



Republic of the Philippines  
**HOUSE OF REPRESENTATIVES**  
Quezon City

**EIGHTEENTH CONGRESS**  
Second Regular Session

**HOUSE BILL NO. 7812**  
(In substitution of House Bills Numbered 5405 and 5804)

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Introduced by Representatives Robert Ace S. Barbers, Julienne “Jam” L. Baronda, Jose Christopher Y. Belmonte, Leonardo L. Babasa Jr., Romulo “Kid” Peña Jr., Deogracias Victor “DV” B. Savellano, Jorge Antonio P. Bustos, John Marvin “Yul Servo” C. Nieto, Frederick W. Siao, Narciso R. Bravo Jr., Fernando T. Cabredo, Romeo M. Jalosjos Jr., Macnell M. Lusotan, Rose Marie “Baby” J. Arenas, Manuel DG. Cabochan III, Kristine Alexi B. Tutor, Eddiebong G. Plaza, Joy Myra S. Tambunting, Lorna P. Bautista-Bandigan, and Ma. Theresa V. Collantes

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1           **AN ACT CREATING ANTI-DRUG ABUSE COUNCILS (ADACS) IN ALL**  
2           **PROVINCES, CITIES, MUNICIPALITIES, AND BARANGAYS**  
3           **THROUGHOUT THE COUNTRY**  
4

5           *Be it enacted by the Senate and House of Representatives of the Philippines in*  
6           *Congress assembled:*

7           Section 1. Declaration of Policy. Article II, Section 15 of the Constitution mandates  
8           the State to "protect and promote the right to health of the people and instill health  
9           consciousness among them." In order to fulfill this mandate, there is a need to create  
10          mechanisms where a health-based approach on drug addiction can be implemented in the  
11          grassroots. In line with this, it is hereby declared the policy of the state to establish Anti-Drug  
12          Abuse Councils (ADACS) in every province, city, municipality and barangay all over the  
13          country for the prevention, monitoring, and rehabilitation of drug dependency cases.

14          Sec. 2. Definition of Terms – as used in this Act:

- 15          a. Anti-Drug Abuse Council (ADAC) – refers to a multi-sectoral council composed  
16          of local officials and representatives of various community organizations tasked to  
17          spearhead the planning, implementation, and monitoring of all local anti-drug  
18          abuse programs, projects and activities. All local government units (LGUs), from

19 provinces to cities, municipalities, and barangays are mandated to create or  
20 organize their respective ADACs as follows: PADAC – Provincial Anti-Drug  
21 Abuse Council; CADAC – City Anti-Drug Abuse Council; MADAC – Municipal  
22 City Anti-Drug Abuse Council; and BADAC – Barangay Anti-Drug Abuse  
23 Council.

24  
25 b. Anti-Drug Abuse Office (ADAO)– refers to the office established at the  
26 provincial, city, and municipality levels which shall serve as the ADAC secretariat  
27 in charge of unifying and consolidating all local anti-illegal drug Programs,  
28 Projects and Activities (PPAs) and institutionalizing all ADAC activities.

29  
30 c. Person Who Use Drugs (PWUDs) – refers to a person who uses any of the  
31 dangerous drugs and/or controlled precursors and essential chemicals as defined  
32 under RA 9165, as amended, by injecting intravenously or intramuscularly, or  
33 consuming, either by chewing, smoking, sniffing, eating, swallowing, drinking or  
34 otherwise introducing into the physiological system of the body.

35  
36 d. Drug Rehabilitation Program – shall consist of the following:

37  
38 i. Medical Rehabilitation – refers to the process of helping substance or drug  
39 addicted person to one’s compulsion, drug seeking and use, which may  
40 involve a series of biological, psychological, and social interventions provided  
41 by health professionals to remove toxins in the body and modify behavior.

42  
43 ii. Reformatory Rehabilitation – refers to rectifying or modifying negative  
44 attitude  
45 and behavior of a substance or drug-addicted person to enable one to become  
46 a more productive and acceptable member of the society, which may include  
47 facilitating the reintegration of the individual back to the family and to the  
48 society.

