EIGHTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES

First Regular Session

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SENATE

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S.B. No. <u>1558</u>

HIE: 03:07 pm FY: FILED FY: FILED FOR THE SECARTS FOR

Introduced by Sen. Juan Miguel F. Zubiri

AN ACT

ESTABLISHING AN ECONOMIC STIMULUS STRATEGY FOR THE COUNTRY'S GROWTH AND DEVELOPMENT IN THE AFTERMATH OF COVID-19 AND PROVIDING FUNDS THEREFOR

EXPLANATORY NOTE

Following the sharp increase in the number of confirmed Coronovirus Disease 2019 (COVID-19) cases in the country, and in an effort to manage and contain the further spread of the virus, an Enhanced Community Quarantine (ECQ) and stringent social distancing measures were imposed over the entire island of Luzon, including the National Capital Region (NCR), starting 12:00am of 17 March 2020. The imposition of ECQ, among others, suspended classes and school activities, prohibited the holding of mass gatherings, suspended the operation of mass public transport facilities, restricted land, air and sea travel, and effected the temporary closure of non-essential businesses.

By virtue of a memorandum issued by Executive Secretary Salvador C. Medialdea on the ECQ dated 16 March 2020, private establishments providing basic necessities and such activities related to food and medicine production were allowed to remain open. These include public markets, supermarkets, groceries, convenience stores, hospitals, medical clinics, pharmacies and drug stores, food preparation and delivery services, water-refilling stations, manufacturing and processing plants of basic food products and medicines, banks, money transfer services, power, energy, water and telecommunications supplies and facilities. Business Process Outsourcing establishments and export-oriented industries were also allowed to continue their operations under certain conditions.

With the temporary closure of malls, airports, and other non-essential establishments, the National Economic and Development Authority has identified sectors that are likely to be impacted by the ECQ, namely, those in retail trade, those in air transport, and those in other manufacturing and service activities that are not related to food and health.

Based on data released by the Department of Labor and Emploment in early April, over 1,048,649 workers belonging in the formal sector have been affected by the imposition of guarantine measures, with 246,810 workers coming from Metro Manila.

Furthermore, in a study by the Philippine Institute of Development Studies entitled "Projected Disease Transmission, Health System Requirements, and Macroeconomic Impacts of the Coronavirus Disease 2019 (COVID-19) in the Philippines," the Philippine's economic losses were estimated to reach as much as P2.5 trillion under a "worse case" scenario, P1.6 trillion under a "moderate case," and P276.3 billion under a "best case" scenario.

Given the economic impact of COVID-19 on the country, this bill seeks to provide various forms of business stimulus to critically-impacted businesses and non-essential businesses. It also aims to, among others, reduce permanent damage to the economy and maintain employment levels. It is guided by the following principles:

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a. Continuity: Relief to non-essential businesses shall be for purposes of preventing business closure, restoring business confidence, and reinstating operations of Business Entities to similar levels prior to ECQ;

b. Compensatory: non-essential businesses shall be reasonably and comparably recompensed for business expenses incurred, including wages and salaries, which would have otherwise been borne by the government during the ECQ;

c. Capacity-building: Assistance to business entities, local government units (LGUs), and the workforce which includes the freelancers and members of the informal sectors, shall be for the purpose of building the capacity of these entities to adjust to post ECQ business environment and achieving national resilience to future economic shocks or recession; and

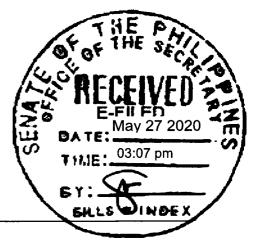
d. Proportionality: The individual and aggregate amount of the economic stimulus shall be proportionate to the corresponding industry economic objectives and the national economic target.

Finally, this bill allocates subsidies, loans and other forms of assistance amounting to a total of P1.425 trillion, benefitting the sectors and industries most affected by this pandemic.

In view of the foregoing, the passage of this bill is earnestly sought.

JUAN MIGUEL F. ZUBIRI

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ESTABLISHING AN ECONOMIC STIMULUS STRATEGY FOR THE COUNTRY'S GROWTH AND DEVELOPMENT IN THE AFTERMATH OF COVID-19 AND PROVIDING FUNDS THEREFOR

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

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CHAPTER I: General Provisions

SECTION 1. Short Title. - This Act shall be known as the "Philippine Economic
 Stimulus Act" or PESA.

4 **SEC. 2. Declaration of Policy.** - It shall be the policy of the State to protect 5 Filipino families and jobs, assist workers and business entities facing hardship due to the 6 2019 Novel Coronavirus disease, hereinafter referred to as COVID-19, and preserve the 7 country's trajectory to economic prosperity.

8 Towards these ends, the State shall set aside resources for programs and policies 9 that support the country's emergence from an economy adversely affected by COVID-19 10 towards one of continued growth and development.

11 SEC. 3. Definition of Terms. – As used in this Act,

a. *Business entity* refers to sole proprietorship duly registered with the Department of Trade and Industry (DTI), a partnership duly registered with the Securities and Exchange Commission (SEC), a corporation duly organized and existing under Philippine laws, a branch of a foreign corporation duly licensed to do business in the Philippines, or a cooperative governed by Republic Act No. 9520 otherwise known as the Cooperative Code of the Philippines, as amended;

b. *Community Quarantine* (CQ) refers to the enhanced community quarantine
imposed in the entire Luzon area under Presidential Proclamation No. 929 dated
16 March 2020, as may be extended or modified pursuant to such other laws,
presidential proclamations or executive orders that may be subsequently issued or
promulgated for the purpose of containing the spread of COVID-19;

c. *Critically-impacted businesses* refer to non-essential businesses that have been
 directly and adversely impacted by the COVID-19 outbreak such that (i) their
 liabilities have become more than their assets, or (ii) they have experienced at
 least a [50%] decline in gross receipts for at least one calendar quarter, and in

either instance, are generally unable to pay or perform their obligations as they
 fall due in the ordinary course of business, as a result of the COVID-19 outbreak.
 For purposes of this Act, Critically-Impacted Business shall include the air transport
 industry, tourism industry, and export-import industry, but shall exclude banks and
 other financial institutions under the supervision of the Bangko Sentral ng Pilipinas
 (BSP);

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- 7 d. *Financial intermediaries* refer to persons or entities whose principal functions
 8 include the lending, investing or placement of funds or evidence of indebtedness
 9 or equity deposited with them, acquired by them, or otherwise coursed through
 10 them either for their own account or for the account of others;
- e. *Fiscal stimulus* refers to any increase in government spending undertaken to
 support economic growth, including temporary tax revenue losses arising from
 regulatory forbearance adopted by the government;
- 14 f. *Freelancer* refers to a worker who is self-employed and is not necessarily 15 committed to, or does not exclusively work for, a particular employer for a specific 16 period;
- 9. *Micro, small, and medium-scale enterprise* (MSME+) refers to any business activity
 or enterprise engaged in industry, agribusiness and/or services, excluding banks
 and other financial institutions under the supervision of the BSP, whether sole
 proprietorship, cooperative, partnership or corporation whose total assets,
 inclusive of those arising from loans but exclusive of the land in which the particular
 business entity's office, plant, and equipment are situated, must have a value
 falling under the following categories:

	At least	Not more than
Micro	-	Php 3,000,000
Small	Php 3,000,001	Php 15,000,000
Medium	Php 15,000,001	Php 100,000,000

- 24 *Provided,* That for purposes of this Act, a Startup shall be considered an MSME+;
- h. *Negosyo Centers* refer to one-stop shop centers established in provinces, cities,
 and municipalities that are mandated to promote ease of doing business and
 access to services for MSME+, among others, pursuant to Republic Act No. 10644
 or the "Go Negosyo Act";
- i. Non-essential businesses (NEB) refer to business entities engaged in businesses 29 which are not allowed to operate during the CQ under applicable laws, presidential 30 proclamations or executive orders issued or promulgated for the purpose of 31 containing the spread of COVID-19. The term excludes business entities allowed 32 to operate during CQ such as those related to (i) the production and sale of goods, 33 or provision of services related to food, medicine, health supplies, such as public 34 markets, supermarkets, groceries, convenience stores, hospitals, medical clinics, 35 pharmacies, and drug stores, (ii) food preparation and delivery services, water-36 refilling stations, manufacturing and processing plants of basic food products and 37

1 medicines, (iii) banks and financial institutions under the supervision of the BSP, 2 and (iv) utility services involving power, energy, water and telecommunications;

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- j. Overseas Filipino Worker refers to a person who is engaged or has been engaged
 in a remunerated activity in a state where the person is not a citizen, or on board
 a vessel navigating the foreign seas other than a government ship used for military
 or noncommercial purposes, or on an installation located offshore or on the high
 seas;
- 8 k. *Self-Employed* refers to workers who render services or sell goods as a means of 9 livelihood outside of an employer-employee relationship or as a career;
- Startup refers to any person or registered entity in the Philippines which aims to develop an innovative product, process, or business model, as defined under Republic Act No. 11337 otherwise known as "Innovative Startup Act";
- m. Tourism enterprises refer to facilities, services and attractions involved in tourism, 13 such as, but not limited to: travel and tour services; tourist transport services, 14 whether for land, sea or air transportation; tour guides; adventure sports services 15 involving such sports as mountaineering, spelunking, scuba diving, and similar 16 sports activities of significant tourism potential; convention organizers; 17 accommodation establishments, including, but not limited to, hotels, resorts, 18 apartelles, tourist inns, motels, pension houses, and home stay operators; tourism 19 estate management services, restaurants, shops and department stores, sports 20 and recreational centers, spas, museums and galleries, theme parks, convention 21 centers and zoos; and 22
- n. *Transportation Industry* refers to the business sector engaged in transporting paying passengers and freight by air, land and sea, and includes the domestic airline companies registered with the Civil Aeronautics Board (CAB), and such business entities engaged in the business of trucking, shipping, and railroad.

