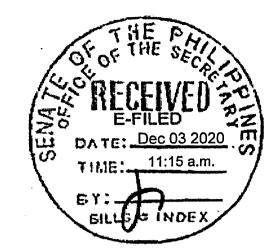
EIGHTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES Second Regular Session



SENATE S. B. No. <u>1936</u>

Introduced by SENATOR SONNY ANGARA

AN ACT

CONVERTING THE BASILAN STATE COLLEGE (BASSC) IN THE CITY OF ISABELA, PROVINCE OF BASILAN INTO A STATE UNIVERSITY, TO BE KNOWN AS THE BASILAN STATE UNIVERSITY (BASSU), AND APPROPRIATING FUNDS THEREFOR

EXPLANATORY NOTE

Higher education has a unique role in preparing learners with the necessary and advanced knowledge and skills they need to succeed in today's global economy. According to USAID's EducationLinks, education creates pathways to economic growth, reduces poverty, increases child well-being, improves health outcomes, strengthens human rights, and is associated with lower crime rates. Without adequate higher education and research institutions providing a critical mass of skilled and educated people, no country can ensure genuine endogenous and sustainable development.

In May 2015, a study conducted by the Japan International Cooperation Agency Nomura Research Institute, Ltd. concluded that the human resources which industry needs from graduates of Higher Education Institutions (HEIs) should have (1) "Key Generic Skills" in order for them to be creative, responsible, and capable of problem-solving, which will eventually equip them to become the core leaders/managers of organizations and to drive businesses; and, (2) "High Expertise" of respective disciplines in order for them to contribute to the attainment of the medium to long-term national development goals of the Philippines. To achieve this, there is a need for the government to invest heavily in higher education.

The establishment of BASSC by virtue Presidential Decree No. 1943 in 1984, has chartered the direction of higher education in the Province of Basilan. In fact, there is marked increase in Basilan's literacy rate over the past two decades. Based on the 2015 Census, the Province of Basilan recorded an 85.6% literacy rate for its 210,484-household population aged 10 years and over.

At present, the BASSC is the only public institution in the province that provides tertiary education. In order to provide higher quality education to more students in the Province of Basilan and various nearby cultural communities, this bill seeks the conversion of the Basilan State College (BASSC) including its satellite campuses in the City of Isabela, Province of Basilan into a state university to be known as the Basilan State University (BASSU). The conversion of BASSU into a state university shall give reform to its educational system equal to that standard of a university, and shall open more opportunities for advance education and professional training in research and in the students chosen fields of education.

To assist the national government in improving access to and promoting priority disciplines for the growth sector and optimizing the role of higher education in poverty alleviation and social development, the immediate passage of this measure is earnestly sought.

SONNY ANGARA

EIGHTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES Second Regular Session

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Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

SECTION. 1. Conversion. –The Basilan State College in the City of Isabela, Province of Basilan, including its extension campuses in the Municipalities of Tipo-Tipo and Maluso and the cities of Lamitan and Isabela, all located in the Province of Basilan is hereby converted to a state university, to be known as the Basilan State University (BASSU). Its main campus shall be located in Barangay Sumagdang, Isabela City.

SEC. 2. *General Mandate.* – The BASSU shall primarily provide advance education, higher technological, professional and vocational courses, and training in arts and sciences, education, agriculture and industrial fields, management, criminology, maritime, medical education, legal education, non-traditional courses and other relevant fields of study. As well as short-term technical or vocational courses. It shall also undertake research and extension services and production activities, in support of the socio-economic development of the province of Basilan and REGION IX.

Sec. 3. Academic Freedom and Institutional Autonomy. — The BASSU shall enjoy academic freedom and institutional autonomy pursuant to paragraph 2, Section 5 of Article XIV of the Philippine Constitution.

SEC. 4. *Curricular Offerings* — The BASSU shall offer short-term technical-vocational undergraduate, and graduate courses within its areas of competency and specialization in the fields of arts and sciences, teacher education, engineering, science and technology, information and communications technology, management and accountancy, medical education, legal education, tourism, maritime education, criminology, and other relevant fields of study, as the Board of Regents may deem necessary for the accomplishment of its objectives, and those which respond to meet the human resource development needs of the Province of Basilan and the REGION IX.

