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Introduced by Senator Miriam Defensor Santiago

EXPLANATORY NOTE

According to the Centers for Disease Control and Prevention in the United States, obesity may soon overtake tobacco as the leading preventable cause of death.

In 1999, 13% of children aged six (6) to eleven (11) years and 14% of adolescents aged twelve (12) to nineteen (19) years in the United States were overweight. This prevalence has nearly tripled for adolescents in the past 2 decades.

Risk factors for heart disease, such as high cholesterol and high blood pressure, occur with increased frequency in overweight children and adolescents compared to children with a healthy weight. Type 2 diabetes, previously considered an adult disease, has increased dramatically in children and adolescents. Overweight and obesity are closely linked to type 2 diabetes.

Obesity in children and adolescents is generally caused by a lack of physical activity, unhealthy eating patterns, or a combination of the two, with genetics and lifestyle both playing important roles in determining a child's weight. Overweight adolescents have a 70% chance of becoming overweight or obese adults.

Substantial evidence shows that public health risks can be reduced through increased public awareness and community involvement.

This bill seeks to reduce and prevent childhood obesity by encouraging schools to develop and implement local, school-based programs designed to reduce and prevent childhood obesity, promote increased physical activity, and improve nutritional choices.

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AN ACT

TO REDUCE AND PREVENT CHILDHOOD OBESITY BY ENCOURAGING SCHOOLS TO DEVELOP AND IMPLEMENT LOCAL, SCHOOL-BASED PROGRAMS DESIGNED TO REDUCE AND PREVENT CHILDHOOD OBESITY, PROMOTE INCREASED PHYSICAL ACTIVITY, AND IMPROVE NUTRITIONAL CHOICES

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Short Title. -- This Act shall be known as the "Childhood Obesity Reduction

Act of 2005."

SECTION 2. Definition of Terms. — As used in this Act, the term:

(1) "Obesity" - refers to the condition of being significantly overweight. It is usually

applied to a condition of 30 percent (30%) or more over ideal body weight.

(2) "Council" - refers to the Congressional Council On Childhood Obesity.

(3) "Foundation" – refers to the National Foundation for the Prevention and Reduction of

Childhood Obesity.

- (4) "Board" refers to the Board of Directors.
- (5) "Director" refers to the Executive Director.
- (6) "Chairperson" refers to the Chairperson of the Board.
- (7) "Secretary" refers to the Secretary of Health.
- (8) "DOH" refers to the Department of Health.
- (9) "Committee" refers to the Committee for Establishment of Foundation.
- (10) "Government" refers to the National Government.

SECTION 3. Congressional Council on Childhood Obesity. —

(1) ESTABLISHMENT OF COUNCIL. - There is established a "Congressional Council on Childhood Obesity." (2) PURPOSES. - The purposes of the Council shall be:

(a) to encourage every elementary school and high school, whether public or private, to develop and implement a plan to reduce and prevent obesity, promote improved nutritional choices, and promote increased physical activity among students; and

(b) to provide information as necessary to tertiary schools.

SECTION 4. Membership of the Council. —

(1) COMPOSITION OF THE COUNCIL. - The Council shall be composed of eight (8) members as follows:

(a) The majority leader of the Senate or the designee of the majority leader of the Senate.

(b) The minority leader of the Senate or the designee of the minority leader of the Senate.

(c) The Speaker of the House of Representatives or the designee of the Speaker of the House of Representatives.

(d) The minority leader of the House of Representatives or the designee of the minority leader of the House of Representatives.

(e) Four (4) citizen members to be appointed in accordance with subsection (2) below.

(2) APPOINTMENT OF CITIZEN COUNCIL MEMBERS. -

(a) METHOD OF APPOINTMENT. - For the purpose of subsection (1)(e), each of the four (4) members described in paragraphs (a) through (d) of subsection (1) shall appoint to the Council a citizen who is an expert on children's health, nutrition, or physical activity.

(b) DATE OF APPOINTMENT. - The appointments made under paragraph (1) shall be made not later than 120 days after the date of enactment of this Act.

(3) VACANCIES. - Any vacancy in the Council shall not affect its powers, but shall be filled in the manner in which the original appointment was made under subsection (1).

