EIGHTEENTH CONGRESS OF THE) REPUBLIC OF THE PHILIPPINES) Second Regular Session)



SENATE

P.S. Res. No. 708

Introduced by Senators Franklin M. Drilon, Ralph G. Recto, Maria Lourdes Nancy S. Binay, Leila M. De Lima, Richard J. Gordon, Risa Hontiveros, Manuel "Lito" M. Lapid, Francis "Kiko" Pangilinan, Grace Poe, Ramon "Bong" Revilla, Jr., Joel Villanueva

RESOLUTION

CONDEMNING THE ILLEGAL ACTIVITIES OF THE PEOPLE'S REPUBLIC OF CHINA IN THE EXCLUSIVE ECONOMIC ZONE OF THE PHILIPPINES AND OTHER PARTS OF THE WEST PHILIPPINE SEA, IN VIOLATION OF THE UNITED NATIONS CONVENTION ON THE LAW OF THE SEA AND THE 2016 AWARD BY THE PERMANENT COURT OF ARBITRATION IN FAVOR OF THE PHILIPPINES

WHEREAS, on 12 July 2016, the Permanent Court of Arbitration (PCA) in the 1 Hague rendered a landmark Award that rejected the People's Republic of China's 2 expansive claims to historic, sovereign rights, and jurisdiction over the resources and 3 area covered by its Nine Dash Line that encompasses almost the entirety of the South 4 China Sea and encroaches on the maritime entitlements of other coastal states, 5 including the exclusive economic zone (EEZ) and extended continental shelf (ECS) of 6 the Republic of the Philippines, as being incompatible with the provisions of the United 7 Nations Convention on the Law of the Sea (UNCLOS); 8

9 WHEREAS, despite the PCA Award, China continues to assert its claim over and 10 build its presence in the Philippines' EEZ and ECS with its most recent incursion 11 reported on 20 March 2021, when the National Task Force for the West Philippine Sea 12 (NTF-WPS) reported the presence of a fleet of two hundred twenty (220) vessels, 13 believed to belong to the People's Liberation Army Navy, which were moored at the 14 Julian Felipe Reef in the Kalayaan Group of Islands in Palawan and various parts of the 15 Philippine EEZ in the West Philippine Sea;

WHEREAS, the Department of Foreign Affairs (DFA), through Secretary Teodoro
Locsin, Jr., has lodged a series of diplomatic protests over the continued presence of
the Chinese ships within the Philippine EEZ, demanding that "China promptly withdraw

its fishing vessels and maritime vessels in the vicinity and adjacent waters of relevant features in the Kalayaan Group of Islands in the West Philippine Sea, and to direct its fishing vessels to desist from environmentally destructive activities," further stating that the "lingering presence and activities of Chinese vessels in the Philippine maritime zones blatantly infringe upon Philippine sovereignty, sovereign rights, and jurisdiction";

6 WHEREAS, the Chinese embassy in Manila, while saying that the vessels are not 7 militia ships but fishing vessels merely taking shelter in the reef due to rough sea 8 conditions, asserted that Julian Felipe Reef which it calls *Niue Jiao*, is part of Nansha 9 Islands belonging to China and has been a "traditional fishing ground for Chinese 10 fishermen for many years";

WHEREAS, Department of National Defense Secretary Delfin Lorenzana publicly cast doubt on the claim that the large number of Chinese vessels were fishing boats seeking refuge from inclement weather, countering that the area is in open sea and not conducive to shelter, further asserting that the Chinese vessels should promptly leave, there being no reason for them to stay as the weather has been good;

WHEREAS, during the Commission on Appointments hearing on 24 March 2021, Armed Forces of the Philippines Chief of Staff Cirilito Sobejana confirmed that based on aerial photos, the vessels were in "phalanx" – a military formation used during battle;

20 WHEREAS, notwithstanding the diplomatic protests filed and the strong public 21 statements made by Secretaries Locsin and Lorenzana, the sovereignty patrols 22 conducted by the NTF-WPS on 11 April 2021 revealed that an estimated two hundred 23 forty (240) vessels continue to linger in the Philippine EEZ, with one hundred thirty six 24 (136) Chinese vessels spotted at Burgos Reef, and various other vessels in the Ayungin 25 Shoal, Mischief, Chigua, Panganiban, and Zamora Reefs, Pag-Asa, Likas, and Kota Islands, along with two Houbei class missile warships at Panganiban Reef, one 26 27 corvette-class warship at Kagitingan Reef, one navy tugboat at Zamora Reef, Chinese 28 Coast Guard vessels in Pag-Asa Islands, and Chinese maritime militia vessels in Bajo 29 De Masinloc (Scarborough Shoal);

WHEREAS, on 12 April 2021, the Department of Foreign Affairs summoned Chinese Ambassador to the Philippines Huang Xilian to "express displeasure over the illegal lingering presence of Chinese vessels in the Julian Felipe Reef," reiterating that

the same lies within the EEZ of the Philippines and that the continuing presence of
 Chinese vessels therein is a "source of regional tension";

WHEREAS, China's actions in the West Philippine Sea and in the whole of South China Sea are the very kind of conduct which the establishment of UNCLOS sought to prevent and is in the nature of what Ambassador Arvid Pardo, considered the Father of the Law of the Sea, has warned against when he urged the United Nations to take action and advocated for a regime that would govern our oceans and seas, saying that "considerations of security and defense impel the major powers to appropriate areas of the ocean floor for their own exclusive use";

