SEVENTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES Second Regular Session



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SENATE

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Senate Bill No. 1541

Introduced by Senator Juan Miguel Zubiri

AN ACT

INCREASING THE EXCISE TAX ON NONMETALLIC AND METALLIC MINERALS AND MINERAL PRODUCTS, AND QUARRY RESOURCES, AMENDING FOR THE PURPOSE SECTIONS 151 AND 287 OF THE NATIONAL INTERNAL REVENUE CODE OF 1997, AS AMENDED, AND FOR OTHER PURPOSES

Explanatory Note

The rate of excise tax imposed on minerals and quarry resources has been historically pegged at no more than 5%. In the case of nonmetallic minerals and quarry resources, there was an imposed 1.5% excise tax based on the actual value of the gross output from 1939 to 1977, which was increased to 3% until 1994. For metallic minerals, the rate was gradually increased from 1.5% to 5% in 1977. However, the excise tax rates were reduced in 1994 to 1% for copper and other metallic minerals and 2% for gold and chromite. At present, the rate of tax imposed on both metallic and nonmetallic minerals is set at 2% of the actual market value of the anuual gross output. The excise tax rate has remained unadjusted since Republic Act No. 7729 was passed in 1994.

This bill proposes to increase the excise tax on minerals, mineral products and quarry resources from the uniform rate of 2% to 7%. Furthermore, the bill proposes an equal share between the national government and local government from the excise tax on minerals, mineral products and quarry resources. The bill further provides that the fifty percent from the revenue collection that shall accrue directly to the local government units and must be allocated and utilized for infrastructure, education, health insurance and environmental conservation.

The provisions of this bill ensures that the government receives a fair share from mining revenues in the form of taxes to make certain that affected local communties are compensated from the health impact, and enviornmental and social costs of mining activities.

In view of the foregoing, immediate passage of the bill is sought.

JUAN MIGUEL F. ZUBIRI

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Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1	Section 1. Section 151 (A) of the National Internal Revenue Code, as amended,
2	is hereby amended to read as follows:
3	"SEC. 151. Mineral Products
4	"(A) Rates of Tax There shall be levied, assessed and collected on
5	minerals, mineral products and quarry resources, excise tax as follows:
6	"(1) On coal and coke, a tax of Ten pesos (P10.00) per metric ton;
7	"(2) On all [nonmetallic] minerals, MINERAL PRODUCTS, and quarry
8	resources, a tax of [two] SEVEN percent [(2%)] (7%) based on the actual
9	market value of the gross output thereof at the time of removal, in the
10	case of those locally extracted or produced; or the value used by the
11	. Bureau of Customs in determining tariff and customs duties, net of excise
12	tax and value-added tax, in the case of importation.
13	"Notwithstanding the provision of paragraph [(4)] (3) of Subsection (A) of
14	this Section, locally extracted natural gas and liquefied natural gas shall
15	not be subject to the excise tax imposed herein.
16	"[(3) On all metallic minerals, a tax based on the actual market value of
17	the gross output thereof at the time of removal, in the case of those

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- 1 locally extracted or produced; or the value used by the Bureau of Customs 2 in determining tariff and customs duties, net of excise tax and value-added 3 tax, in the case of importation, in accordance with the following schedule;] 4 "[(a) Copper and other metallic minerals;] 5 "[(i) On the first three (3) years upon the effectivity of Republic Act 6 No. 7729, one percent (1%);] 7 "[(ii) On the fourth and the fifth years, one and a half percent 8 (1 1/2%); and]9 "[(iii) On the sixth year and thereafter, two percent (2%);] 10 "[(b) Gold and chromite, two percent (2%).] 11 "[(4)] (3) On indigenous petroleum, a tax of three percent (3%) of the fair 12 international market price thereof, on the first taxable sale, barter, 13 exchange or such similar transaction, such tax to be paid by the buyer or purchaser before removal from the place of production. The phrase 'first 14 15 taxable sale, barter, exchange or similar transaction' means the transfer of 16 indigenous petroleum in its original state to a first taxable transferee. The 17 fair international market price shall be determined in consultation with an 18 appropriate government agency; 19 " × × ×." 20 SEC 2. Section 287 of the National Internal Revenue Code, as amended, is 21 hereby amended to read as follows: 22 "SEC. 287. Shares of Local Government Units in the Proceeds from the Development and Utilization of the National Wealth. - x x x 23 24 "(A) Amount of Share of Local Government Units. - Local government units 25 shall, in addition to the internal revenue allotment, have a share of forty percent 26 (40%) of the gross collection derived by the national government from the
- 27 preceding fiscal year from [excise taxes on mineral products,] royalties, and such 28 other taxes, fees or charges, including related surcharges, interests or fines, and 29 from its share in any co-production, joint venture or production sharing

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agreement in the utilization and development of the national wealth within their
 territorial jurisdiction.

