

**SENATE**

'19 JUL -2 P3 :24

**S. B. No. 204**

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INTRODUCED BY SENATOR CHRISTOPHER LAWRENCE "BONG" T. GO

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**AN ACT  
STRENGTHENING AND MODERNIZING THE BUREAU OF FIRE PROTECTION,  
PROVIDING FUNDS THEREFOR, AND FOR OTHER PURPOSES**

**EXPLANATORY NOTE**

In 2008, Republic Act No. 9514 otherwise known as the "Fire Code of the Philippines" was passed. It is the principal law governing the prevention and suppression of all destructive fires and the professionalization of the fire service as a profession. Accordingly, the Code provided the Bureau of Fire Protection (BFP) with a trust fund assigned for the modernization of the BFP.

However, 10 years since the passage of the Fire Code, it seems BFP modernization has not been a priority with incidents of fire still increasing. In 2018, the Bureau of Fire Protection reported an increase in fire incidents with 14,316 fire occurrence killing 222 people.

The BFP has failed modernizing its equipment. As of 2017, the BFP has 2,674 fire trucks; this is 932 units short of the ideal number. Almost 400 municipalities nationwide do not have their own fire trucks. Furthermore, the Commission on Audit (COA) reported that that at least 1,094 or 39.3% of fire trucks owned by the government were bought between 1950 and 1999, with at least 8 acquired between 1950 and 1959. This is way beyond a fire truck's useful life span of 5 to 15 years.

The COA also reported in 2017 the lack of firefighters in the country with only 23,030 firefighters – less than half of the ideal number of 50,490 firefighters. The BFP said it requested a bigger budget to hire at least 10,000 more personnel, but the Department of Budget and Management only approved hiring 2,000 personnel. It is further reported that the BFP lacks self-contained breathing apparatus (SCBA) devices which are crucial equipment for rescuers going into burning structures. The BFP only has 1,939 units – a shortage of 7,022 units to reach the ideal 4 per fire truck ratio.

While fire incidents are unexpected, they can be prevented or, at the very least, we can mitigate their destruction through proper safety measures and availability of protection services. This proposed measure seeks to establish a Fire Protection Modernization Program to be implemented by the BFP which shall include hiring of more personnel, acquiring modern fire equipment, trainings for firefighters, among others. This bill has provided an appropriation for the proper implementation of the program.

With the passage of this bill, it is hoped that the BFP will be able to suppress all kinds of destructive fires and prevent deaths and injuries.

In view of the foregoing, approval of this bill is earnestly sought.

  
**SENATOR CHRISTOPHER LAWRENCE "BONG" T. GO**

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**AN ACT**  
**STRENGTHENING AND MODERNIZING THE BUREAU OF FIRE PROTECTION,**  
**PROVIDING FUNDS THEREFOR, AND FOR OTHER PURPOSES**

*Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:*

1        **SECTION 1. *Short Title.*** - This Act shall be known as the "Fire Protection  
2 Modernization Act of 2019."

3  
4        **SEC. 2. *Declaration of Policy.*** - It is the policy of the State to develop the  
5 Bureau of Fire Protection (BFP), ensure public safety through the prevention of and  
6 suppression of all kinds of destructive fires with the active support of the community.  
7 Towards this end, the State shall implement a Fire Protection Modernization Program.

8  
9        **SEC. 3. *Additional Functions of the BFP.*** - Aside from its existing functions  
10 under Republic Act No 9514 and Republic Act No. 6975, the BFP shall be have the  
11 following functions:

- 12        a) Be responsible for the prevention and suppression of all destructive fires on  
13        buildings, houses and other structures, including those found in economic  
14        zones including agro-industrial economic zones, free ports and special  
15        economic zones, IT parks/centers, manufacturing economic zones, medical  
16        tourism parks/centers, tourism economic zone, and other similar entities;  
17        b) Establish and maintain regional arson laboratories and research and testing  
18        facilities with complete equipment;



- 1 c) Respond to disasters, whether manmade or natural, and respond to other  
2 emergencies, including rescue, emergency medical, hazardous materials  
3 (hazmat), chemical, biological, radiological, nuclear, and explosive (CBRNE)  
4 materials, and other emergencies;
- 5 d) Conduct monthly fire prevention campaigns and information drive in all local  
6 government units, particularly in informal settler areas and economically-  
7 depressed areas, in coordination with the Department of Interior and Local  
8 Government (DILG); and
- 9 e) Require the building owner to submit plans and specifications of the said  
10 building and other pertinent documents as may be determined by BFP and  
11 evaluate the same to ensure compliance with the Fire Code and other applicable  
12 codes and standards. For this purpose, a fire safety evaluation clearance shall  
13 be issued as a prerequisite for the issuance of the building permit.