(4) CHAIRPERSON. - The members of the Council shall elect, from among the members of the Council, a Chairperson.

(5) INITIAL MEETING. - The Council shall hold its first meeting not later than 120 days after the date of enactment of this Act.

SECTION 5. Responsibilities of the Council. —

(1) IN GENERAL. - The Council shall engage in the following activities:

(a) Work with outside experts to develop the Congressional Challenge to Reduce and prevent Childhood Obesity, which shall include the development of model plans to reduce and prevent childhood obesity that can be adopted or adapted by elementary schools or middle schools that participate.

(b) Develop and maintain a website that is updated not less than once a month on best practices for reducing and preventing childhood obesity.

(c) Assist in helping elementary schools and high schools in establishing goals for the healthy reduction and prevention of childhood obesity.

(d) Reward elementary schools, high schools, and local educational agencies promoting innovative, successful strategies in reducing and preventing childhood obesity.

(e) Provide information to tertiary schools.

(2) CONGRESSIONAL CHALLENGE WINNERS. -

(a) IN GENERAL. - The Council shall —

(i) evaluate plans submitted by elementary schools, high schools, and local educational agencies under paragraph (b);

(ii) designate the plans submitted under paragraph (b) that meet the criteria under paragraph (c) as Congressional Challenge winners; and

(iii) post the plans of the Congressional Challenge winners designated under subparagraph (ii) on the website of the Council as model plans for reducing and preventing childhood obesity. (b) SUBMISSION OF PLANS. - Each elementary school, high school, or local educational agency that desires to have the plan to reduce and prevent childhood obesity of such entity designated as a Congressional Challenge winner shall submit to the Council such plan at such time, in such manner, and accompanied by such information as the Council may reasonably require.

(c) SELECTION CRITERIA. -

(i) IN GENERAL. - The Council shall evaluate plans submitted by elementary schools, high schools, and local educational agencies under paragraph (b) and shall designate as Congressional Challenge winners the plans that —

(aa) show promise in successfully increasing physical activity, improving nutrition, and reducing and preventing obesity; or

(bb) have maintained efforts in assisting children in increasing physical activity, improving nutrition, and reducing and preventing obesity.

(ii) CRITERIA. - The Council shall make the determination under subparagraph (i) based on the following criteria:

(aa) Strategies based on evaluated interventions.

(bb) The number of children in the community in need of assistance in addressing obesity and the potential impact of the proposed plan.

(cc) The involvement in the plan of the community served by the school or local educational agency.

(dd) Other criteria as determined by the Council.

(2) MEETINGS. - The Council shall hold not less than one (1) meeting each year, and all meetings of the Council shall be public meetings, preceded by a publication of notice in at least two (2) newspapers of general circulation.

SECTION 6. Administrative Matters. ----

(1) PROHIBITION OF PAY. - Members of the Council shall receive no pay, allowances, or benefits by reason of their service on the Council.

(2) STAFF. - The Chairperson of the Council may appoint and terminate, as may be necessary to enable the Council to perform its duties, not more than five (5) staff personnel, all of whom shall be considered employees of the Senate.

SECTION 7. Authorization of Appropriations. — To carry out the provisions of this Act, such sum as may be necessary is hereby authorized to be appropriated from the National Treasury.

SECTION 8. Establishment and Duties of Foundation. —

(1) IN GENERAL. - There shall be established in accordance with this section a nonprofit private corporation to be known as the National Foundation for the Prevention and Reduction of Childhood Obesity. The Foundation shall not be an agency or instrumentality of the Government, and officers, employees, and members of the board of the Foundation shall not be officers or employees of the Government.

(2) PURPOSE OF FOUNDATION. - The purpose of the Foundation shall be to support and carry out activities for the prevention and reduction of childhood obesity through schoolbased activities.

(3) ENDOWMENT FUND. -

(a) IN GENERAL. - In carrying out subsection (2), the Foundation shall establish a fund for providing endowments for positions that are associated with the Council and the DOH and dedicated to the purpose described in such subsection. Subject to subsection (7)(a)(ii), the fund shall consist of such donations as may be provided by non-governmental entities and such non-governmental assets of the Foundation (including earnings of the Foundation and the fund) as the Foundation may elect to transfer to the fund.

