SEVENTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

Second Regular Session

SENATE S.B. No. <u>1566</u>

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Introduced by Senator Juan Miguel F. Zubiri

AN ACT AMENDING COMMONWEALTH ACT NO. 473, OTHERWISE KNOWN AS THE "REVISED NATURALIZATION LAW" AND FOR OTHER PURPOSES

Explanatory Note

Citizenship, as the legal status of being a member of a particular country or sovereign state, is an important aspect of a person's civil and political standing. Citizenship affords certain rights and protections to a person, while imposing duties upon him in exchange for being part of a cohesive civilized society and a recognized son or daughter of a nation.

With the paramount importance of citizenship in the exercise of one's civil and political rights, it is only proper to keep the laws governing the acquisition of citizenship up to date. Unfortunately, our naturalization law has been unchanged since its enactment in 1939, save for additional provisions legislated in 1950. While globalization and modern society have evolved rapidly and significantly throughout the years, it is imperative for us to bring our naturalization laws into this century and amend its outdated provisions.

Naturalization facilitates the complete integration of a foreign national into our society. Research shows that affording qualified and deserving persons the benefits of citizenship increases their productivity and consumer spending, which benefits our businesses and economy. Further, after they have signified and proven their intention to embrace Filipino laws, culture, and values, the acquisition of Filipino citizenship affords them certainty, security and stability in their life, more opportunities to contribute to our economy, and a sense of identity and belonging to our nation.

Thus, this bill seeks to amend our naturalization laws and bring them up to date to our modern world by facilitating the process for acquiring citizenship, while still preserving the integrity and importance of being a proud Filipino citizen. The passage of this measure is earnestly sought.

1 HAN MIGUEL F. ZUBIRI

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AN ACT

AMENDING COMMONWEALTH ACT NO. 473, OTHERWISE KNOWN AS THE "REVISED NATURALIZATION LAW" AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1	SECTION 1. Section 2 of The Revised Naturalization Law is hereby amended to
2	read as follows:
3	"Sec. 2. Qualifications. Subject to Section four of this Act, any person
4	having the following qualifications may become a citizen of the Philippines
5	by naturalization:
6	[First.] 1. [He m] Must not be less than [twenty-one] EIGHTEEN (18)
7	years of age on the day of the hearing of the petition;
8	[Second.] 2. [He m] Must have resided in the Philippines for a continuous
9	period of not less than [ten] FIVE (5) years.
10	[Third.] 3. [He m] Must be of good moral character and believe[s] in the
11	principles underlying the Philippine Constitution, and must have conducted
12	himself in a proper and irreproachable manner during the entire period of
13	his residence in the Philippines in his relation with the constituted
14	government as well as with the community in which he is living;
15	[Fourth. He must own real estate in the Philippines worth not less than
16	five thousand pesos, Philippine currency, or must have some known
17	lucrative trade, profession, or lawful occupation;]
18	4. MUST HAVE SOME KNOWN LUCRATIVE TRADE, PROFESSION,
19	OR LAWFUL OCCUPATION;
20	[Fifth.] 5. [He m] Must be able to speak and write in FILIPINO, English,
21	[or Spanish] or any one of the principal Philippine languages;

[Sixth.] 6. [He m] Must have enrolled his minor children of school age in 1 2 any of the public or private schools recognized by the [Office of Private 3 Education of the Philippines,] **DEPARTMENT OF EDUCATION OR** COMMISSION ON HIGHER EDUCATION, where the Philippine history, 4 5 government and civics are taught or prescribed as part of the school curriculum, during the entire period of residence in the Philippines required 6 [of him] prior to the hearing of his **OR HER** petition for naturalization as 7 8 Philippine citizen."