14  
15 **SEC 4. *Fire Protection Modernization Program.*** – The Bureau of Fire  
16 Protection, in coordination with the DILG, shall establish and implement a Fire  
17 Protection Modernization Program which shall consist of the following components:

- 18 a) Fire Protection Service - The modernization program shall include the  
19 establishment of Fire Protection Service (FPS) in all local government units with  
20 no existing fire protection services, and the establishment of rescue hotlines in  
21 all local government units;
- 22 b) Force restructuring and organizational development. — The modernization  
23 program shall develop the BFP into a compact, efficient, responsive and modern  
24 with the capability to implement Republic Act No. 9514 otherwise known as the  
25 Fire Code of the Philippines. The BFP, within ninety (90) days from the  
26 promulgation of the implementing rules and regulations (IRR) of this Act, shall  
27 recommend and submit to the Secretaries of DILG and Department of Budget  
28 and Management the revised organizational structure and staffing pattern for  
29 officers and personnel of the BFP. The revised organizational structure shall  
30 include all the offices of the BFP, the Fire Training Service, and the BFP Central  
31 and Regional Hospitals. The BFP shall design and establish a qualifications  
32 upgrading program for the BFP officers and personnel in accordance with the

- 1 Civil Service Commission rules and regulations;
- 2 c) Capability, material, and technology development - The modernization program  
3 shall upgrade existing fire protection equipment and services and acquire of  
4 new equipment for fire protection: *Provided*, That the acquisition of new  
5 equipment shall be synchronized with the phase-out of uneconomical and  
6 obsolete major equipment and weapons systems in the BFP inventory;
- 7 d) Specialized services development - The modernization program shall establish  
8 specialized fire protection services within the BFP such as but not limited to;  
9 high-rise building fires, forest fires, aircraft/airport fires, ship fires, chemical  
10 fires, disaster rescue services, emergency medical services, and the like; and
- 11 e) Human resource development - The modernization program shall include  
12 trainings for BFP personnel, and establish training facilities, hire internationally  
13 accredited training consultants and advisers if experts of equal qualification  
14 cannot be secured locally, to accelerate the personnel development program.  
15 All newly appointed uniformed personnel of the BFP shall undergo a Mandatory  
16 Training Program.
- 17

18 Within one hundred eighty (180) days from the effectivity of this Act, the Secretary  
19 of DILG and the head of the BFP shall submit the details of the Fire Protection  
20 Modernization Program to Congress.

21

22 **SEC. 5. *Multi-Year Contracts or Other Contractual Arrangement.*** - The  
23 Secretary of Interior and Local Government may, subject to the approval of the  
24 President, under provisions of existing laws and regulations including those of the  
25 Commission on Audit and under such terms and conditions favorable to the  
26 government, enter into multi-year contracts or other contractual agreements with local  
27 or foreign 6 suppliers/contractors in the implementation of this Act.

28

29 **SEC. 6. *Annual Report.*** - The BFP shall submit to the Office of the President  
30 and Congress, through the Secretary of Interior and Local Government, an annual  
31 report containing the process and status of the implementation of the Fire Protection  
32 Modernization Program.



1           **SEC 7. *Period of Implementation.*** –The Fire Protection Modernization  
2 Program under this Act, shall be implemented over a period of three (3) years effective  
3 upon the date of the approval of this Act: *Provided,* That payments for amortization  
4 of outstanding multi-year contract, obligations incurred under the modernization  
5 program may extend beyond this period.

6  
7           **SEC 8. *Appropriation.*** - The amount necessary to implement the provisions  
8 of this Act shall be sourced from the BFP modernization trust fund as provided for in  
9 Republic Act No. 9514. An additional amount of Five Billion Pesos (P5,000,000,000.00)  
10 is hereby appropriated to be included in the General Appropriations Act of the year  
11 immediately following the effectivity of this Act.

12  
13           **SEC 9. *Implementing Rules and Regulations.*** - Within thirty (30) days  
14 from the approval of this Act, the BFP and DILG shall promulgate the rules and  
15 regulations necessary to implement the provisions of this Act

16  
17           **SEC. 10. *Separability Clause.*** - Any portion or provision of this Act that is  
18 declared unconstitutional shall not have the effect of nullifying other portions or  
19 provisions hereof as long as such remaining portions can still subsist and be given  
20 effect in their entirety.

21  
22           **SEC. 11. *Repealing Clause.*** - All laws, ordinances, rules, regulations, other  
23 issuances or parts thereof, which are inconsistent with this Act, are hereby repealed  
24 or modified accordingly.

25  
26           **SEC. 12. *Effectivity.*** - This Act shall take effect fifteen (15) days after its  
27 publication in the *Official Gazette* or in a newspaper of general circulation.

*Approved,*