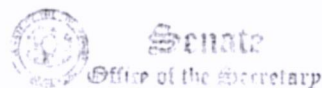


SEVENTEENTH CONGRESS OF THE)  
REPUBLIC OF THE PHILIPPINES )  
Second Regular Session )



'17 JUL 25 P4:19

SENATE  
S. No. 1510

RECEIVED BY: \_\_\_\_\_

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Introduced by **Senator Richard J. Gordon**

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**AN ACT ESTABLISHING THE FILIPINO IDENTIFICATION SYSTEM,  
PROVIDING FUNDS THEREFOR, AND FOR OTHER PURPOSES**

**EXPLANATORY NOTE**

The prime duty of the Government is to serve and protect the people. This bill seeks to bring the government closer to its people by establishing a system to accurately and efficiently identify persons seeking basic social services from the government and thus promote and facilitate transactions with government offices, reduce fraudulent transactions and misrepresentations, and add to the toolkit of law enforcement agencies to better perform their primary function of serving and protecting the country and its citizens.

Under this bill, every Filipino, whether a resident of the Philippines or abroad, shall be required to register and enroll into the Filipino Identification System. This Filipino ID System shall have three key components, namely: (1) the Common Reference Number, which is a unique number assigned to an individual under the Identification System; (2) the Filipino ID Card, which is the physical medium issued to the individual under the ID System and containing information about his/her identity, which is meant to replace all Philippine government-issued identification cards, except the driver's license and the passport; and, (3) the Filipino Citizen Registry, which is the collection of records and information about individuals enrolled in the ID System, including existing identification databases held by other government agencies.

The data to be collected in the course of maintaining the Filipino Identification System shall be protected. Every person who will publish, disseminate, or give to third parties or entities, including government enforcement agencies, any data collected in connection with the registration of every person into the system will be punished under the law.

In view of the foregoing, the immediate approval of this bill is hereby sought.

**RICHARD J. GORDON**  
*Senator*

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**AN ACT ESTABLISHING THE FILIPINO IDENTIFICATION SYSTEM,  
PROVIDING FUNDS THEREFOR, AND FOR OTHER PURPOSES**

*Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:*

1 SECTION 1. **Title.** This Act shall be known as the "Filipino Identification System Act".

2 SEC. 2. **Declaration of Principles and Policies.** It is hereby declared as a matter of  
3 legislative determination that in order to promote public welfare, efficiency, compatibility  
4 and convenience, and to enhance national security, it is necessary to establish a national  
5 identification system and to issue a national identification card to every Filipino citizen.  
6 Towards this end, the Philippine Statistics Authority (PSA) is hereby designated as the  
7 primary government agency that will manage, maintain and administer the national  
8 identification register, and issue the national identification card, in accordance with this  
9 Act.

10 SEC. 3. **Filipino Identification System.** The Filipino Identification System, herein  
11 referred to as the "ID System", is hereby established as an economic and social tool towards  
12 the attainment of a progressive society through the provision of efficient services to all  
13 Filipinos. The ID System shall provide the official identification of all citizens of the  
14 Republic of the Philippines through the issuance of the Filipino Identification Card  
15 ("Filipino ID Card"), which shall gradually consolidate all government identification  
16 systems and identification cards, except the passport and the driver's license, into one.

17 In this connection, the PSA is mandated to perform the following:

- 18 a) To assign a unique Common Reference Number to all persons registered in  
19 the Filipino Citizen Registry;

- 1           b) To verify and authenticate information relating to the registration and  
2           identification of persons;
- 3           c) To issue a Filipino Identity Card to every person registered pursuant to this  
4           Act;
- 5           d) To collate and store information obtained in the course of its functions under  
6           this Act;
- 7           e) To incorporate into the Filipino Citizen Registry, whenever applicable, other  
8           existing identity related databases or registers in respect of which  
9           information or data relating to the registered person has been registered,  
10          documented or stored;
- 11          f) To ensure the preservation, protection, sanctity and security, including  
12          cyber-security, of any information or data collected, obtained, maintained or  
13          stored in respect of the Filipino Citizen Registry;
- 14          g) To perform such other duties which, in the opinion of the Commission, are  
15          necessary or expedient for the discharge of its functions under this Act.

16           SEC. 4. **Filipino Identification System Components.** The Filipino ID System shall  
17          comprise three (3) key components, namely: (a) Common Reference Number (CRN), which  
18          is a unique number assigned to an individual under the ID System established under this  
19          Act; (b) Filipino ID Card, which is the physical medium issued to the individual under the ID  
20          System and containing information about his/her identity; and, (c) Filipino Citizen  
21          Registry, which is the collection of records and information about individuals enrolled in  
22          the ID System.