(b) AUTHORIZED EXPENDITURES OF FUND. - The provision of endowments under paragraph (a) shall be the exclusive function of the fund established under such paragraph. Such endowments may be expended only for the compensation of individuals holding the positions, for staff, equipment, quarters, travel, and other expenditures that are appropriate in supporting the positions, and for recruiting individuals to hold the positions endowed by the fund.

(4) CERTAIN ACTIVITIES OF FOUNDATION. - In carrying out subsection (2), the Foundation may provide for the following with respect to the purpose described in such subsection:

(a) Evaluate and make known the effectiveness of model plans used by schools to reduce and prevent childhood obesity.

(b) Create a website to assist in the distribution of successful plans, best practices, and other information to assist elementary schools, middle schools, and the public to develop and implement efforts to reduce and prevent childhood obesity.

(c) Participate in meetings, conferences, courses, and training workshops.

(d) Assist in the distribution of data concerning childhood obesity.

(e) Make Challenge awards, pursuant to subsection (5), to elementary schools, middle schools, and local educational agencies for the successful development and implementation of school-based plans.

(f) Other activities to carry out the purpose described in subsection (2).

(5) CHALLENGE AWARDS. -

(a) PROGRAM AUTHORIZED. - The Foundation may provide Challenge awards to elementary schools, high schools, and local educational agencies that submit applications under paragraph (b).

(b) APPLICATION. - Each elementary school, high school, or local educational agency that desires to receive a Challenge award under this subsection shall submit an application that includes a plan to reduce and prevent childhood obesity to the Foundation at such time, in such manner, and accompanied by such additional information as the Foundation may reasonably require.

(c) SELECTION CRITERIA. - In the program authorized under paragraph (a),

the Foundation shall provide Challenge awards based on ---

(i) the success of the plans of the elementary schools, high schools, and local educational agencies in meeting the plans' stated goals;

(ii) the number of children in the community served by the elementary school, middle school, or local educational agency who are in need of assistance in addressing obesity; and

(iii) other criteria as determined by the Foundation.

(6) GENERAL STRUCTURE OF FOUNDATION; NONPROFIT STATUS. -

(a) BOARD OF DIRECTORS. - The Foundation shall have a board of directors, which shall be established and conducted in accordance with subsection (7). The Board shall establish the general policies of the Foundation for carrying out subsection (2), including the establishment of the bylaws of the Foundation.

(b) EXECUTIVE DIRECTOR. - The Foundation shall have an Executive Director, who shall be appointed by the Board, who shall serve at the pleasure of the Board, and for whom the Board shall establish the rate of compensation. Subject to compliance with the policies and bylaws established by the Board pursuant to paragraph (a), the Director shall be responsible for the daily operations of the Foundation in carrying out subsection (2).

(c) NONPROFIT STATUS. - In carrying out subsection (2), the Board shall establish such policies and by-laws under paragraph (a), and the Director shall carry out such activities under paragraph (b), as may be necessary to ensure that the Foundation maintains status as an organization.

(7) BOARD OF DIRECTORS. -

(a) CERTAIN BY-LAWS. -

(i) INCLUSIONS. - In establishing by-laws under subsection (6)(a), the Board shall ensure that the by-laws of the Foundation include by-laws for the following:

(aa) Policies for the selection of the officers, employees, agents, and contractors of the Foundation. (bb) Policies, including ethical standards, for the acceptance and disposition of donations to the Foundation and for the disposition of the assets of the Foundation.

(cc) Policies for the conduct of the general operations of the Foundation.

(dd) Policies for writing, editing, printing, and publishing of books and other materials, and the acquisition of patents and licenses for devices and procedures developed by the Foundation.

(ii) EXCLUSIONS. - In establishing bylaws under subsection (6)(a), the Board shall ensure that the by-laws of the Foundation (and activities carried out under the by-laws) do not:

(aa) reflect unfavorably upon the ability of the Foundation, or the Department, to carry out its responsibilities or official duties in a fair and objective manner; or

(bb) compromise, or appear to compromise, the integrity of any governmental program or any officer or employee involved in such program.

(b) COMPOSITION. -

(i) IN GENERAL. - Subject to subparagraph (ii), the Board shall be composed of seven (7) individuals, appointed in accordance with paragraph (d), who collectively possess education or experience appropriate for representing the fields of children's health, nutrition, and physical fitness or organizations active in reducing and preventing childhood obesity. Each such individual shall be a voting member of the Board.

