CONGRESS OF THE PHILIPPINES EIGHTEENTH CONGRESS First Regular Session

## HOUSE OF REPRESENTATIVES

## H. No. 5490

- BY REPRESENTATIVES FORTUNO, MENDOZA, DY (F.), VALERIANO, ACOSTA, VILLAFUERTE, UNABIA, PINEDA, SAVELLANO, GARBIN, VARGAS, GULLAS, DY (F.M.C.), OAMINAL, ROMUALDO, QUIMBO AND ALVAREZ (F.), PER COMMITTEE REPORT NO. 77
- AN ACT RENEWING FOR ANOTHER TWENTY-FIVE (25) YEARS THE FRANCHISE GRANTED TO BICOL BROADCASTING SYSTEMS, INC. UNDER REPUBLIC ACT NO. 8092, ENTITLED "AN ACT GRANTING THE BICOL BROADCASTING SYSTEMS, INC. (BBSI), A FRANCHISE TO ESTABLISH, OPERATE AND MAINTAIN COMMERCIAL RADIO AND TELEVISION BROADCASTING STATIONS IN REGION V"

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Nature and Scope of Franchise. - Subject to the 1 provisions of the Constitution and applicable laws, rules and 2 regulations, the franchise granted to Bicol Broadcasting Systems, 3 Inc., hereunder referred to as the grantee, its successors or 4 assignees, under Republic Act No. 8092, to construct, install, 5 establish, operate, and maintain for commercial purposes and in the 6 public interest, radio and/or television broadcasting stations where 7 frequencies and/or channels are still available for radio and/or 8 television broadcasting, including digital television system, through 9 microwave, satellite or whatever means, as well as the use of 10 any new technology in television and radio systems, with 11 the corresponding technological auxiliaries and facilities, special 12

broadcast and other program and distribution services and relay
 stations in the Bicol Region, is hereby renewed for another
 twenty-five (25) years from the effectivity of this Act.

SEC. 2. Manner of Operation of Stations or Facilities. - The 4 stations or facilities of the grantee shall be constructed and 5 operated in a manner as will, at most, result only in the minimum 6 7 interference on the wavelengths or frequencies of existing stations or other stations which may be established by law, without in any 8 way diminishing its own privilege to use its assigned wavelengths 9 or frequencies and the quality of transmission or reception thereon 10 as should maximize rendition of the grantee's services and/or the 11 12 availability thereof.

13 SEC. 3. Prior Approval of the National Telecommunications Commission. - The grantee shall secure from the National 14 Telecommunications Commission (NTC) the appropriate permits 15 and licenses for the construction and operation of its stations or 16 facilities and shall not use any frequency in the radio/television 17 spectrum without authorization from the NTC. The NTC, however, 18 19 shall not unreasonably withhold or delay the grant of any such authority. 20

The grantee shall not dispose or lease its facilities except to entities with radio or television broadcasting franchise: *Provided*, That the grantee shall inform and secure written authorization to proceed from the NTC, and report the transaction to the NTC within sixty (60) days after its completion: *Provided*, *further*, That the NTC shall determine the corresponding sanction for any violation of this provision.

28 SEC. 4. Responsibility to the Public. - The grantee shall
 29 provide, free of charge, adequate public service time which is

reasonable and sufficient to enable the government, through the 1 broadcasting stations or facilities of the grantee, to reach the 2 pertinent populations or portions thereof, on important public issues 3 and relay important public announcements and warnings 4 concerning public emergencies and calamities, as necessity, urgency 5 or law may require; provide at all times sound and balanced 6 programming; promote public participation; assist in the functions 7 of public information and education; conform to the ethics of honest 8 enterprise; promote audience sensibility and empowerment 9 including closed captioning; and not use its stations or facilities for 10 the broadcasting of obscene or indecent language, speech, act or 11 scene; or for the dissemination of deliberately false information 12 or willful misrepresentation, to the detriment of public interest; 13 or to incite, encourage, or assist in subversive or treasonable acts. 14

Public service time referred herein shall be equivalent to a 15 maximum aggregate of ten percent (10%) of the paid commercials or 16 advertisements which shall be allocated based on need to the 17 Executive and Legislative branches, the Judiciary, Constitutional 18 Commissions, and international humanitarian organizations duly 19 recognized by statutes: Provided, That the NTC shall increase the 20 public service time in case of extreme emergency or calamity. The 21 NTC shall issue rules and regulations for this purpose, the 22 effectivity of which shall commence upon applicability with other 23 similarly situated broadcast network franchise holders. 24

25 SEC. 5. *Right of the Government.* - The radio spectrum is a 26 finite resource that is part of the national patrimony and the use 27 thereof is a privilege conferred upon the grantee by the State and 28 may be withdrawn any time after due process.

A special right is hereby reserved to the President of the 1 Philippines, in times of war, rebellion, public peril, calamity, 2 emergency, disaster, or disturbance of peace and order: to 3 temporarily take over and operate the stations or facilities of the 4 grantee; to temporarily suspend the operation of any station or 5 facility in the interest of public safety, security and public welfare; 6 or to authorize the temporary use and operation thereof by any 7 agency of the government, upon due compensation to the grantee, 8 for the use of stations or facilities during the period when these 9 shall be so operated. 10

11 SEC. 6. Term of Franchise. – This franchise shall be in effect 12 for a period of twenty-five (25) years from the effectivity of this Act, 13 unless sooner revoked or cancelled. This franchise shall be deemed 14 *ipso facto* revoked in the event the grantee fails to operate 15 continuously for two (2) years.

