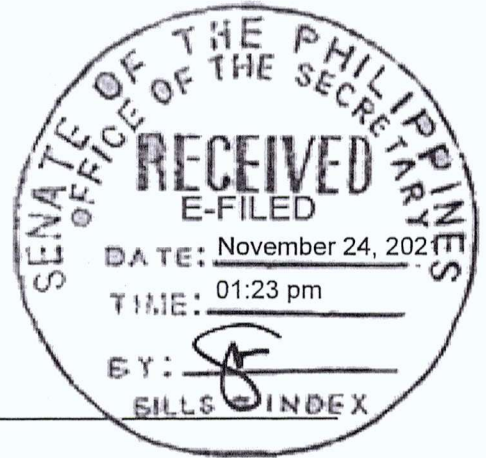


EIGHTEENTH CONGRESS OF THE)
REPUBLIC OF THE PHILIPPINES)
Third Regular Session)



SENATE

COMMITTEE REPORT NO. 358

Submitted by the Committee on Public Services on November 24, 2021

Re: **House Bill No. 8911**

Recommending its approval with amendments.

Sponsor: **Senator Grace Poe**

MR. PRESIDENT:

The Committee on Public Services, to which was referred **House Bill No. 8911**, introduced by **Representatives Rivera, Alvarez (F.), Maceda, Romualdo, Nograles (J. J.), et. al.**, entitled:

AN ACT

RENEWING FOR ANOTHER TWENTY-FIVE (25) YEARS THE FRANCHISE GRANTED TO R.C. YULO TELEPHONE SYSTEM, INC. UNDER REPUBLIC ACT NO. 8348, ENTITLED AN ACT GRANTING THE RC YULO TELEPHONE SYSTEM, INC., A FRANCHISE TO CONSTRUCT, ESTABLISH, INSTALL, MAINTAIN AND OPERATE LOCAL EXCHANGE NETWORK IN THE MUNICIPALITIES OF BINALBAGAN, HINIGIRAN, PONTEVEDRA, MURCIA, HIMAMAYLAN, AND ISABELA, PROVINCE OF NEGROS OCCIDENTAL

has considered the same and has the honor to report back to the Senate with the recommendation that it be approved with the following amendments:

1. On page 4, lines 1 to 4, delete the entire Section 9 on the 'Renewal or Extension of Franchise'.

Renumber the succeeding Sections accordingly.

2. On the same page, line 38, replace the word 'common' with "**OUTSTANDING CAPITAL**".

3. On page 5, starting on line 3, delete the second proviso that begins with the word "Provided" and ends with word 'workforce' in line 6.

On the same line 6, replace the word "finally" with the word "**FURTHER**".

4. On the same page, lines 12 to 15, delete the second sentence that starts with the phrase "In addition".

Respectfully submitted,



SEN. GRACE POE
Chairperson

Vice-Chairpersons:


SEN. RAMON BONG REVILLA JR.


SEN. PANFILO M. LACSON


SEN. EMMANUEL D. PACQUIAO


SEN. WIN GATCHALIAN

Members:


SEN. MARIA LOURDES NANCY S. BINAY


SEN. CHRISTOPHER BONG GO



SEN. FRANCIS "TOL" N. TOLENTINO

SEN. JOEL VILLANUEVA



SEN. MANUEL "LITO" M. LAPID

SEN. RICHARD J. GORDON

SEN. FRANCIS "KIKO" N. PANGILINAN

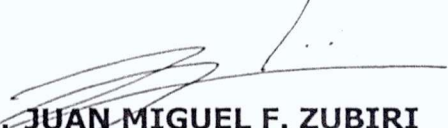


SEN. RISA HONTIVEROS

Ex-Officio Members:



SEN. RALPH G. RECTO
Senate President Pro-Tempore



SEN. JUAN MIGUEL F. ZUBIRI
Majority Leader



SEN. FRANKLIN M. DRILON
Minority Leader

HON. VICENTE C. SOTTO III
Senate President



HOUSE OF REPRESENTATIVES

H. No. 8911

BY REPRESENTATIVES RIVERA, ALVAREZ (F), MACEDA, ROMUALDO, NOGRALES (J.J.),
GUYA, DY (F.M.C.), GARCIA (P.J.), FORTUNO, ARENAS, ZUBIRI, VIOLAGO, QUIMBO,
BORDADO, ALONTE, GULLAS, UNABIA, MARQUEZ, ROBES, BAUTISTA, VARGAS ALFONSO,
FERRER (L.), CASTELO, TEJADA, ALMARIO AND TAN (A.S.), PER COMMITTEE REPORT NO. 816

