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13th CONGRESS OF THE REPUBLIC
OF THE PHILIPPINES
First Regular Session

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SENATE

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Introduced by Senator Ralph G. Recto

## **EXPLANATORY NOTE**

Under the Constitution, it is the policy of the State to undertake, in cooperation with the private sector, a continuing program of urban land reform and housing which will make available, at affordable cost, decent housing and basic services to underprivileged and homeless citizens in urban centers and resettlement areas. This is the animating spirit behind this proposal which seeks to establish a Socialized and Low-Cost Housing Loan Restructuring Program.

The beneficiaries of the restructuring program under this proposal would be those with socialized housing loans or loans amounting to Two Hundred Twenty-five Thousand Pesos (P225,000.00) and below, and low-cost housing loans or loans amounting to over Two Hundred Twenty-five Pesos (P225,000.00) but not exceeding Five Hundred Thousand Pesos (P500,000.00) with any of the government financing institutions and agencies involved in the National Shelter Program (NSP).

Recognizing the role of housing as a catalyst for economic growth and development, it is important to note that the state also adopts the policy of not only strengthening but also promoting and supporting the component activities of housing production and finance.

In view of the foregoing, the immediate approval of this bill is

earnestly urged.

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SENATE

S. BILL NO. 1392

Introdu	iced by	Senator Ra	lph G. Recto

## AN ACT

TO ESTABLISH A SOCIALIZED AND LOW-COST HOUSING LOAN RESTRUCTURING PROGRAM, PROVIDING THE MECHANISMS THEREFOR, AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

- SECTION 1. Title. This Act shall be known as the "Socialized and Low-
- 2 Cost Housing Loan Restructuring Act of 2004."
- 3 **SEC. 2**. Restructuring of Delinquent Socialized and Low-Cost Housing
- 4 Loan Accounts, In keeping with the Constitutional mandate for the State
- 5 to undertake a continuing program of urban land reform and housing
- 6 that will make available at affordable cost decent housing and basic
- 7 services, there is hereby established a Socialized and Low-Cost Housing
- 8 Loan Restructuring Program. Under this program:
- 9 (a) for three (3) years from the effectivity of this Act, all 10 socialized housing loans or loans amounting to Two 11 Hundred Twenty-five Thousand Pesos (P225,000.00) and 12 below, and all low-cost housing loans or loans amounting 13 to over Two Hundred Twenty-five Pesos (P225,000.00) but 14 not exceeding Five Hundred Thousand Pesos

(P500,000.00) with any of the government financing 1 institutions and agencies involved in the National Shelter 2 Program (NSP), including but not limited to, the 3 Government Services Insurance System (GSIS), Home 4 Development Mutual Fund (HDMF), National Home 5 Corporation (NHMFC), Mortgage Finance 6 Guaranty Corporation (HGC), and the National Housing 7 Authority (NHA), that have at least a six (6)-month unpaid 8 monthly amortization, are hereby declared covered by 9 the benefits of this restructuring program notwithstanding 10 that the same account has availed of the benefits of a 11 previous restructuring or condonation program and even 12 if the annual total family income of the borrower-13 application exceeds Three Hundred Thousand Pesos 14 (P300,000.00); 15 16 (b) an application for restructuring shall only be charged a processing fee which shall be lower than those charged 17 under previous restructuring or condonation programs 18 and no downpayment shall be required for a borrower to 19 apply for the benefits of this restructuring program; 20 21 (C) all penalties and surcharges shall be condoned upon filing of the restructuring application under this Act: 22 Provided, that all accrued interests shall be added to the

remaining balance of the principal, the aggregate of

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which shall be considered as the new principal amount: Provided, further, that waiver of penalties, surcharges and accrued interests for accounts subject of buy-back or other default arrangements with government financing institutions (GFIs) under the National Shelter Program of the government shall be left to the discretion of the respective boards of such GFIs;

(e)

a borrower-applicant may be allowed to use the total accumulated value of his/her membership contribution or savings with the GSIS, SSS or HDMF to pay in full or in part his/her housing loan;

the term of a housing loan account being applied for restructuring may be extended for a period longer than its original term in order to lower the amount of the monthly amortization to a maximum of One Thousand Five Hundred Pesos (P1,500.00) for a period of three (3) years from the approval of the application, after which, the monthly amortization will revert back to its original amount. The unserviced portion ensuing from the three (3)-year lowered monthly amortization shall be paid on the last year of the term of the housing loan along with the last monthly amortization.

