EIGHTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

First Regular Session

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'19 JUL 11 A11:26

SENATE

S. B. NO. 343

RECEIVED BY:

Introduced by SENATOR JOEL VILLANUEVA

AN ACT ENHANCING THE REGULATION ON EMPLOYMENT OF FOREIGN NATIONALS AND TRANSFER OF TECHNOLOGY, AMENDING FOR THE PURPOSE ARTICLES 40, 41, AND 42 OF PRESIDENTIAL DECREE NO. 442, AS AMENDED, OTHERWISE KNOWN AS THE LABOR CODE OF THE PHILIPPINES AND FOR OTHER PURPOSES

EXPLANATORY NOTE

The proposed amendments to Articles 40, 41, and 42 of the Philippine Labor Code is triggered by the lingering problem of coordination and accountability among government agencies for the increasing number of foreign nationals working illegally in the country. Additionally, it is a show of good faith to other countries, regions, and international bodies that the country honors its commitments in the WTO-GATS, ASEAN Economic Community (AEC), and other bilateral, regional and multilateral agreements, to at least review the restriction in the hiring of foreign nationals, or the Labor Market Test (LMT), which is used to determine the non-availability of a qualified, able and willing person in the Philippines to do the services for which the foreign national is being hired.

The amendments aim to: (1) update the provisions and reflect the terms used by the country in trade negotiations and in its bilateral, regional and multilateral agreements' commitments; (2) provide flexibility in the Labor Market Test in cases where there is a short supply of skilled workers in specific industries, occupations and professions; (3) provide for training of Filipino understudies to transfer skills and technology from the foreign national through an understudy program; (4) emphasize that the Department of Labor and Employment is the sole issuing authority of employment permits all over the country including those working or employed in enterprises in preferred

areas of investments or in economic zones; and (5) update the fines and penalties for violations which was set several decades ago.

In conclusion, as the Philippines strives to meet its commitments in the WTO-GATS, AEC, and other bilateral, regional and multilateral agreements, the proposed amendments will improve but reiterate the restrictive policy on employment of foreign nationals.

The immediate passage of this bill is earnestly sought.

SENATOR JOEL VILLANUEVA

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Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

- 1 SECTION. 1. Title II, Book I of the Labor Code is hereby amended to read as 2 follows: 3 Title II - Employment of Non-Resident [Aliens] FOREIGN NATIONALS
- SEC. 2. Article 40 of the Labor Code is hereby amended to read as follows: 4
- 5 ARTICLE 40. Employment permit of non-resident [aliens] FOREIGN NATIONALS – [Any alien] ALL NON-RESIDENT FOREIGN NATIONALS 6 7 seeking [admission to the Philippines for employment purposes and any 8 domestic or foreign employer who desires to engage an alien for] employment in the Philippines shall obtain an employment permit from 9
- 10 the Department of Labor AND EMPLOYMENT.
- 11 [The] AN employment permit may be issued to a non-resident [alien] FOREIGN NATIONAL [or to the applicant employer after a 12 13 determination of the SUBJECT TO THE LABOR MARKET TEST 14 BASED ON THE non- availability of a [person in the Philippines who is competent, able and] QUALIFIED AND willing [at the time of application 15 16 to perform the services for which the alien is desired] FILIPINO
- 17 NATIONAL

