CONGRESS OF THE PHILIPPINES EIGHTEENTH CONGRESS Second Regular Session

HOUSE OF REPRESENTATIVES

H. No. 8873

BY REPRESENTATIVES FORTUNO, ALVAREZ (F.), MACEDA, VIOLAGO, NOGRALES (J.J.), GUYA, DY (F.M.C.), GARCIA (P.J.), RIVERA, ARENAS, ZUBIRI, QUIMBO, BORDADO, ALONTE, ROMUALDO, GULLAS, UNABIA, MARQUEZ, ROBES, BAUTISTA, VARGAS ALFONSO, FERRER (L.), CASTELO, TEJADA, ALMARIO AND TAN (A.S.), PER COMMITTEE REPORT NO. 796

AN ACT

RENEWING FOR ANOTHER TWENTY-FIVE (25) YEARS THE FRANCHISE GRANTED TO IRIGA TELEPHONE COMPANY, INC. UNDER REPUBLIC ACT NO. 8962, ENTITLED "AN ACT GRANTING THE IRIGA TELEPHONE COMPANY, INC. A FRANCHISE TO CONSTRUCT, INSTALL, ESTABLISH, OPERATE AND MAINTAIN LOCAL EXCHANGE NETWORK IN THE PROVINCE OF CAMARINES SUR AND ALL THE CITIES THEREIN"

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

SECTION 1. Nature and Scope of Franchise. - Subject to the provisions of 1 the Constitution and applicable laws, rules and regulations, the franchise granted to 2 Iriga Telephone Company, Inc., hereunder referred to as the grantee, its successor 3 or assignees, under Republic Act No. 8962, to construct, install, establish, operate, 4 and maintain for commercial purposes and in the public interest, in the Province of 5 Camarines Sur and all the cities therein, wire and wireless telecommunications 6 system, copper, fiber optics, satellite transmit and receive systems, switches and 7 their value-added services such as the transmission of voice, data, facsimile, control 8 signs, audio and video, information services and all other telecommunication system 9 technologies as are at present available or will be made available through 10 technological advances or innovations in the future; or construct, acquire, lease, and 11

operate, or manage transmitting and receiving stations, lines, cables, or systems as
are convenient and essential to efficiently carry out the purpose of this franchise, is
hereby renewed for another twenty-five (25) years.

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5 SEC. 2. Manner of Operation of Stations or Facilities. – The stations or 6 facilities of the grantee shall be constructed and operated in a manner as will, at 7 most, result only in the minimum interference on the wavelengths or frequencies of 8 existing stations or other stations which may be established by law, without in any 9 way diminishing its own right to use its assigned wavelengths or frequencies and the 10 quality of transmission or reception thereon as should maximize rendition of the 11 grantee's services or the availability thereof.

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SEC. 3. Authority of the National Telecommunications Commission. -13 The grantee shall secure from the National Telecommunications Commission (NTC) 14 a Certificate of Public Convenience and Necessity or the appropriate permits and 15 licenses for the construction, installation, and operation of its telecommunications 16 systems or facilities. In issuing the certificate, the NTC shall have the power to 17 regulate and impose such conditions relative to the construction, operation, 18 maintenance, or service level of the telecommunications systems or facilities. Such 19 certificate shall state the areas covered and the date the grantee shall commence 20 the service. The grantee shall not use any frequency in the radio spectrum without 21 authorization from the NTC. The NTC, however, shall not unreasonably withhold or 22 delay the grant of such authority, permit, or license. 23

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In case of any violation of the provisions of this franchise, the NTC shall have the authority to revoke or suspend, after due process, the permits or licenses it issued pursuant to the franchise. The NTC may recommend to Congress the revocation of the franchise for any violation of the provisions of this franchise.

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30 SEC. 4. *Excavation and Restoration Works.* – For the purpose of erecting 31 and maintaining poles or other supports for said wires or other conductors for the 32 purpose of laying and maintaining underground wires, cables, or other conductors, it 33 shall be lawful for the grantee, its successors or assignees, with the prior approval of 34 the Department of Public Works and Highways (DPWH) or the local government unit

(LGU) concerned, as may be appropriate, to make excavations or lay conduits in any 1 of the public places, roads, highways, streets, lanes, alleys, avenues, sidewalks, or 2 bridges of the province, cities, or municipalities: Provided, however, That a public 3 place, road, highway, street, lane, alley, avenue, sidewalk, or bridge disturbed, 4 altered or changed by reason of erection of poles or other supports or the 5 underground laying of wires, other conductors or conduits, shall be repaired and 6 replaced in workmanlike manner by said grantee, its successors or assignees, in 7 accordance with the standards set by the DPWH or the LGU concerned. Should the 8 grantee, its successors or assignees, after the ten (10)-day notice from the said 9 authority, fail, refuse, or neglect to repair or replace any part of public place, road, 10 highway, street, lane, alley, avenue, sidewalk, or bridge altered, changed or 11 disturbed by the said grantee, its successors or assignees, then the DPWH or the 12 LGU concerned shall have the right to have the same repaired and placed in good 13 order and condition, and charge the grantee, its successors or assignees at double 14 the amount of the costs and expenses for such repair or replacement. 15

