CONGRESS OF THE PHILIPPINES EIGHTEENTH CONGRESS Second Regular Session

HOUSE OF REPRESENTATIVES

H. No. 8555

BY REPRESENTATIVES ESCUDERO, ALVAREZ (F.), MACEDA, GARBIN, DY (F.), BARBERS, ACOSTA, NOGRALES (J.J.), DY (F.M.C.), BORDADO, VIOLAGO, HOFER, TAN (A.S.), ALBANO, GULLAS, SAVELLANO, SIAO, CRISOLOGO, REVILLA, VALERIANO, HERNANDEZ, UNABIA, ROMUALDO AND MALAPITAN, PER COMMITTEE REPORT NO. 723

AN ACT

GRANTING GOOD NEWS SORSOGON FOUNDATION, INC., A FRANCHISE TO CONSTRUCT, INSTALL, OPERATE, AND MAINTAIN RADIO AND TELEVISION BROADCASTING STATIONS IN THE BICOL REGION

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Nature and Scope of Franchise. - Subject to the provisions of the 1 Constitution and applicable laws, rules and regulations, there is hereby granted to Good 2 News Sorsogon Foundation, Inc., hereunder referred to as the grantee, its successor or 3 assignees, a franchise to construct, install, operate, and maintain for commercial 4 purposes and in the public interest, radio and/or television broadcasting stations where 5 frequencies and/or channels are still available for radio and/or television broadcasting. 6 including digital television system, through microwave, satellite or whatever means, as 7 8 well as the use of any new technology in television and radio systems, with the corresponding technological auxiliaries and facilities, special broadcast and other 9 program and distribution services and relay stations in the Bicol region. 10 11

SEC. 2. Manner of Operation of Stations or Facilities. – The stations or facilities of the grantee shall be constructed and operated in a manner as will, at most, result only in the minimum interference on the wavelengths or frequencies of existing stations or other stations which may be established by law, without in any way diminishing its own privilege to use its assigned wavelengths or frequencies and the quality of transmission

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or reception thereon as should maximize rendition of the grantee's services and availability thereof.

SEC. 3. *Prior Approval of the National Telecommunications Commission.* – The grantee shall secure from the National Telecommunications Commission (NTC) the appropriate permits and licenses for the construction and operation of its stations or facilities and shall not use any frequency in the radio/television spectrum without authorization from the NTC. The NTC, however, shall not unreasonably withhold or delay the grant of any such authority.

In case of any violation of the provisions of this franchise, the NTC shall have the
authority to revoke or suspend, after due process, the permits or licenses it issued
pursuant to the franchise. The NTC may recommend to Congress of the Philippines the
revocation of the franchise for any violation of the provisions of this franchise.

16 SEC. 4. Responsibility to the Public. - The grantee shall provide, free of charge, adequate public service time which is reasonable and sufficient to enable the government, 17 through the broadcasting stations or facilities of the grantee, to reach the pertinent 18 populations or portions thereof, on important public issues and relay important public 19 announcements and warnings concerning public emergencies and calamities, as 20 necessity, urgency or law may require; provide at all times sound and balanced 21 programming; promote public participation; assist in the functions of public information 22 23 and education; conform to the ethics of honest enterprise; promote audience sensibility and empowerment including closed captioning; and not use its stations or facilities for the 24 broadcasting of obscene or indecent language, speech, act or scene, the dissemination 25 26 of deliberately false information or willful misrepresentation, to the detriment of public interest, or to incite, encourage, or assist in subversive or treasonable acts. 27 28

29 Public service time referred to herein shall be equivalent to a maximum aggregate of ten percent (10%) of paid commercials or advertisements which shall be allocated 30 31 based on need to the Executive and Legislative branches, the Judiciary, Constitutional Commissions, and international humanitarian organizations duly recognized by statutes: 32 Provided, That the NTC shall increase the public service time in case of extreme 33 emergency or calamity. The NTC shall issue rules and regulations for this purpose, the 34 effectivity of which shall commence upon applicability with other similarly situated 35 broadcast network franchise holders. 36

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Pursuant to Republic Act No. 8370, otherwise known as the "Children's Television Act of 1997", the grantee shall allot a minimum of fifteen percent (15%) of the daily total air time of each broadcasting network or station to child-friendly shows within its regular programming.

43 SEC. 5. *Right of the Government.* – The radio spectrum is a finite resource that 44 is part of the national patrimony, and the use thereof is a privilege conferred upon the 45 grantee by the State that may be withdrawn any time after due process.

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A special right is hereby reserved to the President of the Philippines, in times of war, rebellion, public peril, calamity, emergency, disaster, or disturbance of peace and order, to temporarily take over and operate the stations or facilities of the grantee; to temporarily suspend the operation of any station or facility in the interest of public safety, security and public welfare; or to authorize the temporary use and operation thereof by any agency of the government, upon due compensation to the grantee, for the use of said stations or facilities during the period when these shall be so operated.

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SEC. 6. *Term of Franchise.* – This franchise shall be in effect for a period of twenty-five (25) years from the effectivity of this Act, unless sooner revoked or cancelled. This franchise shall be deemed *ipso facto* revoked in the event the grantee fails to operate continuously for two (2) years.

SEC. 7. Renewal or Extension of Franchise. – The grantee shall apply for the renewal or extension of its franchise three (3) years before its expiration which shall be reckoned from fifteen (15) days after the publication of the franchise in the Official *Gazette* or in a newspaper of general circulation.

