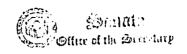
EIGHTEENTH CONGRESS OF THE	
REPUBLIC OF THE PHILIPPINES	
Second Regular Session	



20 SEP 16 P4:10

SENATE
Senate Bill No. 1835

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INTRODUCED BY SENATOR CHRISTOPHER LAWRENCE "BONG" T. GO

AN ACT

CREATING THE DEPARTMENT OF OVERSEAS FILIPINOS, DEFINING ITS POWERS AND FUNCTIONS, RATIONALIZING THE ORGANIZATION AND FUNCTIONS OF GOVERNMENT AGENCIES RELATED TO OVERSEAS EMPLOYMENT AND MIGRATION, APPROPRIATING FUNDS THEREFOR, AND FOR OTHER PURPOSES

EXPLANATORY NOTE

We recognize our Overseas Filipino Workers (OFWs) as our "modern heroes" due to their exceptional contribution to the country's Gross Domestic Product and their sacrifices to support and attain a more comfortable life for their families. The dreams they brought gave them the courage to find fortune abroad but not everyone is lucky enough to succeed and some found misfortune instead.

As of 2018, there are around 10.08-million Overseas Filipinos around the globe. Together, they drive of domestic consumption and account for 9.7 percent of the Gross Domestic Product in 2018¹. Particularly, the Bangko Sentral ng Pilipinas reports that, in 2018, cash remittances from overseas Filipinos have amounted to USD 28.943 Billion². This is in addition to remittances in kind or in the form of investments that migrant Filipino workers send here in the country.

http://www.bsp.gov.ph/statistics/keystat/ofw.htm

https://www.manilatimes.net/ofw-remittances-hit-all-time-high-in-2018/512476/

Currently, there are different agencies that have mandates relative to overseas employment, *i.e.*, the Department of Labor and Employment (DOLE), the Philippine Overseas Employment Agency (POEA), the Overseas Workers Welfare Administration (OWWA), and the Department of Foreign Affairs - Office of the Undersecretary for Migrant Workers Affairs (DFA-OUMWA). There are also other agencies that have programs and projects for OFWs such as Technical Education and Skills Development Authority (TESDA), Department of Social Welfare and Development (DSWD), Social Security System, among others. The absence of a single agency to address foreign employment concerns has made it difficult for the government to focus on the needs and demands of foreign Filipino employment, in general, and of OFWs, in particular.

Hence, there is a need for the establishment of an agency that would manage, harmonize, and strengthen existing policies and programs to address the needs of Overseas Filipino Workers.

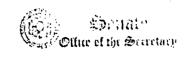
This legislative measure proposes the establishment of a Department of Overseas Filipinos to serves as the umbrella agency to specifically address all the issues and concerns of Filipinos in abroad and their families, to afford them full protection, promote their full and just employment, mitigate the social costs back home, and serve as a channel to address OFW issues and grievances.

While we recognize that the government has to prioritize to continuously create local employment opportunities and develop local industries, we shall not overlook the need to serve millions of our overseas Filipinos and ensure the just employment of our migrant workers.

In view of the foregoing, approval of this bill is earnestly sought.

SENATOR CHRISTOPHER "BONG" T. GO

EIGHTEENTH CONGRESS OF THE
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Senate Bill No. 1835

INTRODUCED BY SENATOR CHRISTOPHER LAWRENCE "BONG" T. GO

AN ACT

CREATING THE DEPARTMENT OF OVERSEAS FILIPINOS, DEFINING ITS POWERS AND FUNCTIONS, RATIONALIZING THE ORGANIZATION AND FUNCTIONS OF GOVERNMENT AGENCIES RELATED TO OVERSEAS EMPLOYMENT AND MIGRATION, APPROPRIATING FUNDS THEREFOR, AND FOR OTHER PURPOSES

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

Section 1. Short Title. – This Act shall be known as the "Department of Overseas Filipinos Act of 2020."

Sec. 2. Declaration of policies. -

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- a. It is the primordial duty of the State to protect the rights and promote the welfare and interest of Overseas Filipinos;
- b. It is the duty of the State to uphold the dignity of labor and enhance its bargaining position in both domestic and international conditions. The State shall protect the welfare of all Filipinos, particularly those working and/or residing abroad, provide social protection and minimize the social costs of migration to their families at home, execute programs to sustain them when they return from abroad, and harness the robust contribution of Filipino communities outside of the country towards nation-building, utilizing a wholeof-government and whole-of-society approach;
- c. While recognizing the significant contribution of Overseas Filipinos, including Overseas Filipino Workers (OFWs), to the national economy through their

foreign exchange remittances and investments, the State does not promote overseas employment as a means to sustain economic growth and achieve national development. The State's overseas employment program rests solely on the assurance that the dignity and human rights of OFWs shall neither be compromised nor violated. Towards this end, the State shall continually aim to make overseas employment a choice of last resort and not a necessity for every Filipino citizen;

- d. In the pursuit of an independent foreign policy and while considering national sovereignty, territorial integrity, national interest, and the right to selfdetermination paramount in its relations with other states, the State shall, at all times, uphold the dignity of its citizens, whether in-country or overseas, continuously monitor bilateral agreements with countries of destination and international conventions in order to adopt or be a signatory to and ratify those agreements that guarantee protection to Overseas Filipinos;
- e. The State shall afford full protection to Overseas Filipinos, including OFWs, promote full employment, ensure equal work opportunities regardless of sex, gender, race, creed or religion, monitor the relations between OFWs and their employers, and promote their welfare and well-being at all times. The State shall protect the rights of the workers to security of tenure, and just and humane conditions of work. Towards this end, the State shall provide adequate and timely social, economic, and legal services to OFWs;
- f. The State affirms the fundamental equality before the law of men and women and the latter's significant role in nation-building. In recognizing the particular vulnerabilities of women, especially those who are working abroad, the State shall apply gender sensitive criteria in the formulation and implementation of its policies and programs;
- g. Free access to the courts, quasi-judicial bodies, and adequate legal assistance shall not be denied to any person by reason of poverty. In this regard, it is imperative that an effective mechanism be instituted by the State to ensure that the rights and interests of Overseas Filipinos, including OFWs, in distress, whether regular or irregular, are adequately protected and safeguarded;

