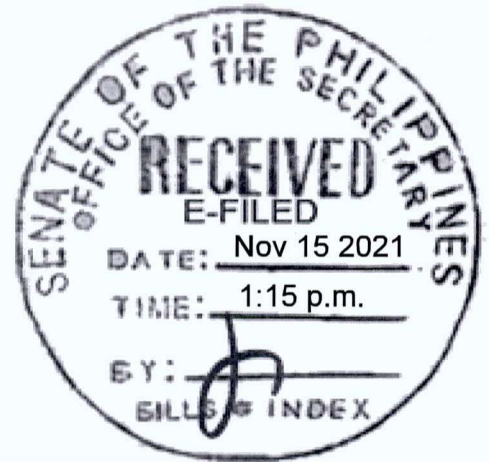


EIGHTEENTH CONGRESS OF THE)  
REPUBLIC OF THE PHILIPPINES )  
*Third Regular Session* )



**SENATE**  
**P.S. Resolution No. 947**

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Introduced by **SENATOR IMEE R. MARCOS**

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**RESOLUTION**  
**DIRECTING THE APPROPRIATE SENATE COMMITTEE**  
**TO CONDUCT AN INQUIRY, IN AID OF LEGISLATION, INTO THE ALLEGED**  
**CORRUPTION INVOLVING THE DEPARTMENT OF SOCIAL WELFARE AND**  
**DEVELOPMENT (DSWD), THE LAND BANK OF THE PHILIPPINES (LBP),**  
**AND ITS CONTRACTED FINANCIAL SERVICE PROVIDERS (FSPS) FOR THE**  
**DISTRIBUTION OF THE SOCIAL AMELIORATION PROGRAM, AS**  
**MANDATED IN REPUBLIC ACT NO. 11469 OTHERWISE KNOWN AS**  
**THE "BAYANIHAN TO HEAL AS ONE ACT" AND REPUBLIC ACT NO. 11494**  
**OTHERWISE KNOWN AS THE "BAYANIHAN TO RECOVER AS ONE ACT"**

**WHEREAS**, Article II, Section 27 of the 1987 Constitution mandates that, *"the State shall maintain honesty and integrity in the public service and take positive effective measures against graft and corruption."* Section 28 of the same Article, further states that *"the State adopts and implements a policy of full public disclosure of all its transactions involving public interest";*

**WHEREAS**, as an initial response to prevent the spread of the COVID-19, Presidential Proclamation No.929 Series of 2020 was issued on 16 March 2021 placing the Philippines under a State of National Calamity as a result thereof, the national government also imposed a Luzon-wide Enhanced Community Quarantine (ECQ);

**WHEREAS**, on 24 March 2020, Republic Act No. 11469 otherwise known as the *"Bayanihan to Heal as One Act"* or the *"Bayanihan I"* was signed into law prompting the release of over Php 393.6 billion to mitigate the effects of the COVID-19 pandemic. Thereafter, on 11 September 2020, Republic Act No. 11494 otherwise known as the *"Bayanihan to Recover as One Act"* or the *"Bayanihan II"* was signed into law allocating Php 259.8 billion as an additional response to the continuing onslaught of the COVID-19 pandemic in the country;

**WHEREAS**, under the Bayanihan I, the Social Amelioration Program (SAP) shall provide cash or non-cash subsidy to more than eighteen (18) million household beneficiaries, in the amount of Five Thousand Pesos (Php 5,000.00) to Eight Thousand Pesos (Php 8,000.00) per month for two (2) months, for basic food, medicine, and toiletries. While, under the Bayanihan II, there shall be an emergency subsidy of Five Thousand Pesos (Php 5,000.00) to Eight Thousand Pesos (Php 8,000.00) to be distributed to affected low income households in areas under granular lockdown and households with recently returned Overseas Filipino Workers (OFWs);

**WHEREAS**, the Department of Social Welfare and Development (DSWD) as the lead agency for social protection, and in cooperation with the Land Bank of the Philippines (LBP), entered into a Memorandum of Agreement (MOA), dated 30 June 2020, for the distribution of the SAP with the following Financial Service Providers (FSPs): G-Xchange, Inc. (G-Cash), PayMaya Philippines, Inc. (Paymaya), Rizal Commercial Banking Corporation (RCBC), Robinsons Bank Corporation (Robinson's Bank), Starpay Corporation (Starpay) and Union Bank of the Philippines (Union );

