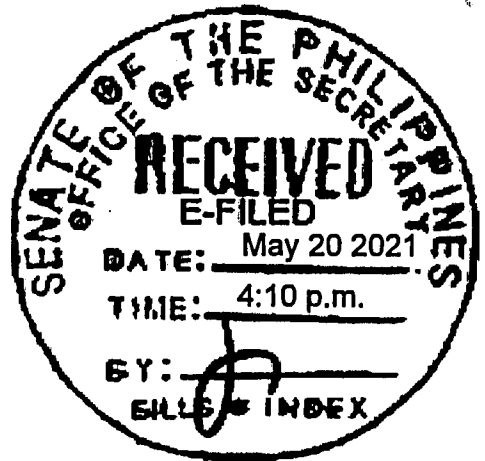


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EIGHTEENTH CONGRESS OF THE PHILIPPINES )  
REPUBLIC OF THE PHILIPPINES- )  
Second Regular Session )



S E N A T E

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**COMMITTEE REPORT NO. 259**

Submitted jointly by the Committees on Public Order and Dangerous Drugs; Local Government; and Finance and on May 20 2021.

Re: Senate Bill No. 2215 prepared by the Committees

Recommending its approval in substitution of Senate Bill Nos 1935 and 1952, taking into consideration House Bill No. 7812.

Sponsor: Ronald "Bato" Dela Rosa

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**MR. PRESIDENT:**

The Committees on Public Order and Dangerous Drugs; Local Government; and Finance; to which were referred **Senate Bill No. 1935**, introduced by Senator Vicente Sotto III, entitled:

**"AN ACT  
INSTITUTIONALIZING ANTI-DRUG-ABUSE COUNCILS IN PROVINCES,  
CITIES, MUNICIPALITIES, AND BARANGAYS, APPROPRIATING FUNDS  
THEREFOR, AND FOR OTHER PURPOSES"**

and **Senate Bill No. 1952**, introduced by Senator Ronald "Bato" Dela Rosa, entitled:

**"AN ACT  
INSTITUTIONALIZING ANTI-DRUG-ABUSE COUNCILS IN PROVINCES,  
CITIES, MUNICIPALITIES, AND BARANGAYS, APPROPRIATING FUNDS  
THEREFOR, AND FOR OTHER PURPOSES"**

taking into consideration **House Bill No. 7812** introduced by Representatives Barbers, Baronda, Belmonte, Babasa JR., Peña Jr., Savellano, Bustos, Nieto, Siao, Bravo Jr., Cabredo, Jalosjos Jr., Lusotan, Arenas, Cabocahan III, Tutor, Plaza, Tambunting, Bautista-Bandigan, and Collantes, entitled:

**"AN ACT  
CREATING ANTI-DRUG ABUSE COUNCILS (ADACS) IN ALL PROVINCES,  
CITIES, MUNICIPALITIES, AND BARANGAYS THROUGHOUT THE  
COUNTRY"**

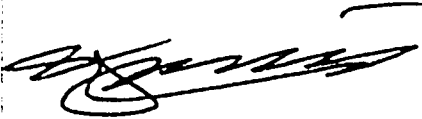
have considered the same and have the honor to report them back to the Senate with the recommendation that the attached **Senate Bill No. 2215**, prepared by the Committees, entitled:

**"AN ACT  
INSTITUTIONALIZING ANTI-DRUG ABUSE COUNCILS IN EVERY LOCAL  
GOVERNMENT UNIT, AND FOR OTHER PURPOSES"**

be approved in substitution of Senate Bill Nos. 1935 and 1952 taking into consideration House Bill No. 7812, with Senators Sotto, Dela Rosa, Tolentino, and Angara as authors thereof.

Respectfully submitted:

*Chairpersons*



**FRANCIS "TOL" N. TOLENTINO**  
*Committee on Local Government*  
*Member, Committees on Public Order*  
*and Dangerous Drugs; and Finance*



**RONALD "BATO" DELA ROSA**  
*Committee on Public Order and*  
*Dangerous Drugs*  
*Member, Committees on Local*  
*Government; and Finance*



With reservations on mandatory provisions imposed upon LGUs which might be burdensome especially to low income class localities

**SONNY ANGARA**  
*Committee on Finance*

*Vice-Chairpersons*



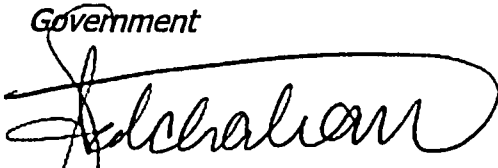
**CHRISTOPHER BONG GO**  
*Committees on Public Order and*  
*Dangerous Drugs; and Finance*  
*Member, Committee on Local*  
*Government*

