

SENATE

COMMITTEE REPORT NO. 518

Submitted jointly by the Committees on Local Government; Government Corporations and Public Enterprises; and Finance on JAN 25 2022.

Re: House Bill No. 9215

Recommending the approval of House Bill No. 9215 with amendments, taking into consideration Senate Bill No. 2296

Sponsor: Senator Francis "Tol" N. Tolentino

MR. PRESIDENT:

The Committees on Local Government; Government Corporations and Public Enterprises; and Finance, to which were referred **House Bill No. 9215**, introduced by Representatives Mark O. Go, Allen Jesse C. Mangaoang, Eric L. Olivarez, Eric Go Yap, Joseph "Jojo" L. Lara, et al. entitled:

"AN ACT

CREATING THE BAGUIO CITY, LA TRINIDAD, ITOGON, SABLAN, TUBA, AND TUBLAY DEVELOPMENT AUTHORITY (BLISTTDA), DEFINING ITS POWERS AND FUNCTIONS, AND PROVIDING FUNDS THEREFOR"

taking into consideration **Senate Bill No. 2296**, introduced by Senator Imee R. Marcos, entitled:

**"AN ACT
CREATING THE BAGUIO CITY, LA TRINIDAD, ITOGON, SABLAN,
TUBA, AND TUBLAY DEVELOPMENT AUTHORITY (BLISTTDA),
DEFINING ITS POWERS AND FUNCTIONS, AND PROVIDING
FUNDS THEREFOR"**

have considered the same and have the honor to report it back to the Senate with the recommendation that House Bill No. 9215, taking into consideration Senate Bill No. 2296, be approved with the following amendments:

1. On page 3, line 20 to page 4, line18, delete the entire Section 4 and replace with a new Section 4, to read thus:

"SEC. 4. *BLISTTDA COUNCIL*. - THERE SHALL BE A BAGUIO, LA TRINIDAD, ITOGON, SABLAN, TUBA, AND TUBLAY (BLISTT) COUNCIL, HEREINAFTER REFERRED TO AS THE COUNCIL, WHICH SHALL SERVE AS THE GOVERNING BOARD AND POLICY-MAKING BODY OF BLISTTDA. THE COUNCIL SHALL BE COMPOSED OF THE MAYORS OF THE CITY OF BAGUIO AND THE MUNICIPALITIES OF LA TRINIDAD, ITOGON, SABLAN, TUBA, AND TUBLAY, AS REGULAR MEMBERS.

THE COUNCIL SHALL BE COMPOSED OF THE FOLLOWING *EX OFFICIO* MEMBERS: (A) THE GOVERNOR OF THE PROVINCE OF BENGUET; (B) THE CONGRESSIONAL REPRESENTATIVES OF BAGUIO AND BENGUET; (C) THE VICE MAYORS OF BAGUIO CITY AND THE MUNICIPALITIES OF LA TRINIDAD, ITOGON, SABLAN, TUBA, AND TUBLAY; (D) THE DULY AUTHORIZED REPRESENTATIVES OF THE NATIONAL ECONOMIC AND DEVELOPMENT AUTHORITY (NEDA), DEPARTMENT OF TRANSPORTATION (DOTR), DEPARTMENT OF

PUBLIC WORKS AND HIGHWAYS (DPWH), DEPARTMENT OF TOURISM (DOT), DEPARTMENT OF INFORMATION AND COMMUNICATIONS TECHNOLOGY (DICT), DEPARTMENT OF BUDGET AND MANAGEMENT (DBM), DEPARTMENT OF HUMAN SETTLEMENTS AND URBAN DEVELOPMENT (DHSUD), NATIONAL COMMISSION ON INDIGENOUS PEOPLES (NCIP), DEPARTMENT OF TRADE AND INDUSTRY (DTI), DEPARTMENT OF AGRICULTURE (DA), DEPARTMENT OF ENVIRONMENT AND NATURAL RESOURCES (DENR), DEPARTMENT OF SCIENCE AND TECHNOLOGY (DOST), COMMISSION ON HIGHER EDUCATION (CHED), PHILIPPINE NATIONAL POLICE (PNP); AND (E) TWO (2) REPRESENTATIVES FROM THE PRIVATE SECTOR TO BE APPOINTED BY THE COUNCIL: *PROVIDED, THAT EX OFFICIO* MEMBERS SHALL ATTEND MEETINGS OF THE COUNCIL AS NON-VOTING MEMBERS, EXCEPT FOR THE GOVERNOR OF THE PROVINCE OF BENGUET.

