EIGHTEENTH CONGRESS OF THE REPUBLIC OF THE PHILIPPINES *Third Regular Session* 



## SENATE

**S. B. No.** <u>2393</u>

(In substitution of Senate Bill Nos. 1227, 1767 and 1843, taking into consideration House Bill No. 8736)

Prepared by the Committees on Urban Planning, Housing and Resettlement; and Finance with Senators Go, Revilla, De Lima, Tolentino, and Angara as authors thereof

## AN ACT

ESTABLISHING A RENTAL SUBSIDY PROGRAM FOR INFORMAL SETTLER FAMILIES, APPROPRIATING FUNDS THEREFOR, AND FOR OTHER PURPOSES

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

- 1 SECTION 1. *Short Title*. This Act shall be known as the "Rental Housing Subsidy
- 2 Act of 2021".
- 3 SEC. 2. *Declaration of Policy.* -It is hereby declared the policy of the State to:
- a) Promote a just, equitable, and inclusive urban development through
  programs providing adequate social services, broader housing options,
  livelihood and employment, and an improved quality of life for the Filipino
  people, especially the underprivileged;
- b) Provide an innovative housing program that makes available affordable,
  livable, and decent housing, as well as access to basic social services,
  especially for the underprivileged;

| 1  | c) Protect the urban poor from the impact of immediate dislocation due to               |
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| 2  | eviction and demolition arising from government projects and disasters; and             |
| 3  | d) Provide interim housing for dislocated families due to natural and man-made          |
| 4  | disasters and calamities.   |
| 5  | SEC. 3. <i>Definition of Terms</i> As used in this Act:                                 |
| 6  | a) "Dislocation" refers to the state of being displaced from one place to another       |
| 7  | due to causes such as eviction and demolition.  |
| 8  | b) "Informal Settler Beneficiaries or ISB" refer to individuals or households           |
| 9  | living in their own house or renting a dwelling unit:                                   |
| 10 | i. Without consent of the lot owner;  |
| 11 | ii. In danger areas as defined under Republic Act No. 7279, otherwise                   |
| 12 | known as the "Urban Development and Housing Act of 1992";                               |
| 13 | iii. In government-owned land to be used for government infrastructure                  |
| 14 | projects;   |
| 15 | iv. In protected forest areas except for indigenous peoples;                            |
| 16 | v. In areas of priority development as declared under Proclamation No.                  |
| 17 | 1967, Series of 1980, if applicable; or   |
| 18 | vi. In other government public lands or facilities not intended for human               |
| 19 | habitation.   |
| 20 | c) "Lessee" shall refer to the person renting a residential unit.                       |
| 21 | d) "Owner/Lessor" shall include the owner, administrator, or agent of the               |
| 22 | owner of the residential unit.  |
| 23 | e) " <i>Rent</i> " shall mean the amount paid for the use or occupancy of a residential |
| 24 | unit whether payment is made on a monthly or other basis.                               |
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f) "*Rental Housing Subsidy*" refers to partial financial assistance provided by
the government to eligible program beneficiaries to rent accommodation in
the private rental market. The amount shall not exceed the rates as
regulated under Republic Act No. 9653, otherwise known as the "Rent
Control Act of 2009".

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6 SEC. 4. *Rental Housing Subsidy Program.* – There is hereby established the 7 Rental Housing Subsidy Program, hereinafter referred to as the "Program," to provide 8 social protection and support to ISBs in accessing the formal housing market. It shall 9 be made an option to address the temporary relocation of displaced families due to 10 natural and man-made disasters.

11 Eligible ISBs shall receive a flat rental subsidy rate of Three thousand five hundred pesos (PhP3,500.00) for those living in Metro Manila, and a rental subsidy 12 rate to be jointly determined by the Department of Human Settlements and Urban 13 14 Development (DHSUD) and the National Economic and Development Authority (NEDA) for those living in all other regions, taking into consideration the prevailing minimum 15 wage and rental rates per region, but not to exceed Three thousand five hundred 16 17 pesos (PhP3,500.00): Provided, That the rental subsidy shall not exceed the actual rent: Provided, further, That at any time, but not more than once every two (2) years, 18 such subsidy may be reviewed or revised jointly by the DHSUD and NEDA to conform 19 with prevailing economic conditions. 20

21 Rental subsidy shall be granted to eligible beneficiaries until the date of 22 completion of the permanent housing project intended for them or upon their actual 23 transfer to the permanent housing project, whichever comes first: *Provided*, That, in 24 case of delay in the completion of the permanent housing project, the rental subsidy

shall be extended: *Provided, further*, That the agency implementing the permanent
 housing project shall bear the cost of the extended rental subsidy.

