EIGHTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES Second Regular Session

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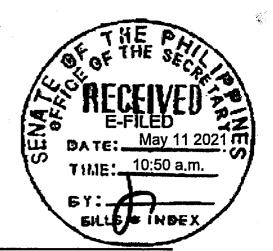
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P.S. Res. No. **720**



Introduced by SENATOR LEILA M. DE LIMA

RESOLUTION

URGING THE APPROPRIATE SENATE COMMITTEE TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, ON REPORTED ILLEGAL MINING OPERATIONS IN CANDELARIA, ZAMBALES AND ITS ALLEGED LINKS TO THE ILLEGAL CONSTRUCTION OF CHINESE INFRASTRUCTURE AND RECLAMATION PROJECTS IN THE WEST PHILIPPINE SEA AND PERFORM A SYSTEMATIC REVIEW OF ONGOING LARGE-SCALE MINING PROJECTS IN THE PHILIPPINES WITH THE END VIEW OF DETERMINING COMPLIANCE TO RELEVANT ENVIRONMENTAL LAWS AND GUIDELINES AND ADDRESSING THE ENFORCEMENT AND POLICY GAPS OF PHILIPPINE MINING LAWS

WHEREAS, Section 16, Article II of the 1987 Constitution provides that "[t]he State shall protect and advance the right of the Filipino people to a balanced and healthful ecology in accord with the rhythm and harmony of nature";

WHEREAS, Section 2, Article XII of the 1987 Constitution states, in part, that "[t]he exploration, development, and utilization of mineral resources shall be under the full control and supervision of the State";

WHEREAS, Section 2 of Republic Act No. 7942, otherwise known as the "Philippine Mining Act of 1995", declares that "[a]ll mineral resources in public and private lands within the territory and exclusive economic zone of the Republic of the Philippines are owned by the State. It shall be the responsibility of the State to promote their rational exploration, development, utilization and conservation through the combined efforts of government and the private sector in order to enhance national growth in a way that effectively safeguards the environment and protect the rights of affected communities";

WHEREAS, despite numerous laws and regulations in place to protect the environment from destructive mining practices, the Philippine mining industry remains mired in controversy with issues such as environmental pollution and degradation, allegations of corruption, and human rights abuses, particularly rights of indigenous peoples (IPs), hounding mining projects nationwide;

WHEREAS, in yet another controversial mining project, a petition paper dated 25 April 2021 submitted by the non-government, people's organization Save Candelaria Zambales Movement, Inc. claims that a certain Yinglong Steel Corporation has been illegally conducting mining operations in the municipality of Candelaria in the province of Zambales;¹

WHEREAS, the petition paper notes that several ocular inspections by local officials in Candelaria have determined that Yinglong has been cutting trees, constructing access roads, building facilities such as bunkhouses, and using heavy equipment without necessary permits;²

WHEREAS, the residents of Candelaria, Zambales had already expressed their anti-mining sentiments for an earlier mining project in the area when the Save Candelaria Movement managed to gather 8,000 signatures for its anti-ferronickel plant (FNP) campaign out of the 15,000 registered voters in Candelaria in 2019;³

WHEREAS, the petitioners also suspect that the materials being illegally mined are eventually used to construct China's reclamation and military infrastructures in the West Philippine Sea (WPS). This claim has been raised by several other environmental groups for various dredging and mining projects all over the Philippines;⁴

WHEREAS, further controversy surrounding the mining industry was stirred when, in a move intended to spur the pandemic-ridden economy, President Duterte issued Executive Order (EO) No. 130 on 15 April 2021 which lifted a nearly decadelong moratorium on new mining agreements. EO No. 130 overturns a portion of EO No. 79, signed by then-President Benigno S. Aquino III in 2012, which had barred the signing of new mineral agreements "until a legislation rationalizing existing revenue sharing schemes and mechanisms shall have taken effect". The move was praised by proponents of mining but was altogether lambasted by environmental groups as one that placed profit over a healthy ecology:5

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¹ Copy furnished to the Office of Senator De Lima

² Ibid.