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SEC. 5. *Responsibility to the Public.* - The grantee shall conform to the ethics of honest enterprise and not use its stations or facilities for obscene or indecent transmission, or for dissemination of deliberately false information, or willful misrepresentation, or assist in subversive or treasonable acts.

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The grantee shall operate and maintain all its stations, lines, cables, systems, and equipment for the transmission and reception of messages, signals, and pulses in a satisfactory manner at all times, and as far as economical and practicable, modify, improve, or change such stations, lines, cables, systems, and equipment to keep abreast with the advances in science and technology.

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The grantee shall improve and extend its services in areas not yet served, and in hazard- and typhoon-prone areas that shall be determined by the National Disaster Risk Reduction and Management Council, or its legal successor, in coordination with the NTC.

The grantee shall also improve and upgrade its equipment, facilities and services, in order to ensure effective compliance with the objectives of Republic Act No. 10639 or the "Free Mobile Disaster Alerts Act".

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SEC. 6. *Rates for Services.* – The charges and rates for telecommunications services of the grantee, except the rates and charges on those that may hereafter be declared or considered as nonregulated services, whether flat rates or measured rates or variations thereof, shall be subject to the approval of the NTC or its legal successor. The rates to be charged by the grantee shall be unbundled, separable, and distinct among the services offered and shall be determined in such a manner that regulated services do not subsidize the unregulated ones.

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SEC. 7. *Right of Government.* – The radio spectrum is a finite resource that
is part of the national patrimony and the use thereof is a privilege conferred upon the
grantee by the State and may be withdrawn any time after due process.

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A special right is hereby reserved to the President of the Philippines, in times 17 of war, rebellion, public peril, calamity, emergency, disaster, or disturbance of peace 18 19 and order: to temporarily take over and operate the stations, transmitters, facilities, or equipment of the grantee; to temporarily suspend the operation of any station, 20 transmitter, facility, or equipment in the interest of public safety, security, and public 21 welfare; or to authorize the temporary use and operation thereof by any agency of 22 the government, upon due compensation to the grantee for the use of the stations, 23 transmitters, facilities, or equipment during the period when these shall be so 24 operated. 25

SEC. 8. *Term of Franchise.* – This franchise shall be in effect for a period of twenty-five (25) years from the date of the effectivity of this Act, unless sooner cancelled. This franchise shall be deemed *ipso facto* revoked in the event the grantee fails to operate continuously for two (2) years.

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31 [SEC. 9. Renewal or Extension of Franchise. – The grantee shall apply for
32 the renewal or extension of its franchise three (3) years before its expiration which

1 shall be reckoned from fifteen (15) days after the publication of the franchise in the

Official Gazette or in a newspaper of general circulation.]

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4 **SEC.** [**10**] **9.** *Right of Interconnection.* – The grantee is hereby authorized to 5 connect or demand connection of its telecommunications systems to other 6 telecommunications systems installed, operated, and maintained by any other duly 7 authorized person or entity in the Philippines for the purpose of providing extended 8 and improved telecommunications services to the public, under the terms and 9 conditions mutually agreed upon by the parties concerned. This right shall be subject 10 to the review and modification of the NTC.

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SEC. [44] 10. Warranty in Favor of the National and Local Governments. -The grantee shall hold the national, provincial, city, and municipal governments of the Philippines free from all claims, liabilities, accounts, demands, or actions arising out of accidents causing injury to persons or damage to properties, during the construction or operation of the stations, transmitters, facilities, or equipment of the grantee.

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SEC. [12] 11. Sale, Lease, Transfer, Grant of Usufruct, or Assignment of 19 Franchise. - The grantee shall not sell, lease, transfer, grant the usufruct of, nor 20 assign this franchise or the rights and privileges acquired thereunder to any person, 21 firm, company, corporation, or other commercial or legal entity, nor merge with any 22 other corporation or entity, nor shall the controlling interest of the grantee be 23 transferred, simultaneously or contemporaneously, to any person, firm, company, 24 corporation, or entity without the prior approval of Congress. The grantee shall inform 25 Congress, through the Office of the Speaker and Office of the Senate President, of 26 any sale, lease, transfer, grant of usufruct, or assignment of franchise or the rights 27 and privileges acquired thereunder, or of the merger or transfer of the controlling 28 interest of the grantee, within sixty (60) days after the completion of the said 29 transaction. Failure to report to Congress such change of ownership shall render the 30 franchise ipso facto revoked. Any person or entity to which this franchise is sold, 31 transferred, or assigned shall be subject to the same conditions, terms, restrictions, 32 and limitations of this Act. 33