SEC. 4. General Principles of Economic Interventions. - The economic interventions provided for in this Act shall provide immediate relief to critically-impacted businesses and non-essential businesses. The economic interventions aim to reduce permanent damage to the economy, maintain employment levels and have a demonstrable capacity to support economic output and preserve the country's productive capacity.

- 33 These interventions shall be guided by the following principles:
- a. Continuity: Relief to non-essential businesses shall be for purposes of preventing
 business closure, restoring business confidence, and reinstating operations of
 Business Entities to similar levels prior to CQ;
- b. Compensatory: non-essential businesses shall be reasonably and comparably
 recompensed for business expenses incurred, including wages and salaries, which
 would have otherwise been borne by the government during the CQ;
- c. Capacity-building: Assistance to Business Entities, local government units (LGUs),
 and the workforce which includes the freelancers and members of the informal
 sectors, shall be for the purpose of building the capacity of these entities to adjust
 to post CQ business environment and achieving national resilience to future
 economic shocks or recession; and

d. Proportionality: The individual and aggregate amount of the economic stimulus
 shall be proportionate to the corresponding industry economic objectives and the
 national economic target.

4 **SEC. 5. Types of Economic Interventions.** - The economic interventions shall 5 be classified as follows:

- a. Transitional: Transitional interventions are economic relief that shall be implemented to mitigate the permanent damage by the COVID-19 crisis to the economy and maintain employment levels of the corresponding sector or industry.
 Transitional interventions shall be immediate and limited to a specific period.
- b. Financial: Financial interventions are economic relief that are intended to
 accelerate recovery and improve economic performance of Business Entities by
 broadening and increasing financial and credit access. Such intervention may be
 in the form of loans and loan guarantees.
- c. Sectoral: Sectoral interventions are economic relief intended for specific sectors or
 industries, such as MSME+, tourism, agriculture and any other Critically-Impacted
 Businesses. Such interventions may or may not be limited to a specific period.
- d. Structural: Structural interventions are measures designed to accommodate, close gaps in, or improve any sector or industry through an institutionalized mechanism or entity. A structural intervention aims to reinforce resilience of the economy as well as the Business Entities in the event of future crisis or recession. Structural interventions shall not be limited to any specific period, unless otherwise provided in this Act.
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CHAPTER II: General Intervention

SEC. 6. Mass COVID-19 Testing. - To facilitate faster economic recovery and ensure safe working environment, massive testing for COVID-19 shall be conducted immediately in areas in the country where higher possibility of transmission of COVID-19 may occur or have occurred.

The Department of Health (DOH) shall adopt a COVID-19 disease surveillance 28 protocol that shall define minimum health standards for workplaces and business 29 activities which shall include COVID-19 testing and contact tracing. The Department of 30 Interior and Local Government (DILG) shall procure and distribute the test kits for COVID-31 19, including facilities, equipment and the necessary supplies, and shall hire the required 32 medical personnel for the proper implementation of the disease surveillance protocols in 33 testing centers and areas. For this purpose, procurement by the DILG shall be done in 34 the most expeditious manner and shall be exempted from the provisions of R.A. 9184, 35 otherwise known as the "Government Procurement Reform Act", and other relevant laws. 36 Distribution of the test kits, facilities, equipment and the necessary supplies shall be 37 supervised and monitored by the Economic Stimulus Board. 38

The DILG shall identify and prioritize the areas and business activities critically impacted and severely affected by the COVID-19 and with high probability of COVID-19 transmission, and coordinate with the relevant LGUs and government agencies for the implementation of the COVID-19 surveillance protocol. Testing kits shall be made available to LGUs and government agencies for distribution to public and private institutions and enterprises. The LGUs and other government agencies, under the guidance and supervision of the DOH and the DILG, shall adopt the disease surveillance protocol, conduct area-based and workplace testing, and monitor compliance with the minimum health standards prescribed by the DOH to protect the continued health of the general public, and ensure that there will be safe resumption of work in the private and government sectors, delivery of government functions and services, and economic activity in all the industries in the country.

7 Mass COVID-19 testing shall be conducted no later than thirty (30) days from 8 the effectivity of this Act.

9 The amount of Ten Billion Pesos (Php10,000,000,000.00) is hereby appropriated 10 for this Section for Fiscal Year 2020 and another Ten Billion Pesos 11 (Php10,000,000,000.00) for Fiscal Year 2021.

12 The DILG, in consultation with the DOH, shall issue the implementing rules and 13 regulations for this Section, within (ten) 10 days after the effectivity of this Act.

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CHAPTER III: Transitional Interventions

SEC. 7. Wage subsidies. - Wage subsidies shall be provided to Non-essential
 Businesses, Freelancers, the Self-employed, and repatriated OFWs.

- a. The Department of Labor and Employment (DOLE) shall offer wage subsidies
 amounting to at least fifty percent (50%) but not more than seventy-five percent
 (75%) of the basic salary costs of a non-essential business subject to the following
 conditions:
- i. The wage subsidy shall cover the basic salary cost of the rank and file
 employees only and shall exclude the senior and executive officers of the
 relevant business entities;
- ii. In determining the basic salary cost of a non-essential business, the maximum
 monthly salary of an employee shall not exceed Fifteen Thousand Pesos
 (PhP15,000);
- iii. The wage subsidy shall be based on the number of rank and file employees at
 the time of the imposition of the CQ;
- 29 iv. The wage subsidy shall only be provided for a period of two (2) months;
- For the duration of the wage subsidy, a non-essential business entity must 30 ۷. retain such number of employees or workers in proportion to the percentage 31 of wage subsidy to basic salary cost as offered under this Section, excluding 32 those employees whose employment are terminated for just causes provided 33 under the Labor Code of the Philippines, and those employees who voluntarily 34 terminated their employment and taking into account the limitations on work 35 arrangements prescribed under the COVID-19 health and social distancing 36 standards. 37
- The maximum wage subsidy shall be offered to critically-impacted businesses and those that support priority programs of the government such as the Build, Build, Build.
- b. The DOLE shall provide wage amelioration directly to freelancers, professionals
 and the self-employed through an open-application window system: *Provided*,

- 1 That the amount of wage amelioration shall not be more than seventy five percent 2 (75%) of the applicable minimum wage and only for a maximum period of two (2) 3 months.
- c. The DOLE shall provide unemployment benefits to OFWs who were repatriated,
 whether voluntarily or mandatorily, including those whose deployment to other
 countries were prevented, as a result of COVID-19, to aid such OFWs in job search: *Provided*, That the maximum amount for such OFW unemployment benefits shall
 be equivalent to Fifteen Thousand Pesos (PhP15,000.00) every month until the
 recipient OFW finds gainful employment but only for a period not exceeding two
 (2) months.
- 11 The Social Security System (SSS), Bureau of Internal Revenue (BIR), and 12 DOLE shall establish a central database to avoid duplication of application for and 13 to track distribution of wage subsidies, and for other purposes. The SSS and the 14 BIR shall also provide free registration for freelancers to promote their integration 15 into the formal economy.
- 16 The amount of One Hundred Ten Billion Pesos (Php 110,000,000,000.00) is 17 appropriated for the implementation of this Section.
- 18 The DOLE shall issue the implementing rules and regulations for this 19 Section, within ten (10) days after the effectivity of this Act.

SEC. 8. Enhanced TUPAD. - To provide temporary employment to displaced 20 Tulong Panghanapbuhay sa Ating the DOLE shall expand the workers, 21 Displaced/Disadvantaged Workers (TUPAD), its community-based disinfection and 22 sanitation programs including workers from the informal sector who have lost their 23 livelihood or whose earnings were affected due to the CQ. Under the enhanced TUPAD, 24 displaced workers shall be required to work as may be prescribed under the guidelines of 25 TUPAD, but may likewise include work by disinfecting and sanitizing their houses, the 26 immediate vicinity, and the common areas in their communities and any other COVID-27 19 related work. 28

- 29 Such workers shall be paid wages equivalent to the prevailing minimum wage 30 in the region.
- The amount of Thirty Billion Pesos (PhP 30,000,000,000.00) is appropriated for the implementation of this Section.