49  
50 iii. Community-based Drug Rehabilitation Program – refers to an integrated  
51 model for drug users with mild severity of addiction. It provides a continuum  
52 of care from outreach and low threshold services through active coordination  
53 among a number of health, social and other non-specialist services needed to  
54 meet the client’s need. It is composed of two (2) core components namely  
55 Community-based treatment and Community-based Support Services.

56 Sec. 3. Duties and Responsibilities of LGUs. Each LGU shall perform the following:

- 57  
58 1. Activate, strengthen and ensure functionality of its ADAC;  
59 2. Approve a comprehensive Local Anti-Drug Plan of Action (LADPA) to eliminate  
60 drug addiction with corresponding targets per quarter, as included in the local Peace  
61 and Order and Public Safety plan such as:  
62 a. Capacity development programs for all stakeholders through prevention  
63 education;  
64 b. Drug clearing operation;

- 65 c. After care and reintegration programs; and  
66 d. Advocacy programs on the effects and legal consequences of illegal drugs, role of  
67 family and the youth in the fight against illegal drugs, among others.  
68 3. Appropriate substantial amount of funds not lower than two percent (2%) of the  
69 annual appropriations for anti-illegal drug-related programs, activities, and operations  
70 as mandatory items in their budgets;  
71 4. Create an Anti-Drug Abuse Office with plantilla positions at the level of each LGUs;  
72 and  
73 5. Perform and accomplish any other tasks delegated upon it by law or by appropriate  
74 issuance which are related to its core functions.

75 **Sec. 4. Duties and Responsibilities of ADACs. Each ADAC shall:**  
76

- 77 a) Formulate ADAC-LADPA which contains lists of PPAs with corresponding  
78 budgetary requirements and timeline.  
79 b) Initiate, coordinate and monitor the implementation of anti-illegal drug PPAs in  
80 their area of jurisdiction.  
81 c) Recommend to the local sanggunian the adoption of measures for the enactment  
82 of appropriate legislation on anti-illegal drug programs.  
83 d) Conduct a meeting at least once a month, or as often as maybe necessary at the  
84 discretion of the ADAC Chairperson, and/or upon request of the majority of the  
85 members of the council.  
86 e) Serve as an information-gathering mechanism which shall monitor and report to  
87 appropriate authorities suspicious illegal drug personalities, facilities and activities  
88 within their jurisdiction.  
89 f) Monitor the implementation of anti-illegal drug programs and link information to  
90 decisions and actions by the concerned central government authorities.  
91 g) Submit reports as follows:  
92 g.1. BADAC shall submit monthly reports to concerned  
93 MADAC/CADAC; and,  
94 g.2. CADAC/MADAC shall submit semestral and annual monitoring and  
95 evaluation reports to the concerned PADAC.  
96 h) Perform other functions as may be assigned by law and implementing rules and  
97 regulations.

98 **Sec. 5. The Composition of the PADAC. A PADAC is hereby created in every**  
99 **province which shall be composed of the following:**

100	Chairperson:	Governor
101	Vice-Chairperson:	Philippine National Police (PNP) Provincial Director
102	Members:	Department of Interior and Local Government (DILG)
103		Provincial Director
104		Department of Education (DepEd) Provincial Official
105		Department of Justice (DOJ) Provincial Prosecutor
106		Provincial Social Welfare Officer

107 Provincial Health Officer  
 108 Provincial Public Information Officer;  
 109 At least two (2) representatives of non-government  
 110 organizations (NGOs) – One (1) from a church-based group  
 111 and one (1) from an NGO, to be appointed by the  
 112 Chairperson  
 113 Member of the Sanggunian who is the Chairperson of the  
 114 Committee on Peace and Order or Committee on Women  
 115 Sangguniang Kabataan Provincial Federation President  
 116

117 **Sec. 6. Roles and Responsibilities of the PADAC.** In addition to the responsibilities  
 118 provided in this Act, the PADAC shall have the following roles and responsibilities:

