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SENATE

COMMITTEE REPORT NO. **494**

Submitted jointly by the Committees on Environment, Natural Resources and Climate Change; and Finance on **JAN 24 2022**.

Re House Bill No. 9488.

Recommending the approval of House Bill No. 9488 with amendments, taking into consideration Senate Bill No. 1711.

Sponsor : Senator Cynthia A. Villar

MR. PRESIDENT:

The Committees on Environment, Natural Resources and Climate Change; and Finance to which were referred **House Bill No. 9488**, introduced by Representatives Kho (E.), Barzaga and Yap (E.), entitled:

"AN ACT

DECLARING A PARCEL OF LAND LOCATED IN THE CITY OF MASBATE AND THE MUNICIPALITY OF MOBO, IN THE PROVINCE OF MASBATE, A PROTECTED AREA WITH THE CATEGORY OF NATURAL BIOTIC AREA UNDER THE NATIONAL INTEGRATED PROTECTED AREAS SYSTEM (NIPAS), TO BE REFERRED TO AS THE TUGBO NATURAL BIOTIC AREA, PROVIDING FOR ITS MANAGEMENT, AND APPROPRIATING FUNDS THEREFOR"

and Senate Bill No. 1711, introduced by Senator Villar, entitled:

**"AN ACT
DECLARING THE TUGBO WATERSHED FOREST RESERVE LOCATED
IN THE CITY OF MASBATE AND THE MUNICIPALITY OF MOBO IN
THE PROVINCE OF MASBATE AS A PROTECTED AREA UNDER
REPUBLIC ACT NO. 7586, AS AMENDED BY REPUBLIC ACT NO.
11038, OTHERWISE KNOWN AS THE EXPANDED NATIONAL
INTEGRATED PROTECTED AREAS SYSTEM ACT OF 2018,
PROVIDING FOR ITS MANAGEMENT, AND FOR OTHER PURPOSES"**

have considered the same and have the honor to report back to the Senate with the recommendation that House Bill No. 9488, taking into consideration Senate Bill No. 1711, be approved with the following amendments:

1. On page 5, line 20, between the conjunction "or" and the word "duly", delete article "a" and in lieu thereof, insert the phrase **"HIS/HER"**;
2. On the same page, line 25, after the word "Congressional", delete the letter "s" in the word "Districts" to make it in singular form;
3. On the same page, line 25, 26, and 27, delete the letter "s" in the words "Representatives" to make it in singular form;
4. On the same page, line 26, between conjunction "or" and the word "duly", delete the word "their" and in lieu thereof, insert the phrase **"HIS/HER"**;
5. On the same page, line 30, between the words "of" and "all", delete article "the";
6. On page 6, line 3, between the acronym in parentheses "(PNP)" and the word "Department", delete the conjunction "and";
7. On the same page, line 4, after the acronym in parenthesis "(DND)", insert the punctuation mark comma "," and the phrase **"AND THE DEPARTMENT OF TOURISM (DOT)"**;

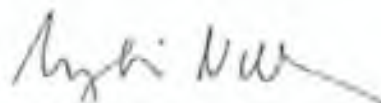
8. On page 9, line 24, on the section title, between the words "Area" and "Fund", insert the phrase "**INTEGRATED PROTECTED AREA**";
9. On the same page, line 25, between the words "Area" and "Fund", insert the phrase "**INTEGRATED PROTECTED AREA**";
10. On the same page and line, after the word "Fund", insert the acronym in parentheses "**(TNBA-IPAF)**";
11. On the same page, line 28, delete the word "fund" and in lieu thereof, insert the acronym "**TNBA-IPAF**";
12. On page 10, line 17, between the words "all" and "other" insert the word "**TAXES AND**"; and
13. On page 11, lines 3 and 4, delete the phrase "with the provisions".