**PANFILO M. LACSON**  
*Committees on Public Order and*  
*Dangerous Drugs; and Finance*  
*Member, Committee on Local*  
*Government*



**CYNTHIA A. VILLAR**  
*Committee on Finance*  
*Member, Committee on Local*  
*Government*

**IMEE R. MARCOS**  
*Committees on Local Government;*  
*and Finance*



**WIN GATCHALIAN**  
*Committee on Finance*  
*Member, Committee on Local*  
*Government*

**JOEL VILLANUEVA**  
*Committee on Finance*  
*Member, Committee on Local*  
*Government*

**RISA HONTIVEROS**  
*Committee on Finance*  
*Member, Committees on Public Order and Dangerous Drugs; and Local Government*

**RICHARD J. GORDON**  
*Committee on Finance*  
*Member, Committee on Public Order and Dangerous Drugs*


*Pia S. Cayetano will interplamend*

**PIA S. CAYETANO**  
*Vice Chairperson, Committee on Finance*


*Grace Poe*  
**GRACE POE**  
*Vice Chairperson, Committee on Finance*

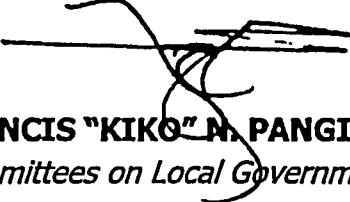
*Members*

  
**MANUEL "LITO" M. LAPID**  
*Committee on Finance*


  
**EMMANUEL D. PACQUIAO**  
*Committees on Public Order and Dangerous Drugs; and Finance*

**AQUILINO "KOKO" PIMENTEL III**  
*Committees on Local Government; and Finance*

  
**MARIA LOURDES NANCY S. BINAY**  
*Committees on Local Government; and Finance*

  
**FRANCIS "KIKO" N. PANGILINAN**  
*Committees on Local Government; and Finance*

**LEILA M. DE LIMA** - (signed in a separate page)  
*Committee on Public Order and Dangerous Drugs; and Finance*

  
**RAMON BONG REVILLA, JR.**  
*Committees on Public Order and Dangerous Drugs; Local Government; and Finance*

*Ex-Officio Members*



**RALPH G. RECTO**  
President Pro-Tempore



**JUAN MIGUEL F. ZUBIRI**  
Majority Leader

**FRANKLIN M. DRILON**  
Minority Leader

**HON. VICENTE C. SOTTO III**  
Senate President

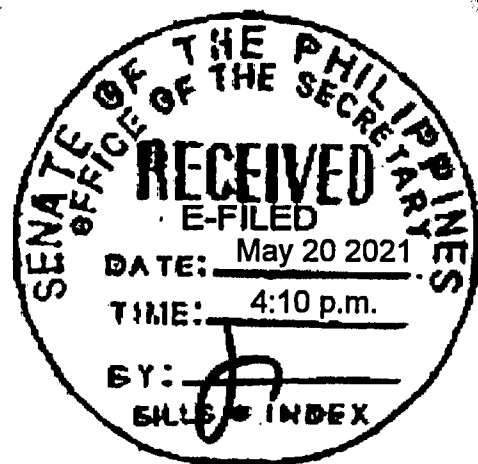
FOR THE BILL INSTITUTIONALIZING ANTI-DRUG ABUSE COUNCILS IN  
EVERY LOCAL GOVERNMENT UNIT, AND FOR OTHER PURPOSES

---

*Leila M. Delima*  
LEILA M. DELIMA

*subject to  
interpellation*

EIGHTEENTH CONGRESS OF THE )  
REPUBLIC OF THE PHILIPPINES )  
Second Regular Session )



SENATE

S. No. 2215

(In substitution of Senate Bill Nos. 1935 and 1952 taking into consideration House Bill No. 7812)

---

Prepared jointly by the Committees on Public Order and Dangerous Drugs; Local Government; and Finance with Senators Sotto, Dela Rosa, Tolentino, and Angara as authors thereof

---

**AN ACT**  
**INSTITUTIONALIZING ANTI-DRUG ABUSE COUNCILS IN EVERY LOCAL GOVERNMENT UNIT, AND FOR OTHER PURPOSES**

*Be it enacted by the Senate and the House of Representatives of the Philippines, in Congress assembled:*

1           **Section 1. Short Title.** – This Act shall be known as the "Anti-Drug Abuse  
2 Councils (ADAC) Law."