- h. The State shall recognize and guarantee the right of all Overseas Filipinos,
 including OFWs, to participate in the democratic decision-making processes of
 the State and to be represented in institutions relevant to them;
- i. The State recognizes non-governmental organizations, trade unions, workers associations, business organizations and other stakeholders duly recognized as legitimate as partners of the State in the protection of Overseas Filipinos and the promotion of their welfare. The State shall nurture and uphold mutual trust and respect in areas of cooperation;
- j. The State shall protect every citizen desiring to work locally or overseas by securing the citizen the best possible terms and conditions of employment. The State shall endeavor to facilitate a free choice of available employment by persons seeking work and regulate the movement of workers in conformity with the national interest;

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- k. The State affirms that the Filipino family, as a basic autonomous social institution, is the foundation of the nation. Accordingly, the solidarity of the families of OFWs shall be strengthened and their total development shall be actively promoted;
- I. The State recognizes that the most effective tool for empowerment and protection of rights of OFWs is their possession of appropriate skills. The government shall embark on a robust expansion of skills development and enhancement programs of the concerned agencies and shall facilitate access of OFWs to these programs. The State shall also pursue bilateral, regional and multilateral agreements on skills qualification, certification and matching;
- 24 m. The State commits to fulfill the twenty-three (23) objectives of the Global 25 Compact for Safe, Orderly and Regular Migration (GCM):
- 26 1. Collect and utilize accurate and disaggregated data as a basis for evidence-based policies;
- 28 2. Minimize the adverse drivers and structural factors that compel people to leave the country;
- 30 3. Provide accurate and timely information at all stages of migration;
- 4. Ensure that all migrants have proof of legal identity and adequate documentation;

- 5. Enhance availability and flexibility of pathways for regular migration;
- 2 6. Facilitate fair and ethical recruitment and safeguard conditions that ensure decent work;
- 4 7. Address and reduce vulnerabilities in migration;
- 5 8. Save lives and establish coordinated international efforts on missing 6 migrants;
- 9. Strengthen the transnational response to smuggling of migrants;
- Prevent, combat and eradicate trafficking in persons in the context of international migration;
- 11. Manage borders in an integrated, secure and coordinated manner;
- 12. Strengthen certainty and predictability in migration procedures for appropriate screening, assessment and referral;
- 13. Use migration detention only as a measure of last resort and work towards alternatives;
- 15 14. Enhance consular protection, assistance and cooperation throughout the migration cycle;
- 17. Provide access to basic services for migrants;
- 18 16. Empower migrants and societies to realize full inclusion and social cohesion;
- 20 17. Eliminate all forms of discrimination and promote evidence-based public discourse to shape perceptions of migration;
- 18. Invest in skills development and facilitate mutual recognition of skills, qualifications and competencies;
- 24 19. Create conditions for migrants and diasporas to fully contribute to sustainable development in all countries;
- 20. Promote faster, safer and cheaper transfer of remittances and foster financial inclusion of migrants;
- 28 21. Cooperate in facilitating the safe and dignified return and readmission of migrants as well as their sustainable reintegration into their home countries:
- 22. Establish mechanisms for the portability of social security entitlements and earned benefits; and

23. Strengthen international cooperation and global partnerships for safe, orderly and regular migration.

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- Sec. 3. *Definition of terms*. As used in this Act, the following terms and phrases are defined as follows:
 - a. Assistance to Nationals (ATN) refers to services provided by the Philippine Government to any Overseas Filipino in distress which may be in the form of repatriation, medical assistance, shipment of remains, legal assistance and representation, rescue, evacuation, financial assistance or any other analogous help or intervention to ensure that the Filipino national's human rights and welfare are protected, respected, and fulfilled;
- b. Country of destination refers to any country other than the Philippines
 where a Filipino citizen is temporarily or permanently residing;
- c. Ethical recruitment refers to the practice of recruiting and deploying 14 overseas workers through government accredited recruitment or manning 15 16 agencies, that allow overseas workers to change employers and modify the conditions or length of their stay with minimal administrative burden, while 17 promoting greater opportunities for decent work and respect for international 18 human rights and labor law, prohibit the confiscation or nonconsequential 19 retention of work contracts, and travel or identity documents from migrants 20 and guarantees that the employer pay principle is upheld; 21
 - d. Overseas Filipino (OF) refers to a Filipino national outside the Philippines, whether permanent or temporary, regardless of such national's legal status, including Overseas Filipino Workers (OFW), tourists, pilgrims, students, trainees, and religious missionaries.
 - e. Overseas Filipino in distress refers to an OF who has a medical, psychosocial, or legal problem, or is experiencing abuse or exploitation, or whose human rights are being violated, and requires treatment, hospitalization, counseling, legal representation, rescue, repatriation, or any other kind of analogous intervention, including those who have died thereat and whose remains have to be repatriated to the Philippines;

- f. License refers to the document issued by the Secretary of the Department authorizing a natural or juridical person or his duly authorized official or representative to operate a private recruitment or manning agency;
- g. Manning agency refers to a natural or juridical person duly licensed by the Secretary of the Department to engage in the recruitment and placement of seafarers or sea-based migrant workers;
- 7 h. Overseas employment refers to employment outside the Philippines;
- i. Overseas Filipino worker (OFW) refers to a Filipino who is to be engaged, is engaged, or has been engaged in remunerated activity in a state or country which is not the Philippines and which he or she is not a permanent resident, whether land-based or sea-based. For purposes of this provision, a person engaged in remunerated activity refers to a person who has been contracted for overseas employment but has yet to leave the Philippines;
- j. Recruitment agency refers to a natural or juridical person duly licensed by
 the Secretary of the Department to engage in the recruitment or placement
 of land-based migrant workers;