WHEREAS, the UNCLOS serves as the Constitution for the oceans and is an international treaty codifying customary international law, which does not regard the display of military might or strength as a valid means for appropriating or claiming maritime areas and resources, the same having been ascribed to coastal states based only on an established legal framework which was agreed upon when the Convention was adopted on December 1982, entered into force in November 1994, and ratified by One Hundred Sixty-Seven (167) States and the European Union;

17 WHEREAS, under Articles 56 and 57 of the UNCLOS, the exclusive economic 18 zone measures 200 nautical miles from the baselines of the coastal state, over which the latter has "sovereign rights for the purpose of exploring, exploiting, conserving, 19 and managing the natural resources, whether living or non-living" and has jurisdiction 20 "with regard to the establishment and use of artificial islands, installations, and 21 structures", and as to those exclusive economic zones, other States "shall have due 22 23 regard to the rights and duties of the coastal state and shall comply with the laws and regulations adopted by the coastal states," pursuant to Article 58 (3) of the UNCLOS; 24

25 WHEREAS, under Article 77 of the UNCLOS, the coastal State exercises 26 "sovereign rights over its continental shelf for the purpose of exploring and exploiting 27 its natural resources," to the exclusion of other States;

WHEREAS, under Article II, Section 7 of the Constitution, "The State shall pursue an independent foreign policy. In its relations with other states, the paramount consideration shall be national sovereignty, territorial integrity, national interest, and the right to self-determination";

WHEREAS, Article XII, Section 2, paragraph 2 of the Constitution further 1 2 provides that "The State shall protect the nation's marine wealth in its archipelagic waters, territorial sea, and exclusive economic zone, and reserve its use and enjoyment 3 4 exclusively to Filipino citizens."

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WHEREAS, contrary to the cited provisions, China's Nine Dash Line Claim 6 "encroaches on 531,000 square kilometers of Philippine EEZ and ECS, including all the 7 oil, gas and mineral resources found in the vast area," as well as the Malampaya gas 8 field which supplies forty percent (40%) of Luzon's energy requirements, as explained 9 by Former Justice Antonio Carpio in his book entitled "South China Sea Dispute: Philippine Sovereign Rights and Jurisdiction in the West Philippine Sea"; 10

11 WHEREAS, since 1974, China has forcibly dislodged coastal states such as Vietnam, Indonesia, Malaysia, and the Philippines from reefs and maritime features 12 within their jurisdiction, occupied various reefs within the region, including the 13 14 Philippine EEZ and ECS, in particular: seizing Kagitingan Reef in 1988 by "erecting a radar structure and military facilities"; the Mischief Reef in 1995, by initially building 15 structures claimed to be shelters from fishermen; in 2014 and 2015, eventually 16 17 dredging the Mischief reef to make way for the creation of a 590-hectare artificial 18 island hosting an air-and-naval base; in 2011, preventing Philippine-commissioned ships from undertaking oil and gas surveys in the Reed Bank; in 2012, "laying 19 20 sovereignty steel markers on the James Shoal and seizing Scarborough Shoal"; in 2013, "conducting air-sea military drills in the Bashi Channel between Taiwan and the 21 Philippines"; in 2020, began to operate two new research stations in the Kagitingan 22 23 and Zamora Reefs, with their research center base situated in the Panganiban Reef, all located within the West Philippine Sea; 24

25 WHEREAS, the foregoing acts display a pattern which China has consistently 26 employed, leading to the creation of around twenty seven (27) major Chinese outposts 27 in the East and South China Seas, by first sending patrol boats disguised as fishing 28 boats and driving out vessels belonging to other coastal states, subsequently sending dredgers that wreck fragile reefs to make way for foundations of rock and sand, and 29 30 finally constructing ports, roads, airstrips which are later manned by military personnel equipped with sensors and weapons; 31

1 WHEREAS, the acts described are in clear violation of Article 60 of the UNCLOS 2 which states that "in the exclusive economic zone, the coastal State shall have the 3 exclusive right to construct and to authorize and regulate the construction, operation, 4 and use of artificial islands, installations and structures" and as such the reclamation 5 and construction undertaken by China within the Philippine EEZ are illegal, and no 6 legitimate claims may emanate from such illegally constructed artificial islands or 7 structures;

8 WHEREAS, while China's increasing dominance as regional and world power 9 cannot be denied, its open and serious contempt of the UNCLOS, as well as its 10 expansion of influence in the area at the expense of legitimate interests and legally-11 recognized maritime entitlements of smaller nations like the Philippines, must be firmly 12 resisted and denounced and the 2016 PCA Award vigorously asserted;

WHEREAS, neither close diplomatic and political ties nor promise of donations, aids or loans, whether they actually materialize or not, should be mistaken as acceptance of China's creeping hegemony over our region and country, and no promise of economic largesse often undelivered should soften our resolve against these illegal and unwarranted incursions;

WHEREAS, China should not be allowed to rewrite or nullify the UNCLOS, which 18 was painstakingly negotiated and ratified by various States, as such blatant disregard 19 of established international law not only has serious ramifications on a rules-based 20 international order but likewise deprives Filipino fishermen of livelihood, prevents the 21 22 Philippines from fully taking advantage of the resources within its exclusive economic zone, causes irreparable damage to the marine environment due to pollution and 23 24 destruction of coral reefs, and serves to militarize the South China Sea, thereby threatening the peace and security in this region and the world: Now, therefore, be it 25

RESOLVED, That the Senate of the Philippines condemn in the strongest possible terms the illegal activities of the People's Republic of China in the exclusive economic zone of the Philippines and other parts of the West Philippine Sea, in violation of the United Nations Convention on the Law of The Sea and the 2016 Award by the Permanent Court of Arbitration in favor of the Philippines

31 Adopted.

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