(ii) GREATER NUMBER. - The Board may, through amendments to the bylaws of the Foundation, provide that the number of members of the Board shall be a greater number than the number specified in subparagraph (i). (c) CHAIRPERSON. - The Board shall, from among the members of the Board, designate an individual to serve as the Chairperson of the Board.

(d) APPOINTMENTS, VACANCIES, AND TERMS. - Subject to subsection (11) (regarding the initial membership of the Board), the following shall apply to the Board:

(i) Any vacancy in the membership of the Board shall be filled by appointment by the Board, after consideration of suggestions made by the Chairperson and the Director regarding the appointments. Any such vacancy shall be filled not later than the expiration of the 180-day period beginning on the date on which the vacancy occurs.

(ii) The term of office of each member of the Board appointed under subparagraph (i) shall be five (5) years. A member of the Board may continue to serve after the expiration of the term of the member until the expiration of the 180-day period beginning on the date on which the term of the member expires.

(iii) A vacancy in the membership of the Board shall not affect the power of the Board to carry out the duties of the Board. If a member of the Board does not serve the full term applicable under subparagraph (ii), the individual appointed to fill the resulting vacancy shall be appointed for the remainder of the term of the predecessor of the individual.

(e) COMPENSATION. - Members of the Board may not receive compensation for service on the Board.

(8) CERTAIN RESPONSIBILITIES OF EXECUTIVE DIRECTOR. - In carrying out subsection (6)(b), the Director shall carry out the following functions:

(a) Hire, promote, compensate, and discharge officers and employees of the Foundation, and define the duties of the officers and employees.

(b) Accept and administer donations to the Foundation, and administer the assets of the Foundation.

(c) Establish a process for the selection of candidates for holding endowed positions under subsection (3).

(d) Enter into such financial agreements as are appropriate in carrying out the activities of the Foundation.

(e) Take such action as may be necessary to acquire patents and licenses for devices and procedures developed by the Foundation and the employees of the Foundation.

(f) Adopt, alter, and use a corporate seal, which shall be judicially noticed.

(g) Commence and respond to judicial proceedings in the name of the Foundation.

(h) Other functions that are appropriate in the determination of the Director.

(9) GENERAL PROVISIONS. -

(a) AUTHORITY FOR ACCEPTING FUNDS. - The Secretary may accept and utilize, on behalf of the Government, any gift, donation, bequest, or devise of real or personal property from the Foundation for the purpose of aiding or facilitating the work of the DOH. Funds may be accepted and utilized by the Secretary under the preceding sentence without regard to whether the funds are designated as general-purpose funds or special-purpose funds.

(b) AUTHORITY FOR ACCEPTANCE OF VOLUNTARY SERVICES. -

(i) IN GENERAL. - The Secretary may accept, on behalf of the Government, any voluntary services provided to the DOH by the Foundation for the purpose of aiding or facilitating the work of the DOH. In the case of an individual, the Secretary may accept the services provided under the preceding sentence by the individual for not more than two (2) years.

(ii) NON-GOVERNMENT EMPLOYEES. - The limitation established in subparagraph (i) regarding the period of time in which services may be accepted applies to each individual who is not an employee of the Government and who serves in association with the DOH pursuant to financial support from the Foundation.

(c) ADMINISTRATIVE CONTROL. - No officer, employee, or member of the Board may exercise any administrative or managerial control over any National Government employee. (d) APPLICABILITY OF CERTAIN STANDARDS TO NON-GOVERNMENT EMPLOYEES. - In the case of any individual who is not an employee of the Government and who serves in association with the DOH pursuant to financial support from the Foundation, the Foundation shall negotiate a memorandum of understanding with the individual and the Secretary specifying that the individual—

(i) shall be subject to the ethical and procedural standards regulating government employment, scientific investigation, and research findings (including publications and patents) that are required of individuals employed by the DOH, including standards under this Act; and

(ii) shall be subject to such ethical and procedural standards.