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- k. Regular overseas Filipino worker refers to an OFW who has a passport, valid visa, permit to stay, travel paper, or any other document necessary to work or continue working in the country in which he is working. It includes an OFW who has a contract of employment approved by the Department.
- Reintegration program refers to a measure or a set of measures intended for mainstreaming returning OFWs into the Philippine society, including but not limited to livelihood projects, wellness programs, financial literacy programs and other similar projects;
- 25 m. Seafarer refers to an OFW who is engaged in employment in any capacity 26 on board a merchant marine vessel plying international waters or other sea-27 based craft of similar category. For purposes of this Act, it shall include 28 fisherfolk, cruise ship personnel, yacht crew, those serving on mobile offshore 29 and drilling units in the high seas, and other persons similarly situated.

Sec. 4. *Creation and mandate.* – The Department of Overseas Filipinos, hereinafter referred to as "the Department", is hereby organized structurally and functionally in accordance with the provisions of this Act.

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The Department shall be the primary agency under the Executive Branch of the government tasked to protect the rights and promote the welfare of overseas Filipinos; formulate, plan, coordinate, promote, administer, and implement policies, and undertake systematic national development programs for managing and monitoring the overseas or foreign employment of Filipino workers, while taking into consideration domestic manpower and human resource requirements and the need to protect the right to decent work and fair and ethical recruitment practices.

- Sec. 5. *Powers and functions*. To carry out its mandate, the Department shall:
- a. Formulate, recommend, and implement national policies, plans, programs, and guidelines that will ensure the protection of overseas Filipinos, including OFWs, the promotion of their interests, and the timely and effective resolution of their problems;
- b. Ensure that policies and programs are in place to adequately protect and
 prospective overseas Filipinos, including OFWs;
- c. Regulate, through the Philippine Overseas Employment Administration, the deployment of overseas Filipino workers;
- d. Initiate, pursue, and help prosecute, in coordination with the Department of Justice, illegal recruitment and human trafficking cases as defined under Republic Act No. 10022 or the Migrant Workers and Overseas Filipinos Act;
- e. Conduct, in coordination with relevant stakeholders, studies on policy areas and options that will ensure protection of overseas Filipinos and address perennial issues that they encounter;
- f. Protect and promote the welfare, well-being, and interests of the families of overseas Filipinos;
- g. Build, in coordination with the Department of Foreign Affairs, strong and harmonious partnerships with counterpart and relevant agencies in foreign

- countries to-formulate and implement in order to facilitate the implementation of strategies and programs designed for the protection and promotion of the rights and well-being of overseas Filipinos and their families;
- h. Assess, review, harmonize, and coordinate, in coordination with the
 Department of Foreign Affairs, applicable policies and procedures pursuant to
 multilateral, regional, or bilateral treaties and agreements with foreign
 countries, the United Nations and its affiliate organizations, and other
 international and regional organizations;
- i. Cooperate and coordinate with foreign countries of destination, and monitor labor developments in foreign countries to ensure that the terms and conditions of work of overseas Filipino workers are in accordance with applicable and appropriate Philippine, on-site, and international standards;
- j. Employ proactive, effective, and efficient approaches in providing timely ATN services to overseas Filipinos, especially in times of actual or potential war, civil unrest, pandemic or other analogous circumstances and situations;
- 16 k. Provide, in coordination with the Department of Foreign Affairs, ATN services 17 to overseas Filipinos, especially those in distress. In times of national 18 emergencies, such as the imminence of war or pandemic, the Department 19 shall strengthen linkages with appropriate authorities in the host country for 20 the timely mobilization and assistance to Overseas Filipinos;
- I. Provide social and welfare services, including insurance, social work assistance, legal assistance, cultural services, to overseas Filipinos;
- m. Provide, in cooperation with the Department of Education, the Commission on Higher Education, the Technical Education and Skills Development Authority, and other government agencies, civil societies, and non-governmental organizations aimed at promoting the global competitiveness of overseas Filipino workers, job matching services to prospective overseas Filipino workers;
 - n. Administer the generation, accumulation, and utilization of funds for the benefit of overseas Filipinos;

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o. Administer reintegration and social service programs for overseas Filipinos who are returning or have returned to the Philippines;

- p. Encourage and enhance information and resource sharing, develop an electronic database to improve services for overseas Filipinos, and strengthen linkages and cooperation among government agencies, consistent with national and overseas Filipino-focused objectives;
- q. Regulate, through the Philippine Overseas Employment Administration, the operations of private recruitment and manning agencies and other related business entities involved in the employment of overseas Filipino workers to protect the interests and well-being of these workers, with due consideration to relevant market conditions;
- r. Foster the professionalization and ensure compliance with legal and ethical standards, training, and capacity-building of private recruitment and manning agencies;
- s. Represent Philippine interests pertaining to overseas Filipinos in regional, subregional, bilateral, and multilateral fora and international bodies, and negotiate on matters concerning overseas Filipinos, in coordination and cooperation with the Department of Foreign Affairs;
- t. Promulgate rules and regulations for the implementation of pertinent laws and policies relating to overseas Filipinos:
- u. Accept, hold, administer, and utilize properties, subject to limitations set by existing laws, in pursuit of the mandate of the Department;
- v. Perform all the powers, functions, and responsibilities assigned to all agencies, offices, or units to be transferred to the Department pursuant to the consolidation mandated by this Act;
- w. Prosecute cases arising out of violations of the provisions of this Act, including those involving trafficking in persons and illegal recruitment, in coordination with quasi-judicial bodies such as the National Labor Relations Commission, the Department of Labor and Employment, the National Bureau of Investigation, and the Inter-Agency Council Against Trafficking;
- 29 x. Assume all powers, functions, and responsibilities assigned to the Department 30 of Labor and Employment relating to overseas Filipinos provided for under 31 Republic Act No. 8042 or the Migrant Workers and Overseas Filipinos Act,

