

EIGHTEENTH CONGRESS OF THE)
REPUBLIC OF THE PHILIPPINES)
Third Regular Session)

'21 DEC -7 P3:37

S E N A T E

COMMITTEE REPORT NO. 373

Submitted by the Committee on National Defense and Security, Peace, Unification
and Reconciliation on DEC - 7 2021.

Re: House Concurrent Resolution No. 13

Recommending the adoption of House Concurrent Resolution No. 13, without
amendment

Sponsor: Senator Panfilo M. Lacson

MR. PRESIDENT:

The Committee on National Defense and Security, Peace, Unification and Reconciliation, to which was referred **HCR NO. 13**, introduced by Representatives Velasco, Romualdez (F.M.), Paduano, Veloso, Tejada, Tupas, and Gatchalian, entitled:


**"CONCURRENT RESOLUTION
CONCURRING WITH PROCLAMATION NO. 1091 OF THE
PRESIDENT OF THE REPUBLIC OF THE PHILIPPINES DATED
FEBRUARY 5, 2021 ENTITLED, 'GRANTING AMNESTY TO
MEMBERS OF THE MORO NATIONAL LIBERATION FRONT
(MNLF) WHO HAVE COMMITTED CRIMES PUNISHABLE UNDER**

**THE REVISED PENAL CODE AND SPECIAL PENAL LAWS IN
FURTHERANCE OF THEIR POLITICAL BELIEFS”**

has considered the same and has the honor to report it back to the Senate with the recommendation that HCR No. 13 be adopted without amendment.

Respectfully submitted:

CHAIRPERSON


SEN. PANFILO M. LACSON
*Committee on National Defense and Security,
Peace, Unification and Reconciliation*

VICE-CHAIRPERSONS

SEN. FRANCIS "TOL" N. TOLENTINO


SEN. GRACE POE

SEN. RONALD "BATO" DELA ROSA


SEN. CHRISTOPHER BONG GO


SEN. EMMANUEL "MANNY" D.
PACQUIAO

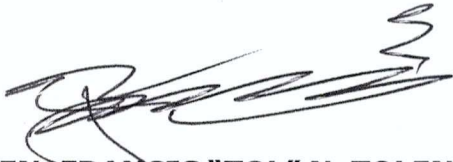

SEN. RICHARD J. GORDON

MEMBERS


SEN. MANUEL "LITO" M. LAPID


SEN. JOEL VILLANUEVA

VICE-CHAIRPERSONS



SEN. FRANCIS "TOL" N. TOLENTINO

SEN. GRACE POE

SEN. RONALD "BATO" DELA ROSA

SEN. CHRISTOPHER BONG GO

**SEN. EMMANUEL "MANNY" D.
PACQUIAO**

SEN. RICHARD J. GORDON

MEMBERS

SEN. MANUEL "LITO" M. LAPID

SEN. JOEL VILLANUEVA

Imee R. Marcos
SEN. IMEE R. MARCOS

Maria Lourdes Nancy S. Binay
**SEN. MARIA LOURDES NANCY
S. BINAY**

Sonny Angara
SEN. SONNY ANGARA

Ramon Bong Revilla Jr.
SEN. RAMON BONG REVILLA JR.

SEN. WIN GATCHALIAN

SEN. CYNTHIA A. VILLAR

**SEN. AQUILINO "KOKO"
PIMENTEL III**

Francis N. Pangilinan
SEN. FRANCIS N. PANGILINAN

Risa Hontiveros
SEN. RISA HONTIVEROS

SEN. LEILA M. DE LIMA

SEN. IMEE R. MARCOS

**SEN. MARIA LOURDES NANCY
S. BINAY**

SEN. SONNY ANGARA

SEN. RAMON BONG REVILLA JR.

SEN. WIN GATCHALIAN

SEN. CYNTHIA A. VILLAR


**SEN. AQUILINO "KOKO"
PIMENTEL III**

SEN. FRANCIS N. PANGILINAN

SEN. RISA HONTIVEROS

SEN. LEILA M. DE LIMA

SEN. IMEE R. MARCOS

**SEN. MARIA LOURDES NANCY
S. BINAY**

SEN. SONNY ANGARA

SEN. RAMON BONG REVILLA JR.