Respectfully submitted:

Chairpersons:



SEN. SONNY ANGARA
Committee on Finance



SEN. CYNTHIA A. VILLAR
Committee on Environment, Natural Resources
and Climate Change
Vice-Chairperson, Committee on Finance

Vice-Chairpersons:



SEN. FRANCIS "TOL" N. TOLENTINO
Committee on Environment, Natural Resources
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SEN. PIA S. CAYETANO
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SEN. GRACE POE
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Members:




SEN. MARIA LOURDES NANCY S. BINAY
Committee on Environment, Natural Resources and Climate Change
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SEN. EMMANUEL "MANNY" D. PACQUIAO
Committee on Environment, Natural Resources and Climate Change
Committee on Finance

Committee Report on HBN 9488, taking into consideration SBN 1711
(Tugbo Natural Biotic Area Act)



SEN. MANUEL "LITO" M. LAPID
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SEN. RAMON BONG REVILLA JR.
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SEN. PANFILO M. LACSON
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Ex-Officio Members:



SEN. RALPH G. RECTO
President Pro-Tempore
*Member, Committee on Environment, Natural Resources
and Climate Change*



SEN. JUAN MIGUEL F. ZUBIRI
Majority Leader



SEN. FRANKLIN M. DRILON
Minority Leader

HON. VICENTE C. SOTTO III
Senate President



HOUSE OF REPRESENTATIVES

II. No. 9488

BY REPRESENTATIVES KHO (E.), BARZAGA AND YAP (E.), PER COMMITTEE REPORT NO. 1005

“AN ACT

DECLARING A PARCEL OF LAND LOCATED IN THE CITY OF MASBATE AND THE MUNICIPALITY OF MOBO, IN THE PROVINCE OF MASBATE, A PROTECTED AREA WITH THE CATEGORY OF NATURAL BIOTIC AREA UNDER THE NATIONAL INTEGRATED PROTECTED AREAS SYSTEM (NIPAS), TO BE REFERRED TO AS THE TUGBO NATURAL BIOTIC AREA, PROVIDING FOR ITS MANAGEMENT, AND APPROPRIATING FUNDS THEREFOR”

Be it enacted by the Senate and the House of Representatives of the Philippines in Congress assembled:

ARTICLE I

GENERAL PROVISIONS

1
2
3 SECTION 1. *Short Title.* – This Act shall be known as the “Tugbo Natural
4 Biotic Area Act”.

5 SEC. 2. *Declaration of Policy.* – Cognizant of the profound impact of
6 human activities on all components of the natural environment, it is hereby
7 declared the policy of the State to secure for the Filipino people of present and
8 future generations, the perpetual existence of all native plants and animals
9 through the declaration of protected areas under the National Integrated
10 Protected Areas System (NIPAS) within the classification of national park as
11 provided for in the Constitution.

12 In recognition of the richness of the biological resources, both flora and
13 fauna, that are native and distinct to the Tugbo Watershed Forest Reserve, as well

1 as their aesthetic and ecological importance, a parcel of land located in the City of
2 Masbate and the Municipality of Mobo, in the Province of Masbate, is hereby
3 declared a protected area with the category of natural biotic area, and shall
4 hereinafter be referred to as the 'Tugbo Natural Biotic Area (TNBA). As such, the
5 State shall ensure the conservation, protection, management and rehabilitation of
6 the area. It is likewise recognized that effective administration of this area is
7 possible only through cooperation among national government, local government
8 units (LGUs), concerned nongovernmental organizations (NGOs), private entities
9 and local communities. The use and enjoyment of this area must be consistent
10 with the principles of biological diversity and sustainable development.

11 Towards this end, the State shall ensure the full implementation of this Act,
12 the mobilization of resources for the institutional mechanisms herein established,
13 and the full scientific and technical support needed for the conservation of
14 biodiversity and the integrity of the ecosystems, culture and indigenous practices.

15 **SEC. 3. *Definition of Terms.*** – As used in this Act:

- 16 a. *Buffer zones* refer to identified areas outside the boundaries of and
17 immediately adjacent to designated protected areas that need special
18 development control in order to avoid or minimize harm to the protected
19 area;
- 20 b. *Conservation* refers to any act or acts of preservation and sustainable
21 utilization of wildlife or maintenance, restoration and enhancement of
22 habitats;
- 23 c. *Indigenous cultural communities (ICCs)/Indigenous peoples (IPs)* refer to
24 groups of people sharing common bonds of language, customs, traditions,
25 and other distinctive cultural traits, and who have, since time immemorial
26 occupied, possessed and utilized a territory;
- 27 d. *National park* refers to land of the public domain classified as such in the
28 Constitution which include all areas under the NIPAS, primarily
29 designated for the conservation of native plants and animals, their
30 associated habitats and cultural diversity;

