CONGRESS OF THE PHILIPPINES EIGHTEENTH CONGRESS Second Regular Session

HOUSE OF REPRESENTATIVES

H. No. 9424

BY REPRESENTATIVES LAGMAN, ALVAREZ (F.), MACEDA, VIOLAGO, GARIN (J.), NIETO, MADRONA, MARTINEZ, ABUEG-ZALDIVAR, REVILLA, TAN (A.S.), GARBIN, SIAO, ALBANO, NOGRALES (J.J.), FERRER (L.) AND ALONTE, PER COMMITTEE REPORT NO. 991

AN ACT

RENEWING FOR ANOTHER TWENTY-FIVE (25) YEARS THE FRANCHISE GRANTED TO BICOL TELEPHONE AND TELEGRAPH, INC. UNDER REPUBLIC ACT NO. 8342, ENTITLED "AN ACT GRANTING THE BICOL TELEPHONE AND TELEGRAPH, INC. A FRANCHISE TO CONSTRUCT, ESTABLISH, INSTALL, MAINTAIN AND OPERATE LOCAL EXCHANGE NETWORK IN THE PROVINCES OF ALBAY AND SORSOGON"

<u>Be it enacted by the Senate and House of Representatives of the Philippines in</u> <u>Congress assembled:</u>

SECTION 1. Nature and Scope of Franchise. - Subject to the provisions of 1 the Constitution and applicable laws, rules and regulations, the franchise granted to 2 Bicol Telephone and Telegraph, Inc., hereunder referred to as the grantee, its 3 successor or assignees, under Republic Act No. 8342, to construct, install, establish, 4 operate, and maintain for commercial purposes and in the public interest, in the 5 Provinces of Albay and Sorsogon, wired and wireless telecommunications systems 6 and facilities for domestic telecommunications, including local exchange network, 7 public calling stations, pay telephone stations, or wireless local loop, using copper or 8 fiber optics cables, switches, and satellite transmit and receive systems, and their 9 value-added services such as the transmission of voice, data, facsimile, control signs, 10 11 audio and video, information services, and all other telecommunication system technologies as are at present available or will be made available through 12 technological advances or innovations in the future; or to construct, acquire, lease, 13 operate, or manage transmitting and receiving stations, lines, cables, or systems as 14

are convenient and essential to efficiently carry out the purpose of this franchise, is 1 2 hereby renewed for another twenty-five (25) years.

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SEC. 2. Manner of Operation of Stations or Facilities. - The stations or 4 facilities of the grantee shall be constructed and operated in a manner as will, at most, 5 result only in the minimum interference on the wavelengths or frequencies of existing 6 stations or other stations which may be established by law, without in any way 7 diminishing its own privilege to use its assigned wavelengths or frequencies and the 8 quality of transmission or reception thereon as should maximize rendition of the 9 grantee's services or the availability thereof. 10

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SEC. 3. Authority of the National Telecommunications Commission. - The grantee shall secure from the National Telecommunications Commission (NTC) a 13 Certificate of Public Convenience and Necessity or the appropriate permits and 14 licenses for the construction, installation, and operation of its telecommunications 15 systems or facilities. In issuing the certificate, the NTC shall have the power to regulate 16 and impose such conditions relative to the construction, operation, maintenance, or 17 service level of the telecommunications systems or facilities. Such certificate shall 18 state the areas covered and the date the grantee shall commence the service. The 19 grantee shall not use any frequency in the radio spectrum without authorization from 20 the NTC. The NTC, however, shall not unreasonably withhold or delay the grant of 21 22 such authority, permit, or license.

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In case of any violation of the provisions of this franchise, the NTC shall have 24 the authority to revoke or suspend, after due process, the permits or licenses it issued 25 pursuant to the franchise. The NTC may recommend to Congress the revocation of 26 the franchise for any violation of the provisions of this franchise. 27