33 SEC. 9. Educational Subsidy to Students

A. Emergency Subsidy to COVID-19-impacted Tertiary Students in Private Higher Education Institutions. –

Pursuant to the policy of the State to protect and promote the right of all 36 students to quality tertiary education, the Tertiary Education Subsidy (TES) 37 provided under Section 7 of Republic Act No. 10931, otherwise known as 38 "Universal Access to Quality Tertiary Education Act", shall be expanded to cover 39 students whose families are not listed in the Listahanan of the Department of 40 Social Welfare and Development (DSWD), but which are now facing financial 41 difficulties brought about by work stoppage and closure of establishments due to 42 the CO: *Provided*, That priority shall be granted to children of displaced OFWs: 43 Provided, further, That the Commission on Higher Education (CHED) shall suspend 44

the geographic prioritization in areas, for the implementation of this Act, where
 there are no state universities and colleges to enable all students of higher
 education institutions (HEIs) to become qualified recipients of TES.

For the purpose of COVID-19 response, a maximum of Seven Thousand Five Hundred Pesos (Php7,500.00) subsidy per student in payment of second semester tuition and other fees shall be paid directly to schools which shall be primarily utilized by such schools for the salaries of teachers and non-teaching staff, based on CHED determination: *Provided*, That if the semester is ended, no further requirements shall be imposed on students, including online classes, except on graduating students.

For of Eighteen Billion Pesos this the amount 11 purpose, (Php18,000,000,000.00) under RA No. 11465, otherwise known as the "General 12 Appropriations Act", for FY 2020 and the amount of Nine Billion Pesos 13 (Php9,000,000,000) under RA No. 11260, otherwise known as the "General 14 Appropriations Act", for FY 2019 allocated for TES and other subsidies to students 15 in private HEIs under RA 10931 shall be immediately released by the Department 16 of Budget and Management (DBM). 17

18 *B. Emergency Subsidy to COVID-19 Impacted Students in Private Educational* 19 *Institutions-*

The following subsidies shall be granted to students who are currently not grantees and recipients of existing government subsidies under various laws, but are nonetheless facing financial difficulties due to work stoppage or closure of establishments, provided that priority shall be granted to children of displaced OFWs.:

i. Expansion of the Tertiary Education Subsidy under RA 10931, otherwise known as the "Universal Access to Quality Tertiary Education Act" –

Students in Private Higher Education who are not part of the *Listahanan* of the DSWD and are not qualified recipients of Tertiary Education Subsidy under Sec. 7 of RA 10931, shall receive a tuition subsidy in the amount of Eight Thousand Pesos (Php8,000.00) each: *Provided,* That the geographic prioritization in areas where there are no SUCs and LCUs under RA 10931 shall be suspended in the implementation of this Act to make all students in private higher education institutions qualified and eligible.

- ii. Expansion of government subsidies to students in basic education under RA
 8545 otherwise known as the "Government Assistance to Students and
 Teachers in Private Education" or GASTPE Act, and RA 10533, otherwise known
 as "K to 12 Law" -
- Students in private elementary and junior high schools who are currently not recipients of Education Service Contracting (ESC) under RA 8545; and students in private Senior High Schools who are currently not recipients of the Senior High School Voucher Program (SHS VP) under RA 10533, shall receive a tuition subsidy in the amount of Three Thousand Pesos (Php 3,000.00) each.
- The subsidies shall be released directly to private higher education institutions and private basic education schools, respectively, for the purpose of applying the subsidy for unpaid tuition in SY 2019-2020: *Provided*, That the subsidy shall be released prior to the opening of school year 2020-2021 or

within a reasonable period after school opening but before September 1, 2020:
 Provided, further, That in order to expedite the processing and disbursement
 of the subsidy, the UNIFAST and the Department of Education shall engage
 the services of the Private Education Assistance Committee (PEAC) for the
 disbursement and co-management of the expanded TES; and the expanded
 subsidies under RA 8545 and RA 10931, respectively.

7 The amount of Fifteen Billion Pesos (Php 15,000,000,000.00) is 8 appropriated for the implementation this Sub-Section.

Section 10. Economic Relief to Overseas Filipino Workers. - Pursuant to 9 Section 4 (z) of Republic Act No. 11469, otherwise known as the "Bayanihan to Heal as 10 One Act", and to provide relief to OFWs who are uniquely burdened by the impacts of 11 COVID-19 on the global economy, OFWs shall be charged by the Philippine Health 12 Insurance Corporation (PHIC) no more than three hundred pesos (P300.00) per month 13 for premium contributions in 2020, no more than three hundred and seventy five pesos 14 (P375.00) per month in 2021, and no more than four hundred fifty pesos (P450.00) in 15 2022: Provided, That unpaid premium contributions due from March 15 to December 31, 16 2020 shall not be charged interest and penalties. 17

For this purpose, Section 10, on premium contributions, of Republic Act No. 11223, otherwise known as the "Universal Health Care Act", is hereby amended accordingly.

SEC. 11. Extension of Principal Loan Payments. – Banks, other non-bank financial institutions under the supervision of the BSP (NBFIs), and lending and financing companies under the supervision of the SEC, are encouraged to extend the term of or agree to the restructuring of existing (i) consumer loans of employees of non-essential businesses, and (ii) commercial loans of or for non-essential businesses, or to fund activities or investments therein, under the following conditions:

- a. The payment dates of the consumer loans and commercial loans referred herein,
 or any part thereof, are due anytime between March 16, 2020 and December 31,
 2020;
- b. The loan term shall be extended for a period of one (1) year, and may be further
 extended for another period of one (1) year; and
- c. Only the principal payments are suspended.

The banks and other NBFIs that agree to loan term extension or restructuring pursuant to this Section shall be entitled to regulatory reliefs, which may include, but shall not be limited to, (i) non-inclusion in the bank's or NBFI's reporting on nonperforming loans, (ii) exemption from loan-loss provisioning, (iii) exemption, when applicable, from the limits on real estate loans, and (iv) exemption from related party transaction restrictions, as may be determined by the BSP.

SEC. 12. Regulatory Relief for Business Entities. - The Anti-Red Tape Authority (ARTA), together with the DTI, the DILG and specialized regulatory agencies, shall prepare a list of non-tax and non-duty fees and charges imposed on enterprises, including fees and charges imposed on Business Entities for registration, licensing and permitting, and inspection.

The President of the Philippines shall have the power, through the issuance of an executive order, to suspend, reduce or waive the imposition of any fees and charges in the said list for a period of one (1) year. The DTI and ARTA may recommend the extension
of such executive order to a period of not more than one (1) year.

The BIR, Bureau of Customs (BOC), Department of Transportation (DOTR), SEC, Philippine Competition Commission (PCC), and other relevant regulatory agencies shall suspend deadlines for all filings and payments due during the CQ period and extend the due dates accordingly without interests, fines or penalties.

Government agencies, including LGUs, shall simplify, shorten and rationalize new business registration, closure, licensing and permitting processes, as well as renewal thereof after the approval of this Act. One (1) year after the implementation thereof, upon recommendation of the DTI and ARTA, the said new business registration, licensing and permitting processes may be permanently implemented by the corresponding government agency and LGU.

In addition, the BIR shall permanently simplify requirements during the life cycle of a business beginning with registration until the closure of such business. This includes, but shall not be limited to, allowing and recognizing electronic receipts as proof of payment and removing the limitation to filing and payment of taxes in specific revenue district offices or venue.

Furthermore, the Commissioners of BIR and BOC, in coordination with the ARTA, shall install ARTA Taxpayer's Advocate Offices within the premises of the Bureaus, which shall be in charge of safeguarding taxpayer rights.

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Finally, LGUs shall be encouraged to reduce the number of fees/charges and taxes charged where the actual revenues generated are greater than the cost of compliance and administration of these fees/charges and taxes.

Sec. 13. Regularization of MSME+. - To ensure that MSME+ are able to avail of programs, and to broaden the tax base and encourage business practices that are compliant with the law, the Commissioner of BIR shall waive registration and other related fees of MSME+ for a period of not more than eighteen (18) months and if necessary, provide accommodation for the registration process and compliance of MSME+.

The Secretary of Trade and Industry shall be mandated to issue necessary rules and regulations to provide special accommodation for the registration and compliance with regulatory requirements of MSME+, including those registered under SEC.

LGUs shall be encouraged by the DILG and the Department of Finance-Bureau of Local Government Finance (DOF-BLGF) to waive similar local registration and processing fees.

Negosyo Centers shall coordinate with national and local government agencies and
 LGUs to ensure the widest dissemination of information and benefits under this program,
 as well as programs offered by sectors, donor agencies, and bilateral partners.

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CHAPTER IV: Financial Interventions

40 Section 14. General Requirements and Provisions. -

a. For purposes of availing the financial relief provided under Sections 16 to 18 of
 this Act, the borrower entity must have maintained, at the time of its loan
 application, such number of employees equivalent to seventy five percent (75%)

of its total employees on the date of the effectivity of this Act, and shall continue maintain such number of employees for a period of one (1) year from the loan approval date. Failure to maintain minimum number of employees required herein shall result in the imposition of penalty, shortening of the loan term, or withdrawal of the relief, at the discretion of the bank, financial institution or agency providing the relief.