1	Republic Act No. 10801 or the Overseas Workers Welfare Administration Act,
2	and other related laws; and
3	y. Perform such other functions as may be necessary to achieve the objectives
4	of this Act.
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6	The exercise of the powers and functions of the Department shall in no way limit,
7	restrict or affect the pursuit of an independent foreign policy in the conduct of
8	foreign affairs.
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10	Sec. 6. Composition. – The Department shall consist of the Department
11	Proper comprising of the Office of the Secretary, the Offices of the Undersecretaries
12	and Assistant Secretaries, the Service Units, the Staff Bureaus, Regional offices, and
13	ATN Units of Philippine Foreign Service Posts.
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15	The Secretary shall be appointed by the President, subject to confirmation by
16	the Commission on Appointments in accordance with the Constitution. The

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Sec. 7. *The Secretary.* – The authority and responsibility for the exercise of the mandate, powers, and functions of the Department shall be vested in the Secretary of the Department, who shall exercise supervision and control over the Department.

Undersecretaries and Assistant Secretaries shall likewise be appointed by the

President upon the recommendation of the Secretary.

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- 25 For such purposes, the Secretary shall have the following powers and 26 functions:
- a. Provide executive direction, supervision, and control over the entire operations of the Department and its attached agencies, unless otherwise provided for elsewhere in this Act;
 - b. Establish policies and standards for the effective, efficient, and economical operation of the Department, consistent with the programs of the government;

- c. Exercise jurisdiction over all bureaus, offices, agencies, and corporations under the Department as provided by law and in accordance with the applicable relationships as specified in the Administrative Code;
- d. Delegate, with reasonable standards under the circumstances, authority for the performance of any function to offices and employees of the Department;
- e. Issue orders, directives, rules, and regulations, and other issuances to carry out foreign labor and employment policies, plans, programs, or projects;
- f. Negotiate with foreign countries' governments, in coordination with the
 Department of Foreign Affairs, treaties, agreements, pacts, and other similar
 instruments that are related to labor migration and overseas employment;
- g. Evaluate policy, plan, program, and project accomplishments of the Department;
- h. Advise the President on the promulgation of executive and administrative orders and on the formulation of necessary regulatory and legislative proposals on matters pertaining to overseas Filipinos;
- i. Administer and manage the Assistance to Nationals Fund and issue guidelines
 for the proper and efficient utilization thereof;
- j. Formulate such rules and regulations and exercise such other powers as may be required to implement and realize the objectives of this Act;
- 20 k. Supervise and manage the prosecution of cases involving the utilization of the 21 ATN Fund;
- 22 I. Act as Chairperson of the Overseas Workers Welfare Administration Board;
- 23 m. Sit as a member of the Inter-Agency Council Against Trafficking created by 24 Republic Act No. 9208, as amended;
- n. Create additional offices and positions, in coordination with the Department of Budget and Management and the Civil Service Commission, as may be necessary to fulfill the mandate of the Department;
- o. Promulgate and implement the implementing rules and regulations of this
 Act: and
- p. Perform such other tasks as provided for under existing laws or assigned by the President.

1	Sec. 8. Structure of the Department. – The Secretary shall be assisted by
2	four (4) Undersecretaries and by an appropriate number of Assistant Secretaries as
3	determined by this law.
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5	The following offices are hereby created, each to be headed by an
6	Undersecretary and assisted by other officers and staff:
7	a. Office of the Undersecretary for Administration and Finance. The Office of the
8	Undersecretary for Administration and Finance shall have the following
9	functions:
0	1. Provide the Department with efficient, effective, and economical
1	services relating to records management, supplies, equipment,
12	collections, disbursements, building administration and maintenance,
13	security, and custodial work;
14	2. Administer personnel programs including selection and placement,
15	development, performance evaluation, employee relations, and
16	welfare;
17	3. Supervise and control the operational activities of the Assistant
18	Secretary heading each of the following units:
19	i. Financial Management and Internal Audit;
20	ii. Human Resources, Regional Operations, Assets Management,
21	and Records and Archives; and
22	iii. Legal Department and Bids and Awards Committee.
23	4. Manage internal budgetary and financial matters, including an internal
24	accounting and auditing system, and data banking; and
25	5. Perform such other functions as may be provided by law or assigned
26	by the Secretary.
27	
28	b. Office of the Undersecretary for Foreign Employment. The Office of the
29	Undersecretary for Foreign Employment shall have the following functions:
30	1. Advise and assist the Secretary in the formulation of the Department's
31	overall long-term and short-term plans and programs on overseas
22	employment:

- 2. Review and evaluate the progress or status of projects and accomplishments in relation to set standards, objectives, and schedules;
 - 3. Undertake program and policy coordination, monitoring and evaluation of the Philippine Overseas Employment Administration (POEA) and the Overseas Workers Welfare Administration (OWWA);
 - 4. Supervise and control operational activities of one (1) Assistant Secretary; and
- 5. Perform such other functions as may be provided by law or assigned by the Secretary.