(e) FINANCIAL CONFLICTS OF INTEREST. - Any individual who is an officer, employee, or member of the Board may not directly or indirectly participate in the consideration or determination by the Foundation of any question affecting —

(i) any direct or indirect financial interest of the individual; or

(ii) any direct or indirect financial interest of any business organization or other entity of which the individual is an officer or employee or in which the individual has a direct or indirect financial interest.

(f) AUDITS; AVAILABILITY OF RECORDS. - The Foundation shall ---

(i) provide for biennial audits of the financial condition of the Foundation; and

(ii) make such audits, and all other records, documents, and other papers of the Foundation, available to the Secretary and the Commission on Audit for examination or audit.

(g) REPORTS. -

(i) IN GENERAL. - Not later than February 1 of each fiscal year, the Foundation shall publish a report describing the activities of the Foundation during the preceding fiscal year. Each such report shall include for the fiscal year involved a comprehensive statement of the operations, activities, financial condition, and accomplishments of the Foundation.

(ii) INCLUSIONS. - With respect to the financial condition of the Foundation, each report under subparagraph (i) shall include the source, and a description, of all gifts to the Foundation of real or personal property, and the source and amount of all gifts to the Foundation of money. Each such report shall include a specification of any restrictions on the purposes for which gifts to the Foundation may be used.

(iii) PUBLIC INSPECTION. - The Foundation shall make copies of each report submitted under subparagraph (i) available for public inspection, and shall upon request provide a copy of the report to any individual for a charge not exceeding the cost of providing the copy.

(h) LIAISONS. - The Secretary shall appoint liaisons to the Foundation from relevant government agencies. The Secretary of Agriculture shall designate liaisons to the Foundation as appropriate.

(10) GOVERNMENT FUNDING. -

(a) AUTHORITY FOR ANNUAL GRANTS. -

(i) IN GENERAL. - The Secretary shall —

(aa) for fiscal year 2006, make a grant to an entity described in subsection (11)(i) (relating to the establishment of a committee to establish the Foundation);

(bb) for fiscal years 2007 and 2008, make a grant to the committee established under such subsection, or if the Foundation has been established, to the Foundation; and

(cc) for fiscal year 2009 and each subsequent fiscal year, make a grant to the Foundation.

(ii) RULES ON EXPENDITURES. - A grant under subparagraph (i) may be expended — (aa) in the case of an entity receiving the grant under subparagraph(i)(aa), only for the purpose of carrying out the duties establishedin subsection (11)(i) for the entity;

(bb) in the case of the committee established under subsection (11)(i), only for the purpose of carrying out the duties established in subsection (11) for the committee; and

(cc) in the case of the Foundation, only for the purpose of the administrative expenses of the Foundation.

(b) RESTRICTION. - A grant under subparagraph (i) may not be expended to provide amounts for the fund established under subsection (3).

(c) UNOBLIGATED GRANT FUNDS. - For the purposes described in subparagraph (ii) ---

(aa) any portion of the grant made under subparagraph (i)(aa) for fiscal year 2006 that remains unobligated after the entity receiving the grant completes the duties established in subsection (11)(i) for the entity shall be available to the committee established under such subsection; and

(bb) any portion of a grant under subparagraph (i) made for fiscal year 2006 or 2007 that remains unobligated after such committee completes the duties established in such subsection for the committee shall be available to the Foundation.

(d) FUNDING FOR GRANTS, IN GENERAL. - To carry out the provisions of this Act, such amount as may be necessary is hereby authorized to be appropriated from the National Treasury.

(e) CERTAIN RESTRICTION. - If the Foundation receives government funds for the purpose of serving as a fiscal intermediary between government agencies, the Foundation may not receive such funds for the indirect costs of carrying out such purpose in an amount exceeding 10 percent (10%) of the direct costs of carrying out such purpose. The preceding sentence may not be construed as authorizing the expenditure of any grant under paragraph (1) for such purpose.

(11) COMMITTEE FOR ESTABLISHMENT OF FOUNDATION. -

(a) IN GENERAL. - There shall be established, in accordance with this subsection and subsection (10)(a), a committee to carry out the functions described in paragraph (2).

