EIGHTEENTH CONGRESS OF THE	)
REPUBLIC OF THE PHILIPPINES	)
First Regular Session	



SENATE

s. No. 1017

19 SEP -9 A9:05

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## Introduced by SENATOR RAMON BONG REVILLA, JR.

#### AN ACT

PROVIDING FOR REORGANIZATION AND REFORM OF THE STRUCTURE OF THE UNIFORMED MEMBERS OF THE BUREAU OF FIRE PROTECTION, AMENDING CERTAIN PROVISIONS OF REPUBLIC ACT NO. 6975 AND REPUBLIC ACT NO. 9263 AND FOR OTHER PURPOSES

### **EXPLANATORY NOTE**

For the years 2013 to 2017, an aggregate total of 77,724 incidences of fire outbreaks occurred nationwide. The highest total number of deaths and injuries for the same period occurred in the National Capital Region with 414 deaths and 1,507 injuries.

It should be observed that the damage brought about by destructive fires does not only undermine the capability of the government to provide the public with the basic service of maintaining safe communities, but also serves as disincentive for prospective investors.

Moreover, the economic loss due to destructive fires go beyond the amount of property damage if we are to consider the number of Filipino families of those who perished or were injured in conflagration.

This proposal seeks to strengthen and upgrade the capability of the Bureau of Fire Protection, the government arm primarily responsible for the prevention and suppression of all destructive fires.

This proposal may be our contribution to the goals of national development in general and public safety in particular. In view of this, consideration of this bill is earnestly sought.

RAMON BONG REVILLA, JR.

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PROVIDING FOR REORGANIZATION AND REFORM OF THE STRUTURE OF THE UNIFORMED MEMBERS OF THE BUREAU OF FIRE PROTECTION, AMENDING CERTAIN PROVISIONS OF REPUBLIC ACT NO. 6975 AND REPUBLIC ACT NO. 9263 AND FOR OTHER PURPOSES

Be it enacted by the Senate and House of Representatives of the Congress assembled:7

SECTION 1. Short Title. – This Act shall be known as the "Reorganization and Reform Act of the Bureau of Fire Protection of 2019."

Sec. 2. *Declaration of Policy.* – It is the policy of the State to develop the Bureau of Fire Protection (BFP) and ensure public safety through the prevention and suppression of all kinds of destructive fires, investigation of its causes, enforcement of the Fire Code of the Philippines and other related laws, response to man-made and natural, and respond to other emergencies, including rescue, emergency medical, hazardous materials (hazmat), chemical, biological, radiological, nuclear, and explosive (CBRNE) materials, and other emergencies.

Towards this end, considering the expanded mandate and modernization of function and the increase in population, the State shall formulate plans and programs to enhance the BFP with expanded structure, capability and manpower particularly by upgrading the rank structure for it to be responsive to the demands of the times and to make the agency at par with those of the PNP, the AFP and the PCG.

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Sec. 3. *Additional Powers and Functions of the BFP.* – Section 54, Chapter IV, of RA 6975 shall be amended as follows:

Sec. 54. The BFP shall be responsible for the prevention and suppression of all destructive fires on buildings, houses and other structures, including those found in economic zones including agro- industrial economic zones, free ports and special economic zones, IT parks/centers, manufacturing economic zones, medical tourism parks/centers, tourism economic zone, and other similar entities, forest, land transportation vehicles and equipment, ships or vessels docked at piers o wharves or anchored in major seaports, petroleum industry installations, airports, plane crashes and other similar incidents, as well as the enforcement of the Fire Code of the Philippines and other related laws.

The BFP shall have the power to investigate all causes of fires and if necessary, file the proper complaints with the city or provincial prosecutor who has jurisdiction over the case. The BFP shall have the power to establish and maintain regional arson laboratories and research and testing facilities with complete equipment for this purpose.

Further, the BFP shall have the function of responding to disasters, whether man-made or natural, and respond to other emergencies, including rescue, emergency medical, hazardous materials (hazmat), chemical, biological, radiological, nuclear, and explosive (CBRNE) materials and other emergencies. In line with this, the BFP shall establish and maintain state-of-the-art apparatus and equipment to be used by the BFP in its emergency rescue, emergency medical, hazmat, and other operations.

Furthermore, the BFP shall have the power to conduct trainings of its personnel and officers pertaining to fire prevention and suppression, investigation, disaster preparedness, rescue, emergency medical, hazmat, CBRNE, and other operations.

In consonance with the powers and functions of the BFP, the BFP may request the assistance of the Philippine National Police (PNP), Armed Forces of the Philippines (AFP), or any other agency of the government, including government-owned and/or -controlled corporations, in exercising its powers and functions.

The BFP, in pursuance of all the functions mentioned, shall have the power to enter into any contract or transaction for the acquisition, ownership, possession, use, administration, lease, disposition, or acceptance of real or personal property in its name.

Lastly, the BFP shall perform such other functions as the president or the secretary may assign.