- c. Office of the Undersecretary for Assistance to Overseas Filipinos in Distress. The Office of the Undersecretary for Assistance to Overseas Filipinos in Distress shall subsume all the functions of the Office of the Undersecretary for Migrant Workers' Affairs of the DFA and the Social Welfare Attaches Office (SWATO) under the Department of Social Welfare and Development (DSWD), now operating as the International Social Services Office (ISSO). It shall exercise the following functions:
 - 1. Provide prompt and appropriate response to global emergencies or crisis situations affecting OFs, particularly OFWs, and members of their families left behind:
 - 2. Undertake all repatriation activities, in coordination with the DFA, Philippine Foreign Service Posts, and other government agencies, in cases of war, epidemic, disasters or calamities, whether natural or man-made, amnesties, emergencies, abuse, and other similar events without prejudice to reimbursement by the responsible principal employer or recruitment or manning agency;
 - 3. Enforce the Assistance to Nationals (ATN) Fund and Legal Assistance Fund guidelines, procedures, and criteria for the utilization of the said fund as provided for under this Act;

4. Administer the ATN Fund and the Legal Assistance Fund, and to authorize disbursements therefrom in accordance with the purpose for which the fund was set up;

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- 5. Ensure effective coordination and cooperation with other government agencies and Philippine Foreign Service Posts in the provision of legal assistance and ATN services utilizing the Fund;
- 6. Tap the assistance of the Integrated Bar of the Philippines, other bar associations, legal experts on labor, migration, and human rights laws, reputable law firms, and civil society organizations, to complement government services and resources to provide legal and other forms of assistance to OFs in distress and OFWs:
- 7. Establish a 24/7 Emergency Response and Action Center Unit and media and social media monitoring center to respond to the emergency needs of OFs and their families;
- 8. Exercise control and supervision over the Assistant Secretary heading the following units: (i) Operations; and (ii) Public Assistance Center; and
- 9. Perform such other functions as may be provided by law or assigned by the Secretary.
- d. Office of the Undersecretary for Policy, Treaties, International Agreements and Special Concerns. The Office of the Undersecretary for Policy, Treaties, International Agreements and Special Concerns shall subsume all the substantive functions of the International Labor Affairs Bureau (ILAB) under the Department of Labor and Employment and all the related functions and mandate of the Commission on Overseas Filipinos. It shall exercise the following functions:
 - 1. Monitor the observance and implementation of the Philippines' obligations and commitments to migration related international organizations and treaties;

- Coordinate with the DFA regarding the negotiations of treaties, agreements, compacts, and other instruments that are related to labor migration;
 Manage and supervise the ATN Career Corps as created by Section 15 of this Act in coordination with the DFA;
 Exercise control and supervision over one (1) Assistant Secretary heading the ATN Career Corps Unit;
 Formulate and implement an integrated program for the promotion of
 - 5. Formulate and implement an integrated program for the promotion of the welfare of OFs, and the provision of pre-departure orientation seminars and counseling services to emigrants, marriage migrants, au pairs, and exchange visitor program participants;
 - 6. Implement programs and services to adequately prepare Filipinos migrating to other countries to meet the practical and psychological problems attendant to international migration;
 - 7. Act as the Department's advocacy arm and shall execute programs and services to raise public awareness on the dangers and indicators of illegal recruitment, human trafficking, mail-order-spouse schemes, and access to the different government policies and programs in place that aim to address these concerns;
 - 8. Serve as a forum for preserving and enhancing the social, economic, and cultural ties of OFs with their motherland:
 - Provide liaison services to OFs with appropriate government and private agencies in the transaction of business and similar ventures in the Philippines; and
 - 10. Perform such other functions as may be provided by law or assigned by the Secretary.

Sec. 9. *Qualifications*. – No person shall be appointed as Secretary, Undersecretary, or Assistant Secretary of the Department unless he is a natural born citizen and resident of the Philippines, of good moral character, of proven integrity and competence in public administration, and has recognized expertise in

32 governance involving overseas Filipinos.

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The Undersecretaries shall be members of the Philippine Bar who have been engaged in the practice of law for at least five (5) years.

No person involved in the business of recruitment and deployment of overseas Filipinos and overseas Filipino workers shall be appointed as Secretary, Undersecretary, or Assistant Secretary of the Department. This prohibition shall likewise apply to relatives of such person involved in the business of recruitment and deployment of overseas Filipinos and overseas Filipino workers up to the fourth degree of consanguinity or affinity.

It shall be unlawful for any official or employee of the Department or other government agencies involved in the implementation of this Act, or their relatives within the fourth degree of consanguinity or affinity, to engage, directly or indirectly, in the business of recruitment and deployment of overseas Filipino workers. Upon conviction, the penalties under Republic Act No. 8042, as amended, shall be imposed upon them.

Sec. 10. *Regional offices.* – The Department shall establish, operate, and maintain a regional office and such other lower level offices as may be deemed necessary by the Secretary in strategic locations in the country in consideration of existing regional offices of the POEA and OWWA.

Sec. 11. *Structure and staffing pattern.* — The Department shall determine its organizational structure and create new divisions or units as it may deem necessary at the national, regional, provincial, and in such other lower levels, and shall appoint officers and employees of the Department in accordance with Civil Service laws, rules and regulations. Republic Act No. 6656, or the Government Reorganization Law shall govern the organization of the Department, and the reorganization of affected agencies.

Sixty (60) days from the approval of this Act, the Department shall present its staffing pattern to the Department of Budget and Management for approval. This staffing pattern shall be implemented effective immediately upon approval but not later than the holdover period of all the subsumed agencies of the Department.

Sec. 12. Sectoral and industry task forces. — The Department may create sectoral and industry task forces, technical working groups, advisory bodies, or committees for the furtherance of its objectives. Additional private sector representatives, such as from the OFWs, the academe, and private industries directly involved in deployment of OFWs, as well as other national government agencies, local government units, and government-owned and -controlled corporations, may be appointed to these Sectoral and Industry Task Forces.

Sec. 13. Establishment of Overseas Filipinos Malasakit Centers. – The Department, in partnership with other government agencies and local government units, shall establish the Overseas Filipinos Malasakit Centers in strategic locations of the country to ensure prompt, efficient, vital and relevant services to migrant Filipinos and their families to include acquisition of government clearances and permits, validation of overseas job offers, reintegration services and all pertinent seminars and workshops for all stakeholders.