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3 SEC. 5. *Eligibility*. – To be an eligible beneficiary under th's Act, an individual or
4 household must:

5 a) Live under any of the conditions under Sec. 3, paragraph b, of this Act;

b) Have a source of livelihood or have at least one (1) member of the household
gainfully employed: *Provided*, That the daily cumulative income of said family will
amount to the prevailing minimum wage in the region; and

9 c) Vacate the informal settlement area in which they are presently living and 10 transfer or relocate to a safer, decent, and formal settlement and sign a maximum 11 Five (5) - year contract with the government.

12 SEC. 6. *Conditions for Continued Entitlement or Eligibility*. - All eligible 13 beneficiaries shall comply with the following conditions to cortinuously avail of the 14 benefits under this Act:

a) The beneficiaries shall not move or relocate back to the area in which they
were originally living unless such move or relocation has been permitted by the proper
government authorities, taking into consideration the purpose of the Program; and
b) The beneficiaries shall pay to the lessor that portion of the rental fee not
covered by the subsidy.

20 Beneficiaries who maintain good payment standing shall be prioritized as 21 beneficiaries in government housing programs.

22 SEC. 7. *Form of Payment*. - The rental subsidy shall be distributed by the DHSUD 23 in such form it may determine to be most beneficial and appropriate for the 24 beneficiaries.

- 1 SEC. 8. *Roles of Government Agencies.* The various national government 2 agencies and instrumentalities involved in the Program shall perform specific 3 responsibilities.
- 4 a) The DHSUD shall:

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- i. Coordinate with housing agencies to formulate Program targets and
   integrate these to the national housing policy;
- ii. Promulgate appropriate housing policies among the attached
   corporations of DHSUD and other concerned implementing agencies
   as necessary in line with the implementation of this Program;
- Maintain a national database of validated ISBs, their socio-economic
   profile, and their respective lessors as well as the link to publicly
   accessible registry of lessors, and the location and basic description
   of the rental housing unit;
- 14 iv. Enlist beneficiaries and their lessors for the Program;
- v. Disburse the rental subsidy to the lessors of the ISBs through a
   dedicated bank account in a government bank;
- vi. Formulate guidelines on the minimum design of a safe, decent, and
   adequate rental housing unit that considers public health goals;
- vii. Set up a monitoring and evaluation system, tools, grievance and
   redress system, exit strategy, and methodologies on compliance with
   conditions, implementation, output, and impact assessments
   together with its attached agencies, the Department of Social
   Welfare and Development (DSWD), the Presidential Commission for
   the Urban Poor (PCUP), the Technical Education and Skills

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| 1  | Development Authority (TESDA), and the Local Government Units        |
| 2  | (LGUs); and  |
| 3  | viii. Recommend to Congress measures for the proper and responsive   |
| 4  | implementation of this Act.  |
| 5  | b) The National Housing Authority (NHA) shall:                       |
| 6  | i. Coordinate with infrastructure program implementing agencies,     |
| 7  | including the Department of Public Works and Highways (DPWH),        |
| 8  | and the Department of Transportation (DOTr), regarding the           |
| 9  | identification of areas suitable for housing projects and the        |
| 10 | persons who need immediate resettlement;                             |
| 11 | ii. Conduct census and tagging of affected ISBs for immediate        |
| 12 | resettlement;  |
| 13 | iii. Certify and submit to DHSUD the list of eligible ISBs living in |
| 14 | government-owned land to be used for government infrastructure       |
| 15 | project and in areas for priority development as declared under      |
| 16 | Proclamation No. 1967, s. 1980, if applicable, in coordination with  |
| 17 | DOTr, DPWH, and LGUs; and  |
| 18 | iv. Provide a national database of resettlement housing units ready  |
| 19 | for occupancy by intended ISBs of the program.                       |
| 20 | c) The LGUs shall:   |
| 21 | i. Assist the NHA in conducting census and tagging of ISBs in need   |
| 22 | of immediate resettlement;   |
| 23 | ii. Assist the DSWD and PCUP in conducting social preparation        |
| 24 | activities;  |
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Contain the vacated areas of ISBs to help achieve the objectives 1 iii. 2 of this Program; 3 iv. Assist the DSWD in conducting field validation of beneficiaries and 4 their respective lessors for the rental housing units. 5 ٧. Conduct an inventory of rental housing units that are compliant 6 with the minimum design and standard facilities set by the 7 DHSUD in consultation with other concerned agencies; 8 vi. Assist in monitoring and evaluation of the program, especially the 9 continued occupancy of rental housing units by ISBs; 10 vii. Maintain a database of ISBs as defined in this Act and registered 11 lessors in their area of jurisdiction that can be linked to DHSUD's 12 national database and shared with other concerned government 13 implementing agencies of the Program; and 14 viii. Maintain a publicly accessible registry of rental housing units with 15 basic description, which are compliant with minimum design and 16 standard facilities in their respective area of jurisdiction. 17 d) The DSWD shall: 18 i. Validate the list of eligible ISBs provided by DHSUD against the 19 "Listahan" or the National Household Targeting System for Poverty 20 Reduction (NHTS-PR); 21 ii. With the assistance of LGUs, conduct field validation of ISBs and their respective lessors for the rental housing units; 22 iii. Submit the list of validated ISBs to DHSUD for funding; 23