THE COUNCIL SHALL BE HEADED BY A CHAIRMAN WHO SHALL (A) BE ELECTED FROM AMONG THE REGULAR MEMBERS; AND (B) PRESIDE OVER THE MEETINGS OF THE COUNCIL.

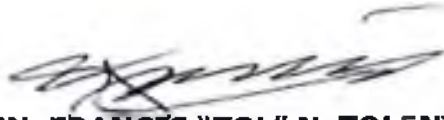
IN ADDITION TO THE COUNCIL MEMBERS, THERE SHALL BE AN ADMINISTRATOR WHO SHALL (A) BE APPOINTED BY THE PRESIDENT OF THE PHILIPPINES FROM A LIST OF NOMINEES SUBMITTED BY THE COUNCIL; (B) SERVE FOR A TERM OF SIX (6) YEARS; (C) CONTINUE TO HOLD OFFICE AT THE DISCRETION OF THE APPOINTING AUTHORITY; (D) BE VESTED WITH RANK, RIGHTS, PRIVILEGES, DISQUALIFICATIONS, AND PROHIBITIONS OF A CABINET MEMBER; AND (E) ACT AS THE CHIEF EXECUTIVE OFFICER OF THE BLISTTDA.

THE ADMINISTRATOR AND THE MEMBERS OF THE COUNCIL, EXCEPT *EX OFFICIO* MEMBERS, ARE ENTITLED TO ALLOWANCES AND PER DIEMS IN ACCORDANCE WITH EXISTING POLICIES, RULES, AND REGULATIONS ON THE MATTER."

2. Finally, to renumber all Sections accordingly and subject to style.

Respectfully submitted:

Chairpersons



SEN. FRANCIS "TOL" N. TOLENTINO

*Committee on Local Government
Member, Committee on Finance*



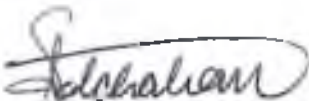
SEN. SONNY ANGARA

Committee on Finance

SEN. RICHARD J. GORDON

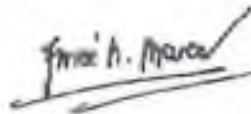
*Committee on Government Corporations
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SEN. WIN GATCHALIAN

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SEN. PIA S. CAYETANO

Committee on Finance

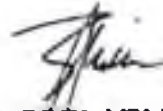
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SEN. RONALD "BATO" DELA ROSA
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SEN. CHRISTOPHER T. GO
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auditor-general

SEN. RISA HONTIVEROS
*Committee on Finance
Member, Committees on Local Government;
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*May interpellate /
propose amendments.*

SEN. GRACE POE
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SEN. AQUILINO "KOKO" PIMENTEL III
Committees on Local Government; and Finance



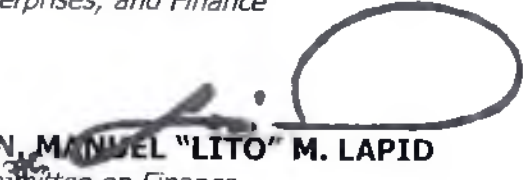
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Ex Officio Members