- 119 a) Ensure the formulation of PADAC Action plan that contains the PPAs identified in  
 120 the Municipal and City ADAC Action Plans.
- 121 b) Organize the PADAC Drug Reformation Committee and adopt the Program of  
 122 Instructions for Drug Reformation Program.
- 123 c) Ensure the functionality of the lower ADACs.
- 124 d) Conduct regular meetings once a month.
- 125 e) Analyze and review reports submitted by CADAC/MADAC secretariat.
- 126 f) Submit all collated quarterly reports to the Regional Peace and Order Council  
 127 Secretariat not later than the 15th day of the ensuing quarter, copy furnished the  
 128 Provincial Peace and Order Council and the DILG Provincial Office.
- 129 g) Ensure the establishment and operation of the Special Drug Education Center for out  
 130 of school youth and street children.
- 131 h) Provide support for the operationalization of the Community-Based Rehabilitation  
 132 Program at the Municipality and Component Cities.

133 **Sec. 7. Composition of the CADAC.** A CADAC is hereby created in every city which  
 134 shall be composed of the following:

- 135 Chairperson: City Mayor
- 136 Vice-Chairperson: District Director/City Director/Chief of Police
- 137 Members: DepEd City Division Superintendent
- 138 DOJ City Prosecutor
- 139 City Social Welfare Officer
- 140 City Health Officer
- 141 City Public Information Officer
- 142 At least two (2) representatives of NGOs – One (1) from a  
 143 church-based group and one (1) from an NGO, to be  
 144 appointed by the Chairperson
- 145 City Probation and Parole Officer
- 146 One (1) from the Local Government Operations Officer  
 147 (LGOO)  
 148 who advocates anti-illegal drugs campaign
- 149 One (1) Sangguniang Kabataan City Federation President
- 150

151           **Sec. 8. Roles and Responsibilities of the CADAC. In addition to the responsibilities**  
152 **mentioned in this Act, CADACs shall perform the following:**

- 153           a) **Attest, through a declaration signed by its Chairperson, on the “drug-cleared” status of**  
154 **an affected barangay, as certified by the Local Chief of Police and validated by the**  
155 **Philippine Drug Enforcement Agency (PDEA) Regional Director;**
- 156           b) **Monitor the BADAC’s names, addresses and other significant details;**
- 157           c) **Receive the consolidated information report from the BADAC Chairperson;**
- 158           d) **Review the consolidated reports of cluster leaders for final consolidation and**  
159 **submission to PDEA;**
- 160           e) **Maintain list of endorsements or referrals of Barangay Duty Officers as to who are**  
161 **drug dependents for screening using any internationally accepted screening tool;**
- 162           f) **Establish one-stop-shop facilities where assessment, interview, counselling, referral,**  
163 **and/or processing of applications for petitions for confinement of drug dependents**  
164 **and PWUD who surrendered for treatment and rehabilitation and other allied**  
165 **processes may be undertaken;**
- 166           g) **Designate a focal person who shall ensure the compliance with and enforcement of**  
167 **Dangerous Drugs Board (DDB) Regulations on Voluntary Surrender of Drug Users**  
168 **and Dependents and shall coordinate with the appropriate service provider to ascertain**  
169 **compliance with the prescribed intervention;**
- 170           h) **Ensure that PWUDs who surrendered shall undergo screening in order to determine**  
171 **the level of risk and/or co-morbidities and refer them to the appropriate institutions**  
172 **for timely intervention;**
- 173           i) **Designate certain personnel as the authorized representatives of the DDB who shall**  
174 **cause the processing and filing of petitions for confinement of drug dependents and**  
175 **PWUDs who surrendered for treatment and rehabilitation before the Regional Trial**  
176 **Courts pursuant to Sections 54 and 61 of RA 9165;**
- 177           j) **Organize the CADAC Drug Reformation Committee and adopt the Program of**  
178 **Instructions for Drug Reformation Program;**
- 179           k) **Provide Community-Based Rehabilitation Programs;**
- 180           l) **Conduct advocacy and/or preventive education seminars, giving emphasis to the role**  
181 **of parents and children in the anti-drug campaign, ill-effects of drugs,**  
182 **and consequences of drug abuse. This includes the conduct of lectures on the proper**  
183 **procedures on rehabilitation of drug dependents and PWUD who surrendered**  
184 **pursuant to RA 9165 and pertinent DDB Regulations on counseling program for**  
185 **families with drug dependents and PWUD who surrendered to cope with the trauma;**
- 186           m) **Designate a CADAC Secretariat, who will collate all reports and maintain periodic**  
187 **statistics on the barangay drug-clearing operations for evaluation/analysis and**  
188 **continuing enhancement of process and procedures;**
- 189           n) **The CADAC Secretariat shall submit all quarterly reports to the PADAC, the local**  
190 **Peace and Order Council, and DILG Field Office, not later than the tenth (10<sup>th</sup>) day of**  
191 **the ensuing quarter.**