3           **SEC. 2. Declaration of Policy.** - It is a declared policy of the State to  
4 safeguard the integrity of its territory and the well-being of its citizenry particularly  
5 the youth, from the harmful effects of dangerous drugs on their physical and mental  
6 well-being.

7           The State shall promote the active and unified involvement of the local  
8 government units, communities and civil service organizations to effectively prevent  
9 the proliferation of prohibited drugs.

1 Towards this end, the State shall establish mechanism and adequate  
2 administrative structural framework to ensure effective implementation of the anti-  
3 drug policies and programs.

4 **SEC. 3. Definition of Terms. – As used in this Act:**

5 (a) "*Anti-Drug Abuse Council*" (*ADAC*) – refers to a multi-sectoral council  
6 composed of local officials and representatives of various community  
7 organizations tasked to spearhead the planning, implementation, and  
8 monitoring of all local anti-drug abuse programs, projects and activities;

9 (b) "*Persons Who Use or Abuse Drugs*" (*PWUDs*) - refer to persons who use any  
10 dangerous drugs and/or controlled precursors and essential chemicals as  
11 defined under Republic Act No. 9165 otherwise known as the "Comprehensive  
12 Dangerous Drugs Act of 2002", as amended, by injecting intravenously or  
13 intramuscularly, by consuming, either by chewing, smoking, sniffing, eating,  
14 swallowing, drinking or otherwise introducing into the physiological system of  
15 the body;

16 (c) "*Community-Based Drug Rehabilitation Program*" (*CBRP*) - refers to an  
17 integrated model for PWUDs with mild severity of addiction. It provides a  
18 continuum of care from outreach and low threshold services through active  
19 coordination among a number of health, social, and other non-specialist  
20 services needed to meet the client's need. It is composed of two core  
21 components namely: Community-based Treatment and Community-based  
22 Support Services.



1           **SEC. 4. Duties and Responsibilities of Local Government Units (LGUs).** – In  
2 addition to duties and responsibilities under existing laws, each LGU shall exercise  
3 the following duties and responsibilities:

- 4           1. Establish, strengthen, and ensure the functionality of its ADAC;
- 5           2. Formulate and implement a comprehensive and integrated Local Anti-Drug  
6 Abuse Plan of Action (LADAPA), in accordance with the recommendations of  
7 the ADAC, to eliminate drug affectation with corresponding targets per  
8 quarter, as included in the local Peace and Order and Public Safety (POPS)  
9 Plan including but not limited to:

- 10           a. Capacity development programs for all stakeholders  
11           through prevention education;
- 12           b. Monitoring of drug clearing operations with the Philippine  
13 National Police (PNP), Philippine Drug Enforcement Agency  
14 (PDEA) and other law enforcement agencies mandated to  
15 the conduct thereof;
- 16           c. Community-Based Drug Rehabilitation Programs;
- 17           d. Aftercare and reintegration programs for PWUDs; and
- 18           e. Advocacy programs on the effects and legal consequences  
19 of illegal drugs, role of family and the youth in the fight  
20 against illegal drugs, among others.

- 21           3. Appropriate at least two percent (2%) of the annual appropriations to fund  
22 anti-illegal drug-related programs, activities, and operations as a mandatory  
23 item in their budgets: *Provided*, That the disbursement of the fund shall be  
24 made by the LGU concerned;

- 1 4. Coordinate with the Department of Health (DOH), the Department of Social  
2 Welfare and Development (DSWD), and the Dangerous Drug Board (DDB) on  
3 the establishment and operation of a CBDRP as well as Reintegration  
4 Programs; and
- 5 5. Effectively implement Section 52 of Republic Act No. 9165, as amended, and  
6 related laws.