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SEC. 4. Excavation and Restoration Works. - For the purpose of erecting 29 and maintaining poles or other supports for said wires or other conductors for the 30 purpose of laying and maintaining underground wires, cables, or other conductors, it 31 shall be lawful for the grantee, its successors or assignees, with the prior approval of 32 the Department of Public Works and Highways (DPWH) or the local government unit 33 (LGU) concerned, as may be appropriate, to make excavations or lay conduits in any 34 of the public places, roads, highways, streets, lanes, alleys, avenues, sidewalks, or 35

bridges of the province, cities, or municipalities: Provided, however, That a public 1 place, road, highway, street, lane, alley, avenue, sidewalk, or bridge disturbed, altered 2 or changed by reason of erection of poles or other supports or the underground laying 3 of wires, other conductors or conduits, shall be repaired and replaced in workmanlike 4 manner by said grantee, its successors or assignees, in accordance with the standards 5 set by the DPWH or the LGU concerned. Should the grantee, its successors or 6 assignees, after a ten (10)-day notice from the said authority, fail, refuse, or neglect to 7 repair or replace any part of public place, road, highway, street, lane, alley, avenue, 8 sidewalk, or bridge altered, changed or disturbed by the said grantee, its successors 9 or assignees, then the DPWH or the LGU concerned shall have the right to have the 10 same repaired and placed in good order and condition, and charge the grantee, its 11 successors or assignees at double the amount of the costs and expenses for such 12 repair or replacement. 13

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SEC. 5. *Responsibility to the Public.* – The grantee shall conform to the ethics
 of honest enterprise and not use its stations or facilities for obscene or indecent
 transmission, or for dissemination of deliberately false information, or willful
 misrepresentation, or assist in subversive or treasonable acts.

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The grantee shall operate and maintain all its stations, lines, cables, systems, and equipment for the transmission and reception of messages, signals, and pulses in a satisfactory manner at all times, and as far as economical and practicable, modify, improve, or change such stations, lines, cables, systems, and equipment to keep abreast with the advances in science and technology.

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The grantee shall improve and extend its services in areas not yet served, and in hazard- and typhoon-prone areas that shall be determined by the National Disaster Risk Reduction and Management Council, or its legal successor, in coordination with the NTC.

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The grantee shall also improve and upgrade its equipment, facilities and services, in order to ensure effective compliance with the objectives of Republic Act No. 10639 or "The Free Mobile Disaster Alerts Act".

SEC. 6. *Rates for Services.* – The charges and rates for telecommunications services of the grantee, except the rates and charges on those that may hereafter be declared or considered as nonregulated services, whether flat rates or measured rates or variations thereof, shall be subject to the approval of the NTC or its legal successor. The rates to be charged by the grantee shall be unbundled, separable, and distinct among the services offered and shall be determined in such a manner that regulated services do not subsidize the unregulated ones.

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9 SEC. 7. *Right of Government.* – The radio spectrum is a finite resource that
 is part of the national patrimony and the use thereof is a privilege conferred upon the
 grantee by the State and may be withdrawn any time after due process.

13 A special right is hereby reserved to the President of the Philippines, in times of war, rebellion, public peril, calamity, emergency, disaster, or disturbance of peace 14 and order: to temporarily take over and operate the stations, transmitters, facilities, or 15 equipment of the grantee; to temporarily suspend the operation of any station, 16 transmitter, facility, or equipment in the interest of public safety, security, and public 17 welfare; or to authorize the temporary use and operation thereof by any agency of the 18 government, upon due compensation to the grantee for the use of the stations, 19 transmitters, facilities, or equipment during the period when these shall be so operated. 20

SEC. 8. *Term of Franchise.* – This franchise shall be in effect for a period of twenty-five (25) years from the date of the effectivity of this Act, unless sooner cancelled. This franchise shall be deemed *ipso facto* revoked in the event the grantee fails to operate continuously for two (2) years.

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SEC. 9. *Right of Interconnection.* – The grantee is hereby authorized to connect or demand connection of its telecommunications systems to other telecommunications systems installed, operated, and maintained by any other duly authorized person or entity in the Philippines for the purpose of providing extended and improved telecommunications services to the public, under the terms and conditions mutually agreed upon by the parties concerned. This right shall be subject to the review and modification of the NTC.

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SEC. 10. Warranty in Favor of the National and Local Governments. – The grantee shall hold the national, provincial, city, and municipal governments of the Philippines free from all claims, liabilities, accounts, demands, or actions arising out of accidents causing injury to persons or damage to properties, during the construction or operation of the stations, transmitters, facilities, or equipment of the grantee.