1 e. *Natural biotic area* refers to an area set aside to allow the way of life of
2 societies living in harmony with the environment to adapt to modern
3 technology at their pace;

4 f. *Protected area* refers to an identified portion of land and water set aside by
5 reason of its unique physical and biological significance, managed to
6 enhance biological diversity and protected against destructive human
7 exploitation; and

8 g. *Tenured migrants* refer to protected area occupants who have been actually,
9 continuously and presently occupying a portion of the protected area for five
10 (5) years before the proclamation or law establishing the same as a
11 protected area, and are solely dependent therein for subsistence.

12 **SEC. 4. Classification as a National Park.** – The TNBA is comprised of
13 a parcel of land of the public domain located in the City of Masbate and
14 Municipality of Mobo, in the Province of Masbate. All lands of the public domain
15 within the coverage and scope of the TNBA shall fall under the classification of
16 national park as provided for in Article XII, Section 3 of the Constitution.

17 **SEC. 5. Scope and Coverage.** – The boundaries of the TNBA are more
18 particularly described as the area beginning at a point marked "1" on plan, which
19 is N 51° 03' 09" E, 2,824.619 meters from PRS92 "MST-3103" with geographic
20 coordinates of 12° 17' 37.39667" Latitude and 123° 35' 33.97029" Longitude located
21 at *Barangay Sinalongan, City of Masbate, Province of Masbate,*

22	thence	N45-05-00W 84.15	meters to corner 2;
23	thence	N15-13-00W 193.84	meters to corner 3;
24	thence	N41-37-00W 274.35	meters to corner 4;
25	thence	N31-22-00W 252.93	meters to corner 5;
26	thence	N19-35-00W 137.03	meters to corner 6;
27	thence	N07-04-00W 115.36	meters to corner 7;
28	thence	N05-48-00E 146.16	meters to corner 8;
29	thence	N03-27-00W 209.60	meters to corner 9;
30	thence	N41-20-00W 298.59	meters to corner 10;
31	thence	N64-42-00E 226.65	meters to corner 11;
32	thence	N03-45-00E 382.31	meters to corner 12;

1	thence	S77-55-00E	116.36	meters to corner 13;
2	thence	N67-13-00E	190.43	meters to corner 14;
3	thence	N38-17-00E	73.96	meters to corner 15;
4	thence	N42-18-00E	89.84	meters to corner 16;
5	thence	S69-58-00E	147.69	meters to corner 17;
6	thence	S52-42-00E	151.96	meters to corner 18;
7	thence	S16-10-00W	111.25	meters to corner 19;
8	thence	S42-06-00E	95.59	meters to corner 20;
9	thence	S69-04-00E	74.90	meters to corner 21;
10	thence	S55-33-00E	102.45	meters to corner 22;
11	thence	S17-25-00E	138.51	meters to corner 23;
12	thence	S12-57-00E	88.30	meters to corner 24;
13	thence	S42-10-00E	78.74	meters to corner 25;
14	thence	S85-17-00E	232.19	meters to corner 26;
15	thence	S46-24-00E	133.69	meters to corner 27;
16	thence	S28-24-00E	42.27	meters to corner 28;
17	thence	S49-01-00E	98.69	meters to corner 29;
18	thence	S41-55-00E	169.91	meters to corner 30;
19	thence	S59-19-00E	96.55	meters to corner 31;
20	thence	S46-31-00E	53.11	meters to corner 32;
21	thence	S25-49-00E	117.28	meters to corner 33;
22	thence	S06-29-00W	259.70	meters to corner 34;
23	thence	S24-38-00W	317.14	meters to corner 35;
24	thence	S37-10-00W	30.03	meters to corner 36;
25	thence	S37-10-00W	225.61	meters to corner 37;
26	thence	S30-16-00W	70.80	meters to corner 38;
27	thence	S54-32-00E	32.79	meters to corner 39;
28	thence	S65-04-00W	145.07	meters to corner 40;
29	thence	S56-36-00W	134.08	meters to corner 41;
30	thence	S77-36-00W	20.88	meters to corner 42;
31	thence	N49-32-00W	170.68	meters to corner 43;
32	thence	N76-17-00W	121.08	meters to corner 44;