7 **SEC. 5. *Institutionalization of ADACs*** – There shall be established an Anti-  
8 Drug Abuse Council (ADAC) in every province, city, municipality and barangay, which  
9 shall exercise the following duties and responsibilities:

- 10 1. Formulate ADAC-LADAPA which contains programs, projects and activities  
11 with corresponding budgetary requirements and timeline, designed to prevent  
12 the proliferation of prohibited drugs;
- 13 2. Initiate, coordinate and monitor the implementation of anti-illegal drug  
14 programs, projects and activities within their jurisdiction;
- 15 3. Provide guidelines for the operation and management of Community-Based  
16 Drug Rehabilitation Programs;
- 17 4. Recommend to the local *Sanggunian* the adoption of measures for the  
18 enactment of appropriate legislation on anti-illegal drug programs;
- 19 5. Conduct a meeting at least once a month, or as often as may be necessary at  
20 the discretion of the ADAC Chairperson, and upon request of the majority of  
21 the members of the Council;
- 22 6. Serve as an information-gathering mechanism which will monitor and report  
23 to appropriate authorities illegal drug facilities and activities within their  
24 jurisdiction;

- 1 7. Monitor the implementation of anti-illegal drug programs and link information  
2 to decisions and actions by concerned central government authorities;  
3 8. Ensure effective and sustainable anti-drug activities; and  
4 9. Establish and maintain close coordination and cooperation with anti-drug law  
5 enforcement agencies.

6 **SEC. 6. *Composition of ADAC.* –**

7 a) Barangay Anti-Drug Abuse Council (BADAC) – Every barangay, shall  
8 establish BADAC which shall be composed of the following:

- |    |                  |   |   |
|----|------------------|---|---|
| 9  | Chairperson      | - | Punong Barangay   |
| 10 | Vice-Chairperson | - | Chairperson of the Sangguniang Barangay Peace and       |
| 11 |                  |   | Order Committee   |
| 12 | Members          | - | Chairperson of the Sangguniang Barangay Health          |
| 13 |                  |   | Committee   |
| 14 |                  | - | Chairperson of Women and Family Committee;              |
| 15 |                  | - | Sangguniang Kabataan (SK) Chairperson;                  |
| 16 |                  | - | Public School Principal/Head teacher or its authorized  |
| 17 |                  |   | representative;   |
| 18 |                  | - | Chief Tanod/Executive Officer;                          |
| 19 |                  | - | A representative from any NGOs/civil society/people's   |
| 20 |                  |   | organization to be nominated by majority of its members |
| 21 |                  |   | and appointed by the Chairperson;                       |
| 22 |                  | - | A representative of faith-based organization to be      |
| 23 |                  |   | nominated by majority of its members and appointed by   |
| 24 |                  |   | the Chairperson;  |

- 1                                   -     A Barangay Health worker;  
2 Adviser                       -     City or Municipal Chief of Police or its authorized  
3                                   representative

4            In addition to those mentioned in Section 5, BADAC shall have the duties and  
5 responsibilities to:

- 6            1. Determine and maintain record of the names and other pertinent  
7                information of residents, and likewise, record, update, and monitor all  
8                drug-related incidents/cases reported or filed and its effect on the  
9                peace and order situation in the barangay including listings of  
10               suspected drug users and peddlers;  
11            2. Establish a barangay rehabilitation referral system, through the  
12               Barangay Rehabilitation and Referral Desk, which shall be responsible  
13               for providing immediate action and assistance for PWUDs who  
14               surrender and citizens who intend to report any person/s involved in  
15               illegal drugs;  
16            3. Monitor individuals who are undertaking Community-Based Drug  
17               Rehabilitation Treatment through their attendance and completion of  
18               CBRP requirements;  
19            4. Submit monthly reports to the concerned Municipal/City Anti-Drug  
20               Abuse Council (MADAC/CADAC); and  
21            5. Conduct an Information Education Campaign.

22            b) Municipal Anti-Drug Abuse Council (MADAC) – Every municipality shall  
23 establish MADAC which shall be composed of the following:

- 24 Chairperson               -     Mayor

- 1 Vice-Chairpersons - PNP Chief of Police (for law enforcement); and  
2 - Department of Education (DepEd) District Supervisor (for  
3 control and prevention)
- 4 Members - Municipal Local Government Operations Officer;  
5 - Municipal Social Welfare Officer;  
6 - Municipal Health Officer;  
7 - Municipal Public Information Officer;  
8 - Liga ng Barangay President;  
9 - SK Federation President;  
10 - At least two (2) representatives of NGOs/people's  
11 organization to be nominated by majority of its members  
12 and appointed by the Chairperson; and  
13 - Representative of faith-based organization to be  
14 nominated by majority of its members and appointed by  
15 the Chairperson.

16 In addition to those mentioned in Section 5, MADAC shall have the duties and  
17 responsibilities to:

- 18 1. Establish a one-stop-shop facility which shall be responsible for the  
19 assessment of PWUDs and the subsequent referral and/or  
20 processing of their applications for petitions for confinement,  
21 treatment and rehabilitation, including their eventual reintegration  
22 to the community;
- 23 2. Submit semestral and annual monitoring and evaluation reports to  
24 the concerned Provincial Anti-Drug Abuse Council (PADAC); and

1                   3. Conduct advocacy and/or preventive education seminars.