The existing and any other future technical-vocational courses under the supervision of the Technical Education and Skills Development Authority (TESDA) shall remain and continue to be offered within the campuses of the BASSU.

The existing reasonably-sized laboratory senior high school and elementary school shall continue to operate under the supervision of the College of Education of the BASSU to serve the in-campus requirements of its students.

- **SEC. 5.** Administration. The BASSU shall have the general powers of a corporation set forth in Batas Pambansa Blg. 68, as amended, otherwise known as "The Corporation Code of the Philippines." The exercise of its corporate powers shall be vested exclusively in the Board of Regents, hereinafter referred to as the Board, and the President of the BASSU.
- **SEC. 6.** The Governing Board. —The governing body of the BASSU shall be the Board, which shall be chaired and co-chaired by the Chairperson of the Commission on Higher Education (CHED) and the President of the BASSU, respectively, and with the following as members:
 - (a) The Chairperson of the Committee on Higher, Technical and Vocational Education of the Senate of the Philippines;
 - (b) The Chairperson of the Committee on Higher and Technical Education of the House of Representatives;
 - (c) The Regional Director of the National Economic and Development Authority in REGION IX (NEDA)
 - (d) The Regional Director of the Department of Science and Technology (DOST) in REGION IX

1 (e) The Regional Director of the TESDA in REGION IX;

- 2 (f) The Regional Director of the Department of Agriculture (DA) in REGION IX;
 - (g) President of the federation of faculty associations of the BASSU;
 - (h) President of the federation of student councils of the BASSU;
 - (i) President of the federation of alumni associations of the BASSU; and
 - (j) Two (2) prominent citizens from the private sector who have distinguished themselves in their professions or fields of specialization.

The Board shall appoint the two (2) prominent citizens from among a list of at least five (5) qualified persons in the Province of Basilan where the BASSU and its campuses are located, as recommended by a search committee constituted by the President of the University, in consultation with the Chairperson of the CHED and other members of the Board, based on the standards and qualifications for the position.

The term of office of the President of the federation of faculty associations, the President of the federation of student councils, and the President of the federation of alumni association shall be coterminous with their respective terms of office, as set forth in their respective constitutions and bylaws.

The two (2) prominent citizens shall serve for a term of two (2) years from the date of appointment.

- **Sec. 7.** Powers and Duties of the Board of Regents. In addition to its general powers of administration and the powers granted to the Board of Directors of a corporation under existing laws, the Board shall have the following specific powers and duties:
 - (a) To promulgate and implement policies in accordance with the declared State policies and the provisions of the Philippine Constitution on education, agriculture, science and technology, as well as the policies, standards and thrusts of the CHED under Republic Act No. 7722, otherwise known as the "Higher Education Act of 1994";
- (b) To approve the curricula, instructional programs and rules of discipline drawn by the Administrative and Academic Councils herein provided;

(c) Appoint, upon the recommendation of the President of the BASSU, the vice presidents, deans, directors, heads of the campuses, faculty members and other officials and employees of the BASSU;

- (d) To fix and adjust the salaries of faculty members and administrative officials and employees, subject to the provisions of the Revised Compensation and Position Classification System and other pertinent budget and compensation laws governing the hours of service, and such other duties and conditions as it may deem proper; to grant them, at its discretion, leaves of absence under such regulations as it may promulgate, any provision of existing law to the contrary notwithstanding; and to remove them for cause in accordance with the requirements of due process of law;
- (e) To fix the tuition fees and other necessary school charges including matriculation fees, graduation fees and laboratory fees, as the Board may deem proper to impose, after due consultations with the involved sectors. Such fees and charges, including government subsidies and other income generated by the BASSU, shall constitute a special trust fund and shall be deposited in any authorized government depository bank: *Provided*, That, all interests that shall accrue therefrom shall form part of the same funds for the use of the BASSU.