AN ACT

1
2 RENEWING FOR ANOTHER TWENTY-FIVE (25) YEARS THE FRANCHISE GRANTED TO
3 R.C. YULO TELEPHONE SYSTEM, INC. UNDER REPUBLIC ACT NO. 8348, ENTITLED
4 "AN ACT GRANTING THE RC YULO TELEPHONE SYSTEM, INC., A FRANCHISE TO
5 CONSTRUCT, ESTABLISH, INSTALL, MAINTAIN AND OPERATE LOCAL EXCHANGE
6 NETWORK IN THE MUNICIPALITIES OF BINALBAGAN, HINIGIRAN, PONTEVEDRA,
7 MURCIA, HIMAMAYLAN, AND ISABELA, PROVINCE OF NEGROS OCCIDENTAL"

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

8 **SECTION 1. Nature and Scope of Franchise.** – Subject to the provisions of
9 the Constitution and applicable laws, rules and regulations, the franchise granted to
10 R.C. Yulo Telephone System, Inc., hereunder referred as the grantee, its successor
11 or assignees, under Republic Act No. 8348, to construct, install, establish, operate,
12 and maintain for commercial purposes and in the public interest, in the Municipalities
13 of Binalbagan, Hinigaran, Potevedra, Isabela, Murcia and the City of Himamaylan in
14 the Province of Negros Occidental, wire and wireless telecommunications system,
15 copper, fiber optics, satellite transmit and receive systems, switches and their value-
16 added services such as transmission of voice, data, facsimile, control signs, audio and
17 video, information services, and all other telecommunications system technologies as
18 are at present available or will be made available through technological advances or
19 innovations in the future; or construct, acquire, lease, and operate, or manage
20 transmitting and receiving stations, lines, cables, or systems as are convenient or
21 essential to efficiently carry out the purpose of this franchise, is hereby renewed for
22 another twenty-five (25) years.

1 **SEC. 2. Manner of Operation of Stations or Facilities.** – The stations or
2 facilities of the grantee shall be constructed and operated in a manner as will, at most,
3 result only in the minimum interference on the wavelengths or frequencies of existing
4 stations or other stations which may be established by law, without in any way
5 diminishing its own right to use its assigned wavelengths or frequencies and the quality
6 of transmission or reception thereon as should maximize rendition of the grantee's
7 services or the availability thereof.

8
9 **SEC. 3. Authority of the National Telecommunications Commission.** – The
10 grantee shall secure from the National Telecommunications Commission (NTC) a
11 Certificate of Public Convenience and Necessity or the appropriate permits and
12 licenses for the construction, installation, and operation of its telecommunications
13 systems or facilities. In issuing the certificate, the NTC shall have the power to regulate
14 and impose such conditions relative to the construction, operation, maintenance, or
15 service level of the telecommunications systems or facilities. Such certificate shall
16 state the areas covered and the date the grantee shall commence the service. The
17 grantee shall not use any frequency in the radio spectrum without authorization from
18 the NTC. The NTC, however, shall not unreasonably withhold or delay the grant of
19 such authority, permit or license.

20
21 In case of any violation of the provisions of this franchise, the NTC shall have
22 the authority to revoke or suspend, after due process, the permits or licenses it issued
23 pursuant to the franchise. The NTC may recommend to Congress the revocation of
24 the franchise for any violation of the provisions of this franchise.

25
26 **SEC. 4. Excavation and Restoration Works.** – For the purposes of erecting
27 and maintaining poles or other supports for wires or other conductors, and for laying
28 and maintaining of underground wires, cables, or other conductors, it shall be lawful
29 for the grantee, its successors or assignees, with the prior approval of the Department
30 of Public Works and Highways (DPWH) or the local government unit (LGU) concerned,
31 as may be appropriate, to make excavations or lay conduits in any of the public places,
32 roads, highways, streets, lanes, alleys, avenues, sidewalks, or bridges of the province,
33 cities, or municipalities: *Provided, however,* That a public place, road, highway, street,
34 lane, alley, avenue, sidewalk, or bridge disturbed, altered or changed by reason of
35 erection of poles or other supports, or the underground laying of wires, other
36 conductors or conduits, shall be repaired and replaced in workmanlike manner by the
37 grantee, its successors or assignees, in accordance with the standards set by the
38 DPWH or the LGU concerned. Should the grantee, its successors or assignees, after
39 the ten (10)-day notice from the said authority, fail, refuse, or neglect to repair or
40 replace any part of public place, road, highway, street, lane, alley, avenue, sidewalk,
41 or bridge altered, changed or disturbed by the grantee, its successors or assignees,
42 then the DPWH or the LGU concerned shall have the right to have the same repaired
43 and placed in good order and condition, and charge the grantee, its successors or
44 assignees at double the amount of the costs and expenses for such repair or
45 replacement.

