

THIRTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES First Regular Session

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SENATE

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s. No. 1755

Introduced by Senator S. R. Osmeña III

EXPLANATORY NOTE

In 2003, Bangko Sentral ng Pilipinas data showed that the Overseas Filipino Workers' (OFW) remittances amounted to US\$ 7.6 billion. In the first four months of this year, it reached US\$ 2.6 billion. OFW remittances are considered a vital flow of foreign exchange into the financial system that provides support for the peso. Also, it spurs investment, cushions the impact of worldwide economic recession when private capital dries up and helps alleviate poverty.

With the magnitude of contribution of OFWs to the economy of the country, it is but fair to recognize this contribution by granting them a package of *benefits and special privileges* to returning OFWs when they decide to retire or go back to their homeland. Every OFW is expected to return to the country after his contract abroad expires. Some return for other reasons such as unbearable homesickness, abuse, or emergency situations in the host countries. The numbers are expected to increase as the world continues to experience the economic recession that many analysts predict will continue for a long time.

A study conducted by non-government organizations also showed that a vast majority or around 70-80% of the returning OFWs still lack enough savings for their future after decades of overseas employment. And many come home to realities that remain unchanged, including the dependence on dole-outs by their own families and relatives and an economy that is suffering from a high unemployment rate and cannot accommodate them. With a labor market that gives priority to younger applicants, returning OFWs have a problem competing with other applicants due to their advanced age. This bill seeks to address those issues, thus, the urgent need for the government to create the best and viable measures toward the reintegration program for the returning OFWs.

In view of the foregoing, approval of this bill is earnestly requested.

SERGIO OSMEÑA III Senator

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SENATE OFFICE OF THE SECRETARY

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Introduced by Senator S. R. Osmeña III

AN ACT GRANTING BENEFITS AND SPECIAL PRIVILEGES TO FORMER OVERSEAS FILIPINO WORKERS AND FOR OTHER PURPOSES

Be it enacted by the Senate and the House of Representatives of the Republic of the Philippines in Congress assembled:

SECTION 1. Declaration of Policies and Objectives. - Pursuant to 1 Article XIII, Section 3 of the Constitution, the State adopts a policy of giving full 2 protection to labor. In addition, Section 18 in the Declaration of Principles and 3 State Policies provides: "The State affirms labor as a primary social economic 4 Consonant with these constitutional principles the following are the 5 force." declared policies of this Act: 6 a) to recognize the magnitude of contribution to the economy of overseas 7 Filipino workers whose lonely sacrifices in foreign lands bring in a 8

9 considerable amount of foreign exchange;

- b) to motivate and assist former overseas Filipino workers to contribute to
 nation building;
- In accordance with those policies, this Act aims to grant former overseas
 Filipino workers with a package of benefits and incentives.
- SEC. 2. **Definition of Terms**. As used in this Act, the term "former overseas Filipino worker (OFW)" shall mean any resident citizen of the

Philippines at least fifty (50) years old, previously certified by the Department of 1 Labor and Employment/Philippine Overseas Employment Agency for overseas 2 employment purposes and has an income of not more than sixty thousand pesos 3 (P60,000.00) per annum subject to review by the National Statistics Coordination 4 Board (NSCB) every three (3) years. It covers all nationals who have worked in a 5 foreign country under employment contracts for a period not less than 10 years, 6 including but not limited to, professionals, seamen, entertainers, domestic 7 helpers, regardless of their employment status in the foreign country. 8

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9 SEC. 3. *Privileges for former OFWs*. — Any qualified former OFW as 10 determined by the Office for Former Overseas Filipino Workers (OFOFW) shall 11 be entitled to the following:

12a)the grant of twenty percent (20%) discount from all establishments13relative to utilization of transportation services, hotels and similar14lodging establishment, restaurants and recreation centers and15purchase of medicine anywhere in the country: Provided, That16private establishments may claim the cost as tax credit;

b) a minimum of twenty percent (20%) discount on admission fees
 charged by theaters, cinema houses and concert halls, circuses,
 carnivals and other similar places of culture, leisure, and
 amusement;

c) exemption from the payment of individual income taxes: Provided,
 That their annual taxable income does not exceed the income level
 as determined by the National Economic and Development
 Authority (NEDA) for that year;

d) free medical and dental consultations in private or public hospitals
 and similar establishments anywhere in the country and medical
 insurance program to be provided by the Philippine Health
 Insurance Corporation (PHIC);

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 e) to the extent practicable and feasible, the continuance of the same benefits and privileges given by the Government Service Insurance System (GSIS), Social Security System (SSS) and PAG-IBIG, as the case may be, as are enjoyed by those in actual service;

f) priority in existing livelihood programs being undertaken by various
 government agencies subject to the guidelines and qualifications by
 the implementing body; and

g) (f) priority in national housing programs, affordable "pabahay" loans
 and other housing opportunities subject to the guidelines and
 qualifications set by the National Housing Authority (NHA) or the Home
 Development Mutual Fund (HDMF).

Such privately-owned establishments shall enjoy tax credits equivalent to
 the discounts extended to former OFWs.

14 SEC. 4. *Retirement Benefits*. — To the extent practicable and feasible, 15 retirement benefits from both the Government and the private sectors shall be 16 upgraded to be at par with the current scale enjoyed by those in actual service.

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SEC. 5. The Office for Former Overseas Filipino Workers (OFOFW).

There shall be established in the Office of the Mayor an OFOFW to be headed
 by a Councilor who shall be designated by the Sangguniang Bayan and assisted
 by the Community Development Officer in coordination with the Department of
 Labor and the Department of Social Welfare and Development. The functions of
 this office are:

a) to maintain and regularly update on a quarterly basis the list of
 former OFWs and to issue nationally uniform individual identification cards
 which shall be valid anywhere in the country;

b) to service as a general information and liaison center to serve the
 needs of former OFWs; and

c) to issue nationally uniform individual identification cards which shall
 be valid anywhere in the country.

1 SEC. 6. *Municipal Responsibility*. — It shall be the responsibility of the 2 municipality through the mayor to ensure that the provisions of this Act are 3 implemented to its fullest.

4 SEC. 7. **Penalties.** — Violation of any provision of this Act for which no 5 penalty is specifically provided under any other law, shall be punished by 6 imprisonment not exceeding one (1) month or a fine not exceeding One thousand 7 pesos (P1,000.00) or both.

8 SEC. 8. *Implementing Rules and Regulations.* — The Secretary of 9 Social Welfare and Development, jointly with the Department of Labor and 10 Employment, Department of Finance, the Department of Tourism, the 11 Department of Health, the Department of Transportation and Communications 12 and the Department of Interior and Local Government shall issue the necessary 13 rules and regulations to carry out the objectives of this Act.

14 SEC. 9. *Appropriation.* — The necessary appropriation for the operation 15 and maintenance of the OFOFW shall be appropriated and approved by the local 16 government units concerned. The National Government shall appropriate such 17 amount, as may be necessary to carry out the objectives of this Act.

SEC. 10. *Repealing Clause*. — All provisions of laws, orders, decrees,
 including rules and regulations inconsistent herewith are hereby repealed and/or
 modified accordingly.

21 SEC. 11. *Separability Clause.* — If any part or provision of this Act shall 22 be held to be unconstitutional or invalid, other provisions hereof which are not 23 affected thereby shall continue to be in full force and effect.

24 SEC. 12. *Effectivity.* — This Act shall take effect fifteen (15) days 25 following its publication in one (1) national newspaper of general circulation.

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