1 Department of Agriculture (DA), National Economic and Development
2 Authority (NEDA), Department of Science and Technology (DOST),
3 Philippine National Police (PNP), and Department of National Defense
4 (DND);

- 5 h. Three (3) representatives from either NGOs, or people's organizations
6 (POs) based in the Province of Masbate, duly accredited both by the
7 DENR and the provincial government. The NGOs or POs represented
8 should have been in existence for at least five (5) years and must have a
9 record of accomplishments in the field of protected area management;
- 10 i. At least one (1) but not more than three (3) representatives from all the
11 ICCs/IPs present in the area and recognized by the National
12 Commission on Indigenous Peoples (NCIP);
- 13 j. One (1) representative from an academic institution, preferably from a
14 university or college in the Province of Masbate, with proven track
15 record in or related to protected area management; and
- 16 k. One (1) representative from the private sector, preferably a resident of
17 the Province of Masbate, who is distinguished in a profession or field of
18 interest relevant to the protected area management.

19 The terms of office of members of the PAMB, as well as the grounds for their
20 removal shall be in accordance with the provisions of Republic Act No. 7586,
21 otherwise known as the "National Integrated Protected Areas System Act of 1992",
22 as amended by Republic Act No. 11038, otherwise known as the "Expanded
23 National Integrated Protected Areas System Act of 2018".

24 **SEC. 8. *Functions of the PAMB.*** – The PAMB shall have the following
25 powers and functions:

- 26 a. Oversee the management of the protected area;
- 27 b. Approve policies, plans and programs, proposals, agreements, and other
28 related documents for the management of the protected areas;
- 29 c. Approve the management plan of the protected area and ensure its
30 harmonization with and integration into the Ancestral Domain Sustainable
31 Development and Protection Plan, land use plan and other development
32 plans, public or private, and their implementation;

- 1 d. Adopt a manual of operations to include rules of procedures in the conduct
- 2 of business, and the creation of committees and their respective terms of
- 3 reference;
- 4 e. Recommend the deputation of appropriate agencies and individuals for the
- 5 enforcement of the laws, rules and regulations governing the management
- 6 of the protected area;
- 7 f. Allocate financial resources for the implementation of the management plan
- 8 and manage the Protected Area Retention Income Account and other funds
- 9 in accordance with government accounting, budgeting, and auditing rules
- 10 and regulations;
- 11 g. Set fees and charges in accordance with existing guidelines;
- 12 h. Issue rules and regulations for the resolution of conflicts through
- 13 appropriate and effective means;
- 14 i. Recommend appropriate policy changes to the DENR and other government
- 15 authorities with respect to the management of the TNBA;
- 16 j. Monitor and assess the performance of the Protected Area Superintendent
- 17 (PASu) and other protected area personnel and compliance of partners with
- 18 the terms and conditions of any undertaking, contract or agreement relative
- 19 to any project or activity within the TNBA;
- 20 k. Recommend from among a shortlist of qualified candidates, the designation
- 21 or appointment of the PASu; and
- 22 l. Assess the effectiveness of the management of the protected area: *Provided,*
- 23 *That the members of the PAMB representing the LGUs and national*
- 24 *agencies shall inform their respective constituents, offices or sectors, of*
- 25 *PAMB-approved or other relevant policies, rules, regulations, programs,*
- 26 *and projects and shall ensure that the provisions of this Act and the rules*
- 27 *and regulations issued to implement it are complied with and used as*
- 28 *reference and framework in their respective plans, policies, programs, and*
- 29 *projects. Failure to comply with the foregoing shall be the basis for*
- 30 *disciplinary action against such member according to administrative rules*
- 31 *and regulations and such penalties as the PAMB may provide: *Provided,**
- 32 *further, That the DENR, through the Regional Director, shall ensure that*

1 the PAMB acts within the scope of its powers and functions. In case of
2 conflict between the resolutions issued by the PAMB and the existing
3 administrative orders of national application, the latter shall prevail.