SEN. WIN GATCHALIAN

SEN. CYNTHIA A. VILLAR

**SEN. AQUILINO "KOKO"
PIMENTEL III**

SEN. FRANCIS N. PANGILINAN

SEN. RISA HONTIVEROS

SEN. LEILA M. DE LIMA

EX OFFICIO MEMBERS



SEN. RALPH G. RECTO
President Pro Tempore



SEN. JUAN MIGUEL F. ZUBIRI
Majority Leader



SEN. FRANKLIN M. DRILON
Minority Leader

HON. VICENTE C. SOTTO III
Senate President



HOUSE OF REPRESENTATIVES

H. Ct. Res. No. 13

BY REPRESENTATIVES VELASCO, ROMUALDEZ (F.M.), PADUANO, VELOSO, TEJADA, TUPAS AND
GATCHALIAN

**CONCURRENT RESOLUTION
CONCURRING WITH PROCLAMATION NO. 1091 OF THE
PRESIDENT OF THE REPUBLIC OF THE PHILIPPINES DATED
FEBRUARY 5, 2021 ENTITLED, "GRANTING AMNESTY TO
MEMBERS OF THE MORO NATIONAL LIBERATION FRONT (MNLF)
WHO HAVE COMMITTED CRIMES PUNISHABLE UNDER THE
REVISED PENAL CODE AND SPECIAL PENAL LAWS IN
FURTHERANCE OF THEIR POLITICAL BELIEFS"**

WHEREAS, Section 19, Article VII of the Constitution provides that the President shall have the power to grant amnesty with the concurrence of a majority of all the Members of the Congress;

WHEREAS, on February 5, 2021, President Rodrigo Roa Duterte issued Proclamation No. 1091, granting amnesty to members of the Moro National Liberation Front who have committed crimes under the Revised Penal Code or special penal laws in pursuit of their political beliefs, the full text of which reads as follows:

PROCLAMATION NO. 1091

**GRANTING AMNESTY TO MEMBERS OF THE MORO
NATIONAL LIBERATION FRONT (MNLF) WHO HAVE
COMMITTED CRIMES PUNISHABLE UNDER THE**

REVISED PENAL CODE AND SPECIAL PENAL LAWS IN FURTHERANCE OF THEIR POLITICAL BELIEFS

WHEREAS, the peace policy of the Government of the Philippines includes nurturing a climate conducive for peace and the implementation of programs for reconciliation and reintegration of rebels into mainstream society;

WHEREAS, accepting former combatants back into the folds of the law through amnesty and providing them access to the government's existing socio-economic services are essential to attaining peace and reconciliation in the country;

WHEREAS, there is a need for the government to act on former combatants' request for the grant of amnesty so that they may live in peace in the pursuit of productive endeavors without prejudice to any legal arrangement that may result from a negotiated settlement which the government is pursuing with the various rebel and insurgent groups;

WHEREAS, an amnesty program is an integral component of the government's comprehensive peace efforts;

WHEREAS, to enhance and hasten the peace process, there is a need to reintegrate, as soon as possible, all former combatants into the mainstream society under the rule of law, including those who may have committed unlawful acts in furtherance of their respective political beliefs;

WHEREAS, there is an urgent need and expressed desire to extend amnesty to members of the MNLF as an instrument of reconciliation and as a path for their return to a peaceful, democratic, and pluralistic society; and

WHEREAS, the grant of amnesty in favor of the foregoing group and individuals will promote an atmosphere conducive to the attainment of a just, comprehensive, and, enduring equanimity and is in line with the government's call for peace, unity, and reconciliation to bring closure to past enmity, rancor, and bitterness that has stymied lasting amity among the Filipino people;

NOW, THEREFORE, I, RODRIGO ROA DUTERTE, President of the Republic of the Philippines, by virtue of the powers

vested in me by Section 19, Article VII of the Constitution, do hereby declare and proclaim:

SECTION 1. Grant of Amnesty. – Amnesty is hereby granted to members of the MNLF who have committed crimes in pursuit of their political beliefs, whether punishable under the Revised Penal Code or special penal laws, including but not limited to the following:

- a. Rebellion or insurrection;
- b. Conspiracy and proposal to commit rebellion or insurrection;
- c. Disloyalty of public officers or employees;
- d. Inciting to rebellion or insurrection;
- e. Seditious;
- f. Conspiracy to commit seditious;
- g. Inciting to seditious;
- h. Illegal assembly;
- i. Illegal association;
- j. Direct assault;
- k. Indirect assault;
- l. Resistance and disobedience to a person in authority or the agents of such person;
- m. Tumults and other disturbances of public order;
- n. Unlawful use of means of publication and unlawful utterances;
- o. Alarms and scandals;
- p. Illegal possession of firearms ammunition or explosives, provided that these crimes or offense were committed in furtherance of, incident to, or in connection with the crimes of rebellion or insurrection; and
- q. Those charged, detained or convicted of common crimes but who can establish by substantial evidence that they have actually committed said crimes in pursuit of political beliefs;

Provided that, the amnesty shall not be granted to those who have already been proscribed or those charged under Republic Act (RA) No. 9372, otherwise known as the Human Security Act of 2007, or RA No. 11479 or the Anti-Terrorism Act of 2020.

The amnesty granted under this Proclamation shall not cover kidnap for ransom, massacre, rape, terrorism and other crimes committed against chastity as defined in the Revised Penal Code as amended, crimes committed for personal ends, violation of RA No.