23           SEC. 5. **Common Reference Number (CRN).** The CRN shall serve as the National  
24          Identification Number of the individual registered under the ID System. It is a unique and  
25          permanent number to be assigned by the PSA upon registration. It shall be used as the  
26          standard number of the individual across all agencies of the government.

27           SEC. 6. **The Filipino ID Card.** Every Filipino citizen, whether a resident of the  
28          Philippines or not, is hereby mandated to register the personal information enumerated  
29          below with the PSA and secure therefrom a Filipino ID Card, which shall, on its face, bear  
30          the following information of the person to whom it is issued:

- 1 a) Colored photograph;
- 2 b) Full name;
- 3 c) Birth date;
- 4 d) Gender;
- 5 e) Signature;
- 6 f) Common Reference Number assigned by the PSA; and,
- 7 g) Date of Issue.

8 The Filipino ID Card shall be equipped with facial recognition technology, and shall  
9 be protected by advanced security features and cryptographic technology.

10 **SEC. 7. *Renewal of the Filipino ID Card upon reaching the age of eighteen (18) or***  
11 ***sixty (60) years.*** Within one (1) year after reaching the age of eighteen (18) years or sixty  
12 (60 years), every Filipino shall renew his or her Filipino ID Card in accordance with the  
13 preceding Section. Nothing in this Act prevents the re-registration of a person who fails to  
14 apply for re-registration within the time specified in the preceding sentence.

15 Every issuance under the preceding Section, including the renewal thereof upon  
16 reaching the age of eighteen (18) years or sixty (60) years under this Section, shall be free  
17 of charge as part of the government's social service responsibility.

18 **SEC. 8. *The Filipino Citizen Registry.*** The PSA shall create, manage, maintain and  
19 operate a Filipino Citizen Registry, including the harmonization and integration of existing  
20 identification databases in government agencies and integrating them into the Filipino  
21 Citizen Registry. The PSA shall update the information contained in the National Filipino  
22 Registry on a continuing basis.

23 **SEC. 9. *Registration and Enrollment into the Filipino ID System.*** After approval of  
24 this Act and upon full operation of the Filipino ID System as determined by the PSA, which  
25 in no case shall exceed two (2) years from the implementation of this Act, every Filipino,  
26 whether a resident of the Philippines or not, shall register and enroll into the Filipino ID  
27 System. Filipino citizens residing abroad shall register at the Philippine Embassy or  
28 Consular Office having jurisdiction at the country of residence. The PSA shall coordinate  
29 with the Department of Justice (DOJ) to ensure that persons under detention or  
30 imprisonment shall be registered and enrolled in the Filipino ID System in accordance with  
31 this Act.

1 Every newborn Filipino citizen shall be registered and enrolled into the Filipino ID  
2 System at the Local Civil Registry Office at the place of birth, or, in case of Filipinos born  
3 abroad, at the Philippine Embassy or Consular Office having jurisdiction at the country of  
4 birth.

5 The Civil Registrar shall, by order, notify the date on which the registration and  
6 enrollment into the Filipino ID System shall be initialized throughout the country.

7 SEC. 10. **Authority of the PSA to issue regulations.** The PSA may, by regulations,  
8 prescribe—

- 9 a) The application form for the Filipino ID Card registration;
- 10 b) The form and size of the Filipino ID Card that will be issued under this Act;
- 11 c) The procedures to be followed in issuing the Filipino ID Card;
- 12 d) The procedure to be followed in correcting errors or issuing replacement  
13 Filipino ID cards;
- 14 e) The form of the affidavit to be executed by a holder whose Filipino ID Card  
15 has been lost, materially damaged, destroyed or stolen;
- 16 f) The fees that may be levied for the issuance of a replacement Filipino ID  
17 Card, which in all cases must be reasonable;
- 18 g) The procedure to be followed in destroying damaged or defaced identity  
19 cards surrendered to the PSA;
- 20 h) All other matters necessary for the carrying out of the provisions of this Act.

21 SEC. 11. **Replacement of Filipino ID Cards by virtue of modification of entries**  
22 **therein.** The PSA may, on an application made by the concerned person and after due  
23 verification, authorize the modification of any entry and issue a replacement Filipino ID  
24 Card in respect of the following particulars, namely:

- 25 a) Change in name by virtue of a court order or by application of law;
- 26 b) Change in address and/or civil status;
- 27 c) Material changes in facial features due to age or medical reasons;
- 28 d) Lost, damaged, destroyed or stolen Filipino ID card;

1 e) Any other pertinent change as ordered by a competent court.

