EIGHTEENTH CONGRESS OF THE	)
REPUBLIC OF THE PHILIPPINES	)
First Regular Session	)

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## **SENATE**

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## Introduced by **SENATOR LEILA M. DE LIMA**

## RESOLUTION

DIRECTING THE APPROPRIATE SENATE COMMITTEE TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, INTO THE ALLEGED REPORTS OF HISTORICAL REVISIONISM PROPAGATED USING THE OFFICIAL GAZETTE, AND INTO THE REPORTED DELETION AND INACCESSIBILITY OF DOCUMENTS AND VITAL INFORMATION THEREIN, TO ENSURE THAT THE RELIABILITY AND VERACITY OF MATTERS CONTAINED THEREIN ARE HELD SACRED AND PRESERVED WITH UTMOST DILIGENCE

WHEREAS, during the Spanish colonial period, the *Boletin Oficial de Filipinas* and *the Gaceta de Manila* were created where official announcements, military information, arrivals and departures of ships were published by the Spanish Government in the Philippines;

WHEREAS, the Insular Government of the Philippine Island, under the government of the United States, established our own Official Gazette in Act No. 453 entitled, "An Act providing for the publication by the Insular Government of an Official Gazette, under the general direction of the Department of Public Instruction". Under the supervision of the Department of Public Instruction, the maiden issue of the Official Gazette came out on 10 September 1902. It was published weekly in both English and Spanish;<sup>1</sup>

WHEREAS, Act No. 453 was amended by Commonwealth Act No. 664, enacted on 5 March 1903, entitled, "An Act to provide for the uniform publication

<sup>&</sup>lt;sup>1</sup> Elliot, C. (1923) *The Philippines: To the End of the Commission Government, a Study in Tropical Democracy.* The Bobbs-Merrill Company; United States of America

and distribution of the Official Gazette". The said law was approved by then President Manuel L. Quezon on 10 June 1941;<sup>2</sup>

WHEREAS, contents to be published in the Official Gazette are stated in Commonwealth Act No. 638, as follows: a) all important legislative acts and resolutions of a public nature of the Congress of the Philippines; b) all executive and administrative orders and proclamations, except such that have no general applicability; c) decisions or abstracts of decisions of the Supreme Court and the Court of Appeals as may be deemed by said courts of sufficient importance to be so published; d) such documents or classes of documents as may be required so to be published by law; and e) such documents or classes of documents as the President of the Philippines shall determine from time to time to have general applicability and legal effect, or which he may authorize so to be published;

WHEREAS, on 18 June 1987, Executive Order No. 200, s. 1987 was signed by then President Corazon C. Aquino, requiring that "laws shall take effect after fifteen days following the completion of their publication either in the Official Gazette or in a newspaper of general circulation in the Philippines." All statutes that thereafter followed mandated the aforementioned clause;

WHEREAS, on 26 July 2010, E.O. No. 4, s. 2010 was signed by then President Benigno S. Aquino III. It launched what the Office of the President deemed as the cornerstone of what it hopes will be a comprehensive online presence for the Philippine government — the digital version of the Official Gazette, a notable development that brought the publication containing matters of public interest closer to the public it seeks to inform;

WHEREAS, E.O. No. 4, s. 2010 charged the editorial responsibilities for the Official Gazette under the Presidential Communications Development and Strategic Planning Office;

WHEREAS, on 16 September 2016, the Official Gazette of the Philippines posted an illustration commemorating the late dictator Ferdinand Marcos' 99th birth anniversary which reads, "Celebrating his 99th birthdate, Ferdinand Marcos started his political career in 1949 as a Representative of the Second District of Ilocos Norte. 10 years thereafter, Marcos was able to secure a seat as a member of the Philippine

<sup>&</sup>lt;sup>2</sup> Government of the Philippines (NA) *History of the Official Gazette*. Retrieved from: https://www.officialgazette.gov.ph/history-of-the-official-gazette/

Senate in 1959 and was elected Senate President in 1963. Ferdinand Marcos became the 10th President of Philippines in 1965. He was the longest-serving President of the country for almost 21 years. Marcos was the first post-independence president to be re-elected in 1969. In 1972, he declared Martial Law to suppress a communist insurgency and secessionism in Mindanao. In 1986, Marcos stepped down from the presidency to avoid bloodshed during the uprising that came to be known as "People Power";3