9165, otherwise known as the Comprehensive Dangerous Act of 2002, grave violations of the Geneva Convention of 1949, and those identified by the United Nations as crimes that can never be amnestied such as genocide, crimes against humanity, war crimes, torture, enforced disappearances and other gross violations of human rights.

For purposes of this proclamation, the clause "crimes committed in pursuit of a political belief" shall include, but shall not be limited to, acts and omissions performed or undertaken as part of a plan, program of action or strategy decided by the rebel leadership to overthrow and replace the National Government, any of its political subdivisions, or duly constituted authority, with or without the use of arms.

SECTION 2. Who May File for Amnesty. – Any member of the MNLF who has committed any act or omission in pursuit of political belief, referred to in Section 1 hereof, including those detained, charged or convicted for such acts or omissions, may, file an application for amnesty; Provided that, the crime for which amnesty may be granted must have been committed prior to the issuance of this Proclamation.

A person who has already been granted amnesty under previous amnesty proclamations shall no longer qualify to apply for amnesty under this Proclamation. For avoidance of doubt, persons who applied for amnesty under previous proclamations whose applications were not considered for having been made outside the reglementary period for filing may apply under this Proclamation.

An applicant under this Proclamation must, in writing and under oath, admit his or her guilt of the offense for which he or she is criminally liable and shall turn over whatever firearms, weapons, and/or explosives he or she may have in his or her possession upon application for amnesty without incurring liability for illegal possession thereof, notwithstanding the grant or denial of the amnesty application.

The filing of an application herein shall not *ipso facto* result in a grant of amnesty. Applicants who are found qualified upon due deliberation of the commission created for this purpose and approved by the President, shall be issued the corresponding Certificate of Amnesty.

SECTION 3. Amnesty Commission. – An Amnesty Commission shall be created to receive and process applications for amnesty, and determine whether the applicants who shall apply therefor are entitled to amnesty under this Proclamation.

SECTION 4. Effects. – Amnesty under this Proclamation shall extinguish any criminal liability for acts committed in pursuit of political beliefs, without prejudice to the grantee's civil liability for injuries or damages caused to private persons whose right to be indemnified is fully recognized herein. The grant of amnesty shall also effect the restoration of civil or political rights suspended or lost by virtue of criminal conviction.

SECTION 5. Confidentiality Clause. – All sworn applications filed before the Amnesty Commission, as well as any testimony and/or any evidence given or presented in support of the application which are not otherwise available to the prosecution, shall not be used as evidence against the applicant in any other proceeding where the amnesty is not in issue, except for the offense of perjury committed in the course of the testimony relevant to the amnesty application.

SECTION 6. Application Period. – Applications for the grant of amnesty shall be filed under oath with the Amnesty Commission within one (1) year from the effectivity of this Proclamation.

SECTION 7. Separability Clause. – Any provision of this Proclamation declared unconstitutional shall not affect the validity of the other provisions hereof.

SECTION 8. Repealing Clause. – All orders, rules, regulations and other issuances, or parts thereof, which are inconsistent with this Proclamation, are hereby repealed or modified accordingly.

SECTION 9. Effectivity. – This Proclamation shall take effect upon concurrence by a majority of all the Members of the Congress.

SECTION 10. Implementing Rules and Regulations. – The implementing rules and regulations covering the amnesty program shall be issued by the Amnesty Commission not later than sixty (60)

days upon the effectivity of this Proclamation.

IN WITNESS WHEREOF, I have hereunto set my hand and caused the seal of the Republic of the Philippines to be affixed.

DONE in the City of Manila, this 5th day of February, in the year of Our Lord, Two Thousand and Twenty-one.

(Sgd.) **RODRIGO ROA DUTERTE**

By the President:

(Sgd.) **SALVADOR C. MEDIALDEA**
Executive Secretary

WHEREAS, both Houses of Congress share the view of President Rodrigo Roa Duterte that in order to promote an atmosphere conducive to the attainment of a just, comprehensive and enduring equanimity and in line with the government's call for peace, unity and reconciliation to bring closure to past enmity, rancor and bitterness that have stymied lasting amity among the Filipino people, there is a need to declare amnesty in favor of the members of the Moro National Liberation Front;

WHEREAS, both Houses of Congress recognize that transforming MNLF members from armed combatants to productive citizens and peace partners is necessary to achieve the paramount ends of the peace process – national unity, solidarity and progress for all Filipinos: Now, therefore, be it

- 1 **RESOLVED BY BOTH HOUSES OF CONGRESS**, To concur with
- 2 Proclamation No. 1091 of the President of the Republic of the Philippines dated
- 3 February 5, 2021 entitled, "*Granting Amnesty to Members of the Moro National*
- 4 *Liberation Front (MNLF) who have Committed Crimes Punishable Under the*
- 5 *Revised Penal Code and Special Penal Laws in Furtherance of their Political*
- 6 *Beliefs.*"

Adopted,