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SEC. 8. Self-regulation by and Undertaking of Grantee. - The grantee shall not 21 require any previous censorship of any speech, play, act or scene, or other matter to be 22 broadcast from its stations, but if any such speech, play, act or scene, or other matter 23 should constitute a violation of the law or infringement of a private right, the grantee shall 24 be free from any liability, civil or criminal, for such speech, play, act or scene, or other 25 matter: Provided, That the grantee, during any broadcast, shall cut off the airing of 26 speech, play, act or scene, or other matter being broadcast if the tendency thereof is to 27 propose or incite treason, rebellion or sedition; or the language used therein or the theme 28 thereof is indecent or immoral: Provided, further, That willful failure to do so shall 29 constitute a valid cause for the cancellation of this franchise. 30

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SEC. 9. Warranty in Favor of the National and Local Governments. – The grantee shall hold the national, provincial, city, and municipal governments of the Philippines free from all claims, liabilities, demands, or actions arising out of accidents causing injury to persons or damage to properties, during the construction or operation of the stations of the grantee.

SEC. 10. Commitment to Provide and Promote the Creation of Employment 38 Opportunities. - The grantee shall create employment opportunities and accept on-the-39 job trainees in its franchise operations: Provided, That priority shall be accorded to the 40 residents of the place where the principal office of the grantee is located: Provided, 41 further, That the grantee shall ensure that at least sixty percent (60%) of its employees 42 are regular employees and in no case shall the percentage of contractual employees, job 43 orders, casuals, talents and independent contractors combined, exceed forty percent 44 (40%) of its total workforce: Provided, finally, That the grantee shall comply with the 45

applicable labor standards and allowance entitlement under existing labor laws, rules and
regulations and similar issuances.

The employment opportunities or jobs created shall be reflected in the General Information Sheet (GIS) to be submitted to the Securities and Exchange Commission (SEC) annually. In addition, the grantee shall include in its annual report to Congress the number of its regularized employees and secure a compliance and clearance certificate from the Department of Labor and Employment and its relevant attached agencies.

SEC. 11. Sale, Lease, Transfer, Grant of Usufruct, or Assignment of 10 Franchise. - The grantee shall not sell, lease, transfer, grant the usufruct of, nor assign 11 this franchise or the rights and privileges acquired thereunder to any person, firm, 12 company, corporation or other commercial or legal entity, nor merge with any other 13 corporation or entity, nor shall the controlling interest of the grantee be transferred, 14 simultaneously or contemporaneously, to any person, firm, company, corporation, or 15 entity without the prior approval of Congress. The grantee shall inform Congress of any 16 sale, lease, transfer, grant of usufruct, or assignment of franchise or the rights and 17 privileges acquired thereunder, or of the merger or transfer of the controlling interest of 18 the grantee, within sixty (60) days after the completion of the said transaction. Failure to 19 20 report to Congress such change of ownership shall render the franchise ipso facto revoked. Any person or entity to which this franchise is sold, transferred, or assigned shall 21 be subject to the same conditions, terms, restrictions, and limitations of this Act. 22 23

24 SEC. 12. Dispersal of Ownership. - In accordance with the constitutional provision to encourage public participation in public utilities, the grantee shall offer to 25 26 Filipino citizens at least thirty percent (30%) of its common stocks, or a higher percentage that may hereafter be provided by law, in any securities exchange in the Philippines within 27 five (5) years from the effectivity of this Act: Provided, That in cases where public offer of 28 shares is not applicable, other methods of encouraging public participation by citizens 29 and corporations operating public utilities must be implemented. Noncompliance 30 therewith shall render the franchise ipso facto revoked. 31

SEC. 13. *Reportorial Requirement.* – The grantee shall submit an annual report on its compliance with the terms and conditions of the franchise and on its operations to the Congress of the Philippines, through the Committee on Legislative Franchises of the House of Representatives and the Committee on Public Services of the Senate, on or before April 30 of every year during the term of its franchise.

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The annual report shall include an update on the roll-out, development, operation and/or expansion of business; audited financial statements; latest GIS officially submitted to the SEC, if applicable; certification of the NTC on the status of its permits and operations; and an update on the dispersal of ownership undertaking, if applicable.

The reportorial compliance certificate issued by Congress shall be required before any application for permit or certificate is accepted by the NTC.

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SEC. 14. *Fine.* – Failure of the grantee to submit the requisite annual report to Congress shall be penalized by a fine of Five hundred pesos (P500.00) per working day of noncompliance. The fine shall be collected by the NTC from the delinquent franchise grantee separate from the reportorial penalties imposed by the NTC and the same shall be remitted to the Bureau of the Treasury.

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SEC. 15. Equality Clause. – Any advantage, favor, privilege, exemption, or immunity granted under existing franchises, or which may hereafter be granted for radio and television broadcasting, upon prior review and approval of Congress, shall become part of this franchise and shall be accorded immediately and unconditionally to the herein grantee: *Provided*, That the foregoing shall neither apply to nor affect the provisions of broadcasting franchises concerning territorial coverage, the term, or the type of service authorized by the franchise.

SEC. 16. *Repealability and Nonexclusivity Clause*. – This franchise shall be subject to amendment, alteration, or repeal by the Congress when the public interest so requires and shall not be interpreted as an exclusive grant of the privileges herein provided for.

20 SEC. 17. Separability Clause. – If any of the sections or provisions of this Act is 21 held invalid, all other provisions not affected thereby shall remain valid. 22

SEC. 18. Repealing Clause. –All laws, decrees, orders, resolutions, instructions,
rules and regulations, and other issuances or parts thereof which are inconsistent with
the provisions of this Act are hereby repealed, amended, or modified accordingly.

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27 SEC. 19. *Effectivity.* – This Act shall take effect fifteen (15) days after its 28 publication in the Official Gazette or in a newspaper of general circulation.

Approved,