9 **SEC. 2.** Section 3 is hereby amended to read as follows:

"Sec. 3. *Special qualifications.* – The [ten] FIVE years of continuous
 residence required under the last preceding section shall be [understood
 as] reduced to [five] THREE (3) years for any petitioner having any of
 the following qualifications:

- [1. Having honorably held office under the Government of the Philippines
 or under that of any of the provinces, cities, municipalities, or political
 subdivisions thereof;]
- [2.] 1. Having established a new industry or introduced a useful invention
 in the Philippines;
- 19 **[3.] 2.** Being married to a Filipino [woman] citizen;
- [4. Having been engaged as a teacher in the Philippines in a public or
 recognized private school not established for the exclusive instruction of
 children of persons of a particular nationality or race, in any of the
 branches of education or industry for a period of not less than two years;]
 3. Having been born in the Philippines; or

25 [5.] 4. HAVING ENGAGED IN CONSISTENT CHARITABLE, SOCIO-26 CIVIC OR PHILANTHROPIC WORK IN THE PHILIPPINES DURING 27 THE ENTIRE PERIOD OF RESIDENCE REQUIRED AND 28 RECOGNIZED BY THE LOCAL COMMUNITY BENEFITED BY SUCH 29 ACTIVITY."

30 **SEC. 3.** Section 4 is hereby amended to read as follows:

31 "Sec. 4. Who are disqualified. – X X X

Persons opposed to organized government or affiliated with any
 association or group of persons who uphold and teach doctrines
 opposing all organized governments;

- 2. Persons defending or teaching the necessity or propriety of violence, 1 personal assault, assassination or acts of terrorism for the success and 2 3 predominance of their ideas: [3. Polygamists or believers in the practice of polygamy;] 4 5 [4.] 3. Persons convicted of crimes involving moral turpitude; 6 [5.] 4. Persons suffering from mental [alienation] INCAPACITY or 7 incurable contagious diseases; 8 [6.] 5. Persons who, during the period of their residence in the Philippines, 9 have not mingled socially with Filipinos, or who have not evinced a sincere 10desire to learn and embrace the customs, traditions, and ideals of Filipinos; [7.] 6. Citizens or subjects of nations with whom [the United States and] 11 12 the Philippines are at war, during the period of such war: 13 [8.] 7. Citizens or subjects of a foreign country [other than the United States] whose laws do not grant Filipinos the right to become naturalized 14 citizens of subjects thereof; 15 16 8. MEMBERS OF A JUDICIALLY DECLARED AND OUTLAWED 17 TERRORIST ORGANIZATION, ASSOCIATION OR GROUP OF 18 PERSONS, OR OF ANY PERSON CHARGED WITH OR SUSPECTED 19 OF THE CRIME OF TERRORISM OR CONSPIRACY TO COMMIT TERRORISM, ACCORDING TO REPUBLIC ACT NO. 9372 OR THE 20 21 HUMAN SECURITY ACT." 22 **SEC. 4.** Section 6 is hereby amended to read as follows: 23 "Sec. 6. Persons exempt from requirement to make a declaration 24 of intention. – Persons born in the Philippines and have received their 25 primary and secondary education in public schools or those recognized by 26 the Government and not limited to any race or nationality, and those who 27 have resided continuously in the Philippines for a period of [thirty] 28 **TWENTY (20)** years or more before filing their application may be 29 naturalized without having to make a declaration of intention upon 30 complying with the other requirements of this Act. X X X" SEC. 5. Section 7 is hereby amended to read as follows: 31 32 "Sec. 7. Petition for citizenship. – X X X ANY APPLICANT WHO HAS RESIDED CONTINUOUSLY IN 33 THE PHILIPPINES FOR A PERIOD OF TWENTY (20) YEARS OR 34
- 35 MORE PRIOR TO THE FILING OF HIS PETITION IS NOT 36 CONSTRAINED FROM LEAVING THE PHILIPPINES WHILE HIS

PETITION IS PENDING IN COURT, AND THEREFORE, IS NOT
 REQUIRED TO STATE IN HIS PETITION THAT HE WILL RESIDE
 CONTINUOUSLY IN THE PHILIPPINES FROM THE DATE OF THE
 FILING OF THE PETITION UP TO THE TIME OF HIS ADMISSION
 TO PHILIPPINE CITIZENSHIP."