3 "(B) REVENUE FROM MINERALS, MINERAL PRODUCTS AND QUARRY RESOURCES. THE REVENUE COLLECTED FROM THE EXCISE TAX ON MINERALS, 4 MINERAL PRODUCTS, AND QUARRY RESOURCES UNDER SECTION 151 OF THIS 5 ACT SHALL BE EQUALLY DIVIDED BETWEEN THE NATIONAL GOVERNMENT AND 6 THE LOCAL GOVERNMENT UNITS WHERE THE MINERAL, MINERAL PRODUCTS 7 AND QUARRY RESOURCES ARE EXTRACTED. FIFTY PERCENT (50%) OF THE 8 REVENUES COLLECTED SHALL ACCRUE TO THE NATIONAL GOVERNMENT AND 9 REMAINING FIFTY PERCENT (50%) SHALL BE DIRECTLY REMITTED TO THE 10 11 LOCAL GOVERNMENT UNITS.

PROVIDED, THAT THE FIFTY PERCENT (50%) SHARE OF LOCAL GOVERNMENT
 UNITS FROM THE REVENUE COLLECTED FROM THE EXCISE TAX ON MINERALS,
 MINERAL PRODUCTS, AND QUARRY RESOURCES SHALL BE ALLOCATED AND
 USED EXCLUSIVELY FOR THE FOLLOWING PURPOSES:

- 16 "(1) HIRING OF TEACHERS, CONSTRUCTION, REPAIR AND
 17 REHABILITATION OF CLASSROOMS, ACQUISITION OF TABLES AND
 18 CHAIRS, PURCHASE OF TEXTBOOKS, TEACHERS' MANUALS AND OTHER
 19 INSTRUCTIONAL MATERIALS;
- 21 "(2) CONSTRUCTION OF HOSPITALS AND RURAL HEALTH FACILITIES,
 22 AND ACQUISITION OF HOSPITAL EQUIPMENTS AND MEDICINES; AND

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24 "(3) INFRASTRUCTURE PROJECTS SUCH AS BUT NOT LIMITED TO THE
 25 CONSTRUCTION OF ROADS, BRIDGES, DAMS, WATER SUPPLY SYSTEM
 26 AND IRRIGATION PROJECTS;

28 "(4) ENVIRONMENTAL CONSERVATION PROGRAMS SUCH AS BUT NOT 29 LIMITED TO REFORESTATION AND BIODIVERSITY CONSERVATION 30 PROGRAMS AND PROJECTS.

"[(B)] (C) Share of the Local Governments from Any Government Agency
 or Government-owned or -Controlled Corporation. - Local Government Units shall
 have a share, based on the preceding fiscal year, from the proceeds derived by
 any government agency or government-owned or controlled corporation engaged

in the utilization and development of the national wealth based on the following
 formula, whichever will produce a higher share for the local government unit:

3"(1) One percent (1%) of the gross sales or receipts of the preceding4calendar year, or

"(2) Forty percent (40%) of the [excise taxes on mineral products,] 5 royalties, and such other taxes, fees or charges, including related 6 surcharges, interests or fines the government agency or government-7 owned or -controlled corporations would have paid if it were not otherwise 8 9 exempt: PROVIDED HOWEVER, THAT LOCAL GOVERNMENT UNITS SHALL HAVE FIFTY PERCENT (50%) SHARE FROM THE EXCISE TAX collected ON 10MINERALS, MINERAL PRODUCTS, AND QUARRY RESOURCES UNDER 11 12 SECTION 151 OF THIS ACT.

- "[(C)] (D) Allocation of Shares. The share in the preceding Section shall
 be distributed in the following manner:
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- "(1) Where the natural resources are located in the province:
- 16

- "(a) Province twenty percent (20%)
- 17 "(b) Component city/municipality forty-five percent (45%); and
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- "(c) Barangay thirty-five percent (35%)

"Provided, however, That where the natural resources are located
in two (2) or more provinces, or in two (2) or more component cities or
municipalities or in two (2) or more barangays, their respective shares
shall be computed on the basis of: (1) Population - seventy percent
(70%); and (2) Land area - thirty percent (30%).

- 24 "(2) Where the natural resources are located in a highly urbanized or 25 independent component city:
- ²⁶ "(a) City sixty five percent (65%); and
- "(b) Barangay thirty five percent (35%)

28 "Provided, however, That where the natural resources are located 29 in two (2) or more cities, the allocation of shares shall be based on the

1formula on population and land area as specified in subsection [(C)] (D)(1)2hereof.

SEC 3. *Implementing Rules and Regulations.* The Secretary of Finance shall, upon the recommendation of the Commissioner of Internal Revenue, promulgate not later than thirty (30) days upon the effectivity of this Act the necessary implementing rules and regulations.

SEC. 4. *Repealing Clause.* - All laws, orders, issuances, circulars, IUleS and
regulations or parts thereof, which are inconsistent with the provisions of this Act are
hereby repealed or modified accordingly.

10 **SEC. 5.** *Separability Clause.* – If any provision of this Act is subsequently 11 declared unconstitutional, the validity of the remaining provisions hereof shall remain in 12 full force and effect.

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14 **SEC. 6.** *Effectivity Clause.*– This Act shall take effect immediately after its 15 complete publication either in the Official Gazette or in a newspaper of general 16 circulation in the Philippines.

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