1	(f)	in case of incapacity of a borrower, his/her legal heirs	
2		and successors-in-interest may assume payment of his/her	
3		outstanding housing loans; and	
1	(a)	loan restructuring under this Act may be availed of only	
4	(g)		
5		once.	
6		All corresponding penalties and surcharges which NHMFC	
7		may have to pay its funders as a result of the implementation	
8	·	of this Act shall be automatically adjusted and condoned.	
9	SEC 3	3. Exclusion from Coverage In no instance shall the following	
10	nousing loa	n accounts be covered by this Act:	
11	(a)	any account without a single payment since take out;	
12	(b)	an account whose housing unit has been abandoned by the	
	( <b>~</b> )		, · · ·
13		borrower-owner for more than two (2) years;	
14	(c)	an account whose housing unit has remained unoccupied for	
15		a period of at least two (2) years;	
	7 D		
16	(d)	an account whose housing unit is occupied by a third party	
17		other than the original registered beneficiary; and	
18	·(e)	an account that has been foreclosed, the title of which has	
19		already been consolidated/transferred in the name of the	
20		GFI.	

SEC. 4. Remedies Against Delinquent Accounts. - The GFIs shall 1 continue to exercise their right to foreclose properties covered by 2 accounts excluded in sub-paragraphs (a) through (d) under Section 3 3 hereof or of delinquent accounts of borrowers who shall fail to avail of the 4 benefits of this Act and that such foreclosure proceedings shall be exempt 5 from publication and from the payment of filing fees, capital gains tax 6 and documentary stamp tax: Provided, that in lieu of publication, posting 7 of the date and place of auction shall be made in at least three (3) 8 conspicuous public places similar to that provided for under Act 3135: 9 Provided, further, that notice to the borrowers at his last known address 10 11 shall likewise be made.

**SEC. 5.** Declaration of Dividends. - The declaration of dividends of the funds managed by the GSIS, SSS and HDMF shall be limited to their members who have not availed of the restructuring program under this Act.

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- SEC. 6. Incentive for Prompt Payment of Monthly Amortization. —

  17 Upon the effectivity of this Act, all accounts whose monthly amortizations

  18 are paid on time shall be entitled to a reasonable discount on loan

  19 interest.
- SEC. 7. Implementing Rules and Regulations. There is hereby created an inter-agency committee headed by the Housing and Urban Development Coordinating Council and composed of all the government institutions and agencies enumerated in Section 2 hereof tasked to

- 1 promulgate the implementing rules and regulations within sixty (60) days
- 2 from the effectivity of this Act.
- 3 SEC. 8. Congressional Oversight Committee. - There is hereby 4 created a Congressional Oversight Committee composed of the Chairman of the House Committee on Housing and Urban Development 5 and the Chairman of the Senate Committee on Urban Planning, Housing 6 and Resettlement, five (5) members of the Senate and six (6) members of 7 the House of Representatives. The members from the Senate shall be 8 appointed by the Senate President from among the members of the 9 Senate Committee on Urban Planning, Housing and Resettlement based 10 on the proportional representation of the parties or coalitions therein. The 11 12 members from the House of Representatives shall be appointed by the 13 Speaker from among the members of the House Committee on Housing and Urban Development based on the proportional representation of the 14 parties or coalitions therein. 15
- The Oversight Committee shall review and approve the Implementing Rules and Regulations. It shall also review the performance of the GFIs and agencies involved in the implementation of this Act.
- sec. 9. Repealing Clause. All laws, executive orders, rules or regulations, or any part thereof, inconsistent with any provisions of this Act are hereby repealed or modified accordingly.

- SEC. 10. Effectivity Clause. This Act shall take effect fifteen (15)
- 2 days after its complete publication in the Official Gazette or in at least
- 3 two (2) national newspapers of general circulation.
- 4 Approved,