

EIGHTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES Third Regular Session

SENATE

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P.S. Res. No. 778

Introduced by SENATOR LEILA M. DE LIMA

RESOLUTION

DIRECTING THE APPROPRIATE SENATE COMMITTEE TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, ON THE REPORTED DUMPING OF HUMAN WASTE AND WASTEWATER BY CHINESE VESSELS IN THE WEST PHILIPPINE SEA AND KALAYAAN GROUP OF ISLANDS, DAMAGING OUR CORAL REEFS AND MARINE LIFE, AND THREATENING OUR FOOD SECURITY

WHEREAS, the 1987 Constitution, Art. II, Section 7 provides that "[t]he State
shall pursue an independent foreign policy. In its relations with other states, the
paramount consideration shall be national sovereignty, territorial integrity, national
interest, and the right to self-determination;"

5 WHEREAS, the same in Art. II, Section 16 provides that "[t]he State shall 6 protect and advance the right of the people to a balanced and healthful ecology in 7 accord with the rhythm and harmony of nature;"

WHEREAS, the same on Art. XIII, Section 7 provides that "[t]he State shall 8 protect the rights of subsistence fishermen, especially of local communities, to the 9 preferential use of the communal marine and fishing resources, both inland and 10 offshore. It shall provide support to such fishermen through appropriate technology 11 and research, adequate financial, production, and marketing assistance, and other 12 services. The State shall also protect, develop, and conserve such resources. The 13 protection shall extend to offshore fishing grounds of subsistence fishermen against 14 foreign intrusion. Fishworkers shall receive a just share from their labor in the 15 utilization of marine and fishing resources;" 16

WHEREAS, it is prohibited under Section 4 of P.D. No. 979 or the Marine
Pollution Decree of 1976, to discharge, dump or suffer, permit the discharge of oil,

noxious gaseous and liquid substances and other harmful substances from or out of
any ship, vessel, barge, or any other floating craft, or other man-made structures at
sea, by any method, means or manner, into or upon the territorial and inland
navigable waters of the Philippines;

WHEREAS, the Philippines is a state party to the International Convention for 5 the Prevention of Pollution from Ships (MARPOL). Annex IV of the same contains 6 requirements to control pollution of the sea by sewage; the discharge of sewage into 7 the sea is prohibited, except when the ship has in operation an approved sewage 8 treatment plant or when the ship is discharging comminuted and disinfected sewage 9 using an approved system at a distance of more than three nautical miles from the 10 nearest land; sewage which is not comminuted or disinfected has to be discharged at 11 a distance of more than 12 nautical miles from the nearest land; 12

WHEREAS, under E.O. No. 192, the Department of Environment and Natural Resources is mandated to "[c]onserve specific terrestrial and marine areas representative of the Philippine natural and cultural heritage for present and future generations;"

WHEREAS, under Section 3 of R.A. No. 9993, otherwise known as the Philippine Coast Guard Law of 2009, the Philippine Coast Guard is mandated to "enforce regulations in accordance with all relevant maritime international conventions, treaties or instruments and national laws for the promotion of safety of life property at sea within the maritime jurisdiction of the Philippines and conduct port state control implementation;"

WHEREAS, under R.A. No. 8550, otherwise known as the Philippine Fisheries Code of 1998, it is declared a policy of the state "to ensure the rational and sustainable development, management and conservation of the fishery and aquatic resources in Philippine waters including the Exclusive Economic Zone (EEZ) and in the adjacent high seas, consistent with the primordial objective of maintaining a sound ecological balance, protecting and enhancing the quality of the environment;"

WHEREAS, swarms of Chinese vessels have dumped human waste and wastewater for years in the West Philippine Sea, causing algae blooms that have damaged coral reefs and threatened fish in an unfolding catastrophe, according to

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Simularity Inc., a software company creating artificial intelligence technologies for
 satellite imagery analysis;¹

WHEREAS, they added that satellite images over the last five years show how human waste, sewage and wastewater have accumulated and caused algae in a cluster of reefs in the Spratlys region where hundreds of Chinese fishing ships have anchored in batches;²

7 WHEREAS, Liz Derr of Simularity said that "[t]his is a catastrophe of epic 8 proportions and we are close to the point of no return." She warned that schools of 9 fish, including migratory tuna, breed in the reefs that are being damaged and could 10 cause fish stocks to considerably decline in an offshore area that is a key regional 11 food source;³

WHEREAS, Simularity further reported that sewage discharge led to increase in chlorophyll-A pigment, as evidenced by satellite imagery taken in mid-June. This was also seen in the Union Banks or Pagkakaisa Banks, a group of features in the Kalayaan Island Group — which the Philippines considers part of Palawan province;⁴

WHEREAS, the report said chlorophyll-A concentration leads to excess phytoplankton which cannot be consumed by the reef inhabitants, so they die and sink to the sea floor to be consumed by bacteria. These bacteria consume oxygen that would normally be available to the fish, creating a "dead zone" for marine life;⁵

WHEREAS, Derr added that "[t]he damage to the reefs in just the last five years is visible from space. This time period is after and therefore in addition to the well-documented reef destruction wrought by China's giant clam harvesting and artificial island building;"⁶

24 WHEREAS, the Kalayaan Group of Islands form part of our territory as a 25 municipality of Palawan under R.A. No. 9522, which defined the Archipelagic

¹ Gomez, Jim. The Washington Post (12 July 2021). US expert: Images show Chinese ship waste endangering reefs. Retrived from: https://www.washingtonpost.com/world/us-expert-images-show-chinese-ship-waste-endangering-reefs/2021/07/12/9889c4ec-e306-11eb-88c5-4fd6382c47cb_story.html ² Ibid.

³ Ibid.

⁴ CNN Philippines. (13 July 2021). *Chinese ships destroying Spratly reefs by dumping human waste, sewage – report*. Retrieved from: https://cnnphilippines.com/news/2021/7/13/Spratly-Reef-China-ship-damage-Simularity.html

⁵ Ibid.

⁶ Ibid.

Baseline of the Philippines. As such, we have complete sovereign rights over the said
area, including the power to conserve and protect the marine resources;

WHEREAS, uncontrolled waste-dumping not only will damage our marine resources, but will endanger our food security by destroying the breeding grounds of many of our fishes;

6 WHEREAS, this unregulated dumping of waste in our waters constitutes a 7 direct affront to our sovereignty and an attack on our territory. If our government 8 fails or refuses to act, it will prejudice the interests of our country, now and for future 9 generations;

WHEREAS, it behooves the Senate to determine the extent of the damage caused by waste-dumping in the Kalayaan Group of Islands and the action available to our government to protect our marine resources within our territorial waters and EEZ;

WHEREAS, there is also a need to review existing laws to cover vessels who stay for extended periods of time in the waters over which our country exercises sovereign rights;

NOW, THEREFORE, BE IT RESOLVED BY THE SENATE, to direct the
appropriate Senate Committee to conduct an inquiry, in aid of legislation, on the
reported dumping of human waste and wastewater by Chinese vessels in the West
Philippine Sea and the Kalayaan Group of Islands, damaging our coral reefs and
marine life, and threatening our food security.

Adopted,

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