Sec. 4. *Organization.* – Section 55, Chapter IV of RA 6975 shall be amended as follows:

Sec. 55. The BFP shall have a National Headquarters, Regional Headquarters, Provincial Headquarters, District Headquarters, City and Municipal Fire Stations.

At the National Headquarters, there shall be an Office of the Chief, BFP assisted by other key offices which shall formulate the policies, plans and programs of the BFP; and monitors, evaluate and coordinate the operations and activities of the fire service operating units at the regional levels.

At the regional levels, there shall be an office of the Regional Director which shall implement the policies, plans and programs of the BFP; and monitor, evaluate and coordinate the operations and activities of the fire service operating units at the provincial levels.

At the provincial level, there shall be an office of the Provincial Director which shall also implement the policies, plans and programs of the BFP; and monitor, evaluate and coordinate the operations and activities of the fire service operating units at the city and municipal levels. In the case of large provinces, District Headquarters may be established, to be headed by a District Director.

At the city or municipal level, there shall be a fire station, each headed by a city or municipal fire marshal: Provided that, in the case of large cities, a District Headquarters with subordinate fire stations headed by a District Director may be organized as necessary.

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Sec. 5. Establishment of Fire Station. – Section 56, Chapter IV of RA 6975 shall be amended as follows:

> Section 56. Establishment of Fire Station. There shall be established at least one (1) fire station with adequate personnel, firefighting facilities and equipment in every provincial capital, city and municipality subject to the standards, rules and regulations as may be promulgated by the Department. The BFP shall have the authority to acquire or purchase real property in all cities or municipalities for the establishment of fire central and sub-stations.

Sec. 6. Rank Classification. - Section 58, Chapter IV or RA 6975, shall be amended as follows:

> Section 58. For purposes of efficient administration, supervision, and control, the new rank classification of the members of the BFP shall be as follows:

RANK	SALARY GRADE
Fire General	30
Fire Lieutenant General	29
Fire Major General	28
Fire Brigadier General	27
Fire Colonel	26
Fire Lieutenant Colonel	25
Fire Major	24
Fire Captain	23
Fire Lieutenant	22
Fire Master Sergeant	19
Fire Technical Sergeant	18
Fire Staff Sergeant	17
Fire Sergeant	16
Fire Corporal	14

Fireman First Class	12
Fireman	10

Sec. 7. *Organization and Key Positions.* – Section 3, of RA 9263 shall be amended as follows:

Section 3. The Head of the BFP shall have the position title of Chief, BFP. The second officer in command of the BFP shall have the position title of Deputy Chief for Administration of the BFP. The third officer in command of the BFP shall have the position title of Deputy Chief for Operations of the BFP. The fourth officer in command of the BFP shall have the position title of Chief of Directorial Staff of the BFP, who shall be assisted by the directors of the directorates in the National Headquarters.

The BFP shall establish, operate, and maintain Regional Headquarters in each of the administrative regions of the country which shall be headed by a Regional Director. He/She shall be assisted by the following officers: Deputy Regional Director for Administration, Deputy Regional Director for Operations, and Regional Chief of Staff.

Sec. 8. *Appointment of Uniformed Personnel to the BFP.* – Section 4 of RA 9263 is hereby amended as follows:

- Section 4. The appointment of the Uniformed Personnel to the BFP shall be effected in the following manners:
  - (a) Fireman to Fire Master Sergeant Appointed by the respective Regional Director for the Regional Headquarters or by the Chief, BFP for the national headquarters, and attested by the Civil Service Commission (CSC);
  - (b) Fire Lieutenant to Fire Lieutenant Colonel Appointed by the Chief, BFP and attested by the CSC;
  - (c) Fire Colonel Appointed by the Secretary upon the recommendation of the Chief, BFP with the proper attestation of the CSC; and
  - (d) Fire Brigadier General to Fire General appointed by the President upon recommendation of the Secretary.

1	Sec. 9. <i>Mandatory Training Program.</i> – All newly-appointed uniformed
2	personnel of the BFP shall undergo a Mandatory Training Program.
3	Sec. 10. Qualification Standards in the Designation of Uniformed Personnel of
4	BFP to Key Positions. – Section 7 of RA 9263 is hereby amended as follows:
5	Section 7. No person shall be designated to the following key positions
6	of the BFP unless he/she has met the required ranks herein provided:
7	<ol> <li>Chief, BFP – Should have the rank of Fire General;</li> </ol>
8	2) Deputy Chief for Administration of the BFP, Deputy Chief for
9	Operations of the BFP and Chief Directorial Staff of the BFP – Should
10	have the rank of Fire Lieutenant General;
11	3) Director of the Directorate of the National Headquarters – Should
12	have the rank of Fire Major General;
13	4) Regional Director (NCR) - Should have the rank of Fire Major
14	General;
15	5) Regional Director (Other Regions) - Should have the rank of Fire
16	Brigadier General;
17	6) Deputy Regional Director for Administration (NCR), Deputy Regional
18	Director for Operations (NCR), and Chief of Staff (NCR) – Should have
19	the rank of Fire Brigadier General;
20	7) Deputy Regional Director for Administration, Deputy Regional
21	Director for Operations, and Chief of Staff (Other Regions) – Should
22	have the rank of Fire Colonel;
23	8) District Director (NCR) - Should have the rank of Fire Brigadier
24	General;
25	<ol><li>Provincial Director (NCR) – Should have the rank of Fire Colonel;</li></ol>
26	10)Highly Urbanized Cities outside NCR - Should have the rank of Fire
27	Colonel;
28	11)City Fire Marshal (NCR) – Should have the rank of Fire Colonel
29	12)City Fire Marshal (Other Regions) – Should have the rank of Fire
30	Lieutenant Colonel; and
31	13)Municipal Fire Marshal – Should have the rank of Fire Major.

