EIGHTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES Second Regular Session THE SECRET OF TH

SENATE

S. No. 1895

Introduced by SENATOR RAMON BONG REVILLA, JR.

AN ACT ESTABLISHING A GREEN PUBLIC PROCUREMENT PROGRAM FOR ALL BRANCHES OF GOVERNMENT

EXPLANATORY NOTE

The government is the single largest buyer in the market. Its activities and preferences can directly affect the supply and demand chain of the national economy. At least 20% of the national budget or equivalent to almost 4% of gross domestic product was used for public procurement requirements. Such immense purchasing capacity can be harnessed to promote sustainable development.

This proposed measure seeks to establish the government as a principal catalyst in shaping sustainable practices and industries in the country by incorporating the factor of environmental impact in its procurement policies. By taking the lead in transforming the marketplace into a greener and cleaner one, it also fulfills its obligation in preserving the environment for the enjoyment of future generations. Further, the government-led initiative is expected to spill over to the private sector, heighten awareness on more sustainable practices, and encourage more enterprises to produce more environment-friendly products and processes.

This bill intends to mandate all branches and instrumentalities of the government to create and gradually implement a Green Public Procurement (GPP) Program which gives preferential treatment to sustainable products and services. This

is in line with our international commitment under the 2030 Agenda for Sustainable Development, specifically Goal 12 which is to ensure sustainable consumption and production patterns. It also aims to institutionalize and strengthen the Green Procurement Program in the offices of the executive department that was established under Executive Order 301, s. 2004.

In this light, the immediate passage of this bill is highly recommended.

RAMON BONG REVILLA, JR.

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Be it enacted by the Senate and House of Representative of the Philippines in Congress assembled:

Section 1. Short Title. — This Act shall be known as the "Green Public Procurement Act".

Sec. 2. *Declaration of Policy.* — The State recognizes that sustainable development is a necessary policy for nation-building, and that it plays a lead role in promoting sustainable practices by incorporating environmental, economic, and social factors in government decisions and processes. Further, the State, as a large consumer bloc in itself, recognizes that every product or service it purchases or avails of should be evaluated for its sustainability.

As party to the United Nations 2030 Agenda for Sustainable Development, the State remains committed to achieving the seventeen (17) Sustainable Development Goals (SDGs) by 2030.

Guided by the SDGs and their targets, particularly SDG 12 which sets the Sustainable Consumption and Production Goals, and the long-term vision embodied in *Ambisyon Natin* 2040, the State shall implement programs geared towards responsible and sustainable consumption and production with the end view of having a fully circular economy and ensuring ecological integrity and healthy environment for current and future generations.

Sec. 3. Establishment of a Green Public Procurement (GPP) Program in All Branches of Government. — Green Public Procurement is a process whereby public authorities seek to procure goods, services and works with a reduced environmental impact throughout their life cycle when compared to goods, services and works with the same primary function that would otherwise be procured.

The executive, judicial and legislative branches of government shall implement a Green Public Procurement (GPP) Program to achieve sustainable consumption and production in government procurement in accordance with the GPP Roadmap established by the Government Procurement Policy Board (GPPB) for the purpose, consistent with the governing principles of Republic Act No. 9184, or the Government Procurement Reform Act.

- Sec. 4. *Objectives of the Green Public Procurement (GPP) Program.* —The GPP Program shall the following objectives:
 - (a) To integrate and promote the culture of making green, sustainable, and informed decisions in government, especially in the implementation of existing government procurement policies;
 - (b) To require the Philippine Government Electronic Procurement System (PHILGEPS) to identify all government agencies procuring consumable supplies and equipment (CSE) and non-consumable supplies and equipment (non-CSE) identified by GPPB as part of the Green Procurement Roadmap;
 - (c) To observe green criteria in government procurement whenever possible and practicable, with the end view of preserving and protecting environmental health through efficient use of materials and resources, prevention of pollution and harmful emissions, reduction of wastage, among others;
 - (d) To establish general and subsector targets and relevant performance indicators among government agencies;
 - (e) To develop technical specifications for CSE and non-CSE products, taking into account, among others, the following processes and principles:
 - Development of a standard template consisting of scope, key environmental impact of a product in terms of its materials composition, use and eventual disposal, product specifications, evidence, verification and references;