SEC. [13] 12. Dispersal of Ownership. - In accordance with the 1 constitutional provision to encourage public participation in public utilities, the 2 grantee shall offer to Filipino citizens at least thirty percent (30%) of its [common] 3 OUTSTANDING CAPITAL stocks, or a higher percentage that may hereafter be 4 provided by law, in any securities exchange in the Philippines within five (5) years 5 from the effectivity of this Act: *Provided*, That in cases where public offer of shares is 6 not applicable, other methods of encouraging public participation by citizens and 7 corporations operating public utilities must be implemented. Noncompliance 8 therewith shall render the franchise *ipso facto* revoked. 9

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Sec. [14] 13. Commitment to Provide and Promote the Creation of 11 **Employment Opportunities.** – The grantee shall create employment opportunities 12 and accept on-the-job trainees in the franchise operations: *Provided*, That priority 13 shall be accorded to the residents of the place where the principal office of the 14 grantee is located: [Provided further, That the grantee shall ensure that at least sixty 15 percent (60%) of its employees are regular employees and in no case shall the 16 percentage of contractual, job order, or casual employees, and independent 17 contractors combined, exceed forty percent (40%) of its total workforce:] Provided, 18 [*finally*] *FURTHER*, That the grantee shall comply with the applicable labor standards 19 and allowance entitlement under existing labor laws, rules and regulations, and 20 similar issuances. 21

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The employment opportunities or jobs created shall be reflected in the General Information Sheet (GIS) to be submitted to the Securities and Exchange Commission (SEC) annually. [In addition, the grantee shall include in its annual report to Congress the number of trainees and workers whose employment status are made regular, and append the appropriate certificate from the Department of Labor and Employment attesting that it has complied with the employment requirement under this Section.]

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SEC. [45] 14. *Reportorial Requirement.* – The grantee shall submit an annual report on its compliance with the terms and conditions of the franchise and on its operations to the Congress of the Philippines, through the Committee on Legislative Franchises of the House of Representatives and the Committee on Public Services of the Senate, on or before April 30 of every year during the term of its
franchise.

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The annual report shall include an update on the commencement of activities, development, operation and/or expansion of business; audited financial statements; latest GIS officially submitted to the SEC, if applicable; certification of the NTC on the status of its permits and operations; and an update on the dispersal of ownership undertaking, if applicable.

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10 The reportorial compliance certificate issued by Congress shall be required 11 before any application for permit or certificate is accepted by the NTC.

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SEC. [16] 15. Fine. – Failure of the grantee to submit the requisite annual 13 report to Congress shall be penalized with a fine in the amount of One million pesos 14 (P1,000,000.00) each working day of noncompliance, the effectivity of which shall 15 commence upon applicability with other telecommunications franchise grantees: 16 Provided, That in the interim, the grantee shall be liable to pay the fine of Five 17 hundred pesos (P500.00) per working day of noncompliance to the NTC. The fine 18 19 shall be collected separately from the reportorial penalties imposed by the NTC, and it shall be remitted to the Bureau of the Treasury. 20

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SEC. [17] 16. Equality Clause. - Any advantage, favor, privilege, exemption, 22 or immunity granted under existing franchises, or which may hereafter be granted for 23 telecommunications, upon prior review and approval of Congress, shall become part 24 of this franchise and shall be accorded immediately and unconditionally to the herein 25 grantee: Provided, however, That the foregoing shall neither apply to nor affect the 26 provisions of telecommunications franchises concerning territory covered by the 27 franchise, the life span of the franchise, or the type of service authorized by the 28 franchise. 29

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SEC. [48] 17. *Repealability and Nonexclusivity Clause.* – This franchise shall be subject to amendment, alteration, or repeal by Congress when the public interest so requires and shall not be interpreted as an exclusive grant of the privilege herein provided for.

SEC. [19] 18. Separability Clause. - If any of the sections or provisions of 1 this Act is held invalid, all other provisions not affected thereby shall remain valid. 2 3 SEC. [20] 19. Repealing Clause. - All laws, decrees, orders, resolutions, 4 instructions, rules and regulations, and other issuances or parts thereof which are 5 6 inconsistent with the provisions of this Act are hereby repealed, amended, or modified accordingly. 7 8 SEC. [22] 20. Effectivity. – This Act shall take effect fifteen (15) days after its 9 10 publication in the Official Gazette or in a newspaper of general circulation.

Approved,