**WHEREAS**, the DSWD is obliged, among others, to identify, verify and certify the list of all the beneficiaries that are qualified to receive the second tranche of the emergency subsidy following the necessary deduplication against relevant databases of DSWD to ascertain the validity and uniqueness of the beneficiaries. It is duty bound to generate and submit to FSPs the certified list of beneficiaries in the format and with all the necessary data on the beneficiaries. Further, it shall forward to the LBP and FSPs the certified payroll documents;

**WHEREAS**, the LBP was obliged, among others, to act as DSWD's administrator in the electronic payment and distribution of emergency subsidy to the entitled beneficiaries under second tranche of SAP in accordance with the Implementing Guidelines of the SAP;

**WHEREAS**, it has been more than nineteen (19) months since the World Health Organization (WHO) declared the Corona Virus Disease 2019 (COVID-19) pandemic on 11 March 2020 and a number of grievances still hound the government's delayed distribution of the SAP;

**WHEREAS**, below is breakdown of the Subsidy Distribution among FSPs to 12,165,596 beneficiaries amounting to Php 90,807,683,570.00, as of 02 February 2021:

<b>FSPs</b>	<b>BENEFICIARIES</b>	<b>Amount (Php)</b>
G-XCHANGE	2,346,237	19,573,547,500.00
PAYMAYA	660,268	4,744,183,000.00



RCBC	1,044,492	6,577,119,000.00
ROBINSONS	187,321	1,276,602,500.00
STARPAY	6,905,361	51,354,118,570.00
UNIONBANK	971,458	6,954,149,000.00
LANDBANK	50,459	327,964,000.00
GRAND TOTAL	12,165,596	90,807,683,570.00

**WHEREAS**, in April 2021, the DSWD terminated the services of the FSPs to conduct manual payouts for the unserved second tranche beneficiaries;

**WHEREAS**, the FSPs refunded an undistributed amount of Php 23,014,942,320.00, as of 31 July 2021, as follows:

<b>FSPs</b>	<b>Amount (Php)</b>
G-XCHANGE	8,134,971,550.00
PAYMAYA	2,475,070,000.00
RCBC	1,181,515,290.00
ROBINSONS	439,293,550.00
STARPAY	8,238,884,030.00
UNIONBANK	2,340,039,400.00
LANDBANK	205,168,500.00
GRAND TOTAL	23,014,942,320.00

**WHEREAS**, the cash out fee of Php 50.00 charged per subsidy, amounting to Php385,926,449.02 is detailed, as follows:

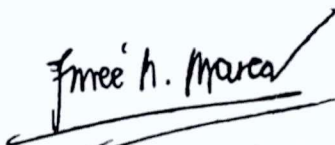
<b>FSPs</b>	<b>BENEFICIARIES</b>	<b>Amount (Php)</b>
G-CASH	74,869	6,989,949.02
PAYMAYA	79,881	3,994,050.00
RCBC	863,234	43,161,700.00
ROBINSONS	57,096	2,854,800.00
STARPAY	5,916,425	295,821,250.00
UNIONBANK	662,094	33,104,700.00
GRAND TOTAL	7,653,599	385,926,449.02

**WHEREAS**, the FSPs are obligated by the MOA with the DSWD and LBP, to return uncredited program funds within seven (7) working days from the receipt of the program fund, however, reports have shown that the FSP's have not made the same for almost ten (10) months, thereby causing undue delay in the distribution of the SAP to its beneficiaries and thereby raising speculations of alleged corruption in the implementation of the said MOA;

**WHEREAS**, during the Senate Committee on Finance hearing regarding the budget of DSWD on 11 and 18 Octobers 2021, various senators questioned the integrity and credibility of the abovementioned transactions especially since it involved a multi-billion peso contract;

***NOW, THEREFORE, BE IT RESOLVED AS IT IS HEREBY RESOLVED***, directing the appropriate Senate committee to conduct an inquiry, in aid of legislation, into the alleged corruption involving the Department of Social Welfare and Development (DSWD), the Land Bank of the Philippines (LBP), and its contracted Financial Service Providers (FSPs) for the distribution of the Social Amelioration Program, as mandated in Republic Act No. 11469 otherwise known as the "*Bayanihan to Heal as One Act*" and Republic Act No. 11494 otherwise known as the "*Bayanihan to Recover as One Act*."

*Adopted,*

  
**IMEE R. MARCOS**