Sec. 14. Assistance to Nationals Fund. – The Legal Assistance Fund under Section 25 of Republic Act No. 8042, as amended, as well as the ATN Fund now administered by the Department of Foreign Affairs shall be transferred to and administered by the Department. In addition to those guidelines provided for under existing laws, and in accordance with guidelines to be formulated by the Department, the ATN Fund shall be used for the provision of ATN services as provided for under this Act.

The ATN Fund guidelines shall be issued by the Secretary in consultation with relevant stakeholders.

Sec. 15. *ATN Office*. – The Assistance-to-Nationals (ATN) Office of the Philippine Foreign Service Post shall be the operating arm overseas foreign office of the Department. The ATN Office shall absorb all the powers, existing functions and personnel of the Philippine Overseas Labor Offices (POLO), existing ATN units of the DFA and social welfare services in all Philippine embassies and consulates, and shall perform the following functions:

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- a. Ensure the promotion and protection of the welfare and interests of Filipino Overseas and assist them in all problems arising out of employeremployee relationships including violation of work contracts, conditions of employment such as non-payment of wages and other benefits, illegal dismissal, and other similar cases;
- b. Verify employment contracts and other employment-related documents;
 - Monitor and report to the Secretary on situations and policy developments in the receiving country that may affect Filipinos Overseas in particular and Philippine labor policies, in general;
 - d. Pursue, in coordination with and supervision by the Philippine Embassy/Consulate, discussion on bilateral and multilateral labor issues and concerns with the host government, foreign embassies concerned, and international organizations;
 - e. Supervise and coordinate the operations of the Migrant Workers and Other Overseas Filipinos Resource Center;
 - f. Provide social and welfare programs and services to Filipino nationals, including social assistance, education and training, cultural services, financial management, reintegration, and entrepreneurial development services;
 - g. Provide prompt and appropriate response to global emergencies or crisis situations affecting Filipino nationals;
 - h. Manage case of OFWs and other overseas Filipinos in distress needing psychosocial services, such as victims of trafficking or illegal recruitment, rape or sexual abuse, maltreatment and other forms of physical or mental abuse and cases of abandoned or neglected children;

- i. Establish and maintain a data bank and documentation of OFWs and their
 families so that appropriate welfare services can be more effectively
 provided;
- j. Repatriation of distressed Filipino nationals including shipment of remains
 and personal belongings;
- 6 k. Verification of whereabouts and condition:
- 7 l. Provide assistance in criminal and immigration cases;
- m. Provide assistance to victims of illegal Recruitment and Trafficking in Persons:
- 10 n. Provide assistance to kidnapping and hostage victims;
- o. Conduct prison and hospital visitation, and attend court hearings;
- p. Provide assistance to detained and/or convicted Filipino nationals, as may be appropriate; and
- q. Perform other functions and responsibilities as may be assigned by the Secretary.

The Department shall establish the Assistance-to-Nationals Career Officer
Corps. The qualifications, hiring and selection, continuous training and education,
merit promotion system, and rotation system for deployment and recall of ATN
Officers shall also be established by the Department, in accordance with existing civil
service rules and regulations.

ATN Officers in foreign posts shall be designated as service attaches and shall have the following duties and responsibilities:

- a. Repatriation of distressed and undocumented Filipinos;
- 26 b. Assistance to victims of natural and man-made disasters;
- 27 c. Monitoring of court cases of Filipinos;

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- d. Attending to police cases involving Filipinos such as but not limited to sexual assault, theft/robbery, drug use/drug trafficking, fraud/falsification/forgery, murder/homicide, trafficking in persons, etc.;
- e. Prison visitation including counselling and provision of consular services;

1	f.	Coordination	with	next-of-kin	or	relatives	on	police	and	immigration
2		cases: and								

Attending to death of Filipinos including repatriation of remains or g. personal belongings and issuance of mortuary certificate.

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- ATN Officers in the Central Office shall have the following duties and 6 responsibilities: 7
- a. Receive requests for assistance from the next-of-kin of overseas Filipinos 8 in distress or the overseas Filipinos themselves;
- b. Refer requests to the concerned Foreign Service Post; 10
- c. Endorse the disbursement from the ATN Fund and the Legal Assistance 11 Fund, subject to rules and regulations for such disbursement; 12
 - d. In cases of emergency situations, monitor the situation abroad through reports from the Philippine Embassies and Consulates; and
 - e. Provide information and updates to interested parties and government agencies.

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The deployment and performance of the ATN Career Officer Corps members to Philippine Foreign Service Post shall be governed by the Philippine Foreign Service Act of 1991, Vienna Convention on Consular Relations and the Vienna Convention on Diplomatic Relations and shall also be subject to the rules and regulations imposed by the receiving State.

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There shall be an ATN Head with an assimilated diplomatic rank to be appointed by the Secretary of the Department.

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All regional offices of the OWWA shall be located, as much as practicable, beside the regional office of the Department for foreign posts. The OWWA shall be under the ATN Office to consolidate the migration team of the Foreign Service and will be under supervision of the ATN Head.

Sec. 16. Migrant Workers and Other Overseas Filipinos Resource	į	Sec.	16.	Migrant	Workers	and	Other	Overseas	Filipinos	Resource
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- 2 Center (MWOFRC). The Migrant Workers and other Overseas Filipinos Resource
- 3 Center (MWOFRC) shall be under the Department and shall provide the following
- 4 services:
- 5 a. Temporary shelter to distressed OFWs;
- b. Counselling and legal services;
- 7 c. Welfare assistance including the procurement of medical and hospitalization services;
- 9 d. Information, advisory programs to promote social integration such as 10 post-arrival orientation, settlement and community networking services 11 and activities for social interaction:
- e. Registration of irregular and undocumented workers;
- f. Human resource development, such as training and skills upgrading;
- g. Gender-sensitive programs and activities to assist particular needs of migrant workers;
- h. Orientation program for returning workers and other migrants;
- i. Monitoring of the daily situation, circumstances and activities affecting migrant workers and other overseas Filipinos;
 - j. Ensuring that labor and social welfare laws in the receiving country are fairly applied to migrant workers and other overseas Filipinos; and
 - k. Conciliation of disputes arising from employer-employee relationship.