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President Pro-Tempore



SEN. JUAN MIGUEL F. ZUBIRI

Majority Leader



SEN. FRANKLIN M. DRILON

Minority Leader

HON. VICENTE C. SOTTO III

Senate President



HOUSE OF REPRESENTATIVES

H. No. 9215

BY REPRESENTATIVES GO (M.), MANGAOANG, OLIVAREZ, YAP (E.), LARA, NOLASCO, BALINDON
BERNOS, ADIONG, SACDALAN AND RODRIGUEZ, PER COMMITTEE REPORT NO. 917

**AN ACT
CREATING THE BAGUIO CITY, LA TRINIDAD, ITOGON, SABLAN, TUBA,
AND TUBLAY DEVELOPMENT AUTHORITY (BLISTTDA), DEFINING ITS
POWERS AND FUNCTIONS, AND PROVIDING FUNDS THEREFOR**

Be it enacted by the Senate and House of Representatives of the Philippines in Congress assembled:

1 **SECTION 1. Declaration of Policy.** – It is hereby declared the policy
2 the State to pursue the acceleration of social, economic, and political developme
3 of local government units (LGUs) and their communities through the creation
4 special development and administrative areas that will ensure the efficient ar
5 effective planning, supervision, and coordination of essential basic service
6 without prejudice to the autonomy of the LGUs concerned.

7 **SEC. 2. Creation and Mandate of the Baguio City, La Trinidad, Itogo**
8 **Sablan, Tuba, and Tublay Development Authority (BLISTTDA).** – There
9 hereby created a government instrumentality to be named as the Baguio City, I
10 Trinidad, Itogon, Sablan, Tuba, and Tublay Development Authority, hereinaft
11 referred to as BLISTTDA, which shall administer a special development ar
12 administrative area embracing the City of Baguio and the municipalities of I
13 Trinidad, Itogon, Sablan, Tuba, and Tublay. The BLISTTDA shall be under th
14 administrative supervision of the Office of the President of the Philippines.

15 The BLISTTDA shall serve as the platform for the acceleration of the soci
16 economic, and political developments in the area as a unified management unit l

1 enabling the component LGUs to respond to common developmental challenges
2 through unified, effective, and economically efficient programs and undertakings.
3 The BLISTTDA shall perform planning, monitoring, and coordinative functions. It
4 shall exercise regulatory and supervisory authority over the delivery of area-wide
5 services within the jurisdictions of the concerned city and municipalities without
6 diminution of the autonomy of the LGUs concerning purely local matters.

7 **SEC. 3. Scope of BLISTTDA Services.** – The BLISTTDA shall provide
8 services that shall take into consideration the needs of the population within the
9 territory of the local government units concerned. These services shall include the
10 following:

11 (a) **Development planning and Preparation of Medium- and Long-Term**
12 **Development Plans.** – These shall cover evaluation and packaging of
13 development projects; investments programming and coordination; and monitoring
14 of program and project implementation;

15 (b) **Urban Renewal, Land Use Planning, and Housing and Shelter.** –
16 These shall cover formulation, adoption and implementation of policies, standards,
17 programs, and projects to rationalize and optimize urban land use taking into
18 consideration urban growth and expansion. These activities shall address the
19 rehabilitation and development of identified areas and the development of shelter
20 and housing facilities with provisions for necessary social services;

21 (c) **Transport and Traffic Management.** – These shall cover formulation,
22 coordination, and monitoring of policies, standards, and programs that will
23 rationalize the existing transport operations, infrastructure requirements, use of
24 thoroughfares, and promotion of safe and convenient movement of persons and
25 goods. These activities shall include the administration and implementation of
26 traffic enforcement operations, traffic engineering services, and the institution of a
27 single ticketing system;

28 (d) **Solid Waste Disposal and Management.** – This shall cover formulation
29 and implementation of policies, programs, and projects for the proper and sanitary
30 disposal of solid waste. It shall likewise include the establishment and operation of
31 a sanitary landfill, waste to energy projects, eco-composting facility (ECR) and
32 related facilities, and the implementation of other alternative programs intended to
33 reduce, reuse, and recycle solid waste;