Sec. 11. *Qualifications Upgrading Program.* – The BFP shall design and establish a qualifications upgrading program for the BFP officers and personnel in accordance with the Civil Service Commission rules and regulations.

Sec. 12. *Maximum Tenure in Position.* – The aggregate maximum tenure per position of BFP officers and personnel holding key positions is hereby prescribed as follows:

POSITION	MAXIMUM TENURE
Chief	Four (4) years
Deputy Chief	Four (4) years
Director of the Staff Services	Four (4) years
Regional Directors	Six (6) years
Provincial/City Directors	Nine (9) years

Other positions lower than Provincial Director shall have aggregate maximum tenure of six (6) years. Unless earlier separated, retired or promoted to a higher position in accordance with the BFP Staffing Pattern, officers and personnel holding the above-mentioned positions shall be compulsorily retired at the maximum tenure in position herein prescribed, or at age fifty-six (56), whichever is earlier; Provided, that in times of war or other national emergency declared by Congress, the President may extend the Chief, BFP' tour of duty; Provided further, that BFP officers and personnel who have already reached their maximum tenure upon the effectivity of this Act may be allowed one (1) more year of tenure in their positions before maximum tenure provided in this Section shall be applied to them, unless they shall have already reached the compulsory retirement of age fifty-six (56), in which case the compulsory retirement age shall prevail.

Except for the Chief, BFP, no BFP member who has less than six (6) months of service before reaching the compulsory retirement age shall be promoted to a higher rank or appointed to any other position.

Sec. 13. Rationalized Promotion System. – Within six (6) months after the effectivity of this Act, the BFP shall establish a system of promotion for uniformed and non-uniformed personnel of the BFP which shall be based on merits and on the

availability of vacant positions in the BFP staffing pattern. Such system shall be gender-fair.

Sec. 14. *Promotion by virtue of Position.* – Any BFP personnel designated to any key position whose rank is lower than that which is required for such position but is qualified for promotion shall, after six (6) months of occupying the same, be entitled to a rank adjustment corresponding to the position: Provided, That the personnel shall not be reassigned to a position calling for a higher rank until after two (2) years from the date of such rank adjustment: Provided, further, that any personnel designated to the position who does not possess the established minimum qualifications therefor shall occupy the same temporarily for not more than six (6) moths without reappointment or extension.

Sec. 15. Establishment of Search and Rescue Force (SRF), Emergency Medical Services (EMS), and HAZMAT Units. – In addition to the existing Fire Fighting Units, there shall be established a Search and Rescue Force (SRF) in each region and city, Emergency Medical Services (EMS) in every 1<sup>st</sup> to 3<sup>rd</sup> class municipalities and cities, and HAZMAT Units in each region.

Sec. 16. *Establishment of BFP Hospital or Burn Center.* – The BFP shall establish and maintain a Central Hospital or Burn Center for the benefit of the BFP officers and personnel and their dependents.

Sec. 17. Revised Organizational Structure and Staffing Pattern of the BFP. – The Chief, BFP, within ninety (90) days from the promulgation of the implementing rules and regulations of this Act, shall recommend and submit to the Secretary the revised organizational structure and staffing pattern for officers and personnel of the BFP, in accordance with the guidelines set forth herein and as provided in the IRR.

The revised organizational structure herein mentioned shall include all the offices of the BFP, the Fire Training Service, and the BFP Central and Regional Hospitals.

Sec. 18. *Transition.* – The provisions herein shall be effected within three (3) years after the effectivity of this Act.

Sec. 19. *Rules and Regulations.* – Unless otherwise provided in this Act, the Department in coordination with the BFP, shall promulgate rules and regulations for

the effective im	plementation	of this	Act.	Such	rules	and	regulations	shall	take	effe	ct
upon their publication in two (2) newspapers of general circulation.											
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Sec. 20. *Separability Clause.* If any provision or part hereof, is held invalid or unconstitutional, the remainder of the law or the provision not otherwise affected shall remain valid and subsisting.

Sec. 21. *Repealing Clause.* Any law, presidential decree or issuance, executive order, letter of instruction, administrative order, rule or regulation contrary to, or inconsistent with the provisions of this Act is hereby repealed, modified or amended accordingly.

Sec. 22. *Effectivity Clause.* This Act shall take effect fifteen (15) days after its publication in at least two (2) newspapers of general circulation.

Approved,