192           Sec. 9. The Composition of the MADAC. A MADAC is hereby created in every  
193 municipality which shall be composed of the following:

194           Chairperson:           Municipal Mayor  
195           Vice-Chairperson:       Chief of Police  
196           Members:                Municipal LGOO  
197                               DepEd District Supervisor  
198                               Municipal Social Welfare Officer  
199                               Municipal Health Officer  
200                               Municipal Public Information Officer;  
201                               At least two (2) representatives of NGOs – One (1) from a  
202                                       church-based group and one (1) from an NGO, to be  
203                                       appointed by the Chairperson  
204                               Municipal Probation and Parole Officer  
205                               All BADAC Chairpersons  
206                               One (1) Member of the Municipal Sangguniang Bayan who is  
207                                       the Chairperson of the Committee on Peace and Order  
208                                       Sangguniang Kabataan Municipal Federation President

209           Sec. 10. Roles and Responsibilities of the MADAC. The roles and responsibilities of  
210 all MADACs shall be the same as those enumerated for all CADACs found in Section 9 of  
211 this Act.

212           Sec. 11. The Composition of the BADAC. Every barangay shall create and establish a  
213 BADAC which shall be composed of the following:

214           Chairperson:           Punong Barangay  
215           Vice-Chairperson:       Sangguniang Barangay member or Kagawad who is the  
216                                       Chairperson of Committee on Peace and Order  
217           Members:                Sanggunian Barangay Member or Kagawad who is the  
218                                       Chairperson of the Committee on Women and Family  
219                               Sangguniang Kabataan Chairperson  
220                               Public School Principal or representative  
221                               Executive Officer or Chief of Tanod  
222                               At least two (2) representatives of NGOs – One (1) from a  
223                                       church-based group and one (1) from an NGO, to be  
224                                       appointed by the Chairperson  
225                               City/Municipal Chief of Police or its representative  
226                               A Barangay Health Worker  
227                               Sangguniang Barangay Member who is the Chairperson of the  
228                                       Committee on Health

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230           Sec. 12. Roles and Responsibilities of the BADAC. All BADACs shall:

- 231           a) Create a BADAC Plan of Action to be submitted to CADAC/MADAC, and the DILG  
232           City/Municipal Field Office;
- 233           b) Set quarterly targets to reduce the level of drug affectation and ultimately achieve  
234           drug- free status and maintain the status of drug-cleared and unaffected barangays;