1 (e) **Flood Control and Sewerage Management.** – This shall cover
2 formulation and implementation of policies, standards, programs, and projects
3 an integrated flood control and drainage system;

4 (f) **Water Resource Management System.** – This shall cover formula
5 and implementation of policies, programs, and projects for a comprehensive wa
6 resource system which shall include the establishment and operation of wa
7 source development, treatment, distribution, and sewerage system facilities;

8 (g) **Health, Sanitation, and Pollution Control.** – This shall cover formula
9 and implementation of policies, standards, and programs to safeguard pu
10 health and maintain sanitation. It shall ensure the promotion of ecological bala
11 and the prevention and control of environmental pollution;

12 (h) **Public Safety and Order.** – This shall cover formulation
13 implementation of programs, policies, and procedures to maintain public saf
14 including preparedness for preventive or rescue operations during times
15 calamities and disasters, including the implementation of contingency plans
16 mobilization of resources for relief operations in coordination with natio
17 agencies concerned; and

18 (i) **Tourism.** – This shall cover formulation and implementation of polic
19 programs, and projects for the promotion of tourism in the entire BLISTT area.

20 **SEC. 4. BLISTTDA Council.** – There shall be a Baguio, La Trinid
21 Itogon, Sablan, Tuba, and Tublay (BLISTT) Council, hereinafter referred to as
22 Council, which shall serve as the governing board and policy-making body
23 BLISTTDA. The Council shall be composed, in an ex officio capacity, of
24 Governor of the Province of Benguet, the Representatives of Baguio and Bengt
25 and the mayors of the City of Baguio and the municipalities of La Trinidad, Itog
26 Sablan, Tuba, and Tublay, as regular members.

27 The duly authorized representatives of the National Economic &
28 Development Authority (NEDA), Department of Transportation (DO
29 Department of Public Works and Highways (DPWH), Department of Touri
30 (DOT), Department of Information and Communications Technology (DIC
31 Department of Budget and Management (DBM), Housing and Urban Developm
32 Coordinating Council (HUDCC), National Commission on Indigenous Peop

1 (NCIP), Department of Trade and Industry (DTI), Department of Agriculture (DA),
2 Department of Environment and Natural Resources (DENR), Department of
3 Science and Technology (DOST), Commission on Higher Education (CHED),
4 Philippine National Police (PNP) and two (2) representatives of the private sector,
5 who shall be appointed by the Council, shall attend meetings of the Council as
6 non-voting members.

7 The Council shall be headed by a Chairman, to be elected from among the
8 regular members, who shall preside over the meetings of the Council.

9 In addition to the Council members, there shall be an Administrator who shall
10 serve for a term of six (6) years, to be appointed by the President of the
11 Philippines from a list of nominees submitted by the Council, and shall continue to
12 hold office at the discretion of the appointing authority. The Administrator shall be
13 vested with rank, rights, privileges, disqualifications, and prohibitions of a cabinet
14 member.

15 The Administrator shall act as the Chief Executive Officer of the BLISTTDA.

16 The Administrator and the members of the Council, except ex officio
17 members, are entitled to allowances and per diems in accordance with existing
18 policies, rules, and regulations on the matter.

19 **SEC. 5. Powers and Functions of the BLISTTDA.** – The BLISTTDA shall
20 exercise the following powers and functions:

21 (a) Formulate, coordinate, and regulate the implementation of medium- and
22 long-term plans and programs for the delivery of services, land use, and physical
23 development within BLISTT, consistent with national development objectives and
24 priorities. The medium-term investment programs for BLISTT-wide services shall
25 indicate sources and allocation of funds for priority programs and projects;

26 (b) Undertake and manage its programs and projects for the delivery of
27 specific services under its jurisdiction, subject to the approval of the Council. For
28 this purpose, the BLISTTDA shall create appropriate project management offices;

29 (c) Coordinate and monitor the implementation of such plans, programs, and
30 projects in the City of Baguio and component municipalities; identify bottlenecks
31 and adopt solutions to problems of implementation;