WHEREAS, the illustration and its caption quickly spread on social media that earned the ire of netizens. Social media users condemned and deplored the publication, and criticized the choice of words used by the Official Gazette, dubbing the effort as a blatant exercise of "historical revisionism". Many commented that it, at the very least, amounted to spitting on the sacrifices made during the Marcos era – intending to mask the gruesome human rights violations perpetrated against those who stood up against a dictatorship. Some have observed that it was a calculated move to eradicate a part of history, and to retell it to benefit those who were part of an oppressive and abusive regime;

WHEREAS, following the public outrage,<sup>4</sup> the said post was revised with the phrase "to avoid bloodshed" in the last paragraph of its caption being scrapped. But the efforts were too nil as to warrant an overturn of public opinion, that the post was altogether deleted thereafter – to be later replaced with a shorter version containing details on the political career of President Marcos. "We also have lapses in a very big way, the blunder that happened a few days ago, when the operators of the Official Gazette omitted martial law... It's very unfortunate. I did express that I was very upset during that night, and ordered our strategic communications office to place it back," Presidential Communications Operations Office (PCOO) Secretary Martin Andanar said on the matter.<sup>5</sup> Admitting that it was a lapse on their part,<sup>6</sup> PCOO

<sup>&</sup>lt;sup>3</sup> GMA News (11 September 2016) Official Gazette draws flak for 'historical revisionism' on Marcos FB post. Retrieved from: https://www.gmanetwork.com/news/hashtag//content/581013/official-gazette-draws-flak-for-historical-revisionism-on-marcos-fb-post/story/

<sup>&</sup>lt;sup>4</sup> CNN Philippines. (12 September 2016) #SuperficialGazette? Netizens slam Official Gazette for 'historical revisionism'

<sup>&</sup>lt;sup>5</sup> Cayabyab, M. (13 September 2016) *Andanar owns up to PCOO blunders, vows not to repeat mistakes.* Retrieved from: https://newsinfo.inquirer.net/815014/andanar-owns-up-to-pcoos-blunders-vows-not-to-repeat-mistakes

<sup>&</sup>lt;sup>6</sup> Gita, R. (12 September 2016) *Gazette owns up lapses on deleted pro-Marcos social media post.* Retrieved from: https://www.sunstar.com.ph/article/97715

Assistant Secretary Ramon Cualoping III apologized to the public for "perhaps not being prudent enough in terms of writing the accompanying copy";<sup>7</sup>

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WHEREAS, "Historical Revisionism" can be defined as the process that attempts to rewrite history by minimizing, denying or simply ignoring essential facts:<sup>8</sup>

WHEREAS, on 31 October 2016, reported attempts to delete vital reports and information in the Official Gazette circulated – to the dismay of the public. News official reports exposed that in the government website https://www.officialgazette.gov.ph, entries under the "Daang Matuwid" section which laid down accounts of the achievements made during the term of President Benigno Aquino III, were allegedly expunged from the website. Rappler reported that, "using the Internet Archive's Wayback Machine, an internet tool which can access the version of a website at certain points in time", they found out that "data under subsections that existed on May 5, 2016 cannot be found anymore as of Monday, October 31". To assuage public outcry for an explanation, the office handling the Official Gazette instead denied the reported effacing. In trying to make sense of the incident, it said that "the articles are not accessible because the entire website remains down";9

WHEREAS, on 3 July 2018, reported inaccessibility of the Official Gazette website circulated; with 116 other government websites going down as well – allegedly due to a hardware failure in one of the Government Web Hosting Service storage systems. <sup>10</sup> Intrigues, however, once again beleaguered the publication when social media users claimed that following the interruption, entries about a speech of the late President Corazon Aquino and articles about the dictatorship of Ferdinand Marcos have been erased;

WHEREAS, during a protest rally in Iloilo City that marked the 46<sup>th</sup> anniversary of Marcos' martial law, James Peñas of the University of the Philippines Visayas (UP Visayas) said that the peddlers of distorted events in history are "hiding

<sup>&</sup>lt;sup>7</sup> Mateo, J. (13 September 2016) *Official Gazette slammed over historical revisionism*. Retrieved from: https://www.philstar.com/headlines/2016/09/13/1623299/official-gazette-slammed-over-historical-revisionism. Accessed last 11 February 2016

<sup>&</sup>lt;sup>8</sup> Williamson, G. (NA) *HISTORICAL REVISIONISM*. Retrieved from: https://reformed.org/misc/HistoricalRevisionism.pdf