SEC. 7. Self-regulation by and Undertaking of Grantee. - The 16 grantee shall not require any previous censorship of any speech, 17 play, act or scene, or other matter to be broadcast from its stations, 18 but if any such speech, play, act or scene, or other matter should 19 constitute a violation of the law or infringement of a private right, 20 the grantee shall be free from any liability, civil or criminal, 21 for such speech, play, act or scene, or other matter: Provided, That 22 the grantee, during any broadcast, shall cut off the airing of speech, 23 play, act or scene, or other matter being broadcast if the tendency 24 thereof is to propose and/or incite treason, rebellion or sedition: or 25 the language used therein or the theme thereof is indecent or 26 immoral: Provided, further, That willful failure to do so shall 27 constitute a valid cause for the cancellation of this franchise. 28

1 SEC. 8. Warranty in Favor of the National and Local 2 Governments. - The grantee shall hold the national, provincial, 3 city, and municipal governments of the Philippines free from all 4 claims, liabilities, demands, or actions arising out of accidents 5 causing injury to persons or damage to properties, during the 6 construction or operation of the stations of the grantee.

SEC. 9. Commitment to Provide and Promote the Creation of 7 Employment Opportunities. - The grantee shall create employment 8 9 opportunities and shall allow on-the-job trainings in their franchise operation: *Provided*. That priority shall be accorded to the residents 10 11 of the place where their principal office is located: Provided, further, 12 That the grantee shall follow the applicable labor standards and allowance entitlement under existing labor laws, rules and 13 regulations and similar issuances: Provided, finally, That the 14 employment opportunities or jobs created shall be reflected in the 15 16 General Information Sheet (GIS) to be submitted to the Securities and Exchange Commission (SEC) annually. 17

18 SEC. 10. Sale, Lease, Transfer, Grant of Usufruct, or Assignment of Franchise. - The grantee shall not sell, lease, 19 transfer, grant the usufruct of, nor assign this franchise or the 20 21 rights and privileges acquired thereunder to any person, firm, 22 company, corporation, or other commercial or legal entity, nor 23 merge with any other corporation or entity, nor the controlling 24 interest of the grantee be transferred, simultaneously or 25 contemporaneously, to any person, firm, company, corporation, or 26 entity without the prior approval of the Congress of the Philippines. 27 Congress shall be informed of any sale, lease, transfer, grant of 28 usufruct, or assignment of franchise or the rights and privileges 29 acquired thereunder, or of the merger or transfer of the controlling

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interest of the grantee, within sixty (60) days after the completion of
 the said transaction. Failure to report to Congress such change of
 ownership shall render the franchise *ipso facto* revoked. Any person
 or entity to which this franchise is sold, transferred, or assigned
 shall be subject to the same conditions, terms, restrictions, and
 limitations of this Act.

SEC. 11. Dispersal of Ownership. - In accordance with the 7 constitutional provision to encourage public participation in public 8 9 utilities, the grantee shall offer to Filipino citizens at least thirty percent (30%) or a higher percentage that may hereafter be 10 provided by law of its outstanding capital stock in any securities 11 12 exchange in the Philippines within five (5) years from the commencement of its operations: Provided, That in cases where 13 public offer of shares is not applicable, the grantee shall apply other 14 methods of encouraging public participation by citizens and 15 corporations operating public utilities as allowed by law. 16 17 Noncompliance therewith shall render the franchise ipso facto revoked. 18

19 SEC. 12. Reportorial Requirement. – The grantee shall 20 submit an annual report to the Congress of the Philippines, 21 through the Committee on Legislative Franchises of the House of 22 Representatives and the Committee on Public Services of the 23 Senate, on its compliance with the terms and conditions of the 24 franchise and on its operations on or before April 30 of every year 25 during the term of its franchise.

The annual report shall include an update on the roll-out, development, operation and/or expansion of business; audited financial statements; latest GIS officially submitted to the SEC, if applicable; certification of the NTC on the status of its permits and operations; and an update on the dispersal of ownership
 undertaking, if applicable.

3 The reportorial compliance certificate issued by Congress 4 shall be required before any application for permit or certificate is 5 accepted by the NTC.

6 SEC. 13. Fine. - Failure of the grantee to submit the 7 requisite annual report to Congress shall be penalized by a fine of 8 Five hundred pesos (P500.00) per working day of noncompliance. 9 The fine shall be collected by the NTC from the delinquent franchise 10 grantee separate from the reportorial penalties imposed by the NTC 11 and the same shall be remitted to the Bureau of Treasury.

SEC. 14. Equality Clause. - Any advantage, favor, privilege, 12 exemption, or immunity granted under existing franchises, or which 13 may hereafter be granted for radio and/or television broadcasting. 14 upon prior review and approval of Congress, shall become part of 15 franchise and shall be accorded immediately and 16 this unconditionally to the herein grantee: Provided, That the foregoing 17 shall neither apply to nor affect the provisions of broadcasting 18 franchises concerning territorial coverage, the term, or the type of 19 service authorized by the franchise. 20

SEC. 15. Repealability and Nonexclusivity Clause. – This franchise shall be subject to amendment, alteration, or repeal by the Congress of the Philippines when the public interest so requires and shall not be interpreted as an exclusive grant of the privileges herein provided for.

SEC. 16. Separability Clause. - If any of the sections or
 provisions of this Act is held invalid, all other provisions not
 affected thereby shall remain valid.

SEC. 17. Repealing Clause. - All laws, decrees, orders,
 resolutions, instructions, rules and regulations, and other issuances
 or parts thereof which are inconsistent with the provisions of this
 Act are hereby repealed, amended, or modified accordingly.

SEC. 18. Effectivity. - This Act shall take effect fifteen (15)
days after its publication in the Official Gazette or in a newspaper
of general circulation.

Approved,