- b. For the effective and immediate implementation of the financial and economic intervention provided in Sections 16 to 23 of this Act, the relevant government financial institution or government agency providing the relief may allot a maximum of five percent (5%) of the appropriated funds for the program being implemented under its Maintenance and Other Operating Expenses (MOOE) and Personal Services (PS).
- c. LGUs shall adopt measures that will facilitate dissemination of information, and 13 assist and enable their respective constituents to avail of the relief provided under 14 this Act. Implementing agencies may enter into partnerships or agreements with 15 public and private entities to ensure the timely and efficient delivery of services 16 and fulfillment of duties under this Act, including but not limited to, (1) private 17 lending institutions participating as conduits for government financial institutions 18 tasked to implement programs under this Act, and (2) financial technology firms 19 to ensure and improve access and delivery of interventions to the recipients, 20 especially MSME+ and those in the informal sector. 21

SEC. 15. Credit Mediation and Restructuring Service. - To ensure that 22 MSME+ are able to fulfill obligations under more favorable terms of credit, strengthen 23 liquidity and financial position thereof, and to expedite the country's economic recovery, 24 there shall be created a Credit Mediation and Restructuring Service (CMRS), thru Negosyo 25 Centers or any other business assistance office of the LGU, to act as credit advisers and 26 mediators between MSME+ and the banks and lending institutions, and assist MSME+ in 27 obtaining favorable credit and loan terms from the banks, lending institutions, and 28 Financial Intermediaries. 29

The CMRS shall (i) ensure that an MSME+ is given sound financial advice on, among others, the proposed borrowing, the risks involved, and a proper evaluation of the financial position and operation of the relevant MSME+; (ii) assist in evaluation of the financing options; (iii) oversee the negotiation process until terms of financing are agreed upon; and (iv) ensure that an MSME+ is given better access to financing and to a fair and transparent borrowing and appeals process.

36 *Negosyo Centers* shall coordinate with LGUs, financial institutions and government 37 agencies to ensure the widest dissemination of information and benefits under this 38 program.

The DTI, together with the private sector associations representing MSME+ and financial institutions, shall jointly craft the implementing rules and regulations of this Section. The DTI shall issue the implementing rules and regulations for this Section within ten (10) days from the effectivity of this Act.

43 **SEC. 16. Loans to MSME+.** - The Small Business Corporation (SBCorp) shall 44 expand its existing loan programs for MSME+ by any or a combination of the following:

- 45 (a) increasing the availability of loanable funds,
- 46 (b) reducing eligibility requirements (such as waiver of collateral),

- 1 (c) increasing the maximum loan amounts per borrower,
- 2 (d) reducing the interest rates,
- 3 (e) extending loan terms,
- 4 (f) utilization of financial technologies to expand reach and increase access, and
- 5 (g) Setting and committing to faster turn around time of loan processing.

6 In addition to the allowable uses of loans under the regular loan programs of SBCorp, 7 the proceeds of any loan granted under this Section may be used for the following:

- 8 (a) payroll costs,
- 9 (b) materials and supplies,
- 10 (c) mortgage payments,
- 11 (d) rent,
- 12 (e) utilities, including fuel and storage,
- 13 (f) creation of new supportive businesses,
- 14 (g) re-purposing of existing business capital,
- (h) any other business debt obligations that were incurred before the covered period,
 or
- (i) acquisition of new technologies and systems to adjust business processes forresiliency.

19 SBCorp shall prioritize startups, micro and small enterprises, including those in the 20 informal sector. Moreover, SBCorp shall also give preference to establishments requiring 21 financing for any activity that supports initiatives of the DOH towards ensuring an 22 adequate and responsive supply of health care services.

The amount of Five Billion Pesos (PhP5,000,000,000.00) is appropriated as additional paid up capital of SBCorp and Forty Five Billion Pesos (Php45,000,000,000.00) is appropriated as Special Program Fund of SBCorp COVID-19 loan programs for Fiscal Year 2020 and another Twenty Five Billion Pesos (Php 25,000,000,000.00) for the special fund program shall be appropriated for Fiscal Year 2021.

The SBCorp shall provide a loan-forgiveness program for borrowers who pay their installments on time. The maximum amount that SBCorp may waive through the loanforgiveness program is fifteen percent (15%) of the loan amount.

Measures aimed at digitization of loan application, approval and disbursement process shall be implemented. The SBCorp shall coordinate with the DICT and BSP, and solicit assistance from the private sector in accomplishing this mandate.

The SBCorp shall issue implementing rules and regulations for this Section within fifteen (15) days after the effectivity of this Act.

Sec. 17. Interest Free Loans. - The Land Bank of the Philippines (LBP) and the Development Bank of the Philippines (DBP) shall introduce an interest-free loan program available to non-essential businesses to assist and encourage them to continue investing in their businesses: *Provided,* That the interest-free loans shall be granted in accordance with the following guidelines and such other conditions as may be imposed under the implementing rules that will be issued by the DOF and the BSP:

- 42 a. The maximum loanable amount shall be equivalent to one hundred percent 43 (100%) of the borrower's direct labor costs for a period of three (3) months; and
- b. The loan shall be payable within three (3) to five (5) years: *Provided, further*, That

priority shall be given to agri-fishery businesses, and non-essential businesses that are small and medium enterprises, including startups: *Provided, finally,* That the LBP and DBP shall give preference to MSME+ requiring financing for an activity that supports the initiatives of the DOH towards ensuring an adequate and responsive supply of health care services.

6 Notwithstanding the foregoing, the President of the Philippines shall have the 7 power to (i) declare moratorium on the payment of loans of MSME; (ii) make available 8 emergency loans to MSME+ in critically-impacted businesses for additional capital outlay 9 under this Section; and (iii) ease regulations to ensure that MSME+ have facilitated access 10 to the loan facility provided herein.

The amount of Fifty Billion Pesos (PhP 50,000,000,000.00) shall be appropriated as Special Interest Free Fund for the implementation of this Section. The fund shall be allocated to LBP and DBP in proportion to the current loan portfolio of the said banks at the time of effectivity of this Act. The DOF and the BSP shall jointly issue implementing rules and regulations and guidelines for this Section, within fifteen (15) days upon the effectivity of this Act.

SEC. 18. Loan Guarantee by Philippine Guarantee Corporation. - To ensure that non-essential businesses are able to fulfill their loan obligations, whether existing, outstanding or new loans, to banks, lending or financing institutions, and to help strengthen the liquidity and financial position of these non-essential businesses towards expediting the country's economic recovery, the Philippine Guarantee Corporation (PGC) shall:

a. Issue an expanded government guarantee program for non-essential businesses 23 by increasing the maximum loan guarantee coverage per borrower, widening the 24 coverage of guarantees to loans provided by non-bank financial institutions and 25 lending and financing companies supervised by the SEC, reducing eligibility 26 requirements and guarantee fees, waiving the right of excussion under the 27 quarantee, relaxing the guidelines on claims by allowing lenders to call on the 28 quarantee when there is an occurrence of payment default, and any other 29 measures necessary to give non-essential businesses and MSME+ access to better 30 terms of credit. 31

- b. Ease its current rules and regulations and give preference to critically impacted
 businesses and MSME+, including those in the informal sector, in issuing
 government guarantees to help achieve the policy objectives of this Act.
- c. PGC is mandated to implement a loan portfolio guarantee scheme whereby it can
 guarantee a specified loan portfolio of partner financial institutions which cover
 eligible MSME+ loans subject to the criteria set under the Implementing Rules and
 Regulations. The criteria for accrediting partner financial institutions shall likewise
 be stipulated therein.
- d. Regardless of the size of the business entity, the PGC shall give preference to
 business entities requiring financing for an activity that supports initiatives of the
 DOH towards ensuring an adequate and responsive supply of health care services.

For the efficient and faster implementation of the Section, the PGC may require assistance, such as facilities and personnel resources, from other government financial institutions. The PGC shall also implement measures aimed at the digital transformation of its guarantee application and enrollment process. The PGC shall coordinate with the 1 DICT, BSP, and solicit assistance from the private sector for the proper implementation 2 of this Section.

For the implementation of this Section, the amount of Twenty Billion Pesos (PhP 20,000,000,000.00) is appropriated as PGC's Special Guarantee Fund and Twenty- Billion Pesos (PhP 20,000,000,000.00) is appropriated as additional paid up capital of PGC, for Fiscal Year 2020. An additional amount of Twenty Billion Pesos (Php 20,000,000,000.00) for the PGC's Special Guarantee Fund shall be appropriated for Fiscal Year 2021. The PGC shall set up a sinking fund as a percentage of the total allocated amount to immediately cover losses from defaults.

10 The DOF shall issue the implementing rules and regulations for this Section, within 11 fifteen (15) days from the effectivity of this Act with the end in view of achieving the 12 policy objectives of this Act.