Any provision of existing law, rule or regulation to the contrary notwithstanding, any income generated by the BASSU from tuition fees and other charges, as well as from the operation of auxiliary services and land grants, shall be retained by the BASSU, and may be disbursed by the Board for instruction, research, extension services, or other programs or projects of the BASSU: *Provided*, That all fiduciary fees shall be disbursed for the specific purposes for which these are collected. *Provided*, however, that if, for reasons beyond its control, the BASSU shall not be able to pursue any project for which the funds have been appropriated and allocated under its approved program of expenditures, the Board may authorize the use of said funds for any reasonable purpose which, in its discretion, may be necessary and urgent for the attainment of the objectives and goals of the BASSU.

- (f) Adopt and implement a socialized scheme of tuition and other school fess
 for greater access of poor but deserving students in accordance with Republic
 Act No. 10931 or the "Universal Access to Quality Tertiary Education Act"
 - (g) To establish professorial chairs in the BASSU and to provide fellowships for qualified faculty members, and scholarships to deserving students;
 - (h) To receive and appropriate all sums as may be provided for the support of the University in the manner it may determine, in its discretion, in order to carry out the purpose and functions of the University;
 - (i) To set the policies on admission and graduation of students;

- (j) To award honorary degrees upon persons in recognition of their outstanding contribution in the fields of education, public service, arts, science and technology, agriculture or in any field of specialization within the academic competence of the BASSU, and to authorize the awarding of certificates of completion of nondegree and nontraditional courses;
- (k) To establish research and extension centers to promote the development of the BASSU;
- (I) To develop academic arrangements for institutional capacity building with appropriate institutions and agencies, public and private, local and foreign, and to appoint experts or specialists as consultants, part-time, visiting or exchange professors, scholars or researchers, as the case may be;
- (m) To adopt modern and innovative modes of transmitting knowledge such as the use of information technology, the dual training system, open distance learning, and community laboratory for the promotion of greater access to education;
- (n) To collaborate with other governing boards of state colleges and universities within the Province of Basilan or REGION IX, under the supervision of the CHED and in consultation with the Department of Budget and Management (DBM), and work towards the restructuring of the BASSU to become more efficient, relevant, productive and competitive;
- (o) To establish and absorb non-chartered tertiary institutions within the Province of Basilan and REGION IX as branches and centers, in coordination with the CHED and in consultation with the DBM, and to offer therein

- programs or courses to promote and carry out equal access to educational opportunities, as mandated by the Constitution;
- (p) To authorize an external management audit of the BASSU, to be financed by the CHED, subject to the rules and regulations of the Commission on Audit (COA), and to institute reforms, including academic and structural changes, on the basis of the audit results and recommendations;

- (q) To develop consortia and other economic forms of linkages with local government units (LGUs), institutions and agencies, both public and private, local and foreign, in the furtherance of the purposes and objectives of the BASSU;
 - (r) To import economic, technical and cultural books and publications;
 - (s) To enter into joint ventures with business and industry for the profitable development and management of the economic assets of the University, the proceeds from which shall be used for the development and strengthening of the BASSU;
 - (t) To receive, in trust, legacies, gifts and donations of real and personal properties of all kinds and to administer and dispose of the same when necessary for the benefit of the University, and subject to the limitations, directions and instructions of the donor, if any;
 - (u) To extend the term of the President of the BASSU beyond the age of retirement, but not beyond the age of seventy (70): *Provided*, That the President's performance has been unanimously rated by the Board as outstanding, based on the guidelines, qualifications and standards it has set, and after unanimous recommendation by the search committee.
 - (v) To delegate any of its powers and duties provided for hereinabove to the President or other officials of the BASSU, as it may deem appropriate, so as to expedite the administration of the affairs of the BASSU;
 - (w) To establish policy guidelines and procedures for participative decision-making and transparency within the BASSU;
 - (x) To privatize, where most advantageous to the BASSU, the management of nonacademic services such as health, food, building or grounds or property maintenance and such other similar activities;

(y) To authorize the construction or repair of its buildings, machinery, equipment and other facilities, and the purchase and acquisition of real property, including necessary supplies, materials and equipment; and

- (z) To promulgate rules and regulations, as may be necessary, to carry out the purposes and functions of the BASSU.
- **Sec. 8.** *Meetings of the Board.* The Board shall regularly convene once every three (3) months. Whenever necessary, the Chairperson of the Board may call, upon three (3) days prior written notice to the members, a maximum of two (2) special meetings within the same period.