4 **SEC. 9. *The Protected Area Management Office (PAMO).*** — There is
5 hereby established a Protected Area Management Office (PAMO) to be headed by
6 a Protected Area Superintendent (PASu) who shall supervise the day to day
7 management, protection, and administration of the TNBA. The PASu shall hold
8 a permanent plantilla position and shall be appointed by the DENR Secretary. A
9 sufficient number of support staff with permanent plantilla positions shall
10 likewise be appointed by the DENR Secretary to assist the PASu in the
11 management of the protected area.

12 The PASu shall be primarily accountable to the PAMB and the DENR for
13 the management and operations of the TNBA. Pursuant thereto, the PASu shall
14 have the following duties and responsibilities:

- 15 a. Prepare the management plan, in consultation with the stakeholders,
16 including the annual work and financial plan and ensure its
17 implementation;
- 18 b. Ensure the integration of the protected area management plans, programs,
19 projects, and policies with relevant national and LGUs' plans and programs;
- 20 c. Provide secretariat services to the PAMB and its committees and ensure the
21 availability of relevant and timely information for decision-making;
- 22 d. Formulate and recommend to the PAMB proposed policies, rules,
23 regulations, and programs;
- 24 e. Establish, operate, and maintain a database management system which
25 shall be an important basis for decision-making;
- 26 f. Enforce the laws, rules and regulations relevant to the protected area,
27 commence and institute administrative and legal actions in collaboration
28 with other government agencies or organizations, and assist in the
29 prosecution of offenses committed in violation of the provisions this Act;
- 30 g. Monitor, evaluate, and report the implementation of management activities
31 of the protected area;

- 1 h. Request for and receive any technical assistance, support or advice from any
2 agency or instrumentality of the government as well as academic
3 institutions, NGOs, and the private sector, as may be necessary for the
4 effective management, protection and administration of the protected area;
- 5 i. Issue permits and clearances for activities that implement the management
6 plan and other permitted activities in accordance with terms, conditions,
7 and criteria established by the PAMB: *Provided*, That all permits for
8 extraction of natural resources, including collection of wildlife, and its by-
9 products or derivatives for research purposes, shall continue to be issued by
10 relevant authorities, subject to prior clearance from the PAMB, through the
11 PASu, in accordance with the specific acts to be covered;
- 12 j. Collect and receive pertinent fees, charges, donations, and other income for
13 the protected area: *Provided*, That such fees, charges, donations, and other
14 income collected and received shall be reported regularly to the PAMB and
15 the DENR in accordance with existing guidelines;
- 16 k. Prepare and recommend to the PAMB, approval of the annual work and
17 financial plans of the protected area based on the management plan; and
- 18 l. Perform such other functions as the PAMB and the DENR may assign.

19 The PAMO may be augmented by the deputized local environment and
20 natural resources officers upon the recommendation of the PAMB and approval of
21 the DENR.

22 **ARTICLE III**
23 **PROCEEDS AND FEES**

24 **SEC. 10. *The Tugbo Natural Biotic Area Fund.*** – There is hereby
25 established a trust fund to be known as the Tugbo Natural Biotic Area Fund for
26 purposes of financing projects of the TNBA and the NIPAS. All income generated
27 from the operation of the system or the management of wild flora and fauna in the
28 TNBA shall accrue to the fund. The income shall be derived from fees from
29 permitted sale and export of flora and fauna and other resources from the TNBA
30 proceeds from lease of multiple-use areas, contributions from industries and
31 facilities directly benefiting from the TNBA, and such other fees and income
32 derived from the operation of the TNBA.

1 effective implementation of this Act.

2 **SEC. 14. *Separability Clause.*** – If any section or provision of this Act is
3 held unconstitutional or invalid, the remaining sections or provisions with the
4 provisions not affected thereby shall continue to be in full force and effect.

5 **SEC. 15. *Repealing Clause.*** – All laws, decrees, letters of instruction,
6 executive orders, rules and regulations and other issuances or parts thereof
7 inconsistent with this Act are hereby repealed or modified accordingly.

8 **SEC. 16. *Effectivity.*** – This Act shall take effect fifteen (15) days after its
9 publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,