³ Ibid.

⁴ Aglibot, J. R. (9 April 2021). China using PH soil to build islands in WPS; probe sought – group. Retrieved 3 May 2021, from https://globalnation.inquirer.net/195040/probe-sought-of-reports-china-using-ph-soil-to-build-military-bases-in-west-philippine-sea ³ Ranada, P. (15 April 2021). Duterte lifts ban on new mining agreements. Retrieved 3 May 2021, from https://www.rappler.com/business/duterte-lifts-ban-new-mining-agreements

WHEREAS, it bears repeating that all activities which tend to disturb or destroy the environment must always be preceded by a meticulous assessment of their consequences. Environmental impact studies should also be conducted to aid both the public and private sectors in chartering the course of the activities that involve and affect the environment and the communities that inhabit them;

WHEREAS, there is a need to swiftly address this situation to prevent the misappropriation or impairment of the environment and "arrest the unabated hemorrhage of the country's vital life support systems and continued rape of Mother Earth";6

WHEREAS, it cannot be gainsaid that the adverse effects, disastrous consequences, serious injury and irreparable damage of this continued trend of the destruction of nature to the present generation and to generations yet unborn are evident and incontrovertible. The State must not shut its eyes to the realities that demand its urgent action and a faithful compliance to its duty under the Constitution to protect and uphold the right of one and all to a balanced and healthful ecology;

WHEREAS, as already eloquently declared by the Supreme Court in Oposa v. Factoran, the right to a balanced and healthful ecology considers the "rhythm and harmony of nature" which "indispensably include, inter alia, the judicious disposition, utilization, management, renewal and conservation of the country's forest, mineral, land, waters, fisheries, wildlife, off-shore areas and other natural resources to the end that their exploration, development and utilization be equitably accessible to the present as well as future generations. Every generation has a responsibility to the next to preserve that rhythm and harmony for the full enjoyment of a balanced and healthful ecology." Needless to say, it is also the responsibility of the Senate as one of the pillars of this nation to do its part in protecting and preserving the environment;

WHEREAS, based on the aforementioned, the need to conduct an inquiry into this allegedly illegal mining operation in Candelaria, Zambales as well as a systematic review of all pending and ongoing large-scale mining projects in the Philippines to determine their compliance with relevant environmental laws, regulations, guidelines and procedures is already overdue. The State must deal with the matter

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Oposa v. Factoran. (G.R. No. 101083; July 30, 1993)

seriously and hold accountable those who made this incident possible to the full extent of the law;

WHEREAS, there is also a need to verify the serious allegations that the materials being extracted in various mining and dredging projects are indeed being used to construct and fortify illegal Chinese infrastructure projects in the WPS;

WHEREAS, there is an even more urgent need to conduct a systematic review of existing policies and legislation pertaining to mining and determine a policy direction that will not only protect human rights and preserve the environment but also ensure Philippine sovereignty as well;

WHEREAS, there is a need to ensure that the exploration and utilization of the country's natural resources, and the implementation of projects that are public in nature are in compliance with existing laws and in pursuit of our national interests and for the economic and ecological benefit of the Filipino people;

WHEREAS, the exigency of raising funds for the government's budget deficit and response to the impact of the COVID-19 pandemic should never be an excuse to open the "floodgates" of unregulated and illegal mining that destructs the environment and the future of our younger generations;

WHEREAS, the enforcement of existing mining laws and policies should be ensured and the full extent of these laws must be upheld, including penalizing violators of these laws considering the irreparable destruction of illegal mining activities brings to our environment, culture and society;

NOW, THEREFORE, BE IT RESOLVED BY THE SENATE, to urge the appropriate Senate Committee to conduct an inquiry, in aid of legislation, on reported illegal mining operations in Candelaria, Zambales and its alleged links to the illegal construction of Chinese infrastructure and reclamation projects in the West Philippine Sea and perform a systematic review of ongoing large-scale mining projects in the Philippines with the end view of determining compliance to relevant environmental laws and guidelines and addressing the enforcement and policy gaps of Philippine mining laws.

Adopted,