A quorum of the Board shall consist of majority of all its members holding office at the time of the meeting: *Provided, however*, That the Chairperson of the Board or the President of the BASSU is among those present in the meeting.

In case the CHED Chairperson cannot attend a meeting of the Board, a CHED Commissioner duly designated by the CHED Chairperson as representative to the meeting, shall have all the rights and responsibilities of a regular member: *Provided, however,* That in the said meeting, the President of the BASSU, as Vice Chairperson, shall be the presiding officer: *Provided, further,* That this *proviso,* notwithstanding, the Chairperson of the CHED is hereby authorized to designate a CHED Commissioner as the regular person of the Board, in which case, the said CHED Commissioner, as the regular Chairperson of the Board, in which case, the said CHED Commissioner, as the regular Chairperson of the Board, shall act as the presiding officer.

In case the Chairperson of the Senate Committee on Higher, Technical and Vocational Education and House Committee on Higher and Technical Education shall not be able to attend the Board meeting, they may duly designate their respective representatives to attend the meeting, who shall have the same rights and responsibilities as a regular member of the Board.

The members of the Board shall not receive any salary, but shall be entitled to reimbursements for actual and necessary expenses incurred, either for their attendance in the meetings of the Board or in connection with other official business authorized by resolution of the Board, subject to existing laws and regulations.

Sec. 9. The University President. - The BASSU shall be headed by a President, who shall render full-time service and who shall be appointed by the Board, subject to the guidelines, qualifications and standards set by the Board, upon recommendation of duly constituted search committee. The BASSU President shall have a term of four (4) years and shall be eligible for reappointment for another term: *Provided,* That in order to effect the smooth transition of the BASSC to a state university, the incumbent president of the BASSC, if qualified, shall serve as the first president of the BASSU.

Within six (6) months before the expiration of the term of office of the incumbent President of the BASSU, the Board shall constitute the Search Committee for the Presidency (SCP).

In case of vacancy in the Office of the President by reason of death, compulsory retirement, resignation, removal for cause or incapacity of the President to perform the functions of the office, the Board shall designate an Officer-in-Charge (OIC) of the University within six (6) months from the date of vacancy, pending the appointment of the new President. The successor or the OIC shall serve only for unexpired portion of the term.

The powers and duties of the President of the BASSU, in addition to those specifically provided in this Act, shall be those usually pertaining to the Office of the President of similar university es, and those delegated by the Board.

The salary of the President of the BASSU shall be in accordance with Republic Act No. 11466 or the "Salary Standardization Law od 2019", and by such other laws amendatory thereto, which may hereinafter be enacted, and shall be comparable to that being received by the presidents of similar educational institutions.

The President of the BASSU shall be assisted by a Vice President for Academic Affairs, a Vice President for Administration, and a Vice President for Research, Development and Extension, who shall be appointed by the Board upon recommendation of the President of the BASSU.

Sec. 10. The Secretary of the University. The Board shall appoint a Secretary, who shall serve as such for both the Board and the BASSU and who shall keep all records and proceedings of meetings of the Board. The Secretary of the

BASSU shall serve upon each member of the Board the appropriate notice of the Board meetings.

- **Sec. 11.** *The Treasurer of the University.* The Treasurer of the Philippines shall be the *ex officio* Treasurer of the BASSU. *1âwphi1*
- **Sec. 12.** The Administrative Council. There shall be an Administrative Council consisting of the President of the BASSU as Chairperson, and the vice presidents, deans, directors and other officials of equal rank as members, whose duties are to review and recommend to the Board the policies governing the administration, management and development planning of the University.
- **Sec. 13.** The Academic Council. There shall be an Academic Council that shall formulate academic policies. It shall be composed of the President of the BASSU, who shall act as Chairperson, and all academic staff with the rank of at least an assistant professor, as members.