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CHAPTER V: Sectoral Interventions

14 **SEC. 19. Assistance to MSME+.** - The DTI shall provide technical assistance or 15 offer grants for the education, training, and consultancy services for MSME+ on:

- a. Innovation in business practices to include product research and development,
 digital transformation of business management, production, distribution, retail,
 and other business areas to ensure resilience to future disruptions including
 managing the risk of cyber threats;
- b. Up-skilling and re-skilling of workers to adapt to the new nature of work;
- c. Market assistance for identification of new market trends to allow enterprises to
 pivot to high-value and high-necessity products, including any activity that
 supports initiatives of the DOH towards ensuring an adequate and responsive
 supply of health care services;
- d. Utilizing online platforms as a means to facilitate product distribution or delivery
 channels, including website development, and the set-up of logistics to support
 online sales platforms;
- e. The management and practice of tele-work, online consultancy, tele-consulting of
 professional services, and customer service, including managing the risk of cyber
 threats; and
- 1 f. Any other relevant business practices introduced for purposes of mitigating the economic effects of COVID-19.
- The DTI shall give preference to MSME+ that shall require assistance for any activity that supports the Balik Probinsya, Bagong Pag-asa Program under EO 114 series of 2020.
- The amount of Ten Billion Pesos (Php10,000,000,000.00) shall be appropriated for the implementation of this Section.
- The DTI shall issue the implementing rules and regulations of this Section within fifteen (15) days from the effectivity of this Act.
- 40 SEC. 20. Assistance to the Tourism Industry. The Department of Tourism

- 1 (DOT) and its instrumentalities shall assist critically impacted businesses that are DOT-2 accredited tourism enterprises, in any of the following programs:
- i. interest-free loans or issuance of loan guarantees with terms of up to five (5)
 years for maintenance and operating expenses;
- 5 ii. credit facilities for upgrading, rehabilitation, or modernization of current 6 establishments or facilities to be compliant with new health and safety 7 standards;
- 8 iii. marketing and product development promotions and programs;
- 9 iv. grants for education, training, and advising for tourism stakeholder for new 10 normal alternative livelihood programs;
- v. utilization of information technology for the improvement of tourism services,
 development of a tourist tracking system for emergency response, and
 establishment of spatial database to improve planning capacity; and
- 14 vi. any other relevant programs, including infrastructure, necessary to mitigate 15 the economic effects of COVID-19 on the tourism industry.

For purposes of items (i) and (ii) herein, the DOT or any of its attached agencies and instrumentalities shall administer the loan or credit facility programs through government financial institutions such as the LBP and DBP: *Provided*, That the loan interventions implemented under this Section shall be exclusively for accredited tourism enterprises only.

Availment of grants, loans or loan guarantees through other provisions of this Act does not disqualify any tourism enterprise from availing of any other form of economic relief measures in this Section.

DOT shall also give preference to establishments requiring assistance for any activity that supports the (1) *Balik Probinsya, Bagong Pag-asa* Program under EO 114 series of 2020, and (2) initiatives of the DOH towards ensuring an adequate and responsive supply of health care services.

- The amount of Fifty Eight Billion Pesos (Php58,000,000,000.00) shall be appropriated for the implementation of this Section.
- The DOT shall issue the implementing rules and regulations for this Section within fifteen (15) days after the effectivity of this Act.

SEC. 21. Assistance to the Transportation Industry. - The Department of Transportation (DOTr) and such other agencies or instrumentalities that may be authorized under this Act and its implementing rules and regulations (IRR), shall extend the following assistance to critically-impacted businesses in the transportation industry:

- a. Grant emergency credit lines for purposes of funding operations;
- b. Grant interest-free loans or long-term credit facility to allow the restructuring of existing debts and assist in rehabilitation;
- 39 c. Provide credit guarantee schemes to guarantee bank loans and credit lines;
- d. Provide grants for applicable regulatory fees;
- 41 e. Allow substitution of refund option to travel vouchers; and

f. Provide grants for training, equipment, facilities, test kits and necessary personnel,
 on coping with increased health risks arising from infectious diseases.

Within fifteen (15) days from the effectivity of this Act, the DOTr or any of its instrumentalities shall prescribe the eligibility requirements and other terms and conditions for any of the above-mentioned assistance, subject to the guidelines issued under this Section.

For purposes of item (d) herein, the grants may include reductions in (i) rates through the removal of value-added tax (VAT) and local taxes as may be applicable, and (ii) fees and charges imposed by any regulatory agency and LGU. Such grants shall be payable, respectively, to the BIR, the relevant regulatory agencies and LGUs: *Provided*, That, the grant shall be chargeable against the fund created for the purpose of implementing this Section. *Provided*, *further*, That any critically-impacted business may avail of the grant for a period of not more than six (6) months.

For purposes of item (b) and (c) herein, the DOTr or any of its instrumentalities shall utilize the loan and/or loan guarantee programs and other loan related measures provided under this Act, subject to the rules, regulations and guidelines issued under the corresponding intervention: *Provided*, That loan interventions implemented under this Section shall be exclusively for critically impacted business in the transportation industry only.

Availment of any economic relief such as wage subsidy, loan, and loan guarantees and other relief under the other provisions of this Act, does not disqualify such critically impacted businesses belonging to the transportation industry from availing the economic relief provided under this Section.

The DOTr shall give preference to business entities that shall require assistance for any activity that supports the *Balik Probinsya, Bagong Pag-asa* Program under EO 114 series of 2020.

The amount of Seventy Billion Pesos (Php 70,000,000,000.00) shall be appropriated for the implementation of this Section.

The DOTr shall issue the implementing guidelines of this Section within fifteen (15) days after the effectivity of this Act.

SEC. 22. Assistance to Industry and Service Sectors. - The DTI, its attached agencies, and the Board of Investments (BOI), shall offer the following grants and technical assistance only to business entities engaged in the manufacture of products and supply services, the export thereof, and their respective supply chains, in order to meet the needs of the domestic market and export commitments, restore or expand to new global markets and market spaces, enhance competitive advantage, and for other purposes as may be determined by the DTI or the BOI.

- (a) For the manufacture or supply of critical and essential goods and services for the
 control of COVID-19 transmission, grants and other investment support shall be
 provided, including subsidized or soft loans, subsidy for loan guaranty, equity
 investments through the National Development Company, and preference for
 domestic sourcing as provided under this Act, for the following purposes:
- 44i.research and development, prototyping, testing and certification, and other45necessary activities for developing local capability for the manufacture of

1COVID-19 critical and essential products and services; repurposing of2manufacturing activities to produce the COVID-19 critical and essential3products and services

For this purpose, COVID-19 critical and essential products include 4 medicines, medical equipment and devices, personal protective equipment 5 (PPE), surgical equipment and supplies, laboratory equipment and its 6 reagents, medical supplies, tools, and consumables such as alcohol, 7 sanitizers, tissue, hand soap, detergent, sodium hydrochloride, cleaning 8 9 materials, povidone iodine, including the production or manufacture of raw materials, semi-finished/intermediate goods, and machinery and equipment 10 for use in the production or manufacture of the said products. 11

12 COVID-19 critical and essential services include crematoriums, health 13 waste treatment and disposal, laboratories, test facilities, hospitals, and 14 quarantine facilities.

The above notwithstanding, subject to the determination by the BOI, this shall also cover programs and projects of National Government, any of its agencies or departments, or LGUs.

- (b) For exporters of goods, grants shall be provided on any activity with the purpose
 of market retention, identification, and expansion such as:
- i. participation in trade fairs, international business matching missions,
 conferences and other promotion events, physically or through digital
 means, to restore or identify new global markets for exports, or identify
 new products and services to be bought or sold in global markets; and
- ii. research and development for purposes of introducing new products and
 services, improving existing products and services, or any form of
 innovation in business processes, to increase competitive advantage in
 existing or new export markets;
- (c) For foreign companies and their support industries, subsidies shall be provided to
 support and facilitate the relocation to the Philippines by providing option to
 diversify risks and vary its range of products or field of operation, keep supply
 chain integrity, and access to market opportunities.
- (d) For BPOs, grants and other forms of assistance shall be provided in setting up
 facilities and equipment for the services sector including BPO workers and
 companies to mitigate the economic impact of the COVID-19 pandemic and for the
 workforce to continue to work from home and ensure their health and safety.
- (e) For critically-impacted manufacturing businesses, including those serving domestic
 and/or export markets, the following shall be provided:
- i. grant or subsidy;
- 39 ii. education, training, and counseling; and
- iii. and Interest-free loans with terms of up to five (5) years through loan
 programs and other loan related measures granted under this Act:
 Provided, That availment of grants and loans or loan guarantees under

- 1 other provisions of this Act does not disqualify a business entity from 2 availing of any other form of economic relief measures in this Section.
- 3 The support for education, training, and counseling shall include:
- 4 i. improving business resiliency;
- 5 ii. coping with global supply chain disruptions caused by COVID-19 and such 6 other similar causes in the future, including changes in quantity and lead 7 time, quality, and technology;
- 8 iii. use of online platforms as an alternative or supplementary means to 9 facilitate product distribution channels and delivery of services;
- iv. management and practice of tele-work, online consultancy, online
 professional services, freelancers, and customer service, including risk
 management of cyber threats; and
- v. other relevant new business models and business practices introduced for
 purposes of mitigating the economic effects of COVID-19 on trade relations.
- 15 The grant or subsidy shall cover the following:
- i. Innovation in business practices, such as product research and development, and digital transformation of business management, production, distribution retail, and other business areas, to ensure resilience to future disruptions including managing the risk of cyber threats;
- 20 ii. Upskilling and reskilling of workers; and
- 21 iii. Market assistance for identification of new market trends to allow 22 enterprises to pivot to high-value and high-necessity products.