6 **SEC. 6.** Section 9 is hereby amended to read as follows:

7 "Sec. 9. Notification and appearance. - Immediately upon the filing 8 of the petition, it shall be the duty of the clerk of court to publish the same 9 at petitioner's expense, once a week for three consecutive weeks, in the 10 Official Gazette and in one newspaper of general circulation in the province where the petitioner resides, and to have copies of said petition and a 11 12 general notice of hearing posted in a public and conspicuous place in his 13 office or in the building where said office is located, setting forth in such 14 notice the name, birthplace and residence of the petitioner, the date and 15 place of his arrival in the Philippines, the names of the witnesses whom the petitioner proposes to introduce in support of his petition, and the date 16 of the hearing of the petition[, which hearing shall not be held within 17 18 ninety days from the date of the last publication of the notice.] NO 19 PETITION FOR PHILIPPINE CITIZENSHIP SHALL BE HEARD BY 20 THE COURT UNTIL AFTER THREE (3) MONTHS FROM THE DATE OF THE LAST PUBLICATION OF THE NOTICE. The clerk shall, as soon 21 22 as possible, forward copies of the petition, the sentence, the naturalization certificate, and other pertinent data to the [Department of the Interior, 23 the Bureau of Justice, the Provincial Inspector of the Philippine 24 25 Constabulary of the province and the Justice of the Peace of the 26 municipality wherein the petitioner resides] OFFICE OF THE 27 PRESIDENT, THE OFFICE OF THE SOLICITOR GENERAL, THE PROVINCIAL DIRECTOR OF THE PHILIPPINE NATIONAL POLICE 28 AND THE REGIONAL TRIAL COURT WHERE THE PETITIONER 29 30 **RESIDES.**"

31 SEC. 7. Section 10 is hereby amended to read as follows:

"Sec. 10. *Hearing of the Petition.* – No petition shall be heard within
 thirty days preceding any election. The hearing shall be public, and the
 Solicitor-General, either himself or through his delegate or the provincial
 fiscal concerned, shall appear on behalf of the [Commonwealth]
 REPUBLIC of the Philippines at all the proceedings and at the hearing. If,

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1 after the hearing, the court believes, in view of the evidence taken, that 2 the petitioner has all the qualifications required by, and none of the 3 disqualifications specified in this Act and has complied with all requisites herein established, it shall **GRANT THE PETITION** and order the [proper 4 5 naturalization certificate to be issued and the registration of the said naturalization certificate in the proper civil registry as required in Section 6 7 Ten of Act Numbered Three thousand seven hundred and fifty-three] 8 ISSUANCE AND REGISTRATION OF THE NATURALIZATION 9 CERTIFICATE IN THE PROPER CIVIL REGISTRY IN ACCORDANCE 10 WITH SECTION 12 OF THIS ACT."

- 11 **SEC. 8.** Section 11 is hereby amended to read as follows:
- "Sec. 11. *Appeal.* The [final sentence] DECISION OF THE
 REGIONAL TRIAL COURT may, at the instance of either of the parties,
 be appealed to the [Supreme Court] COURT OF APPEALS."
- 15 **SEC. 9.** Section 12 is hereby amended to read as follows:

"Sec. 12. Issuance of the Certificate of Naturalization. - [If, after 16 the lapse of thirty days from and after the date on which the parties were 17 notified of the Court, no appeal has been filed, or if, upon appeal, the 18 19 decision of the court has been confirmed by the Supreme Court, and the 20 said decision has become final, the clerk of court which heard the petition 21 shall issue to the petitioner a naturalization certificate which shall, among 22 other things, state the following:] THE DECISION RENDERED BY THE 23 REGIONAL TRIAL COURT, OR PROMULGATED BY THE APPELLATE COURT, SHALL BECOME FINAL AFTER THE LAPSE OF THIRTY 24 25 DAYS FROM THE DATE OF NOTICE.

NO DECISION GRANTING THE PETITION FOR PHILIPPINE
 CITIZENSHIP SHALL BECOME EXECUTORY UNTIL AFTER ONE (1)
 YEAR FROM ITS PROMULGATION AND AFTER THE COURT, ON
 PROPER HEARING, WITH THE ATTENDANCE OF THE SOLICITOR
 GENERAL OR HIS REPRESENTATIVE, IS SATISFIED, AND SO
 FINDS, THAT DURING THE INTERVENING TIME, THE PETITIONER
 HAS:

NOT LEFT THE PHILIPPINES, UNLESS GRANTED A TRAVEL
 AUTHORITY BY THE SECRETARY OF JUSTICE OR HIS DULY
 DESIGNATED REPRESENTATIVE;

- 2. DEDICATED HIMSELF CONTINUOUSLY TO A LAWFUL CALLING OR PROFESSION;
 - 3. NOT BEEN CONVICTED OF ANY OFFENSE OR VIOLATION OF GOVERNMENT PROMULGATED RULES; OR