- 235 c) Empower the community in reporting drug related cases through an  
236 Award/Commendation System;
- 237 d) Prepare the Barangay Tanods through seminars or trainings on their roles and  
238 functions in the campaign against street-level illegal drug trade;
- 239 e) Identify drug-affected places (i.e. workplace, house clusters, and streets) within their  
240 respective barangays where there are violations of RA 9165 and immediately report  
241 the same to the PNP or PDEA;
- 242 f) Determine and maintain a record of the names and other pertinent information of  
243 residents, including listings of suspected drug user and peddlers and record, update,  
244 and monitor all drug-related incidents/cases reported or filed and their effects on the  
245 peace and order situation in the barangay;
- 246 g) Consolidate through its chairperson, all information gathered from all sources, related  
247 to any illegal drug activities within the barangay, to include names of peddlers,  
248 marijuana cultivation, clandestine drug laboratories, and submit immediately to the  
249 CADAC/MADAC;
- 250 h) Ensure the existence and efficient operation of barangay rehabilitation referral system,  
251 through the Barangay Rehabilitation and Referral Desk (BRRD), intended for drug  
252 users and dependents who voluntarily surrendered;
- 253 i) Assist PWUD who surrendered to the BRRD and refer to CADAC/MADAC and  
254 other institutions for appropriate action.
- 255 j) Monitor individuals, who are undertaking Community-Based Treatment and  
256 Rehabilitation, through their attendance and completion of CBRP requirements.
- 257 k) Conduct consultative meetings at least once a month, and call for special meetings as  
258 needed, with organizations in the barangay, such as the Parents Teachers Community  
259 Association, youth groups, Boy and Girl Scouts, religious organizations, senior  
260 citizens, homeowners, and neighborhood associations, puroks, Tricycle Operators and  
261 Drivers Association and other groups in the community to ensure their commitment to  
262 assist in curbing the drug menace in society, whenever necessary.
- 263 l) Formulate education programs on drug prevention and ensure implementation of the  
264 same in coordination with various associations stated in paragraph (k), using funds  
265 which shall be derived from the Local School Board and other available sources.
- 266 m) Conduct an Information Education Campaign on illegal drug demand reduction;
- 267 n) Extend assistance to law enforcement agencies during the conduct of anti-drug  
268 operations and the BADAC Chairperson or any elected official present during the  
269 anti-drug operations shall sign as witness the inventory of seized drugs and  
270 paraphernalia;
- 271 o) Submit all monthly reports to CADAC/MADAC and the DILG City/Municipal Field  
272 Office;
- 273 p) Submit an annual Accomplishment Report and Fund Utilization Report to the  
274 CADAC/MADAC, the higher Peace and Order Council and the DILG Field Office;
- 275 q) Submit reports on the implementation of BADAC Plan of Action on drug clearing  
276 operations;
- 277 r) Create a Barangay Auxiliary Team whose responsibilities and membership shall be  
278 included in the Implementing Rules and Regulations of this Act; and,

279 s) Perform such other related functions as prescribed by the rules and regulations.

280

281 Sec. 13. Creation of the ADAO. An ADAO is hereby created in every city and  
282 municipality. It shall be headed by an Executive Director who shall be designated by the  
283 Chairperson of the ADAC. Each ADAO shall have at least two (2) support staff in order to  
284 help fulfill its duties and responsibilities.

285

286 Sec. 14. Functions of the Executive Director. The Executive Director shall perform the  
287 following:

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a. Act as the Head Secretariat of the ADAC;

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b. Oversee and supervise the overall operation of the ADAO

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c. Ensure the prompt submission of the reports to the ADAC Chairperson and  
291 other partner agencies

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292

d. Perform other duties that may be assigned

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294 Sec. 15. Penal Provisions – Failure of the responsible Local Chief Executive to  
295 comply with the creation of the ADAC and the implementation of the provisions of this Act  
296 shall be penalized with imprisonment of six (6) months and one (1) day to six (6) years with  
the accessory penalty of perpetual absolute disqualification to hold public office.

297

298 Sec. 16. Implementing Rules and Regulations. The DILG, in coordination with  
299 DSWD, DepEd, PNP, PDEA, DDB, and Department of Health shall issue the Implementing  
Rules and Regulations within (90) days from the effectivity of this Act.

300

301 Sec. 17. Appropriations. The implementation of this Act shall be done through the  
302 concerned LGUs appropriating not less than two percent (2%) of their annual budget to fund  
the creations and operations of ADACS and ADAOS.

303

304 Sec. 18. Separability Clause. If any provision or part hereof is held invalid or  
305 unconstitutional, the remainder of the provisions not otherwise affected shall remain valid  
and subsisting.

306

307 Sec. 19. Repealing Clause. The funding provision under RA 9165, Art VII, Sec. 51,  
308 on local government units' assistance, is hereby repealed. All laws, decrees, rules and  
309 regulations, or parts thereof inconsistent with the provisions of this Act are hereby repealed,  
amended or modified accordingly.

310

311 Sec. 20. Effectivity. This Act shall take effect (15) days after its publication in the  
*Official Gazette* or in a newspaper of general circulation.

312

Approved,