For the interventions provided herein, priority shall be granted to business entities requiring assistance for any activity, including new business investments and operations, that support initiatives of the DOH towards ensuring an adequate and responsive supply of health care products and services.

To ensure adequate and responsive supply of critical products and supplies, the government as the procuring entity shall give preference to the purchase of domesticallyproduced and manufactured goods, supplies and materials in the interest of availability, efficiency and timely delivery thereof: *Provided*, That the specified or desired quality and standards are complied with.

The DTI shall give preference to MSME+ that shall require for any activity that supports the *Balik Probinsya, Bagong Pag-asa* Program under EO 114. The amount of Forty Four Billion Pesos (Php 44,000,000,000.00) shall be appropriated for the implementation of this Section.

The DTI and BOI shall issue the implementing rules and regulations for this Section within fifteen (15) days from the effectivity of this Act.

38 **SEC. 23 Assistance to the Agri-Fishery Sector** - The Department of 39 Agriculture (DA) and such other agencies or instrumentalities that may be authorized under this Act and its implementing rules and regulations (IRR), shall extend the following
 assistance to entities in the Agri-Fishery industry:

- 3 i. Enhanced Plant, Plant, Plant Program to ensure food security, including, but not limited to, Rice Bufferstocking Program, Kadiwa ni Ani at Kita Program, 4 Rice Resiliency Project, Integrated Livestock and Corn Resiliency Project, 5 Expanded Small Ruminants and Poultry Project, Enhanced White Corn 6 Production for Food Resiliency and Coconut-Based Diversification Project; 7 Fishery Resiliency Program for sustainability of the sector thru, but not ii. 8 limited to, Urban Aqua-phonics Project, Enhanced Aquaculture and 9 Sustainable Capture Fisheries in Inland Waters and Immediate Fish 10 Production Support Program for the Rehabilitation and Restoration of 11 Disrupted Fish Supply Chains in Luzon; 12 Urban Agriculture Project to establish a resilient food system and Revitalized 13 iii. Gulavan Project for enhanced production 14 Interest-free loans, issuance of loan guarantees, insurance coverage and 15 iv. other credit facilities thru, but not limited to, the Expanded SURE Aid and 16 Recovery Project and Expanded Agricultural Insurance Project; 17 Sustained information, education and communication of products, product 18 ۷. developments and programs; 19 Social assistance to registered farmers and fishers whose income have been 20 vi. severely affected due to the CQ; 21 Food logistics and food markets interventions and improvements for Food 22 vii. to Fork related programs; 23 Strengthening of price monitoring and enforcement systems; 24 viii. Marketing, multi-platform communication and information exchange to 25 ix. support DA programs, especially for the Plant, Plant, Plant Program; 26 Expansion of agri-extension support to the LGUs for the development and 27 х. implementation of province-led agricultural and fisheries extension 28 programs for every province; 29 Data capture systems thru the Agricultural and Fisheries Commodity 30 xi. Exchange system to aggregate the product supply and demand; 31 Enhanced DA Quick Response and Service Continuity thru digitalization; xii. 32 Digital Agriculture programs through the development of mobile and 33 xiii. information systems based monitoring, e-learning and, research and 34 development; 35 Grants for education, training, and advising, including temporary 36 xiv. employment programs, to agri-fishery workers and Balik Probinsya, Bagong 37 Pag-asa participants; and 38
- 39 xv. Any other relevant programs, including infrastructure, necessary to mitigate

the economic effects of COVID-19 on the agri-fishery industry and to ensure
 food security.

For the implementation of this Section, the DA or any of its attached agencies and instrumentalities shall administer the loan, loan guarantee or credit facility programs through government financial institutions: *Provided,* That the loan interventions implemented under this Section shall be exclusively for the agri-fishery sector only.

Availment of grants, loans or loan guarantees through other provisions of this Act
does not disqualify any agri-fishery enterprise from availing of any other form of economic
relief measures in this Section.

10 The DA shall give preference to establishments requiring assistance for any activity 11 that supports the *Balik Probinsya, Bagong Pag-asa* Program under EO 114 series of 2020.

12 The amount of Fifty Six Billion Pesos (Php56,000,000,000.00) shall be appropriated 13 for the implementation of this Section.

The DA shall issue the implementing rules and regulations for this Section within fifteen (15) days after the effectivity of this Act.

SEC. 24. Condonation of Loans of Agrarian Reform Beneficiaries for Land 16 Acquisition under Government Land Redistribution Programs. - To provide 17 agrarian reform beneficiaries the opportunity to enhance access to credit facilities after 18 the disruption of the food supply chain by the COVID-19 pandemic, the payment of unpaid 19 principal, interests, penalties, and surcharges of loans used for land acquisition to any 20 and all government agencies and government owned corporations including LBP shall be 21 condoned: Provided, That the condonation of unpaid principal, interests, penalties and 22 surcharges from these loans shall be in conformity with the applicable general banking 23 laws and regulations of the BSP: Provided, further, That the LBP shall issue the 24 appropriate certification to the agrarian reform beneficiary, after the write-off of the 25 principal, unpaid interest, penalties and surcharges condoned to facilitate reintegration 26 into the financial and banking system: Provided, finally, that condonation as provided 27 herein shall lift all liens and encumbrances attached to the land acquired. 28

The Secretary of Finance and the Secretary of Agrarian Reform, in consultation with the LBP, shall issue the implementing rules and regulations for this Section.

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CHAPTER VI: Structural Interventions

SEC. 25. Additional Mandate of the National Development Corporation. - To minimize permanent damage to the economy and enable faster recovery of certain critically-impacted businesses vital to the economy but have been severely and adversely affected by the COVID-19, the National Development Company (NDC) is hereby mandated and authorized to perform the following pursuant to and in accordance with its current charter:

a. Identify critically-impacted businesses which are vital to the economy, such as
those belonging to the transport industry and tourism industry, but excluding
banks and financial institutions under the supervision of the BSP, that would
otherwise have continued operations but are at risk of bankruptcy of insolvency
due to COVID-19;

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b. Extend loans and other forms of financial accommodation to, or make equity

- 1 investments, directly or indirectly, in such identified critically impacted businesses;
- c. Assume, in exchange for equity of the same value, the financial obligations of such
 identified critically impacted businesses;
- d. Merge or consolidate the identified critically impacted businesses in consultation
 with the relevant regulators;
- e. Evaluate the performance and ensure good corporate governance in the business
 entities where the NDC invested; and
- f. Perform due diligence activities inherent in its nature as a capital allocation firm of
 the Government;
- 10 g. Perform such other functions as may be inherent or necessary to dispense of its 11 role as a capital allocation firm from whom reasonable returns are expected;
- h. Create a separate unit within its organization structure that will specifically handle
 and manage the investments, loan, and all other related activities undertaken
 under this Act; and
- 15 i. Exercise the foregoing additional functions and powers in case of national 16 emergencies of similar nature and magnitude to the COVID-19.

To implement this Section, the authorized capital stock of the NDC shall be increased by One Hundred Billion Pesos (Php 100,000,000,000.00) and the amount of Twenty Five Billion Pesos (Php 25,000,000,000.00) is hereby appropriated for Fiscal Year 2020 for this purpose. An additional amount of Twenty Five Billion Pesos (Php 25,000,000,000.00) for the implementation of this Section shall be appropriated for Fiscal Year 2021.

SEC. 26. Enhanced "Build, Build, Build" Program. – As enhancements to the programmed infrastructure spending, there shall be "Build, Build, Build" projects in universal health care, education, and food security. In addition to the portfolio of the Presidential Adviser for Flagship Projects, the following projects shall be integrated in the National Expenditure Programs in FY 2021, 2022, and 2023:

- (a) The construction and development of modern health facilities that will complement
 the Universal Health Care Law and national preparedness for surges in demand
 for pandemics;
- (b) The construction and improvement of public-school facilities, and provision of
 efficient internet connectivity to all public schools and state universities and
 colleges, with the aim of creating "Schools for the Future," or schools geared
 towards competitiveness in the Fourth Industrial Revolution;
- 34 (c) The construction, improvement, and renovation of infrastructure supportive of 35 creative industries;
- (d) The construction, improvement, and renovation of infrastructure for the agri fishery industry geared towards food security and agricultural resilience;
- (e) The construction and upgrading of transportation passenger ports and terminals
 including related facilities, such as, but not limited to, airports, seaports, land
 transport terminals and railway stations, in accordance to with social distancing

- and health standards, for the accelerated recovery of tourism and travel activities;
 - (f) The construction, improvement and renovation of police stations and military barracks to provide more facilities, spaces, and amenities complying with social distancing and health standards;
 - (g) The construction, improvement and renovation of prisons infrastructure to decongest existing jails and provide humane accommodations complying with social distancing and health standards for persons deprived of liberty (PDL);
- 8 (h) The construction, improvement and renovation of social housing projects and
 9 resettlement areas;
- (i) The construction, improvement, and renovation of digital infrastructure to
 complement the national broadband plan, geared towards increasing internet
 access in unserved and underserved areas. For any public-private partnerships
 entered into for purposes of rolling out infrastructure under this Sub-Section,
 disbursement of payment shall be based on compliance with clear service targets,
 to be determined by the DICT; and
- (j) The construction, improvement and renovation of infrastructure supporting the
 objectives of EO No. 226 series of 1987, otherwise known as "The Omnibus
 Investments Code of the Philippines", as amended, including the relocation of
 manufacturing and service facilities from other countries to the Philippines.