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- The following personnel may be assigned to the Center:
- a. Psychologists, Social Workers, and a Shari'a or Human Rights Lawyer, in highly problematic countries as categorized by the DFA and the Department and where there is a concentration of Filipino migrant workers;
- b. Individual volunteers and representatives from bona fide non-government organizations from the receiving countries, if available and necessary as determined by the ATN Head, in consultation with the Chief of Mission;
- c. Public Relations Officer or Case Officer conversant, orally and in writing, with the local language, laws, customs and practices; and

d. Legal Officers and such other professionals deemed necessary by the Secretary.

The ATN Head shall supervise and coordinate the day-to-day operations and activities of the Center and shall keep the Chief of Mission informed and updated on all matters affecting it at least quarterly through a written report addressed to the Chief of Mission.

Sec. 17. One country-team approach. — Under the one country-team approach, all officers, representatives, and personnel of the Philippine government posted abroad regardless of their mother agencies shall, on a per country basis, act as one country-team with a mission under the leadership of the Ambassador or the Consul General. In this regard, the Ambassador or the Consul General acting as Head of Post, may recommend to the Secretary, in coordination with the Secretary of the Department of Foreign Affairs, the recall of officers, representatives, and personnel of the Philippine government posted abroad for acts inimical to the national interest such as the failure to provide the necessary services to protect the rights of overseas Filipinos.

Sec. 18. *Management information system.* — The Department shall establish, in cooperation with other government agencies concerned, a computer-based management information system on overseas Filipinos to support its operations and as well as to have a source of relevant data for programs and policy formulation. Each office of the Department may likewise create and maintain its own relevant database, as it deems necessary, *provided*, that these are integrated into the Department's main management information system.

- **Sec. 19.** *Transfer of agencies and functions.* The following agencies are hereby merged and transferred to the Department, and their powers and functions subsumed to the Department which shall assume and perform all their powers and functions:
- a. The Office of the Undersecretary for Migrant Workers' Affairs (OUMWA) of the Department of Foreign Affairs as provided for under Republic Act No. 8042,

- as amended, to include all present and previous units in the Department of Foreign Affairs performing functions mandated by the said law;
- b. The Commission on Overseas Filipinos (CFO);
- c. All Philippine Overseas Labor Offices (POLO) under the Department of Labor
 and Employment;
 - d. The International Labor Affairs Bureau (ILAB) under the Department of Labor and Employment; and
- e. The Social Welfare Attaches Office (SWATO) under the Department of Social Welfare and Development, now operating as the International Social Services Office (ISSO).

Sec. 20. *Attached agencies.* - The Philippine Overseas Employment Administration (POEA) and the Overseas Workers Welfare Administration shall be attached to the Department.

The Department shall exercise administrative supervision over the POEA created under Executive Order 247 Series of 1987 and Republic Act No. 8042, as amended. The POEA shall continue to function in accordance with its charter.

The Department shall exercise administrative supervision over the OWWA created under Republic Act No. 10801 as an attached agency for purposes of policy and program coordination, monitoring and evaluation. The OWWA shall continue to function in accordance with its charter. The Secretary shall be added to the OWWA Board of Trustees and shall act as Chairperson of the Board. The DOLE Secretary shall remain as member of the Board.

Five (5) years after the effectivity of this Act, the Department shall conduct a thorough review of the administration, operations, and functions of the POEA and OWWA as attached agencies of the Department. From its evaluation, the Department may propose and recommend the necessary changes, legislative or administrative, to fulfill its mandate and the objectives of this Act.

Sec. 21. *Reorganization and other transitory provisions*. – In the transfer of functions of affected agencies under this Act, the following rules shall apply:

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- a. Any transfer of entities shall include the functions, appropriations, funds, records, equipment, facilities, other properties, assets, and liabilities of the transferred entity as well as the personnel thereof as may be necessary, who shall, in a holdover capacity, continue to perform their respective duties and responsibilities and receive the corresponding salaries and benefits, unless in the meantime they are separated from government service pursuant to existing laws. Those personnel from the transferred entity whose positions are not included in the new position structure and staffing pattern approved by the Secretary or who are not reappointed shall be entitled to the benefits provided in the second paragraph of Section 22 hereof;
 - b. Any transfer of functions which results in the subsuming of the entity that has exercised such transferred functions shall include, as may be necessary to the proper discharge of the transferred functions, the appropriations, funds, records, equipment, facilities, other assets, and personnel of the entity from which such functions have been transferred. The remaining appropriations and funds shall revert to the General Fund and the remaining records, equipment, facilities, and other assets shall be allocated to such appropriate units as the Secretary shall determine, or otherwise shall be disposed of, in accordance with pertinent laws, rules and regulations. The liabilities, if any, of the subsumed entity shall be treated likewise in accordance with pertinent laws, rules and regulations. Incumbents of the subsumed entity shall, in a holdover capacity, continue to perform their respective duties and responsibilities and receive the corresponding salaries and benefits unless in the meantime they are separated from government service, pursuant to existing laws. Any such personnel whose position is not included in the new position structure and staffing pattern approved by the Secretary or who is not reappointed shall be entitled to the benefits provided in Section 22 hereof: and

c. Any transfer of functions which does not result in the subsuming of the entity that has exercised such transferred functions shall include the appropriations, funds, records, equipment, facilities, other assets as well as the personnel of the entity from which such functions have been transferred that are necessary to the proper discharge of such transferred functions. The liabilities, if any, which have been incurred in connection with the discharge of the transferred functions, shall be allocated in accordance with pertinent laws, rules and regulations. Such personnel shall, in a holdover capacity, continue to perform their respective duties and responsibilities and receive the corresponding salaries and benefits unless in the meantime they are separated from government service pursuant to existing laws. Any such personnel whose position is not included in the new position structure and staffing pattern approved by the Secretary or who is not reappointed shall be entitled to the benefits under applicable laws, rules and regulations.