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SEC. 11. Sale, Lease, Transfer, Grant of Usufruct, or Assignment of 7 Franchise. - The grantee shall not sell, lease, transfer, grant the usufruct of, nor 8 assign this franchise or the rights and privileges acquired thereunder to any person, 9 firm, company, corporation, or other commercial or legal entity, nor merge with any 10 11 other corporation or entity, nor shall the controlling interest of the grantee be transferred, simultaneously or contemporaneously, to any person, firm, company, 12 corporation, or entity without the prior approval of Congress. The grantee shall inform 13 Congress, through the Office of the Speaker of the House of Representatives and 14 Office of the Senate President, of any sale, lease, transfer, grant of usufruct, or 15 assignment of franchise or the rights and privileges acquired thereunder, or of the 16 merger or transfer of the controlling interest of the grantee, within sixty (60) days after 17 the completion of the said transaction. Failure to report to Congress such change of 18 ownership shall render the franchise ipso facto revoked. Any person or entity to which 19 this franchise is sold, transferred, or assigned shall be subject to the same conditions, 20 terms, restrictions, and limitations of this Act. 21

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SEC. 12. Dispersal of Ownership. - In accordance with the constitutional 23 provision to encourage public participation in public utilities, the grantee shall offer to 24 Filipino citizens at least thirty percent (30%) of its outstanding capital stocks, or a 25 higher percentage that may hereafter be provided by law, in any securities exchange 26 in the Philippines within five (5) years from the effectivity of this Act: Provided, That in 27 cases where public offer of shares is not applicable, other methods of encouraging 28 public participation by citizens and corporations operating public utilities must be 29 implemented. Noncompliance therewith shall render the franchise *ipso facto* revoked. 30 31

Sec. 13. Commitment to Provide and Promote the Creation of Employment Opportunities. – The grantee shall create employment opportunities and accept on-the-job trainees in the franchise operations: *Provided*, That priority shall be accorded to the residents of the place where the principal office of the grantee is

located: *Provided, further,* That the grantee shall comply with the applicable labor
 standards and allowance entitlement under existing labor laws, rules and regulations,
 and similar issuances.

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The employment opportunities or jobs created shall be reflected in the General
Information Sheet (GIS) to be submitted to the Securities and Exchange Commission
(SEC) annually.

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SEC. 14. Reportorial Requirement. – The grantee shall submit an annual
 report on its compliance with the terms and conditions of the franchise and on its
 operations to the Congress of the Philippines, through the Committee on Legislative
 Franchises of the House of Representatives and the Committee on Public Services of
 the Senate, on or before April 30 of every year during the term of its franchise.

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The annual report shall include an update on the commencement of activities, development, operation, and/or expansion of business; audited financial statements; latest GIS officially submitted to the SEC, if applicable; certification of the NTC on the status of its permits and operations; and an update on the dispersal of ownership undertaking, if applicable.

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The reportorial compliance certificate issued by Congress shall be required before any application for permit or certificate is accepted by the NTC.

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SEC. 15. Fine. - Failure of the grantee to submit the requisite annual report to 24 Congress shall be penalized with a fine in the amount of One million pesos 25 (P1,000,000.00) each working day of noncompliance, the effectivity of which shall 26 commence upon applicability with other telecommunications franchise grantees: 27 Provided, That in the interim, the grantee shall be liable to pay the fine of Five hundred 28 pesos (P500.00) per working day of noncompliance to the NTC. The fine shall be 29 collected separately from the reportorial penalties imposed by the NTC, and it shall be 30 31 remitted to the Bureau of the Treasury.

SEC. 16. Equality of Treatment in the Telecommunications Industry. – Any
 advantage, favor, privilege, exemption, or immunity granted under existing franchises,
 or which may hereafter be granted for telecommunications, upon prior review and

approval of Congress, shall become part of this franchise and shall be accorded immediately and unconditionally to the herein grantee: *Provided*, That the foregoing shall neither apply to nor affect the provisions of telecommunications franchises concerning territorial coverage, the term, or the type of service authorized by the franchise.

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SEC. 17. Repealability and Nonexclusivity Clause. – This franchise shall be
 subject to amendment, alteration, or repeal by Congress when the public interest so
 requires and shall not be interpreted as an exclusive grant of the privilege herein
 provided for.

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SEC. 18. Separability Clause. – If any of the sections or provisions of this Act
 is held invalid, all other provisions not affected thereby shall remain valid.

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SEC. 19. Repealing Clause. – All laws, decrees, orders, resolutions,
 instructions, rules and regulations, and other issuances or parts thereof which are
 inconsistent with the provisions of this Act are hereby repealed, amended, or modified
 accordingly.

SEC. 20. *Effectivity.* – This Act shall take effect fifteen (15) days after its
 publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,