- THE SECRETARY OF LABOR AND EMPLOYMENT IS AUTHORIZED 1 2 TO GRANT EXEMPTIONS FROM THE LABOR MARKET TEST TO 3 FOREIGN NATIONALS AS PROVIDED FOR UNDER EXISTING LAWS 4 REGULATIONS, AS WELL AS IN **INDUSTRIES** 5 OCCUPATIONS OR PRACTICE OF PROFESSIONS WHERE THERE IS SHORT SUPPLY, AS DETERMINED THROUGH TRIPARTITE 6 7 CONSULTATION.
- For an enterprise registered in preferred areas of investments OR IN DESIGNATED ECONOMIC ZONES, THE employment permit SHALL ONLY BE ISSUED BY THE DEPARTMENT OF LABOR AND EMPLOYMENT, [may be issued] upon recommendation [of] BY the government agency charged with the supervision of said registered enterprise OR LOCATOR.
- SEC. 3. A new Article 40-A of the Labor Code is hereby provided to read as follows:
- ARTICLE 40-A. UNDERSTUDY PROGRAM FOREIGN NATIONALS ISSUED EMPLOYMENT PERMITS SHALL TRANSFER TECHNOLOGY TO AT LEAST TWO (2) FILIPINO UNDERSTUDIES WITHIN THE PRESCRIBED PERIOD AS INDICATED IN THE DEPARTMENT OF LABOR AND EMPLOYMENT-APPROVED UNDERSTUDY PROGRAM OF THE ENTERPRISE.
- SEC. 4. Article 41 of the Labor Code is hereby amended to read as follows:
- ARTICLE 41. Prohibition against transfer of employment.
- (a) After the issuance of an employment permit, the [alien] FOREIGN
 NATIONAL shall not transfer to another job or change his/HER employer
 without prior approval of the Secretary of Labor AND EMPLOYMENT.
- 27 (b) Any non-resident [alien] FOREIGN NATIONAL who shall take up 28 employment in violation of the provision of this Title and its implementing 29 rules and regulations, AS WELL AS THE EMPLOYER OR THE RESPONSIBLE PERSON REPRESENTING THE EMPLOYER, shall be 30 31 punished [in accordance with the provisions of Articles 289 and 290] 32 WITH A FINE of [the Labor Code.] NOT LESS THAN FIFTY 33 THOUSAND PESOS (P50,000.00) NOR MORE THAN ONE HUNDRED THOUSAND PESOS (P100,000.00), OR IMPRISONMENT OF NOT 34 35 LESS THAN SIX MONTHS NOR MORE THAN SIX YEARS OR BOTH 36 SUCH FINE AND IMPRISONMENT AT THE DISCRETION OF THE 37 COURT.
- In addition, the [alien worker] FOREIGN NATIONAL shall be subject to deportation after service of his/HER sentence.
- IN ADDITION, THE SECRETARY OF LABOR AND EMPLOYMENT SHALL IMPOSE A FINE OF FIFTY THOUSAND PESOS (P50,000.00)

FOR EVERY YEAR OR FRACTION THEREOF OF CONTINUING VIOLATION TO BOTH THE FOREIGN NATIONAL FOUND WORKING WITHOUT VALID EMPLOYMENT PERMIT AND TO THE EMPLOYER.

4 SEC. 5. Article 42 of the Labor Code is hereby amended to read as follows:

5 ARTICLE 42. Submission of List. - Any employer employing nonresident foreign nationals [on the effective date of this Code] shall submit 6 7 a list of such nationals to the REGIONAL DIRECTOR OF THE 8 DEPARTMENT OF LABOR AND EMPLOYMENT WHICH HAS 9 JURISDICTION ON THE EMPLOYER [Secretary of Labor and 10 Employment] within 30 days after HIRING, [such date] indicating their 11 names, citizenship, foreign and local addresses, nature of employment 12 and status of stay in the country. [The Secretary of Labor and 13 Employment shall then determine if they are entitled to an employment 14 permit.1

- 15 SEC. 6. Implementing Rules and Regulations. Within ninety (90) days
- 16 from the effectivity of this Act, the Secretary of Labor and Employment, in
- 17 coordination with concerned agencies and in consultation with the relevant
- 18 stakeholders, shall formulate the necessary rules and regulations to
- implement the provisions of this Act.
- 20 SEC. 7. Repealing Clause. All statutory laws, orders and issuances, rules
- and regulations and/or parts thereof inconsistent with the provisions of this Act
- are hereby repealed or modified accordingly.
- SEC. 8. Effectivity. This Act shall take effect after fifteen (15) days from the
- 24 date of its publication in Official Gazette or in a newspaper of general
- 25 circulation.
- 26 Approved,

27