Sec. 22. Absorption, separation, and retirement from service. — The existing employees of the transferred and subsumed agencies under this Act shall enjoy security of tenure and shall be absorbed by the Department, in accordance with their staffing patterns and the selection process as prescribed under Republic Act. No. 6656 or the Government Reorganization Law.

Employees who are affected by the creation of the Department and are separated from service within six (6) months from the effectivity of this Act as a result of the organization and reorganization under this Act shall receive separation benefits under Republic Act No. 6656, or the Government Reorganization Law, and other applicable laws, rules and regulations: *Provided*, That those who are qualified to retire and receive retirement benefits under existing retirement laws shall be allowed to retire. Detailed, transferred, or seconded career personnel to the Department from transferred or subsumed entities or any government entity shall neither lose seniority in rank or status, nor suffer any diminution of their salaries, allowances, or other privileges and entitlements.

Employees who are separated from service within six (6) months from the effectivity of this Act as a result of the organization and reorganization under this Act shall also receive additional separation incentives, as follows:

- a) Fifty percent (50%) of the actual monthly basic salary for every year of service, for those who have rendered less than 11 years of service;
- b) Seventy five percent (75%) of the actual monthly basic salary for every year of service computed starting from the 1st year, for those who have rendered 11 to less than 21 years of service;
- c) The actual monthly basic salary for every year of service, computed starting from the 1st year, for those who have rendered 21 to less than 31 years of service; and
- d) One hundred twenty five percent (125%) of the actual monthly basic salary for every year of service, computed starting from the 1st year, for those who have rendered 31 years of service and above.

Provided, That personnel who will be separated from the service as a result of the rationalization of the existing offices and will avail themselves of the incentives shall not be reemployed in any agency of the Executive Branch for a period of five (5) years, except as a teaching or medical staff in educational institutions and hospitals, respectively: Provided, further, That retired or separated personnel who are reemployed within the prohibited period shall refund the separation incentives received on a pro-rated basis: Provided, finally, That retired or separated personnel who will undertake consultancy services for the government shall be governed by RA No. 6713 (Code of Conduct and Ethical Standards for Public Officials and Employees).

For purposes of the additional separation incentives, the actual monthly basic salary shall refer to the salary of the affected personnel as of the date of approval of the Department's organizational structure and staffing pattern by the DBM.

Sec. 23. *Transition period.* – The transfer of functions, assets, funds, equipment, properties, transactions, and personnel of the affected agencies, and the formulation of the internal organic structure, staffing pattern, operating system, and revised budget of the Department, shall be completed within six (6) months from the effectivity of this Act: *Provided*, That within this period, the existing personnel of all subsumed entities shall continue to assume their posts on holdover capacities until new appointments or a new staffing pattern shall have been issued: *Provided*, further, That after the organization and rationalization process, the Department, in coordination with the DBM, shall determine and create new positions, the funding requirements of which shall not exceed the equivalent cost of the positions subsumed.

Sec. 24. *Congressional Oversight Committee.* – There shall be created a Congressional Oversight Committee on Overseas Filipinos to monitor and oversee the implementation of the provisions of this Act.

The Committee shall be composed of six (6) members from the Senate and six (6) members from the House of Representatives with the Chairpersons of the Committees on Government Reorganization and Overseas Workers Affairs of the House of Representatives and Committee on Labor, Employment and Human Resources Development of the Senate as Co-chairpersons of this Committee. The other members from each Chamber are to be designated by the Senate President and the Speaker of the House of Representatives, respectively. The minority shall be entitled to *pro rata* representation but shall have at least two (2) representatives from each Chamber.

Sec. 25. *Appropriations.* — The amount needed for the initial implementation of this Act shall be taken from the current year's appropriations of the agencies, entities, divisions, sections or bodies subsumed or transferred to the Department by virtue of this Act. Thereafter, such sums, as may be necessary for its continued implementation, shall be included in the annual General Appropriations Act.

Sec. 26. *Mandatory review.* – Ten (10) years after the effectivity of this Act, or as the need arises, the Congressional Oversight Committee shall conduct a systematic evaluation of the accomplishments and impact of this Act, as well as the performance and organizational structure of its implementing agencies, for purposes of determining remedial legislation.

Ten (10) years from the creation of this Department, the Congressional Oversight Committee may recommend to abolish the Department should circumstances prove that there is no more need for its existence. The relevance and practicality of maintaining the Department shall be reviewed every five (5) years after the ten (10) year mandatory review period.

Sec. 27. Implementing rules and regulations. — The Department of Overseas Filipinos, in coordination with the Department of Finance, the Department of Foreign Affairs, the Department of Budget Management, the Department of Labor and Employment, the Civil Service Commission, the National Economic and Development Authority, the Philippine Statistics Authority, and the Office of the Presidential Adviser on OFWs (OPA-OFW), shall, within sixty (60) days after the effectivity of this Act, promulgate such rules and regulations necessary to implement this Act.

Sec. 28. *Separability clause.* – Should any provision of this Act or part thereof be declared unconstitutional, the other provisions or parts not affected thereby shall remain valid and effective.

Sec. 29. *Repealing clause*. – All other laws, decrees, orders, rules and regulations or parts thereof inconsistent with this Act are hereby repealed or modified accordingly.

- Sec. 30. *Effectivity.* This Act shall take effect fifteen (15) days after its
- 2 complete publication in the Official Gazette and in at least two (2) newspapers of
- general circulation.

Approved,