2                   c) City Anti-Drug Abuse Council (CADAC) – Every city shall establish CADAC

3 which shall be composed of the following:

4 Chairperson           -     Mayor

5 Vice-Chairpersons   -     PNP Director (for law enforcement); and

6                                 -     DepEd City Division Superintendent (for control and  
7 prevention)

8 Members             -     Department of Justice (DOJ) City Prosecutor;

9                                 -     City Social Welfare Officer;

10                                -     City Health Officer;

11                               -     City Public Information Officer;

12                               -     Liga ng Barangay President;

13                               -     SK Federation President;

14                               -     At least two (2) representatives of NGOs/people's  
15 organization to be nominated by majority of its members  
16 and appointed by the Chairperson; and

17                               -     A representative of faith-based organization to be  
18 nominated by majority of its members and appointed by  
19 the Chairperson.

20                   In addition to those mentioned in Section 5, CADAC shall have the same  
21 duties and responsibilities with MADAC as those provided in paragraph (b) of this  
22 Section.

23                   d) Provincial Anti-Drug Abuse Council (PADAC) – Every province shall  
24 establish PADAC which shall be composed of the following:

- 1 Chairperson - Governor
- 2 Vice Chairpersons - PNP Provincial Director (for law enforcement); and
- 3 - DepEd Provincial Director (for control and prevention)
- 4 Members - Department of the Interior and Local Government (DILG)
- 5 Provincial Director;
- 6 - DOJ Provincial Prosecutor;
- 7 - Provincial Social Welfare Officer;
- 8 - Provincial Health Officer;
- 9 - Provincial Public Information Officer;
- 10 - SK Federation President;
- 11 - At least two (2) representatives of NGOs/people's
- 12 organization to be nominated by majority of its members
- 13 and appointed by the Chairperson;
- 14 - A representative of faith-based organization to be
- 15 nominated by majority of its members and appointed by
- 16 the Chairperson;
- 17 - Provincial Probation and Parole officers; and
- 18 - All CADAC/MADAC Chairpersons.

19 In addition to those mentioned in Section 5, PADAC shall have the duties and  
 20 responsibilities to:

- 21 1. Ensure the functionality of all CADAC/MADAC/BADAC within their
- 22 jurisdiction; and
- 23 2. Provide support for the operationalization of the Community-Based
- 24 Drug Rehabilitation Programs of the LGUs.

1           **SEC. 7. *Establishment of the Anti-Drug Abuse Office (ADAO).*** – Every city and  
2 municipality shall create an Anti-Drug Abuse Office. Each ADAO shall have at least  
3 two (2) staff with *plantilla* positions. The ADAO shall have the following functions:

- 4           1. Serve as Secretariat of the ADAC;
- 5           2. Provide technical and administrative support services to the ADAC; and
- 6           3. Perform other functions as may be prescribed by ADAC.

7           **SEC. 8. *Performance Monitoring.*** – The Department of the Interior and Local  
8 Government (DILG) shall monitor and evaluate the proper and effective  
9 implementation of the provisions of this Act. The DILG may establish an incentives  
10 and awards system for local government units which have effectively implemented  
11 the provisions of this Act.

12           **SEC. 9. *Implementing Rules and Regulations.*** – The DILG, in coordination  
13 with DSWD, DDB, PDEA, PNP, DepEd, DOH, and other stakeholders, shall within  
14 sixty (60) days from the effectivity of this Act, promulgate the necessary rules and  
15 regulations for the effective implementation of this Act

16           **SEC. 10. *Repealing Clause.*** – Section 51, Article VII of Republic Act No. 9165  
17 is hereby repealed.

18           Any law, presidential decree or issuance, executive order, letter of instruction,  
19 rule or regulation inconsistent with the provisions of this Act is hereby repealed, or  
20 modified accordingly.

21           **SEC. 11. *Separability Clause.*** - If any portion of this Act is declared  
22 unconstitutional or invalid, the remainder of this Act or any provisions not affected  
23 thereby shall remain in force and effect.



1           **SEC. 12. Effectivity.** - This Act shall take effect fifteen (15) days following its  
2 complete publication in the Official Gazette or a national newspaper of general  
3 circulation.

*Approved,*