For this purpose, the amount of Six Hundred and Fifty Billion Pesos (Php 20 650,000,000,000.00) shall be appropriated over three (3) years starting FY 2021, 21 chargeable against funds sourced through any of the methods authorized under Chapter 22 8 of this Act: Provided, That the implementing agencies shall expedite settlement of 23 accounts payables as of December 2019 and prioritize the payment for the outstanding 24 progress billings/invoices of contractors with complete documentation or the partial 25 release of payments to contractors based on submission of deliverables: Provided, 26 *further*, That the COA and DBM shall streamline documentary requirements for processing 27 payment across government: Provided, finally, That the DOF shall establish a project 28 finance relief facility for the government financial institutions to monetize future 29 receivables of the contractors. 30

Recognizing the high multiplier effects and labor intensity of infrastructure projects, implementing agencies shall prioritize the completion of all infrastructure projects in FY 2020 to pump prime the economy after the CQ.

SEC. 27. Coordination of Monetary and Fiscal Policies. - The BSP and the SEC are hereby encouraged to adopt measures, including the relaxation of regulatory and statutory restrictions and requirements for a period of not more than ten (10) years from their date of effectivity to encourage the banking industry and other financial institutions to extend loans and other forms of financial accommodation to help business recover from the economic effects of COVID-19 crisis and to enable the banking industry to manage appropriately its risks and potential losses.

The BSP and the SEC are likewise hereby authorized to grant reporting relief to its supervised entities by allowing staggered booking of allowance for credit losses for all types of credit accommodations extended to individuals and business entities affected by COVID-19.

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Until a similar law is enacted, Republic Act No. 9182, as amended, otherwise known as "The Special Purpose Vehicle (SPV) Act of 2002", is hereby revived for a period of ten (10) years from the effectivity of this Act, subject to such extension as may be determined by the BSP if it deems necessary to solve the non-performing assets problem of the banking industry that may result from defaults occasioned by the COVID-19 pandemic.

7 The SEC as the primary implementing agency for the SPV Act, upon request of, and with prior consultation with the BSP, shall issue amendatory or supplementary rules 8 and regulations implementing the SPV Act, including modification, relaxation and/or 9 suspension of restrictions and requirements covering periods, capitalization and other 10 matters (excluding the tax incentives and fee privileges) under the SPV Act, to achieve 11 its objectives and as well as of this law and which shall be effective for a period not 12 exceeding ten (10) years from the effectivity of this Act or the effectivity of the new law, 13 14 whichever comes first.

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CHAPTER VII: Other Socio-Economic Policy Measures

16 **SEC. 28. Socio-economic Policy Measures** - Socio-economic policies that 17 encourage the businesses, communities and individuals to positively respond to the 18 economic effects of COVID-19 shall be pursued. These shall include, the following:

19 (a) *Balik Probinsya, Bagong Pag-asa* Program

All relevant agencies and departments are mandated to promote and implement programs and policies for the immediate and effective implementation of EO 114 series of 2020, otherwise known as the *Balik Probinsya, Bagong Pag-asa* Program, in view of the objectives thereof, including (a) empowerment of local industries, (b) food security and agricultural productivity, (c) social welfare, health and employment, and (d) development of infrastructure.

- 26 (b) Trade
- i. All sector regulators with a price and fee regulation mandate shall review
 existing pricing and payment policies, including tariff rates, and issue
 temporary suspensions or revisions as needed, including export percentage
 requirements for purposes of aiding regulated businesses cope with economic
 losses arising from the COVID-19 pandemic.
- ii. All relevant departments and agencies shall make it a policy to give preference
 to all local suppliers and contractors for all Public-Private Partnership projects,
 infrastructure projects, and all purchases for relevant provisions and supplies
 from their respective MOOE.
- iii. All relevant departments and agencies shall review and implement policies and
 programs for logistics and supply chain management involving the planning,
 transporting and handling of goods, services and information from the point of
 origin to the point of consumption, most especially for locally produced agro fishery products.
- 41 (c) Technology
- i. The Department of Science and Technology (DOST) and the Department of
 Information and Communications Technology (DICT) shall encourage the

culture of innovation, through research and development, of business entities, especially in relation to the development of information technology-based systems for the health sector. The DTI, in coordination with DOST and DICT, shall review incentives and grants for business entities, educational institutions as well as individuals that develop COVID-19 or any pandemic-related information technology products or services.

- ii. The DOST and the DICT shall support and promote scientific research, the
 development of innovative technologies, and data analytics to improve
 production efficiency and to inform government decision-making;
- iii. The DOST and the DICT shall facilitate and encourage investments for the
 development of ICT infrastructure to serve as backbone of digital learning,
 telecommuting and low-contact business transactions.
- The DICT shall issue rules and regulations that would facilitate the development iv. 13 of information and communication technology infrastructure and will, among 14 others, provide open access approach in the regulation of data transmission 15 services sector, and mandate the interconnection among data transmission 16 participants to ensure efficient connectivity and low cost to consumers. The 17 DICT, in coordination with the National Telecommunications Commission 18 (NTC), shall review the capacity of telecommunications and internet service 19 providers and encourage improvement of digital and network infrastructure to 20 ensure better access to, and affordability of, telecommunications and internet 21 services. 22
- 23 (d) Health

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- i. All departments and their respective attached agencies, in coordination with
 the DOH and in consultation with the private sector, shall formulate and
 implement protocols and guidelines to mitigate transmission of COVID 19 and
 any other infectious diseases in the industries and sectors they respectively
 regulate and supervise.
- ii. All departments and their respective attached agencies shall formulate plans,
 programs and policies with the objective to endeavor national self-sufficiency
 in the supply of health related goods and services, especially COVID-19 and
 any other infectious disease related medical supplies and equipments.
- 33 (e) Agriculture
- i. The Department of Agriculture (DA) shall facilitate the systematic production
 and exchange of goods and services in agricultural supply chains through
 institutional support services and logistics-based solutions to strengthen market
 linkages and minimize transaction costs.
- ii. The DA shall ensure the full implementation of its existing programs in
 agricultural modernization, including the enhancement of farm mechanization,
 adoption of new technologies to improve farm productivity, and the efficient
 and sustainable use of farm resources.
- 42 iii. The DA shall also expand its existing program on urban agriculture. The DA
 43 shall identify and develop idle government and/or private lands and open
 44 spaces, without prejudice to the rights of owners of private lands, for full or

- partial conversion to community gardens or vertical farms, utilizing geoponic,
 hydroponic or aeroponic growing methods.
- iv. The DA shall provide the necessary technical assistance and support services,
 including, but not limited to, provision of seeds and seedlings, and gardening
 tools, access to loans from government financial institutions, and agricultural
 training, to ensure the full productivity of community gardens and vertical
 farms.
- 8 (f) Regulatory
- 9 i. The DTI, in consultation with the ARTA and/or LGUs, shall review existing 10 policies and recommend the removal or revision of rules and regulations 11 that do not support the goal of business continuity post COVID-19. Any 12 measures adopted under this Section shall be evaluated every six (6) 13 months after the effectivity of this Act.
- ii. All relevant departments and agencies, including LGUs, shall implement 14 programs and policies for the digitalization and automation of all 15 transactions, including payments to and from the government. All relevant 16 departments and agencies, including LGUs shall promote financial inclusion 17 of individuals and entities, especially beneficiaries of government 18 amelioration programs and beneficiaries of the interventions in this Act. 19 These shall include access to appropriate, affordable and timely financial 20 products and services, such as, but not limited to, banking, loan, equity and 21 insurance products. 22
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CHAPTER VIII: Reporting and Monitoring

- SEC. 29. Long-term Plan for Economic Resilience. The NEDA shall submit to Congress a long-term plan for building economic resilience, not later than six (6) months after the lifting of the CQ. The Economic Resilience Plan (ERP) shall include a strategy for measuring and monitoring economic resilience and identification of structural reforms needed to increase the ability of the economy to withstand shocks such as the COVID-19 pandemic. The ERP shall include the following:
- (a) The required investments in the health care sector in the next ten (10) years to
 ensure its ability to respond to the health care needs of the population, including
 emerging infectious diseases similar to COVID-19;
- (b) The required investment in digital infrastructure to improve connectivity and
 access to digital technology to enable Philippine businesses and households to
 cope with crisis and shocks; and
- (c) The required database to ensure the responsiveness of that social protection
 programs of the government for vulnerable and displaced households during
 period of external shocks such as the outbreak of COVID-19.

SEC. 30. Economic Stimulus Board – The Economic Stimulus Board (ESB) is hereby established to identify the components of the fiscal stimulus package, and the specific government programs of the implementing agency for the delivery of each intervention. The chairperson of ESB shall be the NEDA Secretary and shall be composed of representatives from DOF, DBM, DOLE, DILG, SSS, GSIS, LBP, DBP, DTI, SBCorp, PGC, BOI, DA, DOT, BSP, and the Department of Public Works and Highways (DPWH). The Chairperson of the ESB may designate additional members as may be deemed necessary
 for the proper implementation of this Act. The President of the Philippines may appoint
 representatives from the private sector as members of the ESB.