2 In case of a lost, materially damaged, destroyed or stolen Filipino ID Card, the PSA  
3 shall require the person whose Filipino ID Card is lost, materially damaged, destroyed or  
4 stolen to execute a sworn affidavit to the effect.

5 Where a Filipino ID Card which has been lost is subsequently found, the  
6 replacement Filipino ID card shall be returned by the holder to the PSA for cancellation and  
7 proper disposal.

8 **SEC. 12. *Functions of the Filipino ID Card.*** One (1) year after the PSA commences  
9 the registration and enrollment of Filipino Citizens into the Filipino ID System and  
10 thereafter issues a Filipino ID Card, an agency of government or any other institution  
11 providing the following services shall require a person to produce a Filipino Card:

12 a) All transactions with government agencies, instrumentalities, local  
13 government units, and government-owned or controlled corporations,  
14 including:

- 15 i. Applications for the issuance or renewal of passport;  
16 ii. Applications for the issuance or renewal of driver's license;  
17 iii. Applying for clearances from the National Bureau of Investigation,  
18 the courts, prosecutors, and the police;  
19 iv. Voter registration and voting;  
20 v. Application for professional licensure or civil service  
21 examinations;  
22 vi. Payment of taxes; and,  
23 vii. Other applications for public services, facilities, approvals,  
24 permissions or benefits with the government, including local  
25 government units and government-owned and controlled  
26 corporations.

27 b) Admission in all educational institutions;

- 1 c) Entering into a contract of employment, whether in the government or in the  
2 private sector;
- 3 d) Availment of benefits or privileges afforded by law, including those given to  
4 senior citizens and Persons with Disabilities (PWDs), and under the  
5 Pantawid Pamilyang Pilipino Program;
- 6 e) Entering into transactions with banking and financial institutions; and,
- 7 f) Both prepaid and postpaid mobile phone subscription.

8 When the Filipino ID Card is presented to any government agency or for  
9 identification purposes, no other additional identification card shall be required, except  
10 when there is reasonable ground to believe that the Filipino ID Card presented is  
11 counterfeit.

12 **SEC. 13. *Duty to inform the PSA in case of change in marital status or residence.***

13 Any person who intends to effect changes in his Filipino ID card as to marital status or  
14 place of residence shall have the duty to inform in writing the PSA, or, in case of Filipinos  
15 residing abroad, the Philippine Embassy or Consular Office having jurisdiction over the  
16 place of residence, within thirty (30) days from the occurrence of such change.

17 **SEC. 14. *Cancellation of registration.*** Where a person has been registered under  
18 this Act and the PSA is satisfied that the registration was obtained by means of fraud, false  
19 representation or the concealment of any material fact; or was effected by mistake, the PSA  
20 may cancel the registration of that person at which instance the Filipino ID Card issued to  
21 that person automatically lapses. Any person whose registration is cancelled under this  
22 section shall forthwith surrender his Filipino ID Card to the PSA, or the Embassy, within  
23 thirty (30) days from notice of such cancellation.

24 **SEC. 15. *Surrender of Filipino ID card upon death of the holder.*** In case of the  
25 death of any holder of a Filipino ID card issued under this Act, his card shall be surrendered  
26 or given up to the local civil registrar, by the spouse, heir, next of kin, parent or guardian, as  
27 the case may be, of such holder within sixty (60) days of such death prior to the issuance of  
28 the death certificate. The LCR shall, on the last day of every month, notify the PSA of the fact  
29 of death of reported to it.

30 **SEC. 16. *Surrender of the Filipino ID Card upon loss of citizenship.*** Any person  
31 registered under this Act who ceases to be a citizen of the Philippines shall surrender his  
32 Filipino identity card to the PSA or, if residing abroad, to the Embassy or Consular Office of

1 the government of the Philippines in a foreign country immediately, after ceasing to be a  
2 citizen of the Philippines.

3       SEC. 17 **Release of collected data.** Data collected and stored for this purpose shall  
4 be kept and treated as strictly confidential. No person may publish, disseminate, or give to  
5 third parties or entities, including government law enforcement agencies, any data  
6 collected in connection with any application for a Filipino ID Card, except in the following  
7 cases:

- 8       a) When the holder of the Filipino ID card authorizes in writing the disclosure  
9 of such information to a third person, entity or agency; or,  
10       b) Upon written order of the Court of Appeals on an application by a police or  
11 any law enforcement officer, with regard to data collected from members of a  
12 judicially declared and outlawed terrorist organization, association, or group  
13 of persons or of any person charged with or suspected of the crime of  
14 terrorism or conspiracy to commit terrorism, as defined under Republic Act.  
15 No. 9372.