32 (d) Set policies concerning traffic and coordinate and regulate the
33 implementation of all programs and projects concerning traffic management. It

1 may seek assistance and cooperation, including assignment of personnel, from
2 other government agencies concerned if necessary. Install and administer a single
3 ticketing system, fix, impose, and collect fines and penalties for all kinds
4 violations of traffic rules and regulations. The BLISTTDA shall enforce all traffic
5 laws and regulations in the BLISTT area through its Traffic Operation Center;

6 (e) Enter into contract and own properties; receive funding, payments, grants,
7 contributions, and donations;

8 (f) Sue and be sued in order to carry out its duties and functions as provided
9 for in this Act; and

10 (g) Perform other related functions required to achieve the objectives of the
11 BLISTTDA, including the undertaking of delivery of basic services to the LGU
12 when deemed necessary subject to prior coordination with and consent of the
13 LGU concerned.

14 **SEC. 6. Functions of the BLISTTDA Council.** – The Council shall
15 perform the following functions:

16 (a) Exercise the policy-making power of the BLISTTDA;

17 (b) Approve plans, programs, and projects and issue rules and regulations
18 deemed necessary by the BLISTTDA to carry out the purposes of this Act;

19 (c) Fix the compensation of the officers and personnel of the BLISTTDA
20 accordance with the Salary Standardization Law and approve the annual budget
21 thereof for submission to the Department of Budget and Management (DBM);

22 (d) Recommend investment programming for its plans and programs, as well
23 as supervise the implementation of plans and programs which includes the
24 formulation and coordination of its related activities;

25 (e) Set policies and standards, and promulgate rules and regulations
26 governing the delivery of basic services;

27 (f) Endorse the annual as well as the supplemental budgets of the
28 BLISTTDA; and

29 (g) Perform such other acts and assume such other functions as may be
30 necessary to carry out the provisions of this Act.

31 **SEC. 7. Functions of the BLISTTDA Administrator.** – The BLISTTDA
32 Administrator shall:

1 (a) Appoint, subject to civil service laws, rules and regulations, all
2 subordinate officers and employees, who shall enjoy security of tenure and may
3 be removed only for cause in accordance with law. The Administrator is hereby
4 authorized to engage the services of experts or consultants either on full-time or
5 part-time basis, as may be required in the performance of the Administrator's
6 duties and functions;

7 (b) Execute the policies and measures approved by the Council and be
8 responsible for the efficient and effective day-to-day management of the
9 operations of the BLISTTDA, and exercise the power to discipline subordinate
10 officials and employees under the provisions of law;

11 (c) Subject to the guidelines and policies set by the Council, prepare and
12 submit to the Council, for its approval, the organizational structure and the staffing
13 pattern, and fix the number of subordinate officials and employees of the
14 BLISTTDA in accordance with Civil Service laws, rules and regulations and
15 evaluation and approval of the Department of Budget and Management;

16 (d) Prepare the annual budget for the operations of the BLISTTDA for
17 submission to the Council;

18 (e) Prepare an annual report on the accomplishments of the BLISTTDA for
19 submission to the Council and to the President of the Philippines; and

20 (f) Perform such other duties as may be assigned by the President of the
21 Philippines or by the Council.

22 **SEC. 8. The Senior Managers.** – The Administrator shall be assisted by a
23 Senior Manager for Operations, a Senior Manager for Planning, and a Senior
24 Manager for Finance and Administration, all of whom are appointees of the
25 President of the Philippines, as recommended by the Administrator and Council,
26 subject to civil service laws, rules and regulations. They shall enjoy security of
27 tenure unless removed for cause in accordance with law.

28 A. The Senior Manager for Operations shall have the following functions:

29 1. Assist the Administrator in the administration of the BLISTTDA and
30 supervision of subordinate personnel;

31 2. Assist the Administrator in the supervision of operation centers and
32 units of the BLISTTDA;

- 1 3. Assist the Administrator in the review of plans and programs for
- 2 BLISTTDA and the LGUs, and in the preparation of the annual report
- 3 of the activities and accomplishments of the BLISTTDA; and
- 4 4. Perform such other duties and functions as may be lawfully delega
- 5 or assigned by the Administrator from time to time.