1 **SEC. 5. Responsibility to the Public.** – The grantee shall conform to the ethics
2 of honest enterprise and not use its stations or facilities for obscene or indecent
3 transmission, or for dissemination of deliberately false information, or willful
4 misrepresentation, or assist in subversive or treasonable acts.

5
6 The grantee shall operate and maintain all its stations, lines, cables, systems,
7 and equipment for the transmission and reception of messages, signals, and pulses in
8 a satisfactory manner at all times, and as far as economical and practicable, modify,
9 improve, or change such stations, lines, cables, systems, and equipment to keep
10 abreast with the advances in science and technology.

11
12 The grantee shall improve and extend its services in areas not yet served, and
13 in hazard- and typhoon-prone areas that shall be determined by the National Disaster
14 Risk Reduction and Management Council, or its legal successor, in coordination with
15 the NTC.

16
17 The grantee shall also improve and upgrade its equipment, facilities, and
18 services, in order to ensure effective compliance with the objectives of Republic Act
19 No. 10639 or the "Free Mobile Disaster Alerts Act".

20
21 **SEC. 6. Rates for Services.** – The charges and rates for telecommunications
22 services of the grantee, except the rates and charges on those that may hereafter be
23 declared or considered as nonregulated services, whether flat rates or measured rates
24 or variations thereof, shall be subject to the approval of the NTC or its legal successor.
25 The rates to be charged by the grantee shall be unbundled, separable, and distinct
26 among the services offered and shall be determined in such a manner that regulated
27 services do not subsidize the unregulated ones.

28
29 **SEC. 7. Right of Government.** – The radio spectrum is a finite resource that
30 is part of the national patrimony and the use thereof is a privilege conferred upon the
31 grantee by the State and may be withdrawn any time after due process.

32
33 A special right is hereby reserved to the President of the Philippines, in times
34 of war, rebellion, public peril, calamity, emergency, disaster, or disturbance of peace
35 and order: to temporarily take over and operate the stations, transmitters, facilities, or
36 equipment of the grantee; to temporarily suspend the operation of any station,
37 transmitter, facility, or equipment in the interest of public safety, security, and public
38 welfare; or to authorize the temporary use and operation thereof by any agency of the
39 government, upon due compensation to the grantee for the use of the stations,
40 transmitters, facilities, or equipment during the period when these shall be so operated.

41
42 **SEC. 8. Term of Franchise.** – This franchise shall be in effect for a period of
43 twenty-five (25) years from the date of the effectivity of this Act, unless sooner
44 cancelled. This franchise shall be deemed *ipso facto* revoked in the event the grantee
45 fails to operate continuously for two (2) years.

1 **SEC. 9. *Renewal or Extension of Franchise.*** – The grantee shall apply for the
2 renewal or extension of its franchise three (3) years before its expiration which shall
3 be reckoned from fifteen (15) days after the publication of the franchise in the *Official*
4 *Gazette* or in a newspaper of general circulation.

5
6 **SEC. 10. *Right of Interconnection.*** – The grantee is hereby authorized to
7 connect or demand connection of its telecommunications systems to other
8 telecommunications systems installed, operated, and maintained by any other duly
9 authorized person or entity in the Philippines for the purpose of providing extended
10 and improved telecommunications services to the public, under the terms and
11 conditions mutually agreed upon by the parties concerned. This right shall be subject
12 to the review and modification of the NTC.

13
14 **SEC. 11. *Warranty in Favor of the National and Local Governments.*** – The
15 grantee shall hold the national, provincial, city, and municipal governments of the
16 Philippines free from all claims, liabilities, accounts, demands, or actions arising out of
17 accidents causing injury to persons or damage to properties, during the construction
18 or operation of the stations, transmitters, facilities, or equipment of the grantee.

19
20 **SEC. 12. *Sale, Lease, Transfer, Grant of Usufruct, or Assignment of***
21 ***Franchise.*** – The grantee shall not sell, lease, transfer, grant the usufruct of, nor
22 assign this franchise or the rights and privileges acquired thereunder to any person,
23 firm, company, corporation, or other commercial or legal entity, nor merge with any
24 other corporation or entity, nor shall the controlling interest of the grantee be
25 transferred, simultaneously or contemporaneously, to any person, firm, company,
26 corporation, or entity without the prior approval of Congress. The grantee shall inform
27 Congress, through the Office of the Speaker of the House of Representatives and the
28 Office of the Senate President, of any sale, lease, transfer, grant of usufruct, or
29 assignment of franchise or the rights and privileges acquired thereunder, or of the
30 merger or transfer of the controlling interest of the grantee, within sixty (60) days after
31 the completion of the said transaction. Failure to report to Congress such change of
32 ownership shall render the franchise *ipso facto* revoked. Any person or entity to which
33 this franchise is sold, transferred, or assigned shall be subject to the same conditions,
34 terms, restrictions, and limitations of this Act.

