidence to face the world of work.

Hence, this bill seeks to ease the challenges faced by first-time jobseekers by waiving fees and charges collected by various government agencies for the issuance of documents needed for employment. Exempting new graduates and most especially, early school leavers and dropouts from fees and charges on mandated pre-employment documents will surely lessen their economic woes, minimize the risk of being unemployed in the long-term, and maintain their motivation to actively pursue employment. The waiver of fees and charges will also serve as an effective "activation strategy" to connect first-time jobseekers to job opportunities in the country.

The passage of this bill is to the best interest of the youth and to the country's workforce.

SENATOR JOEL VILLANUEVA

<sup>&</sup>lt;sup>1</sup> Based on the impact evaluation surveys of the Technical Education and Skills Development Authority (TESDA)



## SEVENTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session

17 MAY -2 P2:51

RECEIVED BY

#### SENATE

)

)

)

# s. в. no.<u>1426</u>

#### Introduced by SENATOR JOEL VILLANUEVA

#### AN ACT

# WAIVING GOVERNMENT FEES AND CHARGES ON THE ISSUANCE OF DOCUMENTS REQUIRED IN THE APPLICATION FOR EMPLOYMENT OF FIRST-TIME JOBSEEKERS

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Short Title. – This Act shall be known as "First-Time Jobseekers
Assistance Act of 2017".

3

4 **SEC. 2.** *Declaration of Policy.* – It is the policy of the State to protect the 5 interest of young people. Hence, the government has the duty to expand 6 access to government services to enable young people, especially first-time 7 jobseekers, to find employment.

8

SEC. 3. Waiver of Fees and Charges. - All government agencies and 9 instrumentalities, including government-owned and controlled corporations 1011 (GOCCs), local government units (LGUs) and government hospitals shall not 12 collect fees or charges from a first time jobseeker, who can be a fresh 13 graduate, an early school leaver, a dropout or a student taking a leave of absence: Provided, That such fee or charge is paid in connection with the 14 application for and the granting of licenses, proofs of identification, 15 16 clearances, certificates, or other documents usually required in the course of 17 employment locally or abroad: Provided, further, That the application for such 18 license, proof of identification, clearance, certificate, or other documents is 19 submitted within one (1) year after graduating or taking a leave from high school, college or any technical vocational course in any mode/s of learning. 20

1 **SEC. 4.** *Covered Documentary Requirements.* – The fees and charges 2 collected for the issuance of the following documents which shall be used 3 solely for employment purposes of first-time jobseekers shall be waived:

- 4 (a) Police Clearance Certificate;
- 5 (b) National Bureau of Investigation (NBI) Clearance;
- 6 (c) Barangay Clearance;
- 7 (d) Medical Certificate;
- 8 (e) Birth and/or Marriage Certificate;
- 9 (f) Tax Identification Number;
- 10 (g) Community Tax Certificate;
- 11 (h) Certification of Eligibility;
- 12 (i) Authentication and Red Ribbon of documents; and
- (j) Other documentary requirements issued by the government that maybe required by employers for first time jobseekers.
- 15

**SEC. 5.** *Proof of Graduation or Leave of Absence.* – Before the waiver authorized under this Act can be availed of, a certified true copy of the first time jobseeker's diploma, certification or leave of absence (LOA) from the concerned academic, vocational or technical institution that the said individual has successfully completed the course required or has earned academic units must be submitted by the applicant.

The diploma or certification should clearly state the date of graduation or completion of the degree or qualification earned and should be signed by the institution's duly authorized representative. Likewise, the leave of absence (LOA) should state clearly the units earned and the reason/s for taking a leave of absence and should be signed by the institution's duly authorized representative and the school's Guidance Counselor.

Such copy of the diploma, the certification, or the leave of absence submitted shall be sufficient for the government agency concerned to grant the waiver: *Provided,* That any person found to be guilty of fabricating or falsifying any proof of graduation or leave of absence as described in this section shall be liable under Article 172 of the Revised Penal Code.

33

SEC. 6. *Role of PESO.* – The Public Employment Service Office (PESO)
shall assist first-time jobseekers, especially those who experience difficulty in
securing their proof of graduation or their leave of absence.

37

SEC. 7. *Exceptions.* – The fees and charges to be waived shall not include
those collected in connection with an application to take a professional
licensure examination conducted by the Professional Regulation Commission
(PRC), application for a Philippine passport from the Department of Foreign
Affairs (DFA), application for a Career Service Examination, and application

2

1 for a driver's license from the Land Transportation Authority (LTO).

2

3 **SEC. 8.** *Administrative Offenses* - No government agency or instrumentality 4 shall issue unduly restrictive regulations, which will render nugatory the 5 benefit of the waiver as prescribed under this Act. Such shall constitute an 6 administrative offense punishable under the Administrative Code and other 7 pertinent laws.

8

9 SEC. 9. Interagency Monitoring Committee. – An interagency monitoring 10 committee is hereby created with the Executive Secretary as Chairperson, 11 and the heads of the Civil Service Commission, the Department of Labor and 12 Employment, the Technical Education and Skills Development Authority, the 13 Department of Finance, the Department of Education, the Commission on 14 Higher Education and other departments whose participation the committee 15 may deem necessary as its members.

16 The committee shall monitor the compliance of the concerned government 17 agencies and instrumentalities, and may recommend to the proper authorities 18 the filing of an administrative complaint against any person who refuses to 19 comply with the provisions of this Act.

20

SEC. 10. Separability Clause. – If any provision of this Act is declared
unconstitutional or otherwise invalid, the validity of the other provisions shall
not be affected thereby.

24

SEC. 11. *Repealing Clause.* – All laws, decrees, orders, ordinances, rules
and regulations or parts thereof inconsistent with this Act are hereby repealed
or modified accordingly.

28

SEC. 12. *Effectivity.* – This Act shall take effect fifteen (15) days after its
publication in the *Official Gazette* or in a newspaper of general circulation.

31

32 Approved,