6 B. The Senior Manager for Planning shall possess not less than five

7 years extensive experience in development and planning or a Master's degree

8 Urban Planning or related discipline and shall have the following functions:

- 9 1. Provide technical assistance to the Administrator;
- 10 2. Assist in the crafting and formulation of medium- and long- te
- 11 development plan; and
- 12 3. Perform other functions as delegated by the Administrator.

13 C. The Senior Manager for Finance and Administration shall perform t

14 following functions:

- 15 1. Assist in the preparation of the BLISTTDA annual budget;
- 16 2. Assist in the preparation of medium- and long-term investm
- 17 program for the delivery of social services;
- 18 3. Assist in the preparation of budgetary expenditure and sources
- 19 financing program for the operation of BLISTTDA; and
- 20 4. Perform other functions as may be delegated by the Administrator.

21 **SEC. 9. Institutional Linkages.** – The BLISTTDA shall, in carrying out

22 functions, consult, coordinate, and work closely with the public and priva

23 institutions, accredited people's organizations and nongovernmental organizatio

24 operating in the BLISTT area.

25 The BLISTTDA shall formulate a master plan to serve as the framework

26 the development of the blistt area. It shall submit its development plans a

27 investment programs to the NEDA for integration into the Medium-Term Philippi

28 Development Plan (MTPDP) and public investment program.

29 The BLISTTDA shall, in coordination with the NEDA and the Department

30 Finance (DOF), interface with foreign assistance agencies for purposes

31 obtaining financial support, grants, and donations in support of its programs a

32 projects.

1 **SEC. 10. Sources of Funds and the Operating Budget of the BLISTTDA.**

2 –

3 (a) The amount necessary for the operating budget of the BLISTTDA shall be
4 included in the annual General Appropriations Act.

5 (b) The BLISTTDA is empowered to levy fines and impose fees and charges
6 for various services rendered.

7 (c) The operations of the BLISTTDA shall likewise be supported through
8 financial contributions or technical assistance from member LGUs,
9 nongovernment agencies (NGAs) and government -owned and -controlled
10 corporations (GOCCs) and the private sector, and other local and international
11 organizations in the form of grants, donations, contributions, payments, penalties,
12 fees, and charges.

13 In case of grants, in-cash or in-kind, from foreign governments or their
14 agencies and instrumentalities, or multilateral institutions or organizations,
15 acceptance thereof shall be subject to prior clearance and approval of the Council
16 and the President of the Philippines or the authorized representative, based on the
17 recommendation of the Secretary of Finance. In case of donations, in-cash or in-
18 kind, from foreign governments, acceptance thereof shall require prior clearance
19 and approval by the Council and the President of the Philippines or the authorized
20 representative based on the recommendation of the Secretary of Foreign Affairs.

21 **SEC.11. Inclusion in the BLISTTDA.** – Adjoining LGUs that opt to be
22 included in the BLISTTDA shall be allowed: *Provided*, That a Sanggunian
23 resolution for the purpose has been passed and duly approved: *Provided, further*,
24 That there shall be a concurrence from the BLISTTDA Council.

25 **SEC. 12. Separability Clause.** – If any part or provision of this Act is held
26 unconstitutional or invalid, other parts or provisions hereof which are not affected
27 shall continue to remain in full force and effect.

28 **SEC. 13. Repealing Clause.** – All laws, decrees, executive orders, rules
29 and regulations, or parts or provisions thereof which are not consistent with this
30 Act are hereby repealed, amended or modified accordingly.

31 **SEC. 14. Effectivity.** – This Act shall take effect fifteen (15) days after its
32 publication in the *Official Gazette* or in a newspaper of general circulation.

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Approved,