(b) FUNCTIONS. - The functions referred to in paragraph (1) for the Committee are as follows:

(i) To carry out such activities as may be necessary to incorporate the Foundation under the laws of the State involved, including serving as incorporators for the Foundation. Such activities shall include ensuring that the articles of incorporation for the Foundation require that the Foundation be established and operated in accordance with the applicable provisions of this title (or any successor to this title), including such provisions as may be in effect pursuant to amendments enacted after the date of enactment of this Act.

(ii) To ensure that the Foundation qualifies for and maintains the status described in subsection (6)(c) (regarding taxation).

(iii) To establish the general policies and initial by-laws of the Foundation, which bylaws shall include the by-laws described in subsections (6)(c) and (7)(a).

(iv) To provide for the initial operation of the Foundation, including providing for quarters, equipment, and staff.

(v) To appoint the initial members of the Board in accordance with the requirements established in subsection (7)(b)(i) for the composition of the Board, and in accordance with such other qualifications as the Committee may determine to be appropriate regarding such composition. Of the members so appointed —

(aa) 2 shall be appointed to serve for a term of three (3) years;

(bb) 2 shall be appointed to serve for a term of four (4) years; and

(cc) 3 shall be appointed to serve for a term of five (5) years.

(c) COMPOSITION. - The Committee shall be composed of five (5) members, each of whom shall be a voting member. Of the members of the Committee —

(i) no fewer than two (2) of the members shall have expertise in children's health, nutrition, and physical activity; and

(ii) no fewer than two (2) of the members shall have broad, general experience in nonprofit private organizations (without regard to whether the individuals have experience in children's health, nutrition, and physical activity).

(d) CHAIRPERSON. - The Committee shall, from among the members of the Committee, designate an individual to serve as the Chairperson of the Committee.

(e) TERMS; VACANCIES. - The term of members of the Committee shall be for the duration of the Committee. A vacancy in the membership of the Committee shall not affect the power of the Committee to carry out the duties of the Committee. If a member of the Committee does not serve the full term, the individual appointed by the Secretary to fill the resulting vacancy shall be appointed for the remainder of the term of the predecessor of the individual.

(f) COMPENSATION. - Members of the Committee may not receive compensation for service on the Committee. Members of the Committee may be reimbursed for travel, subsistence, and other necessary expenses incurred in carrying out the duties of the Committee.

(g) COMMITTEE SUPPORT. - The Secretary may, from amounts available to the Secretary for the general administration of the DOH, provide staff and financial support to assist the Committee with carrying out the functions described in paragraph (2). In providing such staff and support, the Director may both detail employees and contract for assistance.

(h) GRANT FOR ESTABLISHMENT OF COMMITTEE. -

(i) IN GENERAL. - With respect to a grant under paragraph (a)(i)(aa) of subsection (10) for fiscal year 2006, an entity described in this paragraph is a private nonprofit entity with significant experience in children's health, nutrition, and physical activity. Not later than One Hundred Eighty (180) days after the date of enactment of this Act, the Secretary shall make the grant to such an entity (subject to the availability of funds under paragraph (b) of such subsection).

(ii) CONDITIONS. - The grant referred to in subparagraph (i) may be made to an entity only if the entity agrees that —

(aa) the entity will establish a committee that is composed in accordance with paragraph (4); and

(bb) the entity will not select an individual for membership on the Committee unless the individual agrees that the Committee will operate in accordance with each of the provisions of this subsection that relate to the operation of the Committee.

(iii) AGREEMENT. - The Secretary may make a grant referred to in subparagraph (i) only if the applicant for the grant makes an agreement that the grant will not be expended for any purpose other than carrying out subparagraph (ii). Such a grant may be made only if an application for the grant is submitted to the Secretary containing such agreement, and the application is in such form, is made in such manner, and contains such other agreements and such assurances and information as the Secretary determines to be necessary to carry out this paragraph.

SECTION 9. Separability Clause. — If any provision, or part hereof is held invalid or unconstitutional, the remainder of the law or the provision not otherwise affected shall remain valid and subsisting.

SECTION 10. *Repealing Clause.* — Any law, presidential decree or issuance, executive order, letter of instruction, administrative order, rule or regulation contrary to, or inconsistent with, any provision of this Act is hereby repealed, amended or modified accordingly.

SECTION 11. *Effectivity Clause.* — This Act shall take effect fifteen (15) days after its publication in at least two (2) newspapers of general circulation.

Approved,

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