The Academic Council shall have the power to review and recommend the curricular offerings and rules of discipline of the BASSU, subject to the approval of the Board. It shall fix the requirements for the admission of students, as well as for their graduation and conferment of degrees, subject to review and approval by the Board through the President of the BASSU. It shall have the disciplinary power over students of the BASSU and shall formulate academic policies and rules and regulations on discipline, subject to the approval of the Board.

Sec. 14. Head of University Campuses. The Campus Directors shall respectively serve as heads or administrators of the BASSU's campuses and render full-time service.

They shall be appointed or designated by the Board, upon recommendation of the search committee and the President of the BASSU, subject to the guidelines, qualifications and standards set by the Board; *Provided,* That upon the effectivity of this Act, the incumber Campus Directors of the existing campuses of the BASSC shall continue to serve as such.

Sec. 15. *The Faculty.* - No political belief, gender preference, cultural or community affiliation or ethnic origin, and religious opinion or affiliation shall be a matter of inquiry in the appointment of faculty members of the BASSU: *Provided,* That said appointment shall be subject to the guidelines,

qualifications and standards set by the Board: *Provided, further,* That no member of faculty shall teach for or against any particular church or religious sect.

Sec. 16. *Scholarship Program and Admission.* - The BASSU shall provide a scholarship and other affirmative action programs to assist poor but deserving students who qualify for admission to the BASSU.

No student shall be denied admission to the BASSU by reason of gender, religion, cultural or community affiliation or ethnic origin. *1âwphi1*

Sec. 17. Authority to Loan or Transfer Apparatus, Equipment, Supplies and Detail of Personnel. - The heads of the bureaus and offices of the national government are hereby authorized to loan or transfer, upon the request of the President of the BASSU, such apparatus, equipment, or supplies as may be needed by the BASSU, and to detail employees for duty therein when in the judgment of the head of bureau or office, such apparatus, equipment, supplies or services of such employees can be spared without serious detriment to public service.

The employees so detailed shall perform such duties are required of them by the President of the BASSU, and time so employed shall be counted as part of their regular services.

Sec. 18. Assets, Liabilities and Personnel. - The assets, real and personal personnel and records of the BASSC as well as liabilities or obligations, are hereby transferred to the BASSU. Provided, That the positions, rights and security of tenure of faculty members and personnel therein employed under existing laws prior to the conversion into a university shall be respected. Provided, further, that the incumbents occupying the positions shall remain in the same status until otherwise provided by the Board: Provided, finally, That the BASSU shall also accordingly upgrade or increase its human resource component as may be deemed appropriate by the Board

All parcels of land belonging to the government occupied by the BASSC and its campuses are hereby declared to be the property of the BASSU, and shall be titled under its name: *Provided,* That the University cease to exist or be abolished or should such aforementioned parcels of land be no longer needed by the BASSU, the same shall revert to the LGUs concerned or to the Republic of the Philippines, as the case may be.

Sec. 19. *Tax Exemption on Importation and Donations.* - The importation of economic, technical and cultural books or publications, which are for economic, technical, vocational, scientific, philosophical, historical or cultural purposes made by the BASSU upon certification by the CHED shall be exempt from customs duties in accordance with the provisions of Republic Act. No. 19863, otherwise known as the "Customs Modernization and Tariff Act (CMTA)".

All grants, bequests, endowments, donations and contributions made to the BASSU to be used actually, directly and exclusively by the BASSU shall be exempt from donor's tax and the same shall be allowed as allowable deduction from the gross income of the donor for purposes of computing the taxable income of the donor in accordance with the provisions of the National Internal Revenue Code of 1997, as amended.