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| 1  | iv. Jointly undertake with the PCUP and the Department of the Interior                       |
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| 2  | and Local Government (DILG) the design of the social preparation;                            |
| 3  | and  |
| 4  | v. Jointly undertake with the PCUP and LGUs the conduct of the social                        |
| 5  | preparation.   |
| 6  | e) The PCUP shall:   |
| 7  | i. Jointly undertake with the DSWD and the DILG the design of the                            |
| 8  | social preparation; and  |
| 9  | ii. Jointly undertake with the DSWD and LGUS the conduct of social                           |
| 10 | preparation.   |
| 11 | f) The TESDA shall provide skills training to at least one (1) household member              |
| 12 | of the beneficiaries. It shall ensure that skills trainings provided to beneficiaries are in |
| 13 | line with the environment of the relocation site.  |
| 14 | g) The Home Development Mutual Fund (HDMF) shall enroll in its system at                     |
| 15 | least one (1) household member of the applicant-beneficiaries of the Program to              |
| 16 | facilitate their entry into the formal housing market.                                       |
| 17 | Provided, That a national program steering committee, and regional, provincial,              |
| 18 | city, and municipal technical working groups (TWGs) composed of the DHSUD, NHA,              |
| 19 | LGUs, DSWD, TESDA, PCUP, and HDMF shall be constituted to define the line of                 |
| 20 | coordination and to ensure seamless program coordination.                                    |
| 21 | Provided, further, That DHSUD shall closely collaborate with the NHA, DSWD,                  |
| 22 | DILG and Department of Budget and Management (DBM) in the development of a                   |
| 23 | program design and funding mechanism.  |
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SEC. 9. Additional Positions and Personnel for the DHSUD. - For purposes of this
 Act, the DHSUD shall, in accordance with pertinent civil service rules, create positions
 and enlist additional personnel to ensure the proper and appropriate implementation
 of the Program under this Act, subject to the evaluation and approval by the DBM.

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5 SEC. 10. *Appropriations*. - The amount necessary for the effective 6 implementation of this Act shall be charged against the current appropriations for 7 DHSUD. Hereafter, such amount as may be necessary for its continued 8 implementation shall be included in the annual General Appropriations Act: *Provided*, 9 That funding support for agencies implementing the Program shall be included in the 10 necessary appropriations for this Act.

SEC. 11. *Implementing Rules and Regulations*. - The DHSUD, in coordination with relevant government agencies, shall issue rules, regulations, and guidelines necessary to carry out the intent and purposes of this Act within six (6) months from date of effectivity.

15 SEC. 12. *Mandatory Review on the Implementation of this Act.* - The DHSUD 16 shall submit to the Congress a report on the implementation of this Program at the 17 end of the second year from the date of effectivity of this Act and every two (2) years 18 thereafter.

19 SEC. 13. *Separability Clause.* - If any portion or provision of this Act is held 20 unconstitutional or invalid, the remaining provisions not affected thereby shall 21 continue to be in full force and effect.

22 SEC. 14. *Repealing Clause.* - All laws, executive orders, proclamations, rules, 23 regulations, and other issuances or parts thereof which are inconsistent with the 24 provisions of this Act are hereby repealed, amended, or modified accordingly.

1 SEC. 15. *Effectivity.* - This Act shall take effect fifteen (15) days after its 2 publication in the Official Gazette or in a newspaper of general circulation.

Approved,

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