16       Furthermore, the PSA may generate and release aggregated information from the  
17 Filipino Citizen Registry in the form of statistical summaries in which no reference to an  
18 individual shall be made.

19       SEC. 18. **Creation of special units in the PSA and DFA.** The PSA, as the primary  
20 implementing agency of this Act, shall be responsible for the overall planning, management  
21 and administration of the Filipino ID System. The DFA, in coordination with the PSA, shall  
22 handle the registration and enrollment into the ID System of Filipinos residing abroad,  
23 including the responsibility to release of the Filipino ID Cards thereto.

24       The PSA shall create an additional organizational unit on Citizen ID Services to  
25 handle its additional role under this Act, subject to the review of the Department of Budget  
26 and Management. Likewise, the DFA shall create a separate unit for the purpose of  
27 implementing its duty under this Act.

28       SEC. 19. **Conduct of mobile registration.** The National Statistician and Civil  
29 Registrar-General of the PSA may, in such special circumstances as he/she may determine,



1 make arrangements for registration for Filipino ID Cards to be received, and for such  
2 identity cards to be collected, at mobile or temporary offices as he may specify.

3 SEC. 20. **Funding.** The initial amount necessary for the implementation of this Act  
4 shall be charged against the current fiscal year's appropriations of the PSA. Thereafter,  
5 such sums as may be necessary for the continued implementation of this Act shall be  
6 included in the annual General Appropriations Act.

7 Revenues that may be generated from the implementation of this Act shall be  
8 allocated as part of the appropriations for the continued operations of the Filipino ID  
9 System.

10 SEC. 21. **Punishable acts.** Any person who commits any of the following acts shall  
11 be guilty of an offense punishable with a fine of not less than Fifty Thousand Pesos (Php  
12 50,000) but not more than Five Hundred Thousand Pesos (Php 500,000.00), or  
13 imprisonment of not less than one (1) year but not more than two (2) years, or both:

- 14 a) In giving any information required under this Act, knowingly or recklessly making  
15 any statement which is false in a material particular;
- 16 b) Unlawfully depriving any person of a Filipino ID card issued to him under this Act;
- 17 c) Unlawfully issuing, printing or forging a Filipino ID Card;
- 18 d) With intent to deceive, being in unlawful possession of or using a Filipino ID Card  
19 belonging to another person;
- 20 e) With intent to deceive, permits any other person to use a Filipino ID Card issued to  
21 him/her;
- 22 f) Falsely stating that he/she has not previously been registered in the Filipino Citizen  
23 Registry;
- 24 g) Knowingly possessing an identity card containing any false entry, alteration or  
25 erasure;
- 26 h) Failing to surrender within thirty (30) days from notice of cancellation a Filipino ID  
27 Card that has been cancelled in accordance with Section 14 hereof;
- 28 i) Being a person employed in connection with the implementation of this Act,  
29 publishing or communicating to any person otherwise than in the ordinary course of  
30 his employment, any information acquired by him in the course of the employment;

1 j) Having possession of any information which to his knowledge has been disclosed in  
2 contravention of this Act, publishing or communicating that information to any  
3 other person;

4 k) Willfully and unjustifiably refusings to accept or recognize the Filipino ID Card as  
5 the only official identification of the owner thereof.

6 The penalties imposed in this section shall be in addition to those imposed on acts  
7 punishable by existing penal and other laws, including those acts of omission.

8 SEC. 22. **Implementing Rules and Regulations.** Within sixty (60) days from the  
9 implementation of this Act, the PSA and the DFA, in coordination with the National  
10 Economic and Development Authority (NEDA), Department of Interior and Local  
11 Government (DILG), Department of Justice (DOJ), Department of Science and Technology  
12 (DOST), Department of Information and Communication Technology (DICT), Commission  
13 on Elections, Government Service Insurance System (GSIS), Social Security System (SSS),  
14 Philippine Health Insurance Corporation (PhilHealth), Bureau of Internal Revenue, and  
15 other identification card-issuing government agencies, shall promulgate rules and  
16 regulations implementing this Act.

17 SEC. 23. **Separability Clause.** Should any provision of this Act be declared  
18 unconstitutional, the same shall not affect the validity of other provisions of this Act.

19 SEC. 24. **Repealing Clause.** All laws, decrees, orders, rules, and regulations or other  
20 issuances or parts thereof inconsistent with the provisions of this Act are hereby or  
21 modified accordingly.

22 SEC. 25. **Effectivity of this Act.** This Act shall take effect fifteen (15) days after its  
23 publication in the Official Gazette or two (2) newspapers of general circulation in the  
24 Philippines.

25 Approved,