4. NOT COMMITTED ANY ACT PREJUDICIAL TO THE INTEREST OF THE NATION OR CONTRARY TO ANY GOVERNMENT ANNOUNCED POLICIES;

PROVIDED, THAT THE DECISION GRANTING THE APPLICATION
 IS IMMEDIATELY EXECUTORY UPON FINALITY THEREOF IF THE
 PETITIONER HAS RESIDED CONTINUOUSLY IN THE COUNTRY
 FOR A PERIOD OF TWENTY (20) YEARS OR MORE BEFORE FILING
 HIS OR HER PETITION.

UPON A FINDING THAT THE ABOVE CONDITIONS HAVE
BEEN SATISFIED, THE ORDER OF THE COURT GRANTING
CITIZENSHIP SHALL BE REGISTERED AND THE APPLICANT
SHALL, IN OPEN COURT, TAKE THE FOLLOWING OATH,
WHEREUPON, AND NOT BEFORE, HE WILL BE ENTITLED TO ALL
THE PRIVILEGES OF A FILIPINO CITIZEN:

19 *"*І, ____ , SOLEMNLY SWEAR THAT I RENOUNCE ABSOLUTELY AND FOREVER ALL ALLEGIANCE AND FIDELITY TO 20 ANY FOREIGN PRINCE, POTENTATE, STATE OR SOVEREIGNTY, 21 22 AND PARTICULARLY TO THE _____, OF WHICH AT THIS TIME I AM A SUBJECT OR CITIZEN; THAT I WILL SUPPORT 23 AND DEFEND THE CONSTITUTION OF THE PHILIPPINES AND 24 THAT I WILL OBEY THE LAWS, LEGAL ORDERS AND DECREES 25 PROMULGATED BY THE DULY CONSTITUTED AUTHORITIES OF 26 27 THE REPUBLIC OF THE PHILIPPINES.

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SO HELP ME GOD."

THE CLERK OF COURT WHICH HEARD THE PETITION SHALL 29 ISSUE A NATURALIZATION CERTIFICATE WHICH SHALL, AMONG 30 31 OTHER THINGS, STATE THE FOLLOWING: The file number of the 32 petition, the number of the naturalization certificate, the signature of the person naturalized affixed in the presence of the clerk of the court, the 33 34 personal circumstances of the person naturalized, the dates on which his declaration of intention and petition were filed, the date of the decision 35 36 granting the petition, and the name of the judge who rendered the

- decision. A photograph of the petitioner with the dry seal affixed thereto
 of the court which granted the petition must be affixed to the certificate."
- 3 **[XXX]**
- 4 **SEC. 10.** Section 15 is hereby amended to read as follows:

Sec. 15. Effect of the naturalization on spouse and children. –
 Any [woman] PERSON who is now or may hereafter be married to a
 NATURAL-BORN citizen of the Philippines, and who might HIMSELF OR
 herself be lawfully naturalized shall be deemed a citizen of the Philippines.

- 9 X X X"
- 10 SEC. 11. Section 16 is hereby amended to read as follows:

"Sec. 16. *Right of [widow] SURVIVING SPOUSE and children of petitioner[s] who [have] HAS died.* – In case a petitioner should die
before the final decision has been rendered, his OR HER [widow]
SURVIVING SPOUSE and children may continue the proceedings. The
decision rendered in the case shall, so far as the [widow] SURVIVING
SPOUSE and minor children are concerned, produce the same legal effect
as if it has been rendered during the life of the petitioner.

SEC. 12. *Transitory provision.* – Upon the effectivity of this Act, its provisions shall apply to cases pending in court and to those where the applicant has not yet taken the oath of citizenship.

SEC. 13. Separability clause. – If any provision, section or part of this Act shall be declared unconstitutional or invalid, such judgment shall not affect, invalidate or impair any other provisions, sections or parts hereof.

SEC. 14. *Repealing clause.* - Republic Act No. 530, and such other laws,
 decrees, orders, rules and regulations as are inconsistent with this Act are hereby
 repealed or modified accordingly.

27 SEC. 15. *Effectivity.* – This Act shall take effect within fifteen (15) days after its

28 publication in the Official Gazette or in a newspaper of general circulation. Approved,