<sup>&</sup>lt;sup>9</sup> Gavilan, J. (31 October 2016) *Just a glitch or deleted? Official Gazette entries on Aquino admin missing*. Retrieved from: https://www.rappler.com/nation/150872-official-gazette-daang-matuwid-aquino-entries-missing

<sup>&</sup>lt;sup>10</sup> 117 government websites down due to system failure. (03 July 2018) Retrieved from:

http://webcache.googleusercontent.com/search? q=cache: caSt3rmJoP8J: cnnphilippines.com/news/2018/07/03/government-websites-system-failure-dict.html+&cd=1&hl=en&ct=clnk&gl=ph&client=firefox-b-d

lies", "instead of telling what happened." In the same breath, he urged his fellow youth "not to subscribe to the negative brand of historical revisionism";<sup>11</sup>

WHEREAS, in *Heirs of Ochoa v. G & S Transport*, <sup>12</sup> the Supreme Court held that, it must be remembered that the requirement of authentication "does not apply to public documents, these being admissible without further proof of their due execution or genuineness. Two reasons may be advanced in support of this rule, namely: said documents have been executed in the proper registry and are presumed to be valid and genuine until the contrary is shown by clear and convincing proof; and, second, because public documents are authenticated by the official signature and seals which they bear and of which seals, courts may take judicial notice." It thus bears stressing that since the Rules of Court excludes public documents from the requirement of authentication, it should all the more exact absolute resistance against acts which aim to contribute to the erosion of the trust and confidence reposed in public documents at a time when historical revisionism is creeping through the pages of the official journal of the Government;

WHEREAS, in the digital age where it has become "too easy to run a fake news machinery to advance a political agenda", the dangerous precedent set by the aforementioned events led Mariejo S. Ramos of the Philippine Daily Inquirer to ask, "if disinformation can be spread through a state-run website, what more in largely unpoliced portals?";<sup>13</sup>

WHEREAS, the role of the Official Gazette, the State's official chronicler of history, in a democracy cannot be overemphasized. As the official record-keeper of the government, its authenticity and accuracy must thus always be ensured so that no cloud of doubt will ever hang above the dissemination of official acts and issuances to the public in whose favor these acts are made and to whom they will ultimately apply;

WHEREAS, safeguarding the preservation of decrees, laws, and historical accounts of our country published in the official journal of the Philippine government is essential. As the repository of state documents, the Official Gazette having an indispensable character in a democracy and vast power to inform the

<sup>&</sup>lt;sup>11</sup> Yap, T. (21 September 2018) *Youth urged to resist historical revisionism,* Retrieved from: https://news.mb.com.ph/2018/09/21/youth-urged-to-resist-historical-revisionism/

<sup>&</sup>lt;sup>12</sup> G.R. No. 170071. (July 16, 2012)

<sup>&</sup>lt;sup>13</sup> Santos, M. (31 December 2018) *Troll armies wage 'history war' to push Marcos comeback.* Retrieved from: https://newsinfo.inquirer.net/1068051/troll-armies-wage-history-war-to-push-marcos-comeback

public, must always be under the watchful eyes of the office and officers tasked to maintain it, both in print and online. These offices and officers must therefore be the sentinels of truth especially at a time when the reliability of official records is undermined due to historical revisionism;

WHEREAS, to ensure the veracity of the contents of the official journal of the government, offices and officers who are mandated to be ever-vigilant of the efforts to corrode the pages thereof, must be held accountable in accordance with and to the full extent of the law in instances amounting to abuse of the authority and power entrusted to them. To ward off deliberate attempts of historical revisionism or deletion of state information and documents in the repository of the Official Gazette, meaningful legislation must be crafted which shall impose proper penalties upon those who, while tasked with its security and maintenance, allow the distortion of history by reason of their misfeasance, malfeasance or nonfeasance;

WHEREAS, the State, through Congress, must ensure that mechanisms and protocols are in place to secure our state records and issuances, to avert impending attacks against their genuineness that threaten the integrity of the information stored in the Official Gazette, and to protect the Official Gazette from being grossly and deliberately misused to revise our history and propagate misinformation and disinformation especially in this digital age;

NOW THEREFORE, BE IT RESOLVED AS IT IS HEREBY RESOLVED, to direct the appropriate Senate Committee to conduct an inquiry, in aid of legislation, into the alleged reports of Historical Revisionism propagated using the Official Gazette, and into the reported deletion and inaccessibility of documents and vital information therein, to ensure that the reliability and veracity of matters contained therein are held sacred and preserved with utmost diligence.

Adopted,

LEILA M. DE LIMA