The ESB shall create a registry of assisted businesses, a centralized database which all members of the ESB can access with ease, for purposes of monitoring the availment of various forms of assistance authorized by this Act, to ensure that the total amount of assistance received by any single business entity, is rational and proportionate to the scale of response required to retain its workforce and maintain its payroll costs.

9 The ESB shall have the authority to coordinate and transact with, and avail of, the 10 services of private entities that could provide technical assistance or digital infrastructure 11 necessary for ESB to perform its functions and implement the economic relief granted 12 under this Act.

SEC. 31. Functions of ESB. - The ESB shall perform the following functions and
 powers:

- a. Evaluate the costs and benefits of programs and projects provided for in this Act,
 and recommend their modification, if necessary;
- b. Study and recommend programs and projects that the government may undertake
 to complement the implementation of programs and projects provided for in this
 Act;
- 20 c. Oversee and spearhead the preparation of reports mandated under this Act;

d. Recommend to Congress remedial legislation such policies as may be to
 expeditiously and efficiently implement the programs and projects allowed or
 provided for in this Act; and

e. Perform such other functions inherent in its role as the coordinating council for all
 programs and projects provided for in this Act and as may be delegated by the
 President of the Philippines.

SEC. 32. Monitoring of Implementation and Congressional Oversight. -27 A Joint Congressional Oversight Committee on Economic Stimulus Program is hereby 28 created. The Oversight Committee shall be composed of the Co-Chairpersons of the Sub-29 Committee on Economic Stimulus Response Package Cluster of the Defeat COVID-19 30 Committee on the part of the House of Representatives and the respective Chairpersons 31 of the Committees on Economic Affairs, Ways and Means, and Finance of the Senate. An 32 additional member from the majority and the minority shall be respectively designated 33 by the Senate President and the Speaker of the House of Representatives. 34

The Joint Congressional Oversight Committee on Economic Stimulus Program shall be tasked to monitor the implementation of the economic stimulus response package and recommend remedial legislation, if necessary.

The ESB shall continue to estimate and monitor the impact of COVID-19 on the economy. In order to ensure the proper use of funds, the ESB shall submit a monthly report to Congress of all acts performed pursuant to this Act.

The NEDA and the implementing departments shall submit, either in printed form or by way of electronic document, to the Oversight Committee, House Committee on Appropriations, the Senate Committee on Finance and the Commission on Audit, the quarterly accountability reports on the utilization of funds. The NEDA shall be responsible for ensuring that the said quarterly reports are likewise posted on the official website of the NEDA and the implementing agencies.

5 Releases from the appropriations made herein shall be subject to the submission 6 of a special budget pursuant to Section 35, Chapter 5, Book VI of Executive Order No. 7 292, series of 1987.

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CHAPTER IX: FUNDING

9 SEC. 33. Special Power to Reallocate and Realign Appropriations. -10 Notwithstanding any law or provision thereof to the contrary, to finance the requirements 11 of this Act, the President of the Philippines is hereby authorized to reallocate and realign 12 any appropriation as follows:

- From programs, projects, and activities which cannot be utilized effectively as a result of the COVID-19 outbreak under Republic Act No. 11260 or the General Appropriations Act of 2019 and Republic Act No. 11465 or the General Appropriations Act of 2020;
- From programs, projects, and activities as identified by the DBM which cannot be utilized effectively as a result of the COVID-19 outbreak, including items such as discretionary travel, representation and training expenses, and declare allotments for such items as forced savings. The DBM shall make a detailed report to the President and Congress on forced savings arising from COVID-19, not later than two (2) weeks after the enactment of this Act;
- 3. From infrastructure projects in the Executive Department, including those 23 implemented by the government-owned or -controlled corporations (GOCCs), as 24 identified by the ESB for which funds had been appropriated but remain 25 unobligated under RA No. 11260 and RA No. 11465 and other special laws, and 26 utilize any savings generated therefrom to fund and/or augment the allocation for 27 any item mandated under this Act. These infrastructure projects can be 28 implemented under Republic Act No. 6957, as amended, otherwise known as the 29 "BOT Law" under the Public-Private Partnership (PPP) projects of the government. 30
- Subject to applicable constitutional restrictions, the President of the Philippines, upon recommendation of the ESB, is authorized to relax, modify and/ or suspend restrictions, requirements and other matters under the BOT Law and such other laws governing PPP projects for a period of not more than ten (10) years from the date of their effectivity; and
- From cash, funds, and investments held by any GOCC or any national government
 agency.
- Any law that reserves or earmarks any fund or collection by any national government agency or GOCC is hereby expressly superseded by the foregoing authorization, and the President of the Philippines shall have authority and discretion to reallocate and realign such fund or collection for whatever purpose the President may deem necessary, beneficial, or desirable in order to address the public health emergency as declared in Proclamation No. 929 series 2020.
- 44 This authority shall be valid for six (6) months: *Provided*, however, That the

1 President shall submit a quarterly report on the reallocation to Congress.

2 **SEC. 34 Financing.** - The Secretary of Finance is authorized to direct the 3 Treasurer of the Philippines to borrow, in the name and on behalf of the Republic of the 4 Philippines, such amounts and in such form including bonds, loans and other evidence of 5 indebtedness to finance programs provided herein.

6 The borrowings shall be incurred in such amounts as will be needed at any one 7 time, taking into account the following:

a) rate at which said borrowings may be absorbed by the buying public;

b) the fund requirements of projects ready for execution, and

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> 10 c) the balance between productive and non-productive projects to hold inflation at 11 the minimum.

> 12 For domestic borrowings, the Secretary of Finance shall prescribe the form, the rate of interest, the denomination, maturity, negotiability, convertibility, call and 13 redemption features, and all other terms and conditions governing the issuance, 14 placement, sale, servicing, redemption, and payment of bonds issued under the authority 15 of this Act. Provided, that consultation with the BSP will be made on the probable effects 16 of the proposed operation on monetary aggregates, price level and/or balance of 17 payments which shall be deemed in compliance with the requirement under Section 123 18 of Republic Act No. 7653, as amended by Republic Act No. 11211. 19

> For foreign borrowings, the requirements under the Philippine Constitution and applicable laws shall be complied with.

> Bonds issued pursuant to this section as well as equity and quasi-equity investments made, directly or indirectly, by banks in the agri-fishery enterprises shall be eligible for purposes of meeting banks' statutory reserve requirements as well as Agri-Agra Reform Credit Act (RA 10000) compliance for a period of ten (10) years.

> The principal and interest of the bonds issued under the authority of this Section 26 may be made payable in Philippine currency or any readily convertible foreign currency. 27 The Secretary of Finance shall cause to be paid out of any moneys in the National 28 Treasury not otherwise appropriated, or from any sinking funds provided for the purpose 29 by law, any interest falling due, or accruing, on any portion of the public debt authorized 30 by law. He shall also cause to be paid out of any such money, or from any such sinking 31 funds the principal amount of any obligations which have matured, or which have been 32 called for redemption or for which redemption has been demanded in accordance with 33 terms prescribed by him prior to date of issue: Provided, however, That he may, if he so 34 chooses and if the holder is willing, exchange any such obligation with any other direct 35 or guaranteed obligation or obligations of the Philippine Government of equivalent value. 36

> The Secretary of Finance is also authorized to access such other financing facilities with rates comparable to or more favorable than prevailing market rates, as may be necessary.

> Likewise, government financial institutions and other government-owned or controlled corporations are hereby authorized to issue bonds under such terms and conditions as they may determine in their sound discretion to enable them help finance the programs provided herein, and subject to approval by the Secretary of Finance.

SEC. 35. Use and Release of Funds. – The amounts appropriated herein shall be used exclusively for the purposes specified under the preceding Sections. Releases shall be made by the DBM directly to the appropriate implementing departments and agencies.

6 The appropriations authorized in this Act shall be subject to the conditions under 7 Section 60 of the General Provisions of RA No. 11465.

8 **SEC. 36. Availability of Appropriations.** – The appropriations authorized in 9 this Act shall be available for release and obligation for the purposes herein specified until 10 December 31, 2021, unless otherwise stated.

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CHAPTER X: Final Provisions

SEC. 37. Implementing Rules and Regulations. – Unless otherwise indicated, the implementing rules and regulations necessary for this Act shall be issued by the President of the Philippines within fifteen (15) days upon the effectivity of this Act.

SEC. 38. Separability Clause. – If, for any reason or reasons, any part or provision of this Act shall be declared as unconstitutional or invalid, the other parts or provisions hereof which are not affected thereby shall continue to be in full force and effect.

SEC. 39. Repealing Clause. – All provisions of existing laws, orders, rules and
 regulations or parts thereof which are in conflict or inconsistent with the provisions of this
 Act are hereby repealed, amended or modified accordingly.

SEC. 40. Effectivity. – This Act shall take effect immediately upon its publication
 in the Official Gazette or in a newspaper of general circulation in the Philippines.

Approved,