35
36 **SEC. 13. *Dispersal of Ownership.*** – In accordance with the constitutional
37 provision to encourage public participation in public utilities, the grantee shall offer to
38 Filipino citizens at least thirty percent (30%) of its common stocks, or a higher
39 percentage that may hereafter be provided by law, in any securities exchange in the
40 Philippines within five (5) years from the effectivity of this Act: *Provided*, That in cases
41 where public offer of shares is not applicable, other methods of encouraging public
42 participation by citizens and corporations operating public utilities must be
43 implemented. Noncompliance therewith shall render the franchise *ipso facto* revoked.

44
45 **Sec. 14. *Commitment to Provide and Promote the Creation of Employment***
46 ***Opportunities.*** – The grantee shall create employment opportunities and accept on-

1 the-job trainees in the franchise operations: *Provided*, That priority shall be accorded
2 to the residents of the place where the principal office of the grantee is located:
3 *Provided further*, That the grantee shall ensure that at least sixty percent (60%) of its
4 employees are regular employees and in no case shall the percentage of contractual,
5 job order, casual employees, and independent contractors combined, exceed forty
6 percent (40%) of its total workforce: *Provided, finally*, That the grantee shall comply
7 with the applicable labor standards and allowance entitlement under existing labor
8 laws, rules and regulations and similar issuances.

9
10 The employment opportunities or jobs created shall be reflected in the General
11 Information Sheet (GIS) to be submitted to Securities and Exchange Commission
12 (SEC) annually. In addition, the grantee shall include in its annual report to Congress
13 the number of trainees and workers whose employment status are made regular, and
14 append the appropriate certificate from the Department of Labor and Employment
15 attesting that it has complied with the employment requirement under this Section.

16
17 **SEC. 15. Reportorial Requirement.** – The grantee shall submit an annual
18 report on its compliance with the terms and conditions of the franchise and on its
19 operations to the Congress of the Philippines, through the Committee on Legislative
20 Franchises of the House of Representatives and the Committee on Public Services of
21 the Senate, on or before April 30 of every year during the term of its franchise.

22
23 The annual report shall include an update on the commencement of activities,
24 development, operation, and expansion of business; audited financial statements;
25 latest GIS officially submitted to the SEC, if applicable; certification of the NTC on the
26 status of its permits and operations; and an update on the dispersal of ownership
27 undertaking, if applicable.

28
29 The reportorial compliance certificate issued by Congress shall be required
30 before any application for permit or certificate is accepted by the NTC.

31
32 **SEC. 16. Fine.** – Failure of the grantee to submit the requisite annual report to
33 Congress shall be penalized with a fine in the amount of One million pesos
34 (P1,000,000.00) for each working day of noncompliance, the effectivity of which shall
35 commence upon applicability with other telecommunications franchise grantees:
36 *Provided*, That in the interim, the grantee shall be liable to pay the fine of Five hundred
37 pesos (P500.00) per working day of noncompliance to the NTC. The fine shall be
38 collected separately from the reportorial penalties imposed by the NTC, and it shall be
39 remitted to the Bureau of the Treasury.

40
41 **SEC. 17. Equality Clause.** – Any advantage, favor, privilege, exemption, or
42 immunity granted under existing franchises, or which may hereafter be granted for
43 telecommunications, upon prior review and approval of Congress, shall become part
44 of this franchise and shall be accorded immediately and unconditionally to the herein
45 grantee: *Provided, however*, That the foregoing shall neither apply to nor affect the
46 provisions of telecommunications franchises concerning territory covered by the

1 franchise, the life span of the franchise, or the type of service authorized by the
2 franchise.

3
4 **SEC. 18. *Repealability and Nonexclusivity Clause.*** – This franchise shall be
5 subject to amendment, alteration, or repeal by Congress when the public interest so
6 requires and shall not be interpreted as an exclusive grant of the privilege herein
7 provided for.

8
9 **SEC. 19. *Separability Clause.*** – If any of the sections or provisions of this Act
10 is held invalid, all other provisions not affected thereby shall remain valid.

11
12 **SEC. 20. *Repealing Clause.*** – All laws, decrees, orders, resolutions,
13 instructions, rules and regulations, and other issuances or parts thereof which are
14 inconsistent with the provisions of this Act are hereby repealed, amended, or modified
15 accordingly.

16
17 **SEC. 21. *Effectivity.*** – This Act shall take effect fifteen (15) days after its
18 publication in the *Official Gazette* or in a newspaper of general circulation.

19
20 Approved,
21