- **Sec. 20.** Development Plan, Management Audit, and Academic Structure. Within the period of one hundred twenty (120) days after the approval of this Act, the BASSU shall accomplish the following:
- (a) Submit a five (5)-year development plan, including its corresponding program budget to the CHED, for corresponding recommendation to the DBM;
 - (b) Undergo a management audit in cooperation with the CHED; and
- (c) Set up its organizational, administrative, as well as academic structure, including the appointment of key officials of the University.
- **Sec. 21.** *Filing of Report.* On or before the fifteenth (15th) day of the second month after the opening of the regular classes each year, the Board shall file with the Office of the President of the Philippines, through the Chairperson of the CHED, and with both House of Congress, a detailed report on the progress, conditions and needs of the BASSU.
- **Sec. 22.** Suppletory Application. The provisions of Republic Act No. 8292, otherwise known as the "Higher Education Modernization Act of 1997", shall be an integral part of this Act and shall serve as part of the Governing Charter of the BASSU.
- **Sec. 23.** Compliance with CHED Requirements. The provisions of this Act notwithstanding, the conversion of the BASSC into a state university shall become effective only upon the determination and declaration by the CHED, based on the

- recommendation of a panel of experts it shall constitute for the purpose, that the
- 2 institution has complied with the requirements for a university status based on CHED
- 3 Memorandum Order No. 46, series of 2012 (Policy Standards to Enhance Quality
- 4 Assurance (QA) in Philippine Higher Education, through the Outcomes-Based and
- 5 Typology-Based QA): *Provided,* That the panel may issue such a recommendation
- 6 when the BASSC has substantially complied with the requirements for the grant of

7 university status.

The following operational requirements for a university, as established by the CHED, shall be complied with:

- (a) Faculty members who possess relevant degrees in their areas of specialization, as required by the CHED, and shall have participated in research and development activities in their respective disciplines, as evidenced by refereed publications and other scholarly outputs;
- (b) A comprehensive range of degree programs in all levels, from basic postsecondary to doctoral programs;
- (c) Viable research programs in specific (disciplinal and multidisciplinary) areas of study that produce new knowledge, as evidenced by refereed publications, citations, inventions, and patents, among others;
- (d) Comprehensive learning resources and support structures, to include libraries, practicum laboratories, relevant educational resources, and linkages with the relevant disciplinal and professional sectors, to allow students to explore basic, advance, even cutting-edge knowledge in a wide range of disciplines or professions;
- (e) Active and ongoing linkages and affiliation with other research institutions in various parts of the world that would ensure that the research activities of the university are functioning at current global standards; and
- (f) Outreach activities that allow the students, faculty, and research staff to apply the new knowledge they generate to address specific social development problems broadly defined.

The CHED, through its regional office, shall regularly provide technical assistance to the BASSU and monitor its compliance with the requirements of the Commission.

- The BASSC shall retain its status prior to the effectivity of this Act until it is able to comply with the requirements provided herein.
- **Sec. 24.** *Parity Clause.* All other powers, functions, and privileges, responsibilities and limitations to state universities and their officials under existing laws shall be deemed granted to or imposed upon the BASSU and its officials, whenever appropriate.
 - **Sec. 25.** Appropriations. The amount necessary to carry out the provisions of this Act shall be charged against the current year's appropriations of the BASSC. Thereafter, such sums as may be necessary for the continued operation and maintenance of the BASSU shall be included in the annual General Appropriations Act.
 - **Sec. 26.** *Implementing Rules and Regulations.* Within sixty (60) days from the effectivity of this Act, the DOST, in consultation with concerned agencies and other relevant stakeholders, shall promulgate the necessary rules and regulations for the effective implementation of this Act.
 - **Sec. 27.** Separability Clause. If, for any reason, any part or provision of this Act is declared invalid or unconstitutional, the remaining parts or provisions not affected thereby shall remain in full force effect.
 - **Sec. 28.** Repealing Clause. All laws, presidential decrees, executive orders, rules and regulations contrary to or inconsistent with provisions of this Act are hereby repealed or modified accordingly.
 - **Sec. 29.** *Effectivity.* This Act shall take effect fifteen (15) days after its publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,