Extensive research of GPP technical specifications, taking into account ii. 1 international and national specifications of countries with extensive GPP 2 3 experience; Document comments and feedback on the technical specifications of the iii. 4 various products; 5 Conduct of environmental impact studies of a product in terms of its iv. 6 materials composition, use, and eventual disposal; 7 Include employment generation, safe working environment, and supply-8 ٧. chain management in the formulation of long-term sustainability criteria. 9 (f) To establish a system for the development of core green criteria, which shall 10 be gradually enhanced and adjusted, and including the same in the project 11 requirements developed by procuring entities; and 12 (g) To develop programs for manufacturers and suppliers of green and sustainable 13 products and services for relevant government agencies. 14 Sec. 5. Functions of the Government Procurement Policy Board (GPPB). - The 15 GPPB shall perform the following functions in implementing this Act: 16 (a) Protect the national interest in all matters affecting public procurement, giving 17 due regard to the country's regional and international obligations; 18 (b) Ensure the incorporation of the concept of sustainability in the procurement 19 activities of the government. The GPP Program shall be implemented in phases, 20 taking into account the readiness of both the government agencies as well as 21 green product suppliers to implement the program; 22 (c) Centralize the information on GPP guidelines and procedure, green criteria, 23 green product listing of information and verification methods; 24 (d) Design and conduct capacity building and training programs for government 25 procuring entities and green products suppliers and service providers, 26 particularly the Micro, Small and Medium Enterprises (MSMEs), to encourage 27 consistency in delivering green products and services and efficiency in 28 implementing the GPP requirements; 29 (e) The GPPB shall develop incentive schemes, such as recognition or awards for 30 GPP performing units to increase motivation and catalyze action for better 31

performance and environmental stewardship; and

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(f) Establish monitoring and evaluation mechanisms.

Sec. 6. Submission of Plans and Reports. — All agencies shall submit their respective GPP Programs to the GPPB, the specific requirements and mechanisms of which shall be defined in the rules and regulations (IRR) to be promulgated to implement this Act. The GPPB shall, in turn, submit an annual report to the Committee on Sustainable Development Goals of the House of Representatives and the Committee on Sustainable Development Goals, Innovation and Futures Thinking of the Senate of the Philippines on the compliance of the different agencies with the provisions of this Act.

Sec. 7. *Verification by Agencies.* — All agencies of the government are mandated to conduct the verification of the compliance of the goods or items being procured with the green criteria established by the GPPB, along with the other technical specifications required by the agency for the particular procurement, in accordance with the relevant provisions of RA 9184 and its IRR. The GPPB shall provide a list of testing centers for reference of the agencies in the conduct of the verification, which shall be updated regularly based on the green criteria established by the GPPB for specific goods and items included in the GPP Program

- Sec. 8. Capacity Building of Government Agencies. The GPPB shall implement regular capacity building programs to develop the skills of government agencies in understanding and implementing the government's GPP Program through the following:
 - (a) Conduct of relevant training needs assessment of the public sector;
 - (b) Provision of technical assistance to suppliers, particularly the MSMEs; and
 - (c) Conduct of public awareness campaigns on green procurement, among others.
- Sec. 9. Separability Clause. If any provision or part hereof is held invalid or unconstitutional, the remainder of the law or the provision or part not otherwise affected shall remain valid and subsisting.
- Sec. 10. *Repealing Clause.* Any law, presidential decree or issuance, executive order, letter of instruction, administrative order, rule, or regulation contrary to or inconsistent with the provisions of this Act are hereby repealed, modified, or amended accordingly.

- Sec. 11. Effectivity. This Act shall take effect fifteen (15) days after its
- publication in the